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# FIRST ANNUAL REPORT

OF THE

# BOARD OF POLICE

FOR THE

CITY OF BOSTON.  
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OF THE  
CITY OF BOSTON

DECEMBER, 1885.

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Boston, Board of Police

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# Commonwealth of Massachusetts

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## REPORT.

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Boston, Dec. 1, 1885.

To His Excellency GEORGE D. ROBINSON, *Governor*.

**YOUR EXCELLENCY:** The Board of Police for the city of Boston, in compliance with the provisions of chap. 323 of the Acts of 1885, has the honor to submit the following report of the work of the Police Department from July 23 to Nov. 30, 1885.

The members of the Board were qualified on the 23d of July, and at once entered upon the discharge of their duties. Messrs. Thomas L. Jenks and Michael P. Curran, of the former Board of Police Commissioners, offered every assistance in their power; and the Board desires to acknowledge its appreciation of the kindness and courtesy shown by those gentlemen.

Mr. Franklin C. Irving, who had for several years filled the office of clerk to the Board of Police Commissioners in a most acceptable manner, was chosen clerk to the new Board.

The whole number of officers in the service when the Board of Police took control was 783, and there were eight vacancies; viz., one captaincy, one lieutenantcy and six patrolmen. The Board found on file an application from Capt. Samuel G. Adams, superintendent of police, who had been unfit for duty for some time, to be reduced to the

rank of captain, and then retired on a pension, the law not permitting the pensioning of an officer of a superior rank. The request of Capt. Adams was granted; and Capt. Cyrus Small, who had served as deputy superintendent since the reorganization of the department in 1878, and who had acted as superintendent during the illness of Capt. Adams, was promoted to fill the vacancy.

The manner in which the business of the Inspectors' Department was conducted was very unsatisfactory, and after mature deliberation the Board decided that the good of the service demanded a change. The resignation of Chief Inspector William A. Ham was therefore requested, and upon his refusal to resign he was removed from office and discharged from the department. The right of the Board to make this removal has been questioned, and the subject is now pending in the courts. The vacancy was filled by the appointment of Inspector O. M. Hanscom; and D. A. Mountain, who had served as assistant inspector, was promoted to be inspector. Inasmuch as peculiar qualifications are required in this branch of police service, the Board availed itself of the privilege given by the civil service rules, and selected the above named persons for examinations. The other vacancies were filled by competitive examinations under the civil service rules, and the Board of Police are gratified in being able to say that the application of those rules to the police service has been attended with the most satisfactory results. On the 31st of October an order was issued, establishing the force substantially as it had previously been organized by ordinance of the city council.

The following promotions have been made since July 23:—

Superintendent, . . . . .	1
Deputy Superintendent, . . . . .	1
Chief Inspector, . . . . .	1
Captains, . . . . .	2
Inspector, . . . . .	1
Lieutenants, . . . . .	4
Sergeants, . . . . .	5
Total, . . . . .	15

As at present organized, the force consists of 790 officers and members, divided as follows: —

*At Police Headquarters.*

- 1 Superintendent of Police.
- 1 Deputy Superintendent of Police.
- 1 Chief Inspector.
- 10 Inspectors.
- 1 Inspector of Intelligence Offices.
- 1 Inspector of Hackney Carriage Licenses.
- 1 Inspector of Wagon Licenses.
- 1 Inspector of Pawnbrokers.
- 1 Inspector of Claims.
- 2 Lieutenants on special duty.
- 1 Clerk to the Superintendent (sergeant).
- 1 Property Clerk (sergeant).
- 1 Medical Examiner's Assistant (sergeant).
- 2 Messengers (1 sergeant, 1 patrolman).
- 2 Sergeants on night duty.
- 1 Assistant Inspector of Carriage and Wagon Licenses
- 1 Assistant Inspector of Pawnbrokers.
- 6 Patrolman to assist inspectors.
- 7 Patrolmen on special duty.
- 1 Sergeant on Street Railway Service.

*At the City Hall.*

- 2 Lieutenants.
- 5 House Watchmen.

*At the City Prison.*

- 1 Keeper.
- 2 Assistant Keepers.
- 1 Steward.
- 1 Matron.

*At School Committee Rooms.*

- 1 House Watchman.

*At Public Library.*

- 1 House Watchman.

*At Probate Office.*

- 2 House Watchmen.

*At Liquor Storehouse*

- 1 House Watchman.

*In Harbor Service.*

- 1 Engineer.
- 3 Firemen.

*At Police Divisions.*

No. of Division.	Captains.	Lieutenants.	Sergeants.	Patrolmen.	Total.
1	1	2	3	53	59
2	1	2	3	63	69
3	1	2	3	50	56
4	1	2	3	72	78
5	1	2	3	59	65
6	1	2	3	50	56
7	1	2	3	33	39
8	1	2	3	23	30
9	1	2	3	38	44
10	1	2	3	42	48
11	1	2	3	26	32
12	1	2	3	35	41
13	1	2	3	29	35
14	1	2	3	17	23
15	1	2	3	37	43
					718
Add number on duty at the Superintendent's Office and elsewhere, . . . . .					64
Total, . . . . .					782
And there are eight vacancies, . . . . .					8
					790

Special police officers appointed, . . . . . 19  
 Department police officers appointed, . . . . . 5

