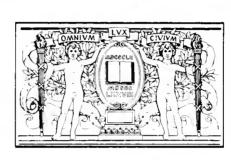
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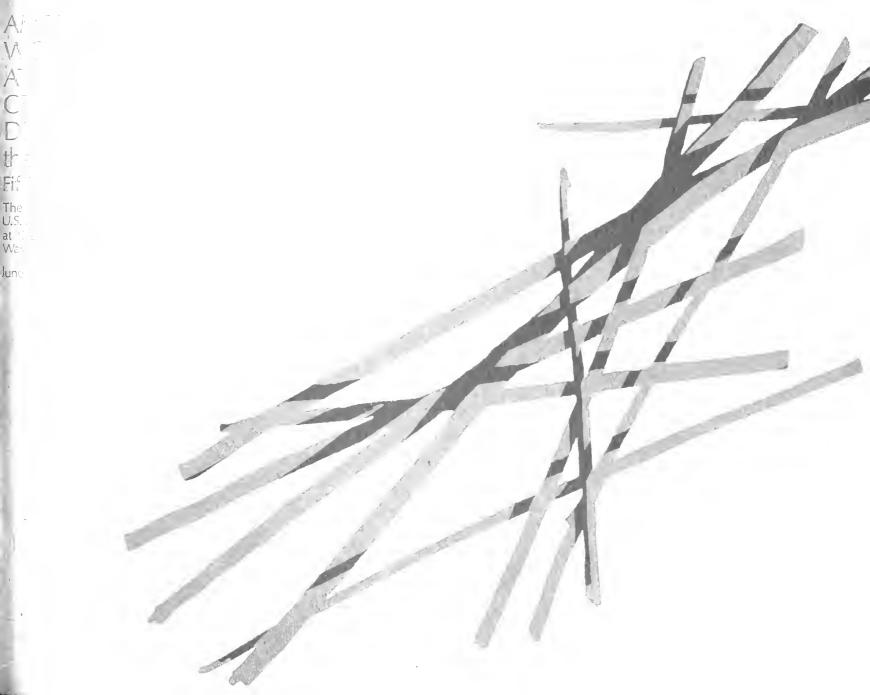


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# American Women at the Crossroads: Directions for the Future

Report of the Fiftieth Anniversary Conference of the Women's Bureau of the Department of Labor June 11-13, 1970 Washington Hilton Hotel Washington, D. C.

Women's Bureau Elizabeth Duncan Koontz, Director Employment Standards Administration Horace E. Menasco, Administrator U. S. Department of Labor James D. Hodgson, Secretary \* HQ1403

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### **FOREWORD**

In June 1970 the Women's Bureau of the Department of Labor sponsored a national conference to celebrate its fiftieth anniversary.

Keyed to the theme "American Women at the Crossroads: Directions for the Future," the conference brought together the largest, most widely representative, best informed group of women and men ever assembled to consider the status of women in the United States.

Participants who came from near and far have told the Women's Bureau that the conference was a success. Many who attended said the conference has helped them discover their own prejudices and simultaneously observe a growing awareness of discrimination on the part of others.

For the staff of the Women's Bureau the experience has been deeply rewarding and enlightening. It provided us with an opportunity to see old friends and to make new acquaintances who had not previously been aware of the Bureau's many functions and purposes. All sides talked much, listened more, and learned firsthand what no amount of reading could teach.

The Women's Bureau asked for advice and directions for the future; participants gave freely of their knowledge and experience and helped spell out the guidelines we sought. We are grateful to everyone who came.

We are especially grateful to those persons who contributed as program participants and served as workshop leaders.

We sincerely hope that the conference as reported in this document was as productive for participants as it was for us in the Women's Bureau.

Elizabeth Duncan Koontz Director

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## **OVERVIEW**

The Women's Bureau of the U.S. Department of Labor faced a challenge. On June 5, 1970, the Bureau was due to observe its fiftieth anniversary—a fact that called for a celebration. But this could be no ordinary golden jubilee celebration—not at a time when American women were coming to a full realization of their contributions to the Nation's way of life and were demanding—almost in unison—opportunities, rights, and responsibilities commensurate with those contributions. This celebration could not dwell on the past; it would have to be keyed to the present and the future.

Almost a year in advance the staff of the Women's Bureau began to ponder the dilemma—how to plan a golden jubilee with a forward thrust—and to consider the nature of the observance. A decision was reached: the Bureau would sponsor a combined anniversary celebration and working conference—one that would appropriately recognize the accomplishments of the Bureau during its 50 years of service but also would permit American women of the 1970's to focus on their present problems and plan strategies for the future. In February 1970 the Bureau brought together some 60 representatives of national organizations for a preliminary planning session. Participants in the February consultation were emphatic about the kind of conference they wanted: one that would cover all the concerns of women and that would involve persons (men as well as women) of every socioeconomic level, age group, and geographic region. With this charge the Women's Bureau swung into action.

The staff planning committee, working closely with participants in the February consultation, drew up an invitation list that included mature women and young adults; school dropouts and holders of advanced degrees; representatives of minority and of majority groups; the disadvantaged and the affluent. The Bureau sought to involve every group that had faced discrimination because of sex, race, age, or poverty. In the case of articulate people who could not afford to pay their own expenses to the conference, the Bureau made every attempt to find ways of financing through private voluntary channels.

Participants were drawn from the Task Force on Women's Rights and Responsibilities appointed by President Nixon, the Commission on the Status of Women appointed by President Kennedy, the Citizens' Advisory Council on the Status of Women, State and munici-

pal commissions on the status of women, educational institutions, professional organizations, unions, industry, government agencies, and citizens' groups concerned with women's problems. Also present were former Directors of the Women's Bureau and retired employees of the Bureau.

The Fiftieth Anniversary Conference, June 11-13, 1970, brought some 1,100 people to Washington, D. C. The theme of the conference, "American Women at the Crossroads: Directions for the Future," suggested its dual purposes—to recognize the achievements of the past and to chart the course for the future. The theme also determined the conference design: (a) general meetings at which leaders in the field of women's rights provided inspiration and input and (b) workshops at which conferees identified their concerns and made recommendations for action.

## CONFERENCE PROGRAM

Thursday, June 11

2:00-8:00 p.m. Registration

6:00-8:00 p.m. Poolside Reception

Hostesses: Citizens' Advisory Council

on the Status of Women

Friday, June 12 9:00 a.m.

First Plenary Session

Presentation of Colors

Greetings:

The Honorable James D. Hodgson, Secretary-designate of Labor

Jacqueline G. Gutwillig, Chairman Citizens' Advisory Council on the Status of

Women

Keynote Address, "American Women at the Crossroads": Elizabeth Duncan Koontz,

Director, Women's Bureau

Introduction of Workshops: Mary N. Hilton,

Deputy Director, Women's Bureau

11:00 a.m. Workshops, "Signposts for Action"

1:00 p.m. Anniversary Luncheon

Remarks: The Honorable Arthur A. Fletcher,

Assistant Secretary of Labor

Dramatic Sketch, "The Fight for Women's

Rights": Staff members, Republican

National Committee

Panel Discussion:

Bonnie Angelo, *Time* magazine Vera Glaser, Knight Newspapers Fay Gillis Wells, Storer Broadcasting Co.

3:30 p.m. Workshops, "Signposts for Action"

7:30 p.m. Golden Jubilee Banquet

Toastmistress: Virginia R. Allan, Chairman, President's Task Force on Women's Rights

and Responsibilities

"Womanpower – From Buggy Stage to Jet Age," a salute to five decades featuring men, women, and organizations whose interest, efforts, and dedication have made possible the recognized contribution of the Women's Bureau to the advancement of

the status of women

Saturday, June 13 8:30 a.m.

Final Plenary Session

Summary of Workshop Recommendations Reporter: Geraldine Rickman, President, Community Opportunity Programs in Education

"Directions for the Future": Mrs. Koontz

**11:00 a.m.** Reception at the White House Coffee with Mrs. Richard M. Nixon

## THE CHARGE: PROMISES TO KEEP

Three general meetings—the First Plenary Session, the Fiftieth Anniversary Luncheon, and the Golden Jubilee Banquet—served to trace the history of the Women's Bureau, to document the social progress made and reforms initiated under its leadership, and to challenge conferees to continue in its proud tradition. From the three sessions—each from a different vantage point and with a different focus—came the charge to conferees, subtle yet unmistakable: "As we pause to take stock, let us remember that we have promises to keep."

Between general meetings the conferees met in workshops to consider ways to carry out that charge in the continuing struggle for equal rights for women.



Mrs. Gutwillig, Mr. Hodgson, Mrs. Koontz, and Mrs. Hilton.

# **First Plenary Session**

The conference formally opened at 9 a.m., Friday, June 12. The first session focused on the Federal Government as a vehicle for achieving equal rights for women.

Following the presentation of the colors, Elizabeth Duncan Koontz, Director of the Women's Bureau, introduced James D. Hodgson, Secretary-designate of Labor. Mr. Hodgson identified two ongoing objectives of the Department:

- To provide employment opportunities free of discrimination for every American who wishes to work.
- To conserve and utilize fully the Nation's human resources.

"The waste of human resources is particularly unfortunate because it is not always discernible for what it is," Mr. Hodgson said. "It is disturbing to realize that society may be denied another Dr. Frances Kelsey or a Rachel Carson because some young woman was dissuaded from a career in medicine or science simply because of her sex. Yet this kind of thing is still not unknown in our schools and colleges.

"There are some things that we in the Labor Department can do about the situation," he continued. "We can see that the Federal laws prohibiting sex discrimination are enforced, where we bear that responsibility."

The Wage and Hour and Public Contracts Divisions have not been idle in this respect, Mr. Hodgson pointed out. He reported that since the Equal Pay Act of 1963 became effective, the Department's investigations had found over \$15 million due more than 46,000 employees, most of whom were women.

"The Office of Federal Contract Compliance, which administers the Executive order that prohibits sex discrimination in employment under Federal contracts, has just issued guidelines to spell out what employers are expected to do in order to remain not only within the letter of the law but consistent with its spirit as well," the Secretary-designate said.

Of great significance to participants was Mr. Hodgson's announcement that the Department of Labor endorsed and supported the Equal Rights Amendment to the U. S. Constitution.

Following Mr. Hodgson's presentation, Jacqueline G. Gutwillig, chairman of the Citizens' Advisory Council on the Status of Women, reported on the work of the Council, a body of private citizens appointed by the President.

"We are free of the constraints put on Government officials," Mrs. Gutwillig said, "but we can call upon their wisdom and knowledge and then tell it exactly the way we see it. We can be out front with proposals that will stimulate constructive discussion on controversial issues and point the way to progress."

Mrs. Gutwillig reported that the first resolution of the Council after its appointment by President Nixon was the endorsement of the Equal Rights Amendment. "And now, for the first time in the 47 years during which this amendment has been under consideration, I believe there is a chance for its passage," she declared.

Mrs. Gutwillig formally introduced Mrs. Koontz, who gave the keynote address.

Mrs. Koontz set the tone of the conference, citing some of the conditions that prevailed with respect to women prior to the creation of the Bureau and explaining how the Bureau had worked to correct these conditions.

"Fifty years ago women workers were exploited by conditions which were often appallingly bad," she said. "Hours were long, wages were low, working conditions were often so bad as to endanger health, and lack of safety precautions made fire or accident a constant hazard.

