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# CLODIUS 

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# CICERO: 

With other
Examples and Reafonings, in Defence of juft Meafures againft Faction and Obloquy, fuited to the prefent Conjuncture.

Si nond dominaris, injuriam te accipere exiftimas? Sueton. in Tiber.


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L O N \mathcal{D} O N:
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## Clodius and Cicero.



T will ever be the Fate of thofe who are high, in Station or Fame, to be the Mark of Envy to fome that are lower: No matter for their Innocence, or Sufficiency, or Ufefulnefs, or any fuperior Qualification or Talents; their Exaltation and Importance is Crime enough, where there is no other, and often the trueft Reafon for deprelling them : Oppofition to Power, is far from being a fure Proof of the Abufe of Power, as I fhall foon fhew; and the vileft, the moft barbarous Abufes of it, are frequently popular and adored. How dear to the Torks is their peftilent Monarchy, and to good Catholicks, how facred is the more peftilent Inquifition!

From theie Confiderations, I am led to think it no ungenerous Task to defend fuc:1 as poffefs Power without abuling it ; and to Thew the Arts and Iniquity of cauflefs

Difguft and Oppofition. The Examples which, for this purpofe, I bring, and the Paffages I quote, are related without Straining or Falfification, an Artifice which I foorn; and did not want: I hope the Reafoning, from the whole, is juft, as I am fure 'tis uprightly meant. I defire my Readers will excufe a few Lativ Quotations, and not afcribe to Pedantry what I produce for Authorities. I will only add, that, in this Argument, I am guided by no perfonal Enmity; by no unkind Wiih to any Man living; and abhor all Methods of Slander : Nor am I confcious that thefe Papers, or any thing in them, is the Effect of any blameable Pafo fion.

Malecontents, whenever they would declare themfelves, mult fet out like holtile Princes, arm'd with Complaints and Manifeltoes. Where violent Difguft and Oppofition are fhewn, fome plaufible Reafon muft be affign'd ; and, however felfifh and narrow the true Motives be, Publick Zeal muft be difplay'd on one fide, and Publick Meafures decried on the othes. The Pride and Bitternefs of Particulars would be little regarded by the People, and not at all felt. But Mifmanagements in high Places, A bufe of Publick Truft, and Wafte of Publick Money or Blood, are Evils truly popular and alarming.

Clo-

Cladius, the difobliged and wrathful Clodius, who had fworn the Ruin of Ci . cero, the ableft Statefman and Orator in Rome, and her beft Patriot, was not fo weak as to own in his daily Invectives and Harangues, that fo much Antipathy to his old Friend (for fuch had Cicero lately been to Clodius) arofe from Perfonal Spite and Difappointment; tho tis moft true, that all his Zeal and Speeches had no honefter a Source. Clodius had a better Expedient to fatiate his Fury, without owning it. He profefs'd a fingular $A$ to tachment to the Honour and Intereft of the People : Before Them he charged Cicero with exorbitant Meafures, and fhedding illegally the Blood of Romans. It was indeed Fact, that Ciccro had fhed fome Blood ; but it was to fave the beft Blood in the State, and the State itfelf, that he fhed it: It was to fupprefs a Confpiracy the mo!t barbarous and fanguinary that ever threaten'd Rome; I mean that of Catilize: Nor could it have been at all fupprefs'd, but by cutting off the chief Confpirators, who had agreed to fet fire to the City in an hundred Places; to murder the Senate, and all the Romans they met ; to raife an Army in Italy, and call in Foreigners.

So that the Faithfulnefs of this great Magiftrate to his Trult, his Vigilance in his Poft, and Love to his Country, were by this Malignant converted into fo many Crimes.