## POLICE WORK.

The following statements show the work performed by the Police Department from July 23 to Nov. 30, 1885:—

## ARRESTS.

Arrests on warrants, . . . . .	2,299
Arrests without warrants, . . . . .	8,763
Held for trial, . . . . .	9,911
Discharged on examination, . . . . .	1,151
Males, . . . . .	9,006
Females, . . . . .	2,056
Foreigners, . . . . .	5,075
Non-residents, . . . . .	3,087
Minors, . . . . .	1,579

NATURE OF CRIME.	Males.	Females.	Total.
Abandoning a child, . . . . .	-	-	-
Adultery, . . . . .	10	2	12
Aiding a prisoner to escape, . . . . .	-	-	-
Aiding seamen to desert, . . . . .	1	-	1
Assault, simple, . . . . .	814	157	971
Assault, felonious, . . . . .	89	8	97
Assault, indecent, . . . . .	4	-	4
Assault on an officer, . . . . .	9	1	10
Assuming to be an officer, . . . . .	1	-	1
Assuming to be a private detective, . . . . .	1	-	1
Arson, . . . . .	4	-	4
Attempt to burn a building, . . . . .	-	-	-
Attempt to break and enter a building, . . . . .	8	-	8
Attempt to commit larceny, . . . . .	16	-	16
Attempt to pick a pocket, . . . . .	-	-	-
Attempt to rescue a prisoner, . . . . .	4	-	4
Attempt to rob, . . . . .	5	-	5

NATURE OF CRIME.	Males.	Females.	Total.
Attempt to rape, . . . . .	2	-	2
Attempt to sell mortgaged property, . . . . .	4	-	4
Attempt to extort money, . . . . .	-	-	-
Attempt to murder, . . . . .	-	1	1
Accessory to burglary, . . . . .	1	-	1
Bail bond, . . . . .	-	-	-
Bastardy, . . . . .	3	-	3
Being present at unlawful game, . . . . .	14	-	14
Breaking and entering a building, . . . . .	13	-	13
Breaking a street lamp, . . . . .	-	-	-
Burglary, . . . . .	3	-	3
Breaking into a railroad car, . . . . .	7	-	7
Carrying concealed weapons, . . . . .	3	-	3
Cheating by false pretences, . . . . .	-	-	-
Common beggars, . . . . .	-	1	1
Common brawlers, . . . . .	-	9	9
Common drunkards, . . . . .	52	17	69
Concealing leased property, . . . . .	4	1	5
Concealing mortgaged property, . . . . .	5	-	5
Contempt of court, . . . . .	-	1	1
Cruelty to animals, . . . . .	19	-	19
Conveying liquor to a prisoner, . . . . .	-	-	-
Criminal libel, . . . . .	2	-	2
Conveying leased property unlawfully, . . . . .	1	-	1
Conspiring to defraud, . . . . .	7	-	7
Conspiring to kill and murder, . . . . .	-	1	1
Capias, . . . . .	1	-	1

NATURE OF CRIME.	Males.	Females.	Total.
Defrauding an innholder, . . . . .	1	-	1
Defrauding a boarding-house keeper, . . . . .	3	-	3
Default warrant, . . . . .	17	6	23
Deserters, . . . . .	6	-	6
Disorderly persons, . . . . .	140	49	189
Disturbing the peace, . . . . .	49	17	66
Disturbing a school, . . . . .	-	-	-
Drunkenness, . . . . .	4,995	1,072	6,067
Disturbing a public meeting, . . . . .	4	-	4
Embezzlement, . . . . .	40	-	40
Escaped convicts, . . . . .	1	-	1
Evading payment of fare, . . . . .	14	1	15
Fast driving, . . . . .	16	-	16
Forgery, . . . . .	20	-	20
Fraud, . . . . .	14	3	17
Fornication, . . . . .	18	21	39
Fugitive from justice, . . . . .	3	-	3
Gambling, . . . . .	20	-	20
Gambling on the Lord's Day, . . . . .	18	-	18
Having possession of burglars' tools, . . . . .	1	-	1
House breaking, . . . . .	40	-	40
Idle and disorderly persons, . . . . .	36	98	134
Indecent exposure of person, . . . . .	10	-	10
Insanity, . . . . .	73	23	98
Keeping an opium resort, . . . . .	3	1	4
Keeping a gambling house, . . . . .	1	-	1
Keeping a dance-hall unlawfully, . . . . .	3	-	3

NATURE OF CRIME.	Males.	Females.	Total.
Keeping a pool-room, . . . . .	-	-	-
Keeping a house of ill-fame, . . . . .	19	68	87
Keeping a liquor nuisance, . . . . .	-	1	1
Keeping a noisy and disorderly house, . . . . .	3	7	10
Keeping a lottery, . . . . .	1	-	1
Kidnapping, . . . . .	-	1	1
Larceny, simple, . . . . .	529	98	627
Larceny, felonious, . . . . .	114	16	130
Lewd and lascivious persons, . . . . .	3	2	5
Malicious mischief, . . . . .	103	18	121
Malicious trespass, . . . . .	20	2	22
Manslaughter, . . . . .	5	1	6
Murder, . . . . .	7	3	10
Maintaining a lottery, . . . . .	-	-	-
Mutiny, . . . . .	3	-	3
Making a bonfire in a public street, . . . . .	1	-	1
Mayhem, . . . . .	1	-	1
Neglected children, . . . . .	3	-	3
Night-walking, . . . . .	-	136	136
Obtaining money by fraud, . . . . .	3	-	3
Obtaining property by fraud, . . . . .	11	-	11
Obstructing an officer, . . . . .	2	-	2
Obstructing a horse-railway car, . . . . .	1	-	1
Perjury, . . . . .	1	-	1
Passing counterfeit money, . . . . .	1	-	1
Peddling without a license, . . . . .	2	-	2
Picking pockets, . . . . .	4	-	4