"The Women's Bureau has done much to change all of this," she declared. "It deserves chief credit for Federal legislation establishing the principle of equal pay for equal work. It made a major contribution to legislation on minimum wage and overtime pay. . . . The Bureau has also worked on more general concerns, such as better counseling and broader educational opportunities for girls, opening up nontraditional occupations to women, and ending the kind of stereotyped thinking about women which has so often limited their horizons . . .

"In sum, we have come this far to a crossroads," Mrs. Koontz said. "If anyone were to ask me now in what direction I think American women should move, I would answer that their goals should be toward the fullest development of their own potential as individuals and toward full participation in American life."

The Director cited sex stereotyping as an injustice to both men and women.

"Most women grow up under the burden of this kind of stereotyped thinking," Mrs. Koontz said, "—a stereotype that not only is a suffocating bore in itself but also completely ignores large groups of American women—the single, the divorced, and the disadvantaged. . . . We should stop thinking in terms of stereotypes, masculine or feminine, and start thinking of individual potential and fulfillment." She identified child care centers and part-time jobs as two immediate needs to eliminate the role conflicts of working mothers and suggested as long-range goals:

- Unity of purpose and efforts among women.
- Elimination of poverty.
- End of discrimination against women.
- Tolerance among women toward other women and women's groups.

Of these goals, she said, unity is ''the most essential for the work that lies ahead.''

"This sense of unity," she concluded, "is the true starting point for our progress as we work together toward the goals and ideals we hold in common."



Mrs. Dorothy K. Goldberg brought a message from her husband, former Secretary of Labor Arthur J. Goldberg



Panelists Vera Glaser, Bonnie Angelo, and Fay Gillis Wells (lett to right)



Assistant Secretary Arthur A. Fletcher

# **Anniversary Luncheon**

Lunch provided a change of pace and a change of purview. The morning session had surveyed the national scene; the after-lunch program brought the focus back to the individual.

Arthur A. Fletcher, Assistant Secretary of Labor for Wage and Labor Standards, spoke of the individual's role in the solution of world crises — "the crisis of war, the crisis of pollution, the crisis of hunger, the crisis of poverty, the crisis of decaying cities, the crisis of women's rights, the crisis of racial conflict, and the crisis of crime. . . .

"Only when you as an individual begin to experience a felt difficulty, when you women say, 'I am getting sick and tired of being a second-class citizen,' and begin to express yourselves in such a fashion—only then are you not going to be ignored any more," Mr. Fletcher said. "When women begin to care, it results in creative thinking, and they begin to devise ways to do things."

Referring to discrimination against women in education and employment, Mr. Fletcher said, "These are the two basic areas in which discrimination is most devastating, not only as applied against women, but against racial groups and religious groups and ethnic groups. . . . I think women are at a particular disadvantage because for a long time our society has preached that a woman can get all the job satisfaction and self-realization she wants out of raising a family. The thinking of our society has not kept up with the realities of change in our way of life.

"We can no longer assume that most women are married and are being supported by a husband for the rest of their lives," the Assistant Secretary said. "Higher rates of divorce and separation have resulted in a growing number of women who are heads of families, many of them sole supporters of their families.

"The fact that women tend to live longer than men means that many widows must support themselves; and many single women support themselves and sometimes their aged parents and relatives. So, we have to recognize that such women are not auxiliary workers, but an integral part of the work force."

Mr. Fletcher declared that women are entitled to "full training opportunities that will prepare them for meaningful work" and to "jobs that will provide a sense of accomplishment, self-esteem, and fulfillment."

Following Mr. Fletcher's address, staff members of the Republican National Committee presented a dramatic sketch that traced the contributions of individual women to the struggle for women's rights. The sketch, which had previously been presented to the

National Federation of Republican Women, was narrated by its author, Joanna DiBella.

The third portion of the program was a panel of three prominent newspaperwomen who discussed current aspects of the status of women.

Bonnie Angelo, Washington correspondent for *Time* magazine, predicted that 1970 will be remembered as the "Year of the Woman." "You have only to look around you to see a new militancy has crept

"You have only to look around you to see a new militancy has crept into the women's protests against discrimination, and you have only to study the statistics to know that there is great reason," she said. "Along with the new activism among women, a new and greater awareness has come into the attitudes even of men.

"Many of us would stop short of the abrasive tactics of the extremists, but they have brought a new generation into this old battle. After all, those well-bred suffragettes of 50 years ago were reviled by men and lesser women—and today they are revered as a special breed of American heroine."

Fay Gillis Wells, a White House correspondent for Storer Broadcasting Co., urged women to vote for the election of women to public office.

Mrs. Wells observed that women, if given a choice between voting for a man or a woman, will invariably vote for the man "because he has more experience."

But, she asked, "How can women get the experience unless they are willing to run? And how experienced are the men who are elected to Congress for the first time?"

"In local politics, the chairman of a party is always a man and the vice chairman is always a woman," she noted. "Women should quietly and firmly insist that this is changed to cochairman."

Vera Glaser, correspondent for the Washington Bureau of Knight Newspapers and a member of President Nixon's Task Force on Women's Rights and Responsibilities, urged that women weld themselves into a political force. While she acknowledged some progress in the women's movement, she predicted only qualified success until women show strength at the polls. Mrs. Glaser said that women must vote for women candidates or for candidates who are willing to support equal rights and other issues important to women.

She called upon President Nixon to use the power of his office to support the Equal Rights Amendment and encouraged the administration to direct its attention to all the recommendations of the President's Task Force on Women's Rights and Responsibilities.

# Golden Jubilee Banquet

After a day of intense deliberation and discussion, the Golden Jubilee Banquet added festive relief to the conference program. Dinner was a gala affair at which conferees and representatives of all branches of government gathered to pay tribute to the Women's



Louise Douce, President, International Association of Women Students: "What do we want in the 1970's? We must have understanding and acceptance as we create new careers and new life patterns tailored to individual interests and desires."



Mary Dublin Keyserling, former Director of the Women's Bureau: "By early 1968 . . . . a powerful new movement – and you're it—came into existence. . . . There emerged a stronger awareness of the barriers that still impede the full utilization of women's talents."



Esther Peterson, former Assistant Secretary of Labor and Women's Bureau Director: "... the 1960's—a period of trying to make real the values which all American men and women had grown to believe—'equal opportunity for all."



Walter E. Washington, Mayor-Commissioner of the District of Columbia: "Don't get weary. Don't get tired. Let's stay together and work together so that America can enjoy its shining hour."

Bureau as it began its second 50 years.

Walter E. Washington, Mayor-Commissioner of the District of Columbia, welcomed the 900 guests. Mayor Washington told the group, "We have to stop talking about manpower and womanpower and address ourselves to humanpower."

He warned, "Don't cop out. Don't get so busy in technologies and



Mary-Elizabeth Pidgeon, retired staff member of Women's Bureau: "In this terrifically militaristic and mechanistic age, the influence of women in high places is working desperately for the salvation of our society."



Anita Pollitzer, Honorary Chairman, National Woman's Party: "... I was in the last group to the last legislature to ratify the women's suffrage amendment when it was won."



Bertha Adkins, former Under Secretary of the Department of Health, Education, and Welfare: "... the decade of the 1950's... was a decade when there was great confidence in the women of this country."

systems and in clubs and in other places that you forget there is a time—and it is now—that we need your strength, your power, your concern and sensitivity so that we can become truly a nation." Virginia R. Allan, a member of the Citizens' Advisory Council on the Status of Women and chairman of President Nixon's Task Force on Women's Rights and Responsibilities, served as toastmistress.



Augusia Clawson, author of a book on wartime experiences as a shipyard welder: "... you don't have to act tough to be tough or to do a tough job."



Beatrice McConnell, retired Deputy Director of the Women's Bureau: "The 1930's saw an encouraging joint eftort on the part of the Federal and State leaders to move ahead"



Mamie E. Davis, Director, YWCA Extension Residence Program for the Job Corps: "A vision—a plan—the women worked hard tor a bill to create the Women's Bureau. . . . "

The program brought together 13 individuals who had been close to the cause of equality for women prior to and during the existence of the Women's Bureau. Each person was identified with an era in the Bureau's history. The program was memorable, sometimes poignant, as leaders of the past and present spoke of the vital issues of their times.



Mary E. Callahan, Executive Board, International Union of Electrical, Radio and Machine Workers: "Womanpower was needed...; we were all for the war effort and restoring peace... women not only became union members; they became leaders...."



Virginia Allan, Chairman, President's Task Force on Women's Rights and Responsibilities: "... looking toward the future with great anticipation and much planning."



Cruz Delia Morales, junior high school student: "The women do the hardest jobs and they get the lowest pay. So in the future I, as a youth, would like better jobs for women and more equal opportunity for them."



# THE CONFEREES SPEAK

Three sessions of the conference—two workshop sessions and the final plenary session—gave participants an opportunity to air their views on matters of concern to them. At these sessions conferees drew liberally upon the information and insights provided by speakers and presenters at the general meetings.

# **Workshops**

Thirteen workshops, each consisting of approximately 75 participants, met Friday from 11 a.m. to 12:30 p.m. and from 3:30 to 5:30 p.m. to identify current issues relating to women's rights and responsibilities and to hammer out specific proposals for action.

Each workshop was a microcosm of the total conference, reflecting in composition the differing outlooks and attitudes represented. Assigned to each workshop were a chairman, recorder, and resource persons whose backgrounds were as diverse as those of conference participants.

Although the workshops were unstructured and open ended, the reports of the different groups showed recurring themes: the Equal Rights Amendment to the U. S. Constitution, the report of the President's Task Force on Women's Rights and Responsibilities, the elevation of the status of the Women's Bureau, nationwide child care centers, and extension of the Fair Labor Standards Act.

The recommendations of the 13 workshops follow.

#### WORKSHOP 1.

Chairman: Wilma L. Victor Recorder: Mary H. Broadwater Resource: Grace C. Ferrill

- That the Women's Bureau Director be elevated to Assistant Secretary of Labor with an emphasis on conservation and development of human resources.
- Extend the Fair Labor Standards Act to all employees, as recommended by Dorothy Haener's minority view in the Task Force report.
- 3. Where protective labor standards are needed, such standards should apply to all workers, and not only to women.
- 4. There should be effective development of counseling and guidance programs, particularly for girls and women, over the lifespan, to enable individuals to fulfill their potential for the betterment of themselves and society.
- Support the national goals established by the President's Task Force on Women's Rights and Responsibilities with regard to the provision of child care facilities, and urge action to implement them.
- Devise better methods of informing women of their rights and opportunities for education, training, and employment, and the help available to fight discrimination.
- 7. Improve the self-image of women through efforts to attract the mass media without being put down by it.
- 8. Make it clear that women only want equality as human beings to be able to realize their dreams, and want these things without the sacrifice of the God-given qualities which distinguish women from men.