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Crimes. What is more furprizing ; this fame Clodius had been one of Cicero's warmeft Affiftants in defeating that very Confpiracy; yet blufh'd not afterwards to accufe him, for ufing the only effectual Means he could ufe, for preferving the Being of the Government. Had this worthy Minifter carried his Point any other Way; had he faved the State by Dint of Money, he had been ftill obnoxious to the virulent Spirit of this Incendiary: Clodius would have found another Theme equally invidious, that of a corrupt Adminiftration, and fquandering the Publick Treafure. For Clodius, who had help'd Cicero to quell a barbarous Confpiracy againft Rome, was afterwards refolved to form one againft the Perfon of Cicero.

Methinks 'tis an Act of common Candour and Equity, due from every impaitial Man, that, while he is trying Minifters and their Conduct, he do not forget to confider Malecontents and theirs: We fhould compare Acts of Policy and Power on one fide, with thofe of Difcontent and Oppofition on the other ; and remember, that it is as natural to defend, as to attack. Why may not Zeal (if the Welfare of the State be the Drift and Spur of that Zeal) be as well placed in fupporting an Adminiftration, as in undermining and affaulting it ? Why are not extraordinary Means and Expences juftifiable

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for preferving a Settlement, when extraordinary Methods, and all Methods, are taken to embarrafs and blow it up? Is it equitable and righteous to inflame, exafperate, and diftrefs; but arbitrary and violent to appeafe, foften, and relieve? During the Rage and Tyranny of the famous French League, (who were a Cabal of Malecontents with a vengeance) it was but a Piece of natural Juftice and Duty, to ftand by the Court and fupport it: as it ever is, in every unjuft Attempt to weaken it, and clog its good Counfels: At fuch a Conjuncture, Patriotifm is on the Court Side.

But, fay fome, have not Minifters their Tools to defend them? Yes; but why that ugly Name, when the Caufe and the Defence are both good; and I fpeak of no other? It muft be remembred too, that abufive Pens often engage officioufly for them, without their Knowledge, and utterly againft their Inclinations. But why are Tools reftrain'd to Minifters only? Have not their Rivals, have nor Malecontents their Tools too, and often railing, malicious Tools. Clodius had his, and they made no inconfiderable Part of his Forces, in his Attack upon Cicero: "He employ'd (fays Plutarcb) a Gang " of fcurrilous Wretches, on purpofe to ". calumniate and revile him."

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AsMinitters are fometimes in the wrong, and their Opponents in the right; fo their Rivals are often factious, unreafonable Men, and their Conduct criminal and barbarous, while the Meafures of the others are neceffary and upright. Was there any Comparifon between Cicero and Catiline ; any between Cicero and Clodius; or any between the great Cardinal Ricb: lieu and his vain Competitor Cingmars? I have feen Complaints and Invectives pointed at particular Minifters, which would have ferved full as well againft any Miniftry, good or bad, at any Time. There are certain Evils and Inconveniences infeparable from Society, nay blended with the Nature of it, and often arifing from the beft Regulations which human Wifdom can invent, or human Frailty can bear: To domeftick Evils foreign Evils will be often added, occafion'd by Wars and Competition for Dominion: Now 'tis an eafy Task to a large Confcience, under any Adminiftration, to amafs together a terrible Catalogue of the whole, a Catalogue of heavy Grievances at home, of mortal Calamities abroad; and father all upon the Infufficiency, or Malice, or Ambition of Superiors.

Is a fudden Patriot offended with Men in Power? Inftantly he's incens'd at their Meafures; and becaufe he is in Wrath, and too importans to be angry alone, the People

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People too muft be inflamed. Do they pay large Taxes? It is owing to the Extravagance or Avarice of their Governours. Are they threaten'd with Wars? Their Rulers are faulty; their Rulers have provol'd foreign Powers. Are fome of our neighbouring Potentates arming, and engaged in offenfive Confederacies; and have we recourfe, for Self-Defence, to the only means which can protect us; Arms and Confederacies on our Part too? This is decried and derided. Our Alliances are call'd unnatural Conjunctions, tho' fuch only as were left us to make, fuch only as can ballance the Powers combin'd againlt us: A formidable Detail is made of our Debts, that Detail is invidioully calculated and mifreprefented; and, for the Comfort of our Enemies, our Infufficiency to oppofe them, is, by there good Patriots, endeavour'd to be fhewn. Sometimes, our Danger is reprefented as chimerical ; fometimes, the Nation as utterly unable to encounter it.