NAIVE OF CRIME.	Males.	Females.	Total.
Profanity in a public place, . . . . .	62	27	89
Publishing obscene print, . . . . .	1	—	1
Receiving stolen goods, . . . . .	9	1	10
Robbery, . . . . .	35	—	35
Runaways, . . . . .	26	13	39
Rape, . . . . .	1	—	1
Refusing to support wife or children, . . . . .	11	—	11
Rescuing a prisoner, . . . . .	4	—	4
Refusing to aid an officer, . . . . .	—	—	—
Resorting to smoke opium, . . . . .	21	—	21
Sodomy, . . . . .	1	—	1
Selling leased property, . . . . .	2	—	2
Selling mortgaged property, . . . . .	2	—	2
Selling lottery tickets, . . . . .	1	—	1
Selling pool tickets, . . . . .	10	—	10
Smoking opium unlawfully, . . . . .	9	3	12
Surrendered by probation officer, . . . . .	1	—	1
Stealing a ride, . . . . .	15	—	15
Shop breaking, . . . . .	76	—	76
Stubborn children, . . . . .	20	19	39
Suspicion of breaking and entering a shop, . . . . .	3	—	3
Suspicion of breaking and entering a dwelling, . . . . .	1	—	1
Suspicion of larceny, . . . . .	63	7	70
Suspicion of murder, . . . . .	—	—	—
Suspicion of robbery, . . . . .	8	—	8
Suspicion of passing a worthless check, . . . . .	1	—	1
Suspicious persons, . . . . .	364	50	414

NATURE OF CRIME.	Males.	Females.	Total.
Suspicion of arson, . . . . .	2	-	2
Threatening bodily harm, . . . . .	18	2	20
Truancy, . . . . .	31	2	33
Unlawfully using a team, . . . . .	3	-	3
Vagrancy, . . . . .	77	19	96
Violation of the City Ordinances, . . . . .	252	5	257.
Violation of the dog law, . . . . .	2	-	2
Violation of the liquor law, . . . . .	197	42	239
Violation of the Sunday law, . . . . .	11	3	14
Violation of the railroad law, . . . . .	8	1	9
Violation of the screen law, . . . . .	16	-	16
Violation of the Harbor Regulations, . . . . .	1	-	1
Violation of the registration law, . . . . .	1	-	1
Violation of the game law, . . . . .	1	-	1
Witnesses detained at station houses, . . . . .	113	17	130
Total, . . . . .	9,006	2,056	11,062

*Nativity of Prisoners.*

United States, . . . . . 5,405	Wales, . . . . . 3
British Provinces, . . . . . 724	Belgium, . . . . . 1
Ireland, . . . . . 3,910	Russia, . . . . . 12
England, . . . . . 514	Indies, East and West, . . . . . 3
France, . . . . . 45	Africa, . . . . . 2
Germany, . . . . . 142	So. America, . . . . . 1
Italy, . . . . . 40	Poland, . . . . . 7
Portugal, . . . . . 20	Holland, . . . . . 2
Sweden, . . . . . 30	China, . . . . . 27
Scotland, . . . . . 165	Malta, . . . . . 1
Spain, . . . . . 2	Mexico, . . . . . 1
Norway, . . . . . 3	
Switzerland, . . . . . 1	Total, . . . . . 11,062
Denmark, . . . . . 1	

## HORSES.

On the 23d day of July there were in the service of the department twenty-four horses, three of them being in use in the ambulance service. It was found that four of these were unsuited for the service required of them, and they were disposed of.

Two new ones were purchased, and it has been ascertained that the service of the other two can be dispensed with without detriment to the service. At the present time there are twenty-two horses in use in the department as follows: —

Division.	Mounted.	Ambulance.	Driving.	Total.
1	-	1	-	1
3	1	-	-	1
4	1	1	-	2
6	1	-	-	1
7	1	1	-	2
10	1	-	-	1
11	3	-	1	4
12	1	-	-	1
13	3	-	1	4
14	3	-	1	4
Supt.'s Office,	-	-	1	1
	15	3	4	22

## MISCELLANEOUS BUSINESS.

Accidents reported, . . . . .	495
Buildings found open and made secure, . . . . .	710
Cases investigated, . . . . .	3,100
Dangerous buildings reported, . . . . .	5
Dangerous chimneys reported, . . . . .	5
Dead bodies found, . . . . .	45
Defective cesspools reported, . . . . .	81