#### WORKSHOP 2.

Chairman: Jean Spencer

Recorders: Barbara K. Bennetts

Pat Smith

Resource: Dorothy M. Pendergast

- 1. Passage of the proposed Equal Rights Amendment.
- 2. That the President and executive branch implement the recommendations in the President's Task Force report, including implementation of Dorothy Haener's minority report.
- 3. Implementation of the new Office of Federal Contract Compliance sex guidelines by the Department of Labor.
- 4. That the Secretary of Labor issue an immediate statement assuring that the affirmative action requirement and the development of goals and timetables will be implemented with regard to females as well as other minorities.
- 5. That the U.S. Department of Labor Office of Federal Contract Compliance guidelines be strengthened to include a narrow definition of bona fide occupational qualifications.
- Passage of the Omnibus Postsecondary Education Act of 1970 (H.R. 16098), and calls upon the President and the Department of Labor to strongly support this bill. (This is sometimes known as the Green Bill.)
- 7. The establishment of nationwide day care centers as an immediate and major priority.
- 8. That the Federal Government assure adequate income for single parents who are heads of household with children under 18 and to offer work incentives but *not require* employment.
- That the Federal Government in view of rising unemployment provide jobs, through Federal programs if necessary, for all who want employment.

- 10. That the Federal Government set an example by ending discrimination and take affirmative action in equal employment opportunity to correct past inequities. Also that the President pledge the appointment of women in substantial numbers in all high Government offices, on all boards and commissions, in Federal judgeships and appoint a woman as the next U.S. Supreme Court nominee.
- 11. That the President support the development of an expanded and comprehensive multilingual program of counseling for women and girls for total life planning, under the aegis of the Women's Bureau.
- That the Office of Education be taken out of the Department of Health, Education, and Welfare and be made a separate, Cabinet-level agency.
- 13. That the Federal Government make available existing loans and scholarships to low-income adults (over 18) who want to return to school, or create a new program for them.
- 14. That the President give leadership to repeal all abortion laws, making voluntary abortion available at a woman's request.
- 15. That Federal financial aid be provided for needy women for continuing education on a part-time basis.
- 16. That the Director of the Women's Bureau, Mrs. Elizabeth Duncan Koontz, be appointed Assistant Secretary of Labor for Women's Resources in the Department of Labor, and that this new administration be substantially strengthened in resources in order to implement the expanded mission that would be assigned to this agency.

#### WORKSHOP 3.

Chairman: Rosalind K. Loring Recorder: Edna Schwartz Resource: E. Boyd Steele

- 1. The proposed Comprehensive Headstart Child Development Act (H.R. 15776) should be supported with the understanding that it will provide for child care services (both health and educational programs) 24 hours a day for all levels of society. Priority may be provided for the disadvantaged, but such services are strongly recommended for women in the professions as well.
- 2. The workshop supported the President's Task Force on Women's Rights and Responsibilities recommendations, including the minority report on extending coverage to all occupations. Top priority should go to the establishment of an Office of Women's Rights and Responsibilities with direct communication to the White House through an official of Cabinet rank.
- 3. The authority of the Women's Bureau should be extended to additional matters relating to women, and adequate financing should be provided the Bureau. The Director of the Women's Bureau should be elevated to Assistant Secretary of Labor.
- 4. Title VII of the Civil Rights Act of 1964 should be amended to cover all workers and adequate enforcement powers be given the Equal Employment Opportunity Commission. Encouragement should be given the EEOC to exercise greater concern about women's employment at all levels.
- The Fair Labor Standards Act should be amended to cover all workers, including migrants.
- The majority of the workshop supported immediate adoption of the Equal Rights Amendment with pressure from individuals, organizations, and agencies stimulated by the Women's Bureau.
- 7. Social security and tax legislation should be amended to provide equality for single women. These laws still discriminate in favor of married couples.

- 8. The majority of the workshop supported lowering the voting age to 18.
- The workshop supported some type of national service for women in place of serving in the Armed Forces. Other areas of society should be explored for needed equivalent activities.
- 10. There was much discussion and concern that neither the Women's Bureau nor the commissions on the status of women were communicating adequately to women, especially, and to the general public about the vital concerns of women and the legislation, either proposed or in process, which pertains to the changing needs and interests of women.

#### WORKSHOP 4.

Chairman: Addie Wyatt Recorder: Clarice A. Bryan Resource: Rose Terlin

#### Recommendations:

- Child care centers should be available to all levels of society, sponsored by government and/or the private sector (social institutions, organizations, and industry) with standards and guidelines established by the Federal Government to provide not just child care but child development.
- The Secretary of Labor should require that industry seek out qualified women for available jobs through enforcement of the affirmative action requirement of the Office of Federal Contract Compliance guidelines on sex discrimination.
- 3. More women should be employed in Government in supergrade positions through Executive Order 11478, which requires equal employment opportunity in the Federal Government.
- 4. Women throughout the country should organize politically, run workshops on political techniques, and support candidates on the local, State, and national levels campaigning on issues which are crucial to women.
- Throughout the Federal Government, women should be appointed to all policymaking boards, task forces, and commissions.
- We urge the Interstate Association of Commissions on the Status of Women to provide public hearings so that a coordination of various interest groups can be heard and their recommendations recognized and implemented.
- 7. We recommend universal coverage of all workers under the Federal Fair Labor Standards Act, with stronger enforcement and adequate financing.
- 8. We recommend that the International Association of Governmental Labor Officials work out better cooperation between Federal and State departments of labor to the end that more effective administration of the Federal Fair Labor Standards Act and State labor laws be achieved.
- 9. We recommend that the Women's Bureau call a national women's leadership conference on human rights.

10. Insofar as we have been able to study the report of the President's Task Force on Women's Rights and Responsibilities, we think that it is good, especially if the minority report of Dorothy Haener is included (see Recommendation 7 above). We urge that the President take a position on the recommendations immediately. We urge that organizations participating in this conference take the report back to their groups for study and action.

#### Addendum

The workshop did not have time to develop and vote on specific recommendations on a number of other items listed as "critical issues" at the beginning of the workshop. These were as follows:

- Strengthening the Women's Bureau. The need for help in identifying existing community resources, human and institutional, was cited. It was also urged that the work of the Women's Bureau be reinforced by enlarging the staff of the Citizens' Advisory Council on the Status of Women.
- Youth. The need to discover ways of working with very young girls to eradicate stereotypes in attitudes toward their vocational potential requires a program of both child guidance and counseling and parent education.
- Mature women workers. Older women workers need assistance in the development of "new careers," "second careers," and continuing education. "The rights of older women workers" was also listed
- 4. Lowering the voting age to 18.
- 5. Inequities in the tax laws as they affect women.
- The distortion of the image and role of women by the communication media.
- 7. State laws. Help is needed on changing State laws affecting the status of women.
- 8. *Prisoners*. Rehabilitation of women prisoners to equip them to successfully meet their responsibilities in society is a much-neglected area.
- 9. Woman's special role in eradicating the polarization developing at every level of our society.

#### WORKSHOP 5.

Chairman: Evelyn Cunningham

Recorder: Ruby Jackson Resources: Catherine East Annie L. Hart

#### Recommendations:

- 1. The Family Assistance Plan Bill (H.R. 16311), as presently constituted in the House of Representatives version, does not include the phrase "where appropriate" in the requirements of women recipients to work. In actuality this makes employment mandatory and enslaves the female recipients of family assistance. Such a requirement is unconstitutional and immoral and must be eliminated.
- 2. We recommend that the participants, on returning to their communities, go to their legislatures and other elements of community leadership to find out what is being done on day care centers and continue to press for development of these facilities.
- 3. In the report of the President's Task Force on Women's Rights and Responsibilities, the last sentence on page 13 should be ended after the word "levels" ("with at least a modest appropriation" should be deleted). The sentence should read as follows: "In addition, we recommend that the administration support legislation to authorize Federal grants for developing child care facilities for families at all income levels."
- We recommend that the Director of the Women's Bureau of the Labor Department be appointed Assistant Secretary of Labor for Women's Resources.
- 5. "The historical origins of this country's women's rights movement lie in the issue of suffrage. That issue is not yet finally resolved and should not be dropped. The sisters and citizens of the District of Columbia are not in 1970 enfranchised in any real sense. With the vote there must be a voice. The District of Columbia women have no voice. We abhor this oppression, and insist that the last colony of the United States be granted home rule and congressional representation." (This resolution was submitted by the Washington, D. C., caucus and approved by the full body.)

#### Addendum

Participants determined in the first workshop session that the following general categories, in the order listed, should be discussed:

Employment
Day care
Education
Health services
Legislation
Political action

Some of the subjects which were put forth for consideration but not discussed (all of which fall under the categories listed above) were:

- 1. More effective guidance and counseling of women and girls.
- 2. Assistance to women in poverty.
- 3. Education of women to recognize their problems.
- 4. Trained personnel for day care centers.
- 5. Minimum wage—fair labor standards.
- 6. Higher education quota system in some graduate schools.
- 7. Equal training opportunities for women and girls.
- 8. Responsibility to men and children.
- 9. "How to" do the above, or how to determine the steps necessary to assure appropriate action in the areas listed.

There was considerable discussion of the Equal Rights Amendment, with some representatives from labor voicing their objection to adoption of that amendment.

There was also an unsuccessful effort made by one participant to have the workshop recommend acceptance of the report of the President's Task Force on Women's Rights and Responsibilities.

#### WORKSHOP 6.

Chairman: Gene Boyer Recorder: Anna Tucker Resources: Carole Barrer

> Priscilla B. Bonuccelli Mary G. Kramer Dorothy T. Parrish

### A. Recommendations by consensus:

- Urge the President, Congress, and political parties to take measures to secure passage of the Equal Rights Amendment and to secure ratification by the States.
- Support Dorothy Haener's minority report in the report of the President's Task Force on Women's Rights and Responsibilities.

#### B. Other recommendations:

- In order to expand and improve day care facilities, we urge the establishment of Federal standards, support of legislation for increased Federal funds, work with unions and other organizations to establish day care centers, and efforts to provide day care facilities for all working mothers regardless of economic status or employment.
- In order to equalize educational opportunities for women and men, we urge upgrading the counseling of women and curriculums offered to women, an increase in funds for grants and loans to middle-class youth, and reinforcement of opportunities for continuing education for mature women, including scholarships.
- 3. In regard to the U. S. Department of Labor Office of Federal Contract Compliance sex discrimination guidelines, we urge return of the provision for timetables and goals in employers' affirmative action programs, and establishment of employment standards for bona fide occupational qualifications similar to those of the Equal Employment Opportunity Commission.
- 4. Urge the extension of minimum wage coverage to all workers, especially private household workers.
- 5. We recommend that increased staffing and funds be provided for the Women's Bureau and that the status of the Director of the Women's Bureau be upgraded.
- 6. We recommend the repeal of abortion laws.
- 7. We urge the Women's Bureau to develop better information and statistics on property, divorce, and alimony laws as they affect married women; the dissemination of this information; and greater public education on family laws as they discriminate against women.

## C. Recommendations made by one or two participants:

- While this conference is particularly and intentionally focused on women and women's rights, we urge the conference to make a statement deploring racism and calling for an end to it.
- Recommend that the President and Congress elevate the Office of Education to Cabinet status within the executive branch of the Federal Government.
- 3. Urge the President and Congress to establish a Women's Bureau in the Department of Health, Education, and Welfare to coordinate with the Women's Bureau in the Department of Labor to provide impetus for new laws, grants of assistance, and research on activities affecting women.