Ask our Malecontents, would they not fave the State? They will anfwer, Yes; and at the fame time thwart every Step towards that End: They are for the Thing, but againft every pofible Means of atraining it. Ask them, are they for admisting the Pretender? No, they cry; and with the fame Breath labour to fruftrate all Meafures for keeping him out; and even join with thofe who are for bringing him in, Is there any

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new Turn in the Affairs of Europe, to make more Men and more Money neceffary ? They oppofe the railing of either, and cry aloud, that we have enough of both already: Which would be very true, if we did not want more.
Such, in truth, is their Gall, that, rather than not difcharge it, they contradict themfelves and common Senfe ; risk the Honour, Security, and Being of the Government; facrifice the Publick, to be reveng'd on its Governours; and act like Coriolanus, without his Provocation. A French Writer pofitively afcribes one of the late French King's Wars, to the virulent Devices of Collort's particular Enemies at Court; who promoted fo much Mifchief to France, and all Europe, on purpofe to diftrefs that great Man in the Finances. They cared not what their Country fuffer'd, fo they could gratify their own Ambition and Vengeance, and ruin the Treafurer. Our angry Men feem inltigated by the fame Spirit, but de fcend to Affaults of the loweft Form, to illbred and unmanly Language, to combat with grofs A bufe and Railing, the Arms of incens'd Monks and vulgar Women, and the fure Indications of a Genius, little, fpiteful, and barren.
Are they difpleafed with any Man's Publick Conduct? Let them examine it: If it bears Examination, and appears fair; let them do Honour to Truth, and acknowledge

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it: Or, if they be not Mafters of fo much Generofity, let them, at leaft, forbear Scurrility and Reviling. Such Forbearance would be but good Policy in themfelves: For, if they fall upon the Perfons of Particulars, and defcend to domeftick Reproach; if they fhew Hearts manifeftly inflamed, and apparently feek Perfonal Vengeance; who will trult their Judgment and Cenfure of Men, whofe Deftruction they feem to have fworn? Who will ever think that profefs'd Accufers, or rather profers'd Executioners, are qualify'd for Judges, in a Caufe too which they have already prejudg'd?
This Service, however, they doto the Objects of their Wrath, that by recurring to Perfonal Invectives, they fhew how little they are furnifh'd with Matter of Publick Cenfure. The Maligners of Cato the younger, unable to blemifh his Behaviour in the State, made Sarcaifms upon his Humour and Drefs: The Enemies of Seneca charg'd him with being very rich, over-affuming, and magnificent : And the Rabble of $A n t i o c h$ were taught by their Demagogues to droll upon the Emperor fulian's Beard.

Our angry Parriots take another Method too, which favours not much of Patriotifm. They are not only tender of blaming the Conduct and imperious Demands of the Emperor and Spain, but alfiduous to defend them, and to plead for them. All the Fault, it feems, is in the Minittry, who $\mathrm{B}_{2}$ have

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have incens'd thefe Powers: As if the Miniftry had in their keeping the Paffions of foreign Princes, and were anfwerable for their Schemes and Caprices. To Spain they would not furrender Gibraltar; nor to the Emperor facrifice our Trade: Had they done either,I know what they would have deferv'd, and fo do the Malecontents: But becaufe they would do neither, the Emperor and Spainz are combin'd to deftroy us, fince we would not confent to be deftroyed: And for thefe Refentments and Defigns, we have thofe here who make their Defence, and charge the Miniftry. They do, by the Miniftry, as the Late Fronch King did once by the. Dutch, declare themelves diffatisfied with their Conduct: It was all the Reafon he vouchfafed to give for denouncing War againft them