Defective drains reported, . . . . .	75
Defective fire alarms reported, . . . . .	1
Defective gas pipes reported, . . . . .	4
Defective hydrants reported, . . . . .	47
Defective lamps reported, . . . . .	715
Defective sewers reported, . . . . .	1
Defective streets and sidewalks reported, . . . . .	4,995
Defective water pipes reported, . . . . .	23
Disturbances suppressed, . . . . .	1,425
Extra duties performed by officers, . . . . .	7,108
Fire alarms given, . . . . .	123
Fires extinguished without alarm, . . . . .	151
Intoxicated persons assisted home, . . . . .	195
Lost and abandoned children cared for, . . . . .	614
Rescued from drowning, . . . . .	12
Sick and injured persons conveyed by ambulance, . . . . .	231
Stray teams put up, . . . . .	110
Street obstructions removed, . . . . .	19,850
Water reported running to waste, . . . . .	55
Value of property taken from prisoners and lodgers, and restored to them, . . . . .	\$17,509.05
Value of property reported stolen in the city, . . . . .	29,997.00
Value of property recovered, stolen in and out of city, . . . . .	39,036 80
Total amount of fines imposed by courts, . . . . .	32,612.10
Total years of imprisonment imposed by same, . . . . .	589 years, 5 mos.
Total days attendance in courts by officers as witnesses, . . . . .	8,834
Total amount of witness fees earned by them, . . . . .	\$8,764 32

*Gambling Houses.*

Number of raids made, . . . . .	101
Number of persons arrested, . . . . .	30
Value of property seized, . . . . .	\$4,976.70

*Hackney-Carriage Licenses.*

Number of licenses granted, . . . . .	60
Number of licenses transferred, . . . . .	12
Number of licenses cancelled, . . . . .	17
Number of complaints investigated, . . . . .	170
Total amount of fees collected, . . . . .	\$60.00

*Wagon Licenses.*

Number of licenses granted, . . . . .	123
Number of licenses transferred, . . . . .	3
Number of licenses cancelled, . . . . .	21
Number of complaints investigated, . . . . .	60
Total amount of fees collected, . . . . .	\$123.00

*Pawnbrokers', Second-hand Dealers' and Auctioneers' Licenses.*

Pawnbrokers' licenses issued, . . . . .	4
Second-hand articles licenses, . . . . .	7
Second-hand junk licenses, . . . . .	13
Second-hand clothing licenses, . . . . .	1
Auctioneers' licenses, . . . . .	9
Total, . . . . .	34
Number of complaints investigated, . . . . .	213
Total amount of fees, . . . . .	\$164.00
Amount of stolen property recovered, . . . . .	2,470.00

*Intelligence-Office, Billiard and Bowling Licenses.*

Intelligence-office licenses granted, . . . . .	12
Intelligence-office licenses transferred, . . . . .	4
Intelligence-office licenses cancelled, . . . . .	4
Billiard, pool and sippio-table, and bowling-alley licenses granted, . . . . .	10
Total number of licenses of these classes issued, . . . . .	22
Total amount of fees collected, . . . . .	\$218.00
Number of applications for fish-peddlers' permits and grease-collectors' permits reported on by Police and referred to the Board of Health, . . . . .	112

## REGULATION OF STREET CARS.

The officers detailed for supervising street cars have performed their duty with ability and discretion, and as well as their limited powers will admit. It should be understood, however, that the Police Department is in no wise responsible for the inconvenience to which the public is daily subjected by reason of the numerous blockades of some of the most important thoroughfares of the city. The real cause of the trouble is the license given to the several street railway corporations to run a greater number of cars than the streets will accommodate. This is something over which the department has no control; and as long as it is permitted, the police should not be blamed for the annoyance arising from it.

*Street-Railway Licenses.*

Number of street-railway licenses granted (conductors and drivers), . . . . .	631
Number of street-railway licenses cancelled, . . . . .	532
Number of street-railway licenses renewed, . . . . .	3
Total amount of fees, . . . . .	\$157.75
Private detective licenses granted, . . . . .	1
Amount of fees, . . . . .	\$10.00

## HARBOR SERVICE.

An ordinance passed in 1878 provided that "the duties of captain of the Harbor Police in the docks and harbor shall hereafter be performed by the harbor master; and the harbor master, in the performance of his duties, shall have control of the police steamboat and the officers and crew thereof." A police division was established, covering all the waters of the inner harbor and docks, and all the waters of the outer harbor and the islands within the same, included within the criminal jurisdiction of the county of Suffolk; and the mayor has continued to appoint the captain of that division harbor master, and a number of the officers of the division assistant harbor masters. An ordinance passed the present year separates the duties of harbor master and captain of police, but leaves it optional with the mayor to select the same person to fill both offices. The harbor master, therefore, serves in two capacities, in one of which he is responsible to the Board of Police and is controlled by the rules of the department; while in the other he is responsible to the mayor and aldermen and is controlled by such ordinances, etc., as the city council may ordain.