#### WORKSHOP 7.

Chairman: Minnie C. Miles Recorder: Mattie M. Jeltz Resources: Arthur Besner

Morag M. Simchak

#### Recommendations:

- The President is urged to implement immediately the recommendations contained in the report of the President's Task Force on Women's Rights and Responsibilities.
- 2. The Congress should enact the Equal Rights Amendment to the U. S. Constitution. Representatives are urged to sign the discharge petition of Representative Martha Griffiths to move the proposed Equal Rights Amendment from the House Committee on the Judiciary for consideration by the House of Representatives.

Toward the implementation of this resolution, each conferee is asked: (a) to sign a resolution directed to her Congressman urging support of the ERA and the Griffiths discharge petition; (b) to make immediate contact with her Congressman urging support of the ERA, and (c) to have clubs and organizations with which she is affiliated urge memberships to contact Congressmen for support of the ERA.

- The Director of the Women's Bureau should be elevated to an Assistant Secretary of Labor level.
- 4. Establishment of a system of well-operated child care centers available for preschool and school-age children, with priority for children from low-income families, is urged. Such centers would also provide night care, recognizing the need of parents who undertake night employment.
- 5. Establishment by the Congress of a guaranteed annual income to insure that all families receive an income not less than the "lowincome budget" level promulgated by the U. S. Department of Labor is recommended. This would serve as a replacement for the inadequate family benefit levels in the proposed Family Assistance Act.
- Amendment of title VII of the Civil Rights Act of 1964 to provide for adequate enforcement provisions and funding and to extend coverage to employees in State and local governments and in the educational professions.
- 7. To provide for the redress of past discrimination in employment, it is urged that employers (public and private) provide preferential treatment for minority and women employees in hiring, training, and promotion, until such time as discrimination against minorities and women has been eliminated.

The following topics were raised but time did not permit consideration:

- 1. Extension of coverage under the Fair Labor Standards Act.
- 2. Development of career ladders and job restructure.
- 3. Drug abuse.
- 4. Elimination of discrimination in higher education.
- 5. Repeal of abortion laws.

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#### WORKSHOP 8.

Chairman: Margaret Kolb Recorder: Bette Finegan Resources: Charles A. Hicks June H. Wakeford

#### Recommendations:

- Support the recommendations (both majority and minority) of the President's Task Force on Women's Rights and Responsibilities.
- Ask conferees to appoint a task force to go to Congress to urge support of the proposed Family Assistance Act (S. 2986) for inclusion in the Social Security Act, title IV, section 437 (liberalized provisions for child care), and that this task force remain in force to pursue goals regarding continuing education, tax deductions for child care, day care facilities, etc.
- 3. Add sex to title VI of the Civil Rights Act of 1964.
- Request the Secretary of Labor to reexamine the guidelines of the Office of Federal Contract Compliance in order to set goals and establish a timetable to end discrimination based on sex.
- Recommend that the Women's Bureau convene meetings with representatives of women's organizations to stress the need for self-analysis and to instill self-confidence. These should be followed up by regional conferences.
- 6. Update and distribute "Know Your Rights" (Women's Bureau Leaflet 39).
- 7. Set up a division in the Department of Justice to help enforce the rights of women.
- 8. Elizabeth Duncan Koontz should be appointed Assistant Secretary of Labor for Women's Resources.

## Suggestions:

- That conferees recruit women from their home States to march on Washington on August 26 in support of women's rights.
- 2. That conferees urge legislative action to liberalize abortion laws in States that have not already done so.

#### WORKSHOP 9.

Chairman: Sister Mary Austin Doherty

Recorder: Felice Sorett Resource: Jean A. Wells

- Recommend that Representative Martha Griffiths' discharge petition to get Equal Rights Amendment on the floor of the House of Representatives be supported and that conference particle pants be urged to request support by their congressional representatives.
- Recommend that the conference support extension of State minimum wage laws to include household and other low-paid workers.
- 3. Urge that conference participants request their Congressmen to support the four sections of the Omnibus Postsecondary Education Act of 1970 (H.R. 16098) that pertain specifically to women, i.e., (1) to include teachers under title VII of the Civil Rights Act of 1964; (2) to extend coverage of the Civil Rights Commission to include sex discrimination; (3) to extend coverage of title VI of the Civil Rights Act of 1964 to include sex discrimination; and (4) to enable administrative, executive, and professional personnel to benefit from the equal pay provisions of the Fair Labor Standards Act.
- Recommend that the enforcement provisions of the guidelines to bar sex discrimination in Government contract work be amended to include:
  - a. Requirement that the Office of Federal Contract Compliance set up goals and timetables for compliance regarding women's employment as has been done for minority groups.
  - b. Requirement that individuals employed as compliance officers be tested to determine their sympathetic commitment to vigorous and prompt enforcement of the sex discrimination guidelines of the OFCC, with women comprising at least half of the compliance officers.
- Request that the U. S. Civil Service Commission vigorously enforce laws and orders requiring equal employment opportunity for women in the Federal service.

- 6. Urge that broad cease and desist powers be granted to the Equal Employment Opportunity Commission.
- 7. Recommend that in order to reawaken the conscience of America, to restore the spirit of social justice, and to assure the survival of one nation—not two—the Women's Bureau and the entire national administration establish as a priority the complete elimination of racism in all its forms.
- 8. Urge support of Federal legislation to create and finance adequately child care centers for children of parents who are employed or attending school with the understanding that community facilities be utilized where available.

  Specifically, this includes support of the recommendation of the President's Task Force on Women's Rights and Responsibilities that there be extension of "liberalized provision for child care [as] proposed in S. 2986 for inclusion in the Social Security Act (Section 437 of Title IV)." We also, in the words of the Task Force report, "support authorization of Federal aid for child care for families not covered under the family assistance plan."
- Recommend that the conference participants work to facilitate dissemination of information which will improve counseling and communications in the schools so that students, both male and female, are provided many options and opportunities for their life styles.
- 10. Recommend coordination of efforts directed toward improving women's options, urging teachers, counselors, parents, students, and other interested people and organizations in the community to talk and honestly communicate with each other about pertinent attitudes and values. In this connection, also recommend that conventions or convocations be held yearly to exchange ideas among the above-named groups.
- Recommend that student application forms submitted to educational institutions report initials rather than given names and that there be no place on the form where the sex of the student is requested.
- 12. Propose that the conference participants recommend establishment of a communications center which would be a na-

tional clearinghouse of materials dealing with women's rights prepared by all types of groups both governmental and nongovernmental. The goals of the clearinghouse would be:

- a. To keep women informed of national legislation affecting women.
- b. To keep the public press informed of women's activities, through use of such aids as speakers' guides and press kits.
- c. To conduct "awareness" campaigns so that women will understand their changing role and so that men will help effect needed changes.
- d. To supply materials to the referral service centers being established in large cities.
- To urge the Advertising Council to adopt a national advertising campaign to educate the public regarding women's rights.
- To work toward an improved female image in all media by calling attention to unfavorable advertising and urging women to take part in this campaign.
- g. To work toward the acceptance of women in roles other than conventional stereotyped roles.
- h. To urge State commissions on the status of women and other citizens' committees to better publicize their activities.
- 13. Recommend that the Women's Bureau update, revise, and reissue its pamphlets on the legal rights of women in each State. Suggest that they be issued in conjunction with the State commissions on the status of women and that they be distributed through the State commissions, local YWCA's, and other appropriate women's organizations.
- 14. Recommend that the Director of the Women's Bureau be appointed Assistant Secretary of Labor for Women's Resources.
- 15. Recommend that the Women's Bureau be supported with adequate funding and personnel to effectively concentrate on the conservation and development of human resources.
- Recommend that Mr. Arthur Fletcher be appointed Under Secretary of Labor or to a Cabinet-level position in the White House.

WORKSHOP 10.

Chairman: Dorothy Haener Recorder: June B. Ellis

Resource: Madeline H. Mixer

Recommendations:

- 1. The majority favored the Equal Rights Amendment.
- The entire group supported the report of the President's Task Force on Women's Rights and Responsibilities, as well as the minority report favoring the extension of coverage of the Fair Labor Standards Act to every job within the reach of Federal authority.
- It was agreed that the Women's Bureau should encourage women's interest organizations to teach women political knowhow.
- 4. Women should be urged to celebrate August 26, 1970, as a "day of commitment," specifically promoting "teach-ins" and other educational programs to increase public knowledge about issues of interest to women.
- 5. A resolution was passed: To commend the Women's Bureau for the work of the conference and to recommend that: (1) the Bureau be appropriated funds and staff sufficient to operate its programs more successfully and (2) Mrs. Elizabeth Koontz be appointed Assistant Secretary of Labor for Women's Resources.

Other points originally listed for discussion, which were partly subsumed in discussions of the Task Force report, are:

- 1. Social security law: to remove inequities in the system which operate against working wives.
- 2. Protective legislation.
- 3. Birth control.
- 4. Financial aid for education and training.
- 5. Tax deductions for child care to enable mothers to work.

#### WORKSHOP 11.

Chairman: Mary S. Resh

Recorder: Winifred T. Echelberger Resource: Mary C. Manning

Recommendations:

- 1. The recommendations of the President's Task Force on Women's Rights and Responsibilities should be adopted immediately, including the minority report.
- 2. The Department of Labor should compile material (films, film strips, slides, etc.) on human roles for use by organizations as an educational and public relations service.
- 3. The Department of Labor should encourage and work with the Federal Communications Commission and the mass media in the education of the public on human roles.
- 4. The President should appoint a qualified woman to the next vacancy on the U. S. Supreme Court.
- 5. The President should appoint a woman to a Cabinet-level post.
- The President should appoint a woman to serve as U. S. Commissioner of Education, and qualified women should be recruited for other top-level positions.
- Women should be encouraged to actively seek elective office.
   Women should support those candidates who support the rights and goals of women.
- The Interstate Association of Commissions on the Status of Women should develop and make available a roster of qualified women for public positions.

- More women, representative of the total female population, should be actively and immediately recruited for and involved in the development and administration of job training programs, including the Cooperative Area of Manpower Planning System (CAMPS).
- 10. More older workers should be recruited for training programs, in particular older women workers.
- 11. Girls and women should be encouraged to enter a wider range of skill training programs, including apprenticeships.
- Commissions on the status of women should be composed of women who are representative of all races, creeds, national origins, and ages, as well as women in the labor force.
- 13. The Federal Government should establish a national system of care and education for children.
- 14. Women who work part time should receive the same pay and benefits as men working part time.
- Vocational counseling programs should be instituted in all junior high schools.
- Educational institutions should offer special courses on the roles of women.
- 17. The Women's Bureau should be upgraded in status, its staff enlarged, and its budget increased.
- 18. The quota system in colleges should be eliminated.
- 19. Textbooks, including preschool readers, should contain role models of women and varieties of life styles.
- 20. Discrimination in education should be eliminated.

#### WORKSHOP 12.

Chairman: Joy R. Simonson Recorder: Lucile Crowell Cooks Resource: Rhobia C. Taylor

#### Recommendations:

- 1. Encourage women to seek elective and appointive offices on national, State, and local levels.
- 2. Recommend increased support of the Women's Bureau.
- 3. Support Equal Rights Amendment, including work at the State level preparatory to ratification campaigns.
- 4. Recommend extension of coverage of Fair Labor Standards Act as well as improved State labor legislation.
- 5. Remove inequities of Social Security Act and tax laws for single and married women.
- 6. Repeal abortion laws.
- 7. Reform education process by providing more counselors; institute counselor training courses at more universities; promote summer seminars for changing attitudes of some counselors (men); help raise women's aspirations.

#### WORKSHOP 13.

Chairman: Audrey Rojas Kaslow Recorder: Nodine Cook Henniger Resource: Evelyn W. Farber

#### Recommendations:

- Examine the possibility of hiring a professional lobbyist to work for women and women's concerns in the Congress, headquartered in Washington, D. C., supported by individuals and groups concerned with improving the status of women.
- We urge the participants at the Fiftieth Anniversary Conference of the Women's Bureau to wire, call, or write his/her Congressman urging him to sign Congresswoman Martha Griffiths' motion (filed June 11, 1970) to discharge the Judiciary Committee from further consideration of H.J. Res. 264, the Equal Rights Amendment.
- 3. Use the wording of the minority report (page 30) of the report of the President's Task Force on Women's Rights and Responsibilities: "The Fair Labor Standards Act should be amended to extend its coverage, without exception, to every job within the reach of Federal authority. In particular, household workers and all low-paid workers in the United States should be paid not less than the Federal minimum wage."
- 4. Repeal all laws restricting a woman's right, in consultation with her physician, to an abortion.
- 5. To remedy the inequities based on sex in the social security retirement system, support all measures presently embodied in bills sponsored by Martha Griffiths of Michigan.
- 6. That the Social Security Administration and the Internal Revenue Service enforce the Social Security Act with respect to taxes due on the wages paid to household workers.
- That the U.S. Department of Labor change the name of the Manpower Programs and Administration to Human Resources Programs and Administration.
- 8. That an Office of Women's Rights be established within the Equal Employment Opportunity Commission.

During the morning session there were suggestions and discussion of items to be considered and discussed for recommendations from the group.

The Chairman, Recorder, Resource, and several participants remained after adjournment of the morning workshop and grouped the items to expedite discussion during the afternoon session.

Because there was not sufficient time to discuss all the items, and the Equal Rights Amendment proponents spoke up for legislation as a priority, discussion on the majority of the items was limited to that of the morning session when they had been originally brought up and adopted for the agenda. They are listed below, as grouped by "the workshop establishment," with no indication of intended priorities.

#### Legislation

- Repeal of abortion laws, and extension and implementation of planned parenthood.
- 2. Equal Rights Amendment.
- Extension of Fair Labor Standards Act: increasing the basic minimum wage rate.
- 4. Social Security Act:
  - a. elimination of inequities based on sex;
  - b. derive a satisfactory formula for additional retirement benefits for working wives;
  - c. coverage of household workers.
- 5. Civil Service Act: elimination of inequities based on sex.
- 6. Internal Revenue Act:
  - a. child care deductions;
  - b. tax relief for wages paid household workers.
- 7. Protective labor legislation: need at State level for all workers.
- 8. Housing:
  - a. inequities for families headed by women;
  - b. public housing restrictions and forced moving for those newly and recently employed and employable.

#### Employment and training

- 1. Require all supportive services during and following training.
- 2. Need for child care for all, all day.
- 3. Household workers.
- 4. Needed by teenage mothers.
- 5. Positive recruiting of women.
- 6. Supervisory training:
  - a. normal;
  - b. sensitivity.
- 7. Reprisals (including those from supervisors).

#### Counseling and education

- 1. The need for a revolution in education; in counseling.
- 2. The teenage mother.

#### Task Force report

- 1. That State commissions be made more representative of the population.
- 2. Endorsement:
  - a. total;
  - b. by item.

"Public relations": attitudes and image

- 1. Male involvement essential.
- 2. Media: how to rectify.
- 3. Women's own attitudes.
- 4. Lobbyist.
- 5. Interorganizational coordination on items of mutual interest.
- 6. Need for different kind of data than is presently available, i.e., the psychological effects of working on women/mothers; on on the working woman/mother, etc.
- 7. Need to select and *interpret* (in publications) data relevant to women's needs.

The guestion of nonemployed women



## **Final Plenary Session**

Recommendations from the 13 workshops were presented by the conference reporter, Geraldine Rickman, at the final session on Saturday, June 13, at which time these recommendations were discussed, refined, and voted upon.

The Saturday morning schedule required participants to leave for a reception at the White House before all business had been concluded. Conferees agreed to a temporary recess, and arrangements were made to continue the meeting after the visit to the White House.

The unscheduled session lasted 4 hours. As the afternoon wore on, many conferees were forced to leave because of travel arrangements and other commitments. During the last dramatic hours, the group ranged in size from over 200 at first to fewer than 100 people when the conference adjourned.

The Women's Bureau had not anticipated that issues would be voted upon in general session. Since conferees had not been asked to be prepared to commit their organizations to specific positions and since many were unable to remain for the afternoon meeting, the recommendations approved at the Saturday sessions can be regarded only as an index of personal opinion, showing the consensus of those participants present at the time.

The recommendations approved at the Saturday sessions follow.

## I. REPORT OF PRESIDENT'S TASK FORCE ON WOMEN'S RIGHTS AND RESPONSIBILITIES

That most recommendations in the Task Force report (entitled "A Matter of Simple Justice") be adopted immediately, including the minority report submitted by Dorothy Haener requiring extension of the Fair Labor Standards Act to cover, without exception, every job within reach of Federal authority. (In particular, household and all other low-paid workers in the United States should be paid not less than the Federal minimum wage.) <sup>1</sup>

## II. EQUAL RIGHTS AMENDMENT

That Congress be urged to pass the Equal Rights Amendment to the Constitution of the United States. That all participants request their representatives to sign Congresswoman Martha Griffiths' discharge petition to bring the amendment to the floor for a vote.<sup>2 3</sup>

#### III. EMPLOYMENT ISSUES

#### A. Title VII of the Civil Rights Act of 1964

- That title VII, which prohibits discrimination in private employment based on sex as well as on race, color, religion, and national origin, be amended to apply to teachers and others in the field of education.
- That the Equal Employment Opportunity Commission which administers title VII be given adequate enforcement authority in addition to the conciliation power it now has.
- 3. That the Attorney General of the United States, who is empowered to institute court action for violations, be strongly urged to more vigorously pursue test cases to eliminate patterns of sex discrimination in employment.

#### B. Equal Pay Act of 1963

That the Equal Pay Act be amended to extend coverage of its equal pay provisions to executive, administrative, and professional employees.

## C. Office of Federal Contract Compliance

That the "Guidelines To Bar Sex Discrimination on Government Contract Work" issued by the U.S. Department of Labor's Office of Federal Contract Compliance be implemented immediately. That, moreover, the guidelines be strengthened by the requirement that employers must submit specific goals and timetables, and by adding a narrow interpretation of bona fide occupational qualifications consistent with those of the Equal Employment Opportunity Commission. That, in addition, the Secretary of Labor require that all industry, which in any way receives Federal funds through Government contracts, should seek out and employ qualified women for jobs at every occupational level, taking into account the lack of representation of women in managerial and executive positions.

<sup>&</sup>lt;sup>1</sup> The full text of the report of the President's Task Force on Women's Rights and Responsibilities was, unavoidably, not presented to most conference participants until the day of the meeting. If there had been more time for study, some of its recommendations, which differ in some respects from conference positions, might have been more closely questioned.

<sup>&</sup>lt;sup>2</sup> A petition supporting the Equal Rights Amendment, addressed to Congress, was circulated and received 173 signatures. It has been transmitted to the Congress and a copy is appended to this report (Attachment A).

<sup>&</sup>lt;sup>3</sup> A dissenting statement titled "Minority Report re Protective Legislation vis-a-vis the Equal Rights Amendment" was circulated and received 30 signatures. A copy is appended to this report (Attachment B).

#### D. Public Attitudes Toward Better Employment Practices

That conference participants seek to promote more positive public attitudes toward sex discrimination in hiring and benefits, whether by sponsoring needed legislation or by spreading information. For example, women with special family problems should be granted the same rights to be hired in first-time employment and in reentry as are granted to men who have completed their military service requirements. An additional example: preferential practices covering hiring, promotion, and training for minority and women employees should be adopted by public and private employers until the current discrimination against minorities and women has been eliminated.

#### IV. POLITICAL ISSUES

#### A. Home Rule for Washington, D. C.

The historical origins of this country's women's rights movement lie in the issue of suffrage. That issue is not yet finally resolved for all women, since citizens of the District of Columbia have no elected representatives. Hence D. C. women have a vote but no voice. The last colony of the United States should be granted home rule and congressional representation.

#### B. Women in Political Office

That women be urged to run for political office at the local, State, and national levels, and that the talent and know-how of women presently used to elect men to office be directed toward the election of women.

## C. Election of Sympathetic Candidates

That women exercise their political power to elect candidates, regardless of sex, who are positively oriented toward women's interests, and support their aims and goals in the drive toward equal partnership with men.

## D. Lobbying Toward Equality of Rights

That the power of women be used to keep insistently before the President, the Congress, and other national leaders the realities of their determination to achieve equal rights for all people regardless of race, sex, religion, or national origin.

#### E. Indochina War

The youth caucus presented the following proposal: "The recommendations produced by the conference, such as those for child care centers, will have no action implications unless they have substantial financial and human resources committed to their actualization.

"We, as young women, feel that commitment of the necessary resources will not be forthcoming until the war in Indochina comes to a halt, and our priorities are directed to solution of the urgent domestic problems facing us.

"We therefore demand an immediate end to the Indochina War. We propose that the body of this conference join us in this stand."

#### V. EDUCATION ISSUES

#### A. Omnibus Postsecondary Education Bill

That participants request their congressional representatives to support the four sections of the Omnibus Post-secondary Education Bill (H.R. 16098 introduced by Representative Edith Green of Oregon) that pertain specifically to women: (1) to include teachers under title VII of the Civil Rights Act of 1964; (2) to extend coverage of the Civil Rights Commission to include sex discrimination; (3) to extend coverage of title VI of the Civil Rights Act (dealing with discrimination in programs receiving Federal assistance) to include sex discrimination; and (4) to enable administrative, executive, and professional personnel to benefit from the equal pay provisions of the Fair Labor Standards Act.

## B. Educational Opportunities

That educational opportunities for women be expanded; that grants, loans, and scholarships be provided for persons with low incomes who wish to begin or return to school—at all levels, including graduate and professional schools.

## C. Counseling

That a comprehensive program of counseling for women and girls be instituted, including multilingual counseling, with proper attention to the total life-planning process.

#### D. Office of Education

That the Office of Education be removed from the U.S. Department of Health, Education, and Welfare, and be made a Cabinet-level agency. Education is essential to the development of all our human resources, and the President and Congress should assure that it is not handicapped by the necessity to compete for funds with health and welfare.

## E. Basic and Continuing Education

That women who are young, poor, members of minority groups, or returning to the work force after an absence of several years should have available to them in their own neighborhoods adequately supported and expanded programs of basic adult and continuing education.

#### F. Quotas for Admission

That institutions of higher learning eliminate their resistance to admitting women to "traditionally male" professional schools and graduate departments. That quotas for women (whether overt or covert) be entirely eliminated in higher education.

#### G. Discrimination at Top Levels

That women be employed not only as teachers at the usual elementary, secondary, and higher education levels, but that their numbers increase immediately in the top administrative and supervisory positions in educational institutions, especially in colleges and universities. This should include the presidential level.

#### H. Stereotypes in Curriculums

That curriculums in education at all levels be made relevant to the changing role of women today, and that text-books and materials reflect nonstereotypical images of women and girls.