In the interest of economy, and for the convenience of the public, it is desirable that the Police Department should have charge of the harbor service; but the Board of Police is of the opinion that a police officer should be responsible for all his official acts to the police authorities, and that if one is to serve as harbor master he should be appointed to that position by the Board of Police. The ordinary police duty performed by this division is included in the report of work performed by the force. The special duty performed by the harbor master is reported as follows:—

Value of property, consisting of float-stages, boats, rigging, etc., recovered, . . . . .	\$1,703.58
Number of vessels boarded, from foreign parts, . . . . .	336
Number of vessels ordered from the channel to the proper anchorage, . . . . .	764
Alarms of fire attended on water-front, . . . . .	28
Fires extinguished on board vessels (no alarm), . . . . .	3
Boats challenged, . . . . .	595

Sick and injured persons assisted, . . . . .	24
Cases investigated, . . . . .	371
Dead bodies recovered, . . . . .	13
Rescued from drowning, . . . . .	11
Vessels ordered to cock-bill yards, . . . . .	20
Vessels reported to city physician, . . . . .	19

Number of arrivals from foreign ports during year : —

Steamers, . . . . .	177
Ships, . . . . .	7
Barks, . . . . .	50
Brigs, . . . . .	48
Schooners, . . . . .	54
Number of arrivals from domestic ports, vessels of all kinds, . . . . .	3,887
From the British Provinces, . . . . .	706
Total foreign and domestic ports, . . . . .	4,929

#### INSPECTORS.

The work of this branch of the department is as follows : —

Number of persons arrested, principally for felonies, . . . . .	153
Fugitives from justice from other States arrested and delivered to officers from those States, . . . . .	3
Criminals from other States arrested on Governor's requisition, . . . . .	1
Number of cases investigated, . . . . .	644
Number of days spent in court by officers, . . . . .	478
Amount of fees earned by officers, . . . . .	\$481.74
Amount of stolen property recovered, . . . . .	16,717.93
Amount of fines imposed by the court, . . . . .	477.22
Number of years of imprisonment imposed by court, . . . . .	45 years, 5 mos.

#### PENSIONS.

The Board of Police has retired fifteen officers upon a pension, and five pensioners have died, leaving seventy-nine upon the roll. The payments now aggregate \$29,318.34 per annum. The amount received for licenses of which the police have supervision (not including liquor licenses) is about \$24,000 per annum, and the Board recommends that this amount be applied to the creation of a fund for the payment of pensions.

The following is a list of the pensioned officers : --

Name.	Position.	Age.	Years of Service.	Amount of Pension.	Date of Retirement.
Adams, Samuel G.,	Sergt. Capt. Supt.	60	25	\$486 67	Sept 3, 1885.
Adams, James,	Pat. Lieut. Sergt.	61	36	365 00	Oct. 18, 1878.
Adams, Thomas S.,	Patrolman.	62	23	365 00	Oct. 18, 1878.
Adams, Thomas H.,	"	57	23	365 00	April 18, 1884.
Bean, Russell T.,	"	50	13	365 00	Oct. 18, 1878.
Benner, Lewis W.,	"	54	15	365 00	April 7, 1883.
Blackwell, Francis H.,	"	60	22	365 00	Oct. 31, 1885.
Brackett, Joseph,	"	50	16	365 00	Dec. 15, 1881.
Brennan, Dennis C.,	"	53	17	365 00	Mar. 17, 1879.
Butler, John,	"	59	15	365 00	Oct. 18, 1878.
Capen, Moses L.,	"	70	30	365 00	Oct. 18, 1878.
Carroll, James E.,	"	42	12	365 00	Oct. 31, 1885.
Chadborn, William,	Pat. Lieut. Capt.	59	24	365 00	Oct. 18, 1878.
Chapman, Lory D.,	Patrolman.	47	10	365 00	Mar. 13, 1885.
Clark, Charles,	"	52	11	365 00	Dec. 3, 1885.
Cobb, Hiram,	"	59	22	365 00	Oct. 18, 1878.
Cook, John L.,	Pat. Sergt. Lieut.	64	37	365 00	Oct. 18, 1878.
Crocker, David P.,	Patrolman.	65	24	365 00	Oct. 18, 1878.
Currier, Jacob H.,	"	65	21	365 00	May 19, 1882.
Doherty, Hugh,	"	55	16	365 00	Jan. 21, 1885.
Drake, Amos G.,	"	65	17	365 00	Dec. 15, 1881.
Drew, Alfred R.,	Pat. Sergt. Lieut.	59	20	425 00	April 20, 1883.
Dolan, Charles,	Patrolman.	60	24	365 00	Oct. 31, 1885.
Dunbar, Abraham M.,	"	43	13	365 00	Oct. 18, 1878.
Farrell, John C.,	"	41	11	365 00	Dec. 8, 1882.
Farnum, George H.,	"	50	16	365 00	Aug. 25, 1885.
Fitzgerald, William,	"	60	15	365 00	Oct. 18, 1878.
Fish, Stephen N.,	"	62	26	365 00	Oct. 21, 1885.
Folsom, Hawley,	Pat. Sergt. Lieut. Capt.	60	30	486 67	April 29, 1882.
Foster, James C.,	Patrolman.	67	29	365 00	Oct. 31, 1885.
Freeman, Ephraim W.,	"	56	20	365 00	Aug. 25, 1885.
Ford, Lafayette,	"	59	25	365 00	Oct. 31, 1885.