#### VI. SOCIAL ISSUES

#### A. Child Care Facilities

That the national goals established by the Task Force report with regard to provision of child care facilities and programs be supported. That the establishment of nationwide day care centers be viewed as an immediate and major priority of this Government. That special concern and priority be given to minority and low-income persons, but that there be recognition of the need for child care services for families regardless of economic status.

#### B. Family Assistance Plan Bill

That the Federal Government, under the administrationsponsored Family Assistance Plan Bill (H.R. 16311), be urged to insure adequate income for mothers with children under 18 by offering work incentives but not requiring employment. Furthermore, referrals for training and employment would be limited to persons determined "appropriate."

C. Representatives of the National Welfare Rights Organization recommended that their Adequate Income Plan prescribing a minimum annual income of \$5,500 be supported by the conference. Brochures were distributed to participants outlining the suggestions of the NWRO.

## D. Social Security Legislation

That the social security law be reviewed and properly amended to eliminate inequities based on sex, regardless of whether the discrimination currently favors men or women.

#### E. Reform of Abortion Laws

That all laws restricting the right of women to have abortions should be repealed, since a woman should have the right to control of her own body.

#### F. Sexism

That the Women's Bureau and the entire national administration establish as a top priority the complete elimination of sexism in all its forms.

#### G. Racism

That the Women's Bureau and the entire national administration establish as a top priority the complete elimination of racism in all its forms.<sup>4</sup>

## VII. WOMEN'S BUREAU

A. Elevating the Status of the Women's Bureau Director That the Director of the Women's Bureau be appointed Assistant Secretary of Labor for Women's Resources or Human Resources.

### B. Expanding the Bureau

That the Women's Bureau be supported with adequate funding and personnel to effectively promote the conservation and development of human resources, and to set up a clearinghouse of information for women on their rights and opportunities.

## C. National and Regional Conferences

That the Bureau bring together at regular intervals representatives of all the women's organizations in the United States to work out programs for improving their status. Such conferences should be followed by regional meetings to assist women's-interest groups in the implementation of their programs.

That, in addition, "awareness" conferences be set up for men so that they can assist in the needed reforms instead of becoming agents of backlash.

## VIII. INTERSTATE ASSOCIATION OF COMMISSIONS ON THE STATUS OF WOMEN

That this newly formed association (IACSW) provide public hearings to coordinate the various interest groups and permit their concerns and recommendations to be heard, recognized, and, if possible, implemented.

#### IX. MASS MEDIA

That the communications industry as represented by television, radio, newspapers, magazines, and advertisers be urgently requested to work with the Women's Bureau and other women's groups to improve the self-image of women as rational, mature human beings. The media can assist women to educate the public by depicting the striving for women's rights as a serious undertaking.

## X. DAY OF COMMITMENT

That August 26, 1970 (50th anniversary of passage of the Women's Suffrage Amendment), be recognized as a "day of commitment" for women. That individual communities throughout the Nation find ways and means to bring to the attention of everyone the concerns of women as they affect our attainment of equal rights.

#### XI. REAPPOINTMENT OF ELIZABETH KUCK

That Elizabeth Kuck, whose appointment as a Commissioner of the Equal Employment Opportunity Commission is expiring, should be reappointed. She has been a forceful member of the EEOC and a very strong supporter of equal rights for all minorities and women.

<sup>&</sup>lt;sup>4</sup> This includes specifically discrimination against every single minority group in the United States with particular reference to black, Indian, and Spanish-speaking Americans. Please see the copy attached of a statement presented in behalf of Mexican American women, entitled "A Minority Nobody Knows" (Attachment C).

#### ATTACHMENT A

WOMEN'S BUREAU – U.S. Department of Labor 50th Anniversary Conference, Washington, D. C.

To: MEMBERS OF THE U.S. CONGRESS

From: Attendees of the 50th Anniversary Conference

Topic: EQUAL RIGHTS AMENDMENT

The undersigned attendees of the 50th Anniversary Conference of the Women's Bureau, U.S. Department of Labor, urge the passage of the Equal Rights Amendment to the U.S. Constitution. They further request each Congressman to sign the Discharge Petition of Rep. Martha Griffiths to move the Equal Rights Amendment from the House Committee on the Judiciary for consideration by the House of Representatives.

## ATTACHMENT B

MINORITY REPORT RE PROTECTIVE LEGISLATION Vis-a-Vis the Equal Rights Amendment

We congratulate the Women's Bureau for 50 years of service to the women of the Nation.

We do, however, regret the obvious effort to use this conference to win support for the passage of the proposed Equal Rights Amendment without providing adequate opportunity for full and free discussion of the implications of this highly controversial issue.

There are a substantial number of women present who, while actively supporting the movement for equality, cannot support this amendment in its present form since it would, in fact, destroy hardwon and necessary labor standards.

The majority of women here—middle-class professional and semiprofessional people—would not suffer the slightest pain from the destruction of protective legislation.

The forgotten majority, millions of women not present today, workers in factories, tields and service industries could, almost immediately, suffer a reduction in some labor standards, particularly in light of the present recession and the consequent shrinkage of the job market.

Protective (often a synonym for "decent") labor standards must not so cavalierly be undermined or given away. The tragic effects for so many could be too severe.

We would support the amendment if it were to guarantee protection of labor standards.

#### ATTACHMENT C

A MINORITY NOBODY KNOWS

#### A MINORITY REPORT BY ESTHER LAPLANTE

I am here to issue a challenge to the women present today. This challenge comes from the "minority nobody knows." A people that have been here, as Assistant Secretary Fletcher pointed out, even before the Pilgrims landed.

I am talking about the Mexican-American, Spanish speaking – or as we call ourselves – La Raza!

We are not, as many like to think, immigrants. The Mexican-Americans have contributed a rich cultural heritage to America. This heritage dates back to the early 1500's. Preservation of this heritage and language was legally guaranteed by the United States in the Treaty of Guadalupe Hidalgo.

You may be wondering why I am speaking for the Mexican-Americans. *I am a* Mexican-American with a French surname, and for many of you probably not typical of the stereotype perpetuated through the public media.

There are millions of Mexican-Americans who are like myself. We are not to be found under a cactus. We are not found under a sombrero. Nor are we jolly bandit types as the Frito Bandito commercial would have you believe.

If this group present today is truly and sincerely interested in equal rights for women, you must concern yourselves with *all* women.

Our women feel the impact of discrimination first as women and then again as minority women. Our call to the women at the conference is in regard to the obvious lack of representation and involvement of this second largest minority. Of one thousand participants in this conference, only a small handful of us are Mexican-Americans.

Out of the states represented here, very, very few commissions and organizations have included Mexican-American women.

If you are sincere in your talk of equal rights, you will go back to your communities and actively seek out Mexican-Americans to participate in your local and state women's organizations and commissions, and at the next conference of this nature, your efforts to include Mexican-Americans will be clearly evident.

Thank you very much.



#### TELEGRAM FROM THE PRESIDENT

THE WHITE HOUSE JUNE 12, 1970

MRS. ELIZABETH DUNCAN KOONTZ DIRECTOR WOMEN'S BUREAU WASHINGTON. D. C.

Please extend my warm personal greetings and good wishes to all in attendance at your conference celebrating the fiftieth anniversary of the establishment of the Women's Bureau. Your work with the women of America has been a dynamic influence in helping to create a better life for all of our citizens, and I salute your half-century of achievement. May your efforts in behalf of the powerful, creative resources for good which you rightfully characterize "womanpower" continue to be crowned with success. I regret immensely being unable to convey these sentiments in person and have requested that this message be sent tomorrow as I shall be away from Washington, but I am most pleased that Mrs. Nixon will be with you to express to you the good wishes of us both.

Richard Nixon

# LAWS, EXECUTIVE ORDERS, AND GUIDFLINES DISCUSSED AT THE CONFERENCE

FAIR LABOR STANDARDS ACT (FLSA) OF 1938 AND ITS 1966 AMENDMENTS

Known also as the Federal wage and hour law, this legislation establishes a minimum wage for the workers it covers, and requires premium pay for work beyond a specified number of hours. The FLSA is enforced by the Wage and Hour and Public Contracts Divisions of the U.S. Department of Labor.

FEDERAL EQUAL PAY ACT OF 1963

Applying to all employees who are covered by the minimum wage provisions of the Fair Labor Standards Act, this law prohibits employers from discriminating on the basis of sex in the payment of wages for equal work on jobs requiring equal skill, effort, and responsibility and which are performed under similar working conditions. It is enforced by the Wage and Hour and Public Contracts Divisions of the U.S. Department of Labor.

TITLE VII OF THE CIVIL RIGHTS ACT OF 1964

Title VII prohibits discrimination in hiring, upgrading, and all other conditions of employment on the basis of race, color, religion, sex, or national origin. It covers private employers, labor organizations, and public employment agencies. Title VII is administered by the five-member Equal Employment Opportunity Commission appointed by the President.

SEX DISCRIMINATION GUIDELINES ISSUED BY THE EQUAL EMPLOYMENT OPPORTUNITY COMMISSION

By virtue of its authority under the Civil Rights Act of 1964, the Equal Employment Opportunity Commission has promulgated various Guidelines on Discrimination Because of Sex covering: (1) sex as a bona fide occupational qualification; (2) separate lines of progression and seniority systems; (3) discrimination against married women; (4) job opportunities advertising; (5) employment agencies; (6) preemployment inquiries as to sex; (7) relationship of title VII to the Equal Pay Act; and (8) relationship of title VII to State laws.

EQUAL EMPLOYMENT OPPORTUNITY BY FEDERAL CONTRACTORS: EXECUTIVE ORDER 11246 AS AMENDED BY EXECUTIVE ORDER 11375

This Executive order prohibits discrimination on the basis of sex by Federal contractors and subcontractors and on federally assisted construction projects. The Office of Federal Contract Compliance of the U.S. Department of Labor administers the order.

## SEX DISCRIMINATION GUIDELINES ISSUED BY THE OFFICE OF FEDERAL CONTRACT COMPLIANCE

Guidelines to assure equal job opportunity for women on work paid for by Federal funds were issued by the Secretary of Labor on June 9, 1970.<sup>1</sup>

## EQUAL EMPLOYMENT OPPORTUNITY IN THE FEDERAL GOVERNMENT: EXECUTIVE ORDER 11478

Executive Order 11478 prohibits discrimination because of sex, as well as race, color, religion, or national origin, in Federal employment. It directs Federal agencies to formulate employment programs insuring nondiscrimination. This order is administered by the U.S. Civil Service Commission.

#### AGE DISCRIMINATION IN EMPLOYMENT ACT OF 1967

This act prohibits discrimination in employment against persons 40 to 65 years of age by employers, employment agencies, and labor unions, except where age is a bona fide occupational qualification. It is administered by the Wage and Hour and Public Contracts Divisions of the U.S. Department of Labor.

THE PROPOSED EQUAL RIGHTS AMENDMENT TO THE U.S. CONSTITUTION

The proposed amendment says: "Equality of rights under the law shall not be denied or abridged by the United States or by any State on account of sex."<sup>2</sup>

<sup>&</sup>lt;sup>1</sup> On July 31, 1970, the Secretary announced that the Department of Labor will use goals and timetables for achieving equal job opportunity for women.

<sup>&</sup>lt;sup>2</sup> The Equal Rights Amendment was approved by the House of Representatives on August 10. It was then taken up by the Senate where it was amended to exempt women from the draft and to permit prayer in public buildings. Because it was the consensus of congressional opinion that these amendments precluded passage, Senator Bayh introduced a substitute based on the 14th amendment. After much criticism from women's organizations, the Senator withdrew this proposal. As of December 1970, the ERA appears to be dead for this session of Congress.

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Republican National Committee

Rhode Island Department of Employment Security

Rowan County (N.C.) Association for Retarded Children

Salisbury (N.C.) City Council

Sanders Associates, Nashua, N.H.

Santa Monica (Calif.) Probation Department

SERD, Inc., Silver Spring, Md.

Sigma Gamma Rho

Sodality Union, Archdiocese of Washington

Soroptomist Federation of the Americas

Southern Christian Leadership Conference, Operation Breadbasket

Southern Colorado State College

Southern Methodist University

Sperry & Hutchinson Co.

St. Joan's Alliance

State University of New York at Buffalo

Tau Gamma Delta

Temple University

Texas Department of Public Welfare

Texas Employment Commission

Theta Sigma Phi

Toledo Area Council of Union Women

Toledo Stamping Co.

Union Settlement House, New York, N.Y.

Unitarian Universalist Women's Federation

United Air Lines

United Hospital Fund, New York, N.Y.

United Methodist Church

**Board of Missions** 

Wesleyan Service Guild

United Planning Organization, Washington, D. C.

United Presbyterian Church, U.S.A.

United States Government

**Atomic Energy Commission** 

Cabinet Committee on Opportunity for the Spanish Speaking

Civil Aeronautics Board

Civil Service Commission

Commission on Civil Rights

Department of Agriculture

**Extension Service** 

**Farmers Home Administration** 

Forest Service

Department of Commerce

**Economic Development Administration** 

Department of Defense

Defense Advisory Committee on Women in the Services

Defense Language Institute

Department of the Air Force

Department of the Army

Department of the Navy

Department of Health, Education, and Welfare

Environmental Health Service

Health Services and Mental Health Administration

National Institutes of Health

Office for Civil Rights

Office of Child Development

Office of Education

Social and Rehabilitation Service

Social Security Administration

Department of Housing and Urban Development

Department of Justice

**Bureau of Prisons** 

Department of Labor

Bureau of International Labor Affairs

Bureau of Labor Statistics

Labor-Management Services Administration

Manpower Administration

Bureau of Apprenticeship and Training

D. C. Manpower Administration-Work Incentive Program

Job Corps, Office of Women's Centers

Neighborhood Youth Corps

Project Prove

Unemployment Insurance Service

U.S. Training and Employment Service

Office of the Assistant Secretary for Administration

Office of the Assistant Secretary for Manpower

Office of the Assistant Secretary for Policy, Evaluation, and Research

Office of the Assistant Secretary for Wage and Labor Standards

Office of the Secretary

Office of the Solicitor

Wage and Labor Standards Administration

Bureau of Labor Standards

Office of Federal Contract Compliance

Wage and Hour and Public Contracts Divisions

Women's Bureau

Department of State

Agency for International Development

Department of the Interior

Bureau of Indian Affairs

Bureau of Land Management

Bureau of Mines

Department of the Treasury

Bureau of Accounts

Bureau of Engraving and Printing

Internal Revenue Service

Department of Transportation

Federal Aviation Administration

Federal Highway Administration

**Equal Employment Opportunity Commission** 

**Federal Power Commission** 

Federal Trade Commission General Accounting Office General Services Administration

Government Printing Office

House of Representatives Indian Claims Commission

Information Agency (USIA)

Voice of America Library of Congress

National Aeronautics and Space Administration

National Security Agency

Office of Economic Opportunity

Community Representative Advisory Council Volunteers in Service to America (VISTA)

Office of the Vice President Post Office Department

President's Committee on Consumer Interests

President's Committee on Employment of the Handicapped

President's Council on Youth Opportunities

President's Task Force on Women's Rights and Responsibilities

Railroad Retirement Board

Senate

Small Business Administration

**Tariff Commission** 

Veterans Administration

United Textile Workers of America, AFL-CIO

University of California at Berkeley

University of California at Los Angeles

University of Chicago

University of Florida

University of Houston

University of Maryland

University of Missouri at Columbia

University of Missouri at Kansas City University of Missouri at St. Louis

University of Pittsburgh

University Research Corp., Washington, D. C.

Volunteers of America

Wake County (N.C.) Opportunities Industrialization Center Washington and Vicinity Federation of Women's Clubs

Washington Baha'i Assembly

Washington Opportunities for Women Washington (D. C.) Teachers Union

Washington (D. C.) Urban League

West Virginia Labor Federation, AFL-CIO

Western Electric Co.

Westinghouse Electric Corp.

Wisconsin State AFL-CIO Woman's Conference

Wisconsin State University

Woman's Medical College of Pennsylvania

Women in Community Service Women's Army Corps Veterans

Women's Educational and Industrial Union

Women's Equity Action League

Women's Joint Congressional Committee

Women's Liberation

Young Men's Christian Association

Young Women's Christian Association

Extension Residence Program for the Job Corps

Youngstown (Ohio) Household Technicians

Youth Pride, Inc., Washington, D. C.

Zonta International

# COMMISSIONS, COMMITTEES, AND COUNCILS ON THE STATUS OF WOMEN REPRESENTED

#### STATE COMMISSIONS

Alabama Governor's Commission on the Status of Women Alaska Commission on the Status of Women Arizona Governor's Commission on the Status of Women Arkansas Governor's Commission on the Status of Women California Advisory Commission on the Status of Women Colorado Commission on the Status of Women District of Columbia Commission on the Status of Women Florida Commission on the Status of Women Georgia Commission on the Status of Women Hawaii Governor's Commission on the Status of Women Idaho Governor's Commission on Women's Programs Illinois Commission on the Status of Women Iowa Commission on the Status of Women Kansas Governor's Commission on the Status of Women Kentucky Commission on Women Louisiana Commission on the Status of Women Maine Advisory Council on the Status of Women Maryland Commission on the Status of Women Massachusetts Special Commission on the Status of Women Michigan Women's Commission Minnesota Women's Advisory Committee Mississippi Commission on the Status of Women Missouri Commission on the Status of Women Montana Governor's Commission on the Status of Women Nebraska Commission on the Status of Women New Mexico Governor's Commission on the Status of Women New York State Women's Unit

North Carolina Commission on Education and Employment of Women

Ohio Women's Division and Advisory Committee to the Women's Services Section

Women's Services Section
Oklahoma Governor's Commission on the Status of Women
Pennsylvania Citizens' Advisory Council on the Status of Women
Puerto Rico Governor's Commission on Women's Status
Rhode Island Commission on the Status of Women
South Carolina Governor's Commission on the Status of Women
South Dakota Governor's Commission on the Status of Women
Tennessee Governor's Commission on the Status of Women
Texas Governor's Commission on the Status of Women
Utah Governor's Advisory Committee on Women's Programs
Vermont Governor's Commission on the Status of Women
Virgin Islands Commission on the Status of Women
Washington Governor's Commission on the Status of Women
Wisconsin Governor's Commission on the Status of Women

#### MUNICIPAL COMMISSIONS

Austin, Texas Mayor's Commission on the Status of Women Beaver Dam, Wisconsin Mayor's Commission on the Status of Women

Gary, Indiana Mayor's Commission on the Status of Women

## CITIZENS' COMMISSIONS (NONGOVERNMENTAL)

Cleveland, Ohio Council on the Status of Women Minnesota Council on the Status of Women Ohio Commission on the Status of Women Virginia Citizens' Committee on the Status of Women West Virginia Status of Women Council

## **EXHIBITS**

Exhibits of programs allied with those of the Women's Bureau and saluting the Bureau on its 50th anniversary were provided at the conference by the following agencies of the U. S. Government:

Department of Agriculture

Department of Health, Education, and Welfare, Social Security Administration

Department of Labor, Job Corps

Department of State

Civil Service Commission

Commission on Civil Rights

**Equal Employment Opportunity Commission** 

Salutes to the Women's Bureau were also included in their exhibits by the following art galleries in Washington, D. C.:

Henri Gallery

Jefferson Place Gallery

Spectrum Art Gallery

The Smithsonian Institution included a feature on the Women's Bureau in its exhibit on women's suffrage.

Woodward & Lothrop, a Washington department store, devoted a display window to the 50th anniversary celebration. Other local stores exhibited anniversary posters.

## CONFERENCE PLANNING COMMITTEE

Mary N. Hilton, Chairman

Florence H. Selden, Coordinator

Eleanor M. Coakley

Elsie L. Denison

Marguerite I. Gilmore

Ruth G. Nadel

Pearl G. Spindler

Isabelle S. Streidl

Conference Secretaries:

Eugenia F. Sweeney

Vernice I. Watkins

## HISTORY OF THE WOMEN'S BUREAU

### SETTING UP A SEPARATE WOMEN'S BUREAU

A bill establishing a Women's Bureau in the Department of Labor was signed into law by President Woodrow Wilson on June 5, 1920, the same year that a Constitutional amendment gave women the right to vote. While the 19th amendment benefited all women, the Women's Bureau had a much more specific function—to protect the welfare of working women.

### WHAT THE BUREAU COULD DO

The Women's Bureau was charged with a clear-cut responsibility toward women workers: "to formulate standards and policies which shall promote the welfare of wage-earning women, improve their working conditions, increase their efficiency, and advance their opportunities for profitable employment."

The Bureau was to be basically a factfinding agency; it was authorized only to investigate and "from time to time to publish the results of these investigations." Yet so exhaustive were the Bureau's studies, so thorough were the reports on women's working conditions, that Mary Anderson, Director from 1920 to 1944, was able to state: "Our conclusions were never challenged during the period in which I was Director of the Bureau." The result of the early Bureau's work was to set standards which have guided legislation on women's employment for half a century.

## IMPROVING THE STATUS OF WOMEN

Though the depression was hard on women workers, they made great strides during World War II. By the end of that conflict, there were laws that put a floor under wages and a ceiling on hours, improved the conditions of work, limited employment in hazardous occupations, and required premium pay for overtime. In brief, the average woman worker shared in the increased prosperity and improved working conditions that the war had brought to most wage earners.

The postwar Bureau continued to work, throughout the remaining years of the 1940's and the decade of the 1950's, to open more employment opportunities to women and improve their economic status.

But as more women sought education, employment, and participation in the civil and political activities of the community, there was a growing concern about the discriminations that hampered their progress. It was this problem that the President's Commission on the Status of Women, appointed in 1961, was asked to study. The Women's Bureau served as secretariat to the Commission, whose 1963 report, *American Women*, fulfilled its mandate to recommend

ways to overcome sex discrimination in employment and to provide services which would enable women to continue in their role as wives and mothers, while making a maximum contribution to the world around them.

The Commission's report gave new focus to the programs of the Bureau which, in working to implement Commission recommendations, broadened the range of its activities and concerns. The Bureau has worked closely with the Interdepartmental Committee and Citizens' Advisory Council on the Status of Women, which were set up to carry forward the work of the President's Commission. The Bureau has helped organize and has provided services to commissions on the status of women in the 50 States, the District of Columbia, and the Virgin Islands, as well as similar commissions at the municipal level. The Bureau assisted in organization of the new Interstate Association of State Commissions and will continue to provide technical and advisory services upon request.