Name.	Position.	Age.	Years of Service.	Amount of Pension.	Date of Retirement.
Gove, Jonathan S.,	Patrolman.	57	20	\$365 00	Oct. 18, 1878.
Graves, Edward Y.,	Pat. Sergt. Lieut.	55	24	425 00	Nov. 28, 1883.
Griggs, Robert D.,	Patrolman.	59	26	365 00	Dec. 9, 1882.
Harris, Augustine M.,	"	50	16	365 00	Nov. 8, 1883.
Hicks, William F.,	"	57	22	365 00	Mar. 17, 1879.
Hill, William B.,	"	57	9	365 00	Oct. 18, 1870.
Hollis, Edwin A.,	"	44	19	365 00	Jan. 2, 1885.
Howard, Salmon,	"	52	24	365 00	April 8, 1884.
Hunkins, John H.,	"	66	28	365 00	Oct. 18, 1878.
Halbrook, Anthony,	"	60	28	365 00	Oct. 30, 1885.
Hurley, John,	"	77	22	365 00	Oct. 18, 1878.
Hutchins, Calvin,	"	62	33	365 00	Oct. 18, 1878.
Hutchins, Loring G.,	"	64	16	365 00	Nov. 28, 1883.
Kelly, James,	"	56	17	365 00	Aug. 25, 1885.
Kendall, William,	"	60	26	365 00	Nov. 5, 1882.
Lewis, Stephen L.,	Pat. Sergt.	50	19	365 00	Oct. 18, 1878.
Leighton, Leonard,	Patrolman.	63	24	365 00	May 8, 1882.
Lunt, Luther,	"	69	24	365 00	Oct. 18, 1878.
Maynard, George S.,	Pat. Sergt.	64	23	365 00	Mar. 3, 1883.
McDonald, Alexander,	Captain.	65	25	486 67	June 23, 1885.
Macdonald, Abel B.,	Patrolman.	47	20	365 00	Oct. 31, 1879.
McGee, James,	"	47	20	365 00	Oct. 31, 1885.
McNamara, Michael,	"	52	17	365 00	Oct. 29, 1881.
McCormick, James,	"	44	16	365 00	Dec. 8, 1885.
Moulton, James F.,	"	54	17	365 00	Oct. 31, 1879.
Nutting, Frederick C.,	"	60	15	365 00	June 23, 1885.
Ostrander, Albert,	"	69	25	365 00	Oct. 18, 1878.
Palmer, Samuel,	"	70	18	365 00	Mar. 17, 1879.
Perkins, Henry H.,	Pat. Sergt.	49	17	365 00	Oct. 29, 1881.
Perry, John W.,	Patrolman.	61	22	365 00	April 13, 1882.
Porter, Alfred R.,	Pat. Lieut.	70	29	425 00	Feb. 16, 1884.
Regan, John H.,	Patrolman.	57	16	365 00	April 13, 1882.
Ross, Samuel B.,	"	59	28	365 00	Oct. 31, 1885.
Robinson, German B.,	"	54	19	365 00	Oct. 18, 1878.

Name.	Position.	Age.	Years of Service.	Amount of Pension.	Date of Retirement.
Savage, John L., . . .	Patrolman.	49	17	\$365 00	Oct. 31, 1879.
Scott, Jesse D., . . .	"	61	17	365 00	Sept. 20, 1881.
Stickney, William W.,	"	58	23	365 00	Oct. 31, 1879.
Stone, Charles, . . .	"	70	19	365 00	Sept. 20, 1881.
Thompson, Isaiah B., .	"	59	29	365 00	Oct. 18, 1878.
Vose, Thomas C., . . .	"	63	15	365 00	Oct. 29, 1881.
Wasgatt, Enos, . . .	"	64	31	365 00	Oct. 31, 1885.
Walker, Charles A., . .	"	51	21	365 00	Sept. 30, 1881.
Wedger, John B., . . .	"	57	17	365 00	Oct. 18, 1878.
Weeks, Charles C., . .	"	33	8	365 00	Oct. 18, 1878.
Wells, John E., . . .	"	53	30	365 00	Dec. 29, 1883.
White, Christopher, . .	"	50	12	365 00	June 8, 1885.
Winship, Oliver L., . .	Pat. Sergt. Lieut.	54	24	425 00	Sept. 21, 1883.

#### PROBATION WORK.

The original act providing for the appointment of a probation officer (chap. 198, of 1878) authorized the mayor to appoint such an officer "either from the police force or the citizens at large," and a member of the force was appointed. In the Public Statutes, however, the words above quoted were omitted, and the probation officer was made an officer of the county, appointed by the mayor and aldermen, and paid a salary fixed by the city council. His only connection with the Police Department is that he acts under the general direction of the superintendent. The Board of Police, therefore, in establishing the department, dropped the probation officer from the list; and he is not now included among the members of the department. An account of his work is not strictly within the line of police business; but as a matter of public information, and following a custom which has prevailed since 1878, the report of Capt. E. H. Savage, who has ably and acceptably filled the office since that year, is here given: —

Number of persons remaining in care July 23, . . . . .	283
Number placed on probation, . . . . .	405
Total, . . . . .	688
Number of cases disposed of, . . . . .	432
Number remaining in care, . . . . .	269
Number done well and discharged by court, . . . . .	209
Number sent to country homes, . . . . .	95
Number sent to charity homes, . . . . .	79
Number sent to sea, . . . . .	17
Died before the term of probation expired, . . . . .	1
Number proved incorrigible and surrendered, . . . . .	27
Number who ran away to escape surrender, . . . . .	4
Number of times in attendance at the Superior Court, . . . . .	51
Number of times in attendance at the Central Municipal Court, . . . . .	143
Number of times in attendance at the outer District Courts, . . . . .	19
Number of visits made to the City Prison, . . . . .	159
Number of visits to the homes of persons in care, . . . . .	302
Number of visits at office by persons in care, . . . . .	398
Amount of bail furnished, . . . . .	\$25,034
Expenses in sending persons to their homes, . . . . .	1,650

The expenditures of the department, exclusive of liquor licenses, for the four months ending Nov. 30, 1885, were as follows:—

For the pay of the officers, . . . . .	\$284,861 65
Fuel and gas for stations, City Prison and supt's office, . . . . .	3,814 90
Furniture and bedding for stations and City Prison, . . . . .	405 76
Badges, buttons, insignia, clubs, belts, etc., . . . . .	1,023 14
Printing, stationery, postage and telegrams, . . . . .	2,137 85
Care and cleaning of station-houses and City Prison, . . . . .	2,090 89
Repairs of station-houses and City Prison, . . . . .	307 27
Repairs and supplies for police steamers, . . . . .	1,168 48
Care and repairs of telegraph lines, and rent of telephone instruments, . . . . .	539 70
Care and keeping 24 police horses, equipments, etc., . . . . .	2,836 37
Care of flags, flagstuffs, ropes, stakes, etc., . . . . .	470 18
Carting prisoners to and from station houses, . . . . .	2,180 23
Food for prisoners, . . . . .	429 39
Medical attendance on sick and injured prisoners and other persons, . . . . .	844 65
Horse and carriage hire, . . . . .	188 50
Pursuit and detection of criminals, . . . . .	1,775 57
Cloth for uniforms, . . . . .	4,752 11
Pensions of retired police officers, . . . . .	9,253 91
Total, . . . . .	\$319,793 31

By the month, the expenditures were as follows : —

August, . . . . .	\$78,994 69
September, . . . . .	79,137 54
October, . . . . .	80,471 15
November, . . . . .	81,194 93
Total, . . . . .	<u>\$319,798 31</u>

There has been earned and collected by the department, during the four months ending Nov. 30, 1885, the sum of \$7,435.83, which has been paid over to the city collector, his receipts for the same placed on file, and the amount credited as follows : —

*Police Department.*

For all licenses issued by the police, except for the sale of liquor, . . . . .	\$2,279 00
Sale of unclaimed property, etc., . . . . .	212 45
Extra service of police officers, . . . . .	3,593 38
Dog licenses issued, this item is credited to the school instructors, . . . . .	1,351 00
Total, . . . . .	<u>\$7,435 83</u>

SALE OF INTOXICATING LIQUORS.

The licenses for the sale of intoxicating liquors are granted to take effect on the first day of May in each year.

On the 23d of July the following licenses were in force : —

First class, innholders, . . . . .	52
First class, victuallers, . . . . .	1,242
Second class, victuallers, . . . . .	208
Fourth class, grocers, . . . . .	269
Fourth class, wholesale dealers, A (issued in conjunction with a first class victuallers' license), . . . . .	198
Fourth class, wholesale dealers, B (selling not over \$10,000 worth per annum), . . . . .	77
Fourth class, wholesale dealers, C (selling over \$10,000 and less than \$20,000), . . . . .	22
Fourth class, wholesale dealers, D (selling over \$20,000 per annum), . . . . .	42
Fifth class, retail dealers, . . . . .	212
Fifth class, wholesale dealers, . . . . .	45
Fifth class, brewers, A (product less than 30,000 barrels per annum), . . . . .	7

Fifth class, brewers, B (product over 30,000 and less than 50,000 barrels), . . . . .	6
Fifth class, brewers, C (product over 50,000 barrels), . . . . .	4
Fourth class, distillers, . . . . .	3
Sixth class, druggists, . . . . .	209
Total, . . . . .	2,596

From July 23 to December 1 the following licenses have been issued: —

First class, innholders, . . . . .	1
First class, victuallers, . . . . .	45
Second class, victuallers, . . . . .	14
Fourth class, grocers, . . . . .	20
Fourth class, wholesale dealers, A, . . . . .	46
Fourth class, wholesale dealers, B, . . . . .	5
Fourth class, wholesale dealers, D, . . . . .	1
Fifth class, retail dealers, . . . . .	11
Fifth class, wholesale dealers, . . . . .	3
Sixth class, druggists, . . . . .	7
Total, . . . . .	153

*Recapitulation.*

Whole number of licenses in force July 23, . . . . .	2,596
Issued by Board of Police, . . . . .	153
Forfeited, . . . . .	65
Surrendered, . . . . .	7
Whole number in force Nov. 30, 1885, . . . . .	2,677
Number of complaints for violation of the conditions of licenses made to Board of Police, . . . . .	207
Number of hearings given, . . . . .	207
Number of complaints for violation of conditions of licenses made in court, . . . . .	125
Arrests for selling without a license, . . . . .	150
Seizures made, . . . . .	240
Amount of liquors seized (gallons), . . . . .	2,377

The following are the nature of the complaints upon which licenses were forfeited by the Board of Police: —

Violation of Sunday law, . . . . .	29
Violation of screen law, . . . . .	5
Opening unlicensed doors, . . . . .	11
Selling to minors, . . . . .	9