#### INTERNATIONAL EXCHANGE

In sharing its findings and experience with women of other countries, the Bureau has, through the years, consulted with those who visit our country, sent representatives abroad to take part in conferences, or provided technical assistance in such specific projects as setting up women's bureaus. It has prepared reports on United States law and practice for the United Nations Commission on the Status of Women, the International Labor Organization, and the Inter-American Commission of Women.

## DIRECTIONS FOR THE FUTURE

While the needs of disadvantaged women and girls have always concerned the Bureau, new emphasis will be placed on their problems in the decade of the 1970's. Programs and projects are planned to help those who live in economically deprived areas, such as Appalachia, and those who are members of minority groups.

Believing that development of women's potential and full use of their present abilities can greatly enhance the quality of American life, the Women's Bureau will seek new vocational possibilities for women and will promote child care facilities and home-oriented services so that women will have true freedom of choice and opportunity.

"Every woman should have the opportunity to become all she is capable of being. We in the Women's Bureau are deeply committed to the task of removing all barriers which prevent women from finding, developing, and using their best abilities."

Elizabeth Duncan Koontz

# **DIRECTORS OF THE WOMEN'S BUREAU**



Mary Anderson, 1920-44



Frieda S. Miller, 1944-53



Alice K. Leopold, 1953-61



Esther Peterson, 1961-64



Mary Dublin Keyserling, 1964-69



Elizabeth Duncan Koontz, 1969-

# A PROCLAMATION BY THE PRESIDENT OF THE UNITED STATES OF AMERICA

June 5, 1970, marks the fiftieth anniversary of the establishment of the Women's Bureau of the United States Department of Labor which has for half a century served as protector of the welfare of American women wage earners.

The Women's Bureau since its founding has continually defined the changing role of women in our society and has helped them to make increasingly significant contributions as workers, homemakers and citizens.

The Bureau has provided informed, active leadership in advancing the economic, social, civil, and political status of all women. It has been a leader in seeking equal opportunity for advancement and freedom of choice for all people, and it has been a standard bearer for an end to sex discrimination in employment and education throughout the country.

NOW, THEREFORE, I, RICHARD NIXON, President of the United States of America, do hereby proclaim June 5 through June 13, 1970, as a period to commemorate the fiftieth anniversary of the founding of the Women's Bureau of the Department of Labor. I request that all citizens lend their support to those activities that give recognition to the achievements of the Women's Bureau in encouraging the use of the talents and skills of "America's Womanpower—A National Resource."

IN WITNESS WHEREOF, I have hereunto set my hand this fifth day of June, in the year of our Lord nineteen hundred and seventy, and of the Independence of the United States of America the one hundred and ninety-fourth.

# SELECTED REFERENCES ON WOMEN – THEIR SOCIAL AND ECONOMIC STATUS

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## Introduction

The year 1970 marks the 50th anniversary of two important events in the history of the socioeconomic status of women in the United States: the granting to women of the right to vote and the establishment in the U. S. Department of Labor of the Women's Bureau.

It is fitting, therefore, that the U.S. Department of Labor Library issue this bibliography encompassing various aspects of the status of women, not only to commemorate the 50th anniversary of these two historical events, but also to point out that today's "women's movements" had, to a great extent, their forerunners in the years gone by.

This bibliography was prepared by Julie A. Dupont, Bibliographer, under the direction of Lillian A. Hamrick, Librarian of the Department of Labor. Basic research was completed in May 1970.

## Scope of Bibliography

This bibliography is a very selective list of publications that treat various aspects of the social and economic status of women, primarily with reference to the United States. A few of the materials are of international interest, however, as it is felt that these would aid in the better understanding of the status of women in this country.

Each publication listed is followed by the symbols representing the library holding that book or document. These symbols are the same as those used in the National Union Catalog of the Library of Congress. The following is a list of those symbols used in this bibliography:

AAP – Auburn University, Auburn, Alabama

CLU - University of California at Los Angeles

DL – U. S. Department of Labor Library, Washington, D. C.

DLC – U. S. Library of Congress, Washington, D. C.

MH-BA – Harvard University, Graduate School of Business Administration

MoKU – University of Missouri at Kansas City

NcU - University of North Carolina, Chapel Hill

The Department of Labor Library cannot supply copies of the publications cited herein. Most of the books and documents indicated as being owned by the Department of Labor Library would be available for research purposes through the interlibrary loan borrowing service of the library. Many of these materials are also available at public, college, and university libraries.

# Social and Economic Status of Women – Selected References

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# A Selected List of Special Collections of Materials Relating to Women in United States Libraries

American Association of University Women Library

2401 Virginia Avenue NW.

Washington, D. C.

Open to members of the Association.

This is a working collection on subjects of interest to women in the areas of education, community and family life, world problems. The library maintains a complete file of current catalogs of colleges on the AAUW approved list.

Bennett College Library

The Afro-American Woman's Collection

Greensboro, N.C.

This collection includes materials by and about Negro women, chiefly American, of the 18th, 19th, and 20th centuries. All areas of achievement are included and about 200 authors represented. It contains approximately 325 books, 400 mounted clippings, and a few letters. Started in 1946, it is being kept up to date as new publications appear.

Boston Public Library

Copley Square

Boston, Mass.

The Galatea Collection includes 5,000 volumes cataloged and some manuscripts. This collection was formed by Thomas Wentworth Higginson and relates to the place of women in history and the suffragette movement. At the present time, no new acquisitions are being made. A printed book catalog reflects materials in the collection as of 1898. Use of materials in this collection is restricted to qualified scholars.

Business and Professional Women's Foundation Library

2012 Massachusetts Avenue NW.

Washington, D. C.

The library is limited entirely to research materials in the field of women's contributions to the cultural, economic, political, and social development of our Nation. It contains about 1,200 volumes, a collection of unpublished doctoral dissertations on microfilm, extensive vertical file material and a limited number of periodicals. The library is open for reference use only.

Carnegie Library of Pittsburgh

Charles Chauncey Mellor Collection

Pittsburgh, Pa.

This collection, established through a bequest in 1909 from Mr. Charles Chauncey Mellor, contains about seventeen volumes. It includes material on women from primitive times to present, with an emphasis on the history of women in the United States.

College of Saint Catherine Library

2004 Randolph Avenue

St. Paul. Minn.

The library includes 564 cataloged volumes, some manuscripts, pictures and slides. The special emphasis of the collection is on the psychological liberation of women in the twentieth century. Clippings and letters relating to the feminist movement, and to women in general, number about 160 items.

Colorado Woman's College

Permelia Curtis Porter Library

7055 East 18th Avenue

Denver, Colo.

The library collection includes 1,000 cataloged volumes.

Library of Congress

Washington, D. C.

Among the special collections with materials relating to women at the Library of Congress are the following: Susan B. Anthony, Carrie Chapman Catt, and the National American Woman Suffrage Association Collections.

Los Angeles Public Library

The Susan B. Anthony Collection

Los Angeles, Calif.

This is a varied collection of approximately seventy-five volumes, part of the material previously collected by the Susan B. Anthony Committee. It includes any book which mentions Miss Anthony or the suffragette movement during the period when she was active.

National Woman's Christian Temperance Union

Frances E. Willard Memorial Library for Alcohol Research

1730 Chicago Avenue

Evanston, III.

The library includes 500 volumes relating to the history and archives of the Woman's Christian Temperance Union.

National Woman's Party

Florence Bayard Hilles Library

144 Constitution Avenue NE.

Washington, D. C.

Open to the public for study and research.

This is a specialized library of about 2,000 volumes of works by and about women, with special reference to the suffrage and equal rights movements.

New York Public Library

Schwemmer-Lloyd Collection

New York, N.Y.

Includes about 3,000 items collected by Madame Rosika Schwemmer and Mrs. Lola Maverick Lloyd. Materials relate to woman's work and activities, the change in her position, her efforts to achieve security, and the feminist movement in foreign countries, as well as fields of social activity which affected women.

Northwestern University Library

Biblioteca Femina

Evanston, III.

The aim of this collection was to make it a compendium showing the progress of women in all countries and in all fields of endeavor. A wide variety of subjects is covered, ranging from the feminist movement to religion and philosophy, from science to art. Thirty-eight countries are represented.

The chief significance of this collection today is historical, as it has been impossible and impractical to keep it up to date. A checklist of the contents of the collection has been compiled by Northwestern.

Radcliffe College Library

10 Garden Street

Cambridge, Mass.

The library includes 5,250 cataloged volumes in addition to manuscripts and pictures.

The Women's Archives are a collection of manuscripts and other materials, which include: 164 personal collections, 24 organization collections and about 150 single items and autograph letters.

Scripps College

Ella Strong Denison Library

Claremont, Calif.

The library includes 1,530 cataloged volumes and some manuscripts. The materials relate to the status, interest, and humanistic accomplishments of woman.

Smith College

William Allan Neilson Library

Northampton, Mass.

The Sophia Smith Collection includes material relating to the social and intellectual history of women with emphasis on women in the United States. Other aspects include: the organized activities of women, the social history of women over the world, and a large personal collection of family papers including over 1,000,000 manuscript pieces and 2,000 pictures.

Swarthmore College

Friends Historical Library

Swarthmore, Pa.

This collection consists of cataloged manuscript pieces numbering about 400 and dealing with the Quaker antislavery workers also interested in women's rights, education, and peace.

Swarthmore College Peace Collection

Friends Historical Library

Jane Addams Collection

Swarthmore, Pa.

This collection, a memorial to Miss Addams, includes all her published writings, extensive correspondence, and a large collection of her personal peace records.

Texas State College for Women

Women's Collection

Denton, Tex.

Originally started with no geographical or chronological limits, this collection is now loosely limited to women in the United States who have had a significant part in the development of American civilization—in education, the arts, politics, social welfare, etc. Started in 1932, it contains approximately 2,500 books. About 200 women are represented.

University of Kansas Library

Lawrence, Kans.

The library contains about 4,000 cataloged volumes. The Gerritsen Collection of "La Femme et la Feminisme" includes books, pamphlets, etc., purchased from the John Crerar Library, Chicago, in 1954. The collection is strong only in late 19th and early 20th century materials.

University of North Carolina Woman's College Library The Woman's Collection Greensboro, N.C.

This library has been gathering special printed materials in all areas pertaining to women since 1937. Most of the items are classified with the regular library holdings and made available as a subject group through the library catalog and annotated bibliographies which are issued yearly and cumulated at 5-year intervals. Books published before 1900 (about 800 volumes) are set aside as a special collection for historical purposes to be used for research and exhibition. Printed bibliographies of the collection have been issued since 1938.

Wheaton College

Collection on Women

Norton, Mass.

This group of about 300 volumes consists primarily of books on the education and development of women. Material on etiquette, fashions, the suffrage movement, are included. Books date back to the turn of the century, and current volumes on the subject are being added as funds permit.

Young Women's Christian Association

National Board Library

600 Lexington Avenue

New York, N.Y.

The library includes about 6,000 cataloged volumes. It is not an historical collection, but covers woman in the contemporary world, her social, psychological, physical and political development. The collection mainly emphasizes women in the United States.

Sources consulted in the compilation of this list of special library collections relating to women included:

The National Union Catalog of the Library of Congress (printed volumes)

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