Selling to be carried off premises, not allowed by license, . . . . .	1
Selling to be drunk on premises, not allowed by license, . . . . .	1
Allowing gambling, and keeping noisy and disorderly place, . . . . .	1
Selling in a room, not allowed by license, . . . . .	1
Selling between the hours of 11 o'clock P. M., and 6 o'clock A. M., . . . . .	1
Keeping and exposing for sale liquors not allowed by license, . . . . .	6
Amount paid into City Treasury for licenses and fees from July 23 to November 30, . . . . .	\$22,212

The act prohibiting the sale or delivery of intoxicating liquors on election days (chap. 216, 1885), went into operation for the first time on the day of the last State election. The dealers in intoxicating liquors manifested a most commendable desire to observe the law. They voluntarily went further than was required of them, by closing their places of business on that day as well as on the day of the municipal election following. The effect upon the arrests for drunkenness was most remarkable. The daily average throughout the year is about forty-seven; on the day of the State election there were eleven persons arrested, and on the municipal election day sixteen.

The law prohibiting the sale of intoxicating liquors between the hours of eleven at night and six in the morning (chap. 90, 1885), went into effect on the first of last May. As far as the observation of this Board goes this law is defective, in that it does not require that the places to which it refers shall be closed at the times specified.

As the law stands at present, licenses may be applied for and issued at any time during the year. There appears to be no good reason why this should be allowed. The business of the department would be greatly facilitated if the time for receiving applications for licenses was limited; and the Board is of the opinion that the law should be amended so as to prohibit the filing of applications after the first day of May.

A question having been raised in the courts as to the sufficiency of the record of liquor licenses kept in this department, the Board would recommend such legislation as may be necessary to confirm the form of record now in use, which experience has shown to be sufficient for all practical purposes.

A liquor license is a personal privilege, which terminates with the death of the licensee. No provision is made in the law for the relief of the legal representatives of the deceased ; and the attention of the Board of Police has been called to several cases of peculiar hardship which have occurred since it came into office, where licensed persons have died, leaving families to whom the license would have been of great benefit if they could have realized its value, or have continued business under it until the close of the license year. The Board recommends such legislation as will remedy this defect in the law.

#### PUBLIC CARRIAGES.

Many complaints have been made of reckless driving and improper conduct on the part of drivers of the vehicles commonly known as "herdies." This is due, to a great extent, to the system of leasing these vehicles to irresponsible and unqualified persons. The company that leases the cabs disclaims any responsibility, and cannot be held for injuries resulting from the incompetency or carelessness of the driver ; and the latter, having no interest in the cab beyond what he can earn during the day by its use, can put himself out of reach of the police at any time, or, if arrested, generally proves to be entirely irresponsible. The police have done all in their power to correct the evil, and with considerable success ; but some legislation is imperatively needed. The herdie is a vehicle which has come to stay. It meets the public demand for a cheap and quick conveyance, and it will increase in popularity. It is therefore necessary that the same degree of responsibility should attach to these vehicles as to other public conveyances. If the desired end cannot be reached in any other way, the Board of Police will be compelled to refuse licenses to any persons who do not own their vehicles, or are not employed by some other responsible person.

#### BUILDINGS.

The station-houses, with the exception of Station 1, are generally in good condition, and furnish all necessary accommodations. Station 1 is an old house, out of repair, poorly

ventilated, and too small to accommodate the great amount of business that is transacted in the division. The Board of Police Commissioners, in its last annual report, recommended the abandonment and sale of the house, and the erection of a new building, with modern conveniences. The present Board concurs in the opinion of its predecessors, and will make a requisition on the next city council for a new station-house.

The plans for a new station on the corner of Boylston and Hereford streets have been completed, and some work has been done on the foundations for the building.

At the request of this Board, the city council provided for the erection of a stable for the accommodation of the horses attached to Division 14.

#### POLICE SIGNAL SYSTEM.

The signal system has proved a valuable adjunct to the police departments of other cities; and after a personal inspection of its workings, the Board of Police decided to introduce it into this city. There are two systems, each claiming some points of superiority over the other. The Gamewell system is the one used in other cities, and is well known. The other, which is controlled by the Municipal Signal Company of Boston, has never been practically tested. The company offered to put it into one division on trial, and the Board accepted the proposal; and arrangements are now being made to introduce it into Division 6. After it has been in operation a sufficient length of time, the Board will be able to judge between it and the other system. The appropriation bill for the current year contained a proviso that no part of the police appropriation should be expended for a signal system. The Board understands that it is not controlled by this proviso, but deemed it but courteous to the city council to request that the proviso be removed. The matter is now pending in the common council. It is expected that the system will be in working order in Division 6 by the latter part of February or first of March.



## REPORTS.

The Board of Police is required to make an annual report to the governor, and quarterly reports to the mayor. For many years an annual report of the Police Department has been made in May, showing the work performed up to and including the thirtieth of the preceding April, and covering both the municipal financial year and the license year. A continuance of this custom is desirable, as it would preserve unbroken a long series of reports, and offers valuable means of comparison with the work of preceding years. The quarterly reports being of little value as a matter of public information, the Board would recommend that they be discontinued, and that but two reports be made annually, — one to the governor, in December, and one to the mayor, in May.

In conclusion, the Board would say that it has received the active and intelligent support of the members of the department, and it believes that the police force of Boston will compare favorably with that of any other city.

Respectfully submitted,

A. T. WHITING.  
WILLIAM H. LEE.  
W. M. OSBORNE.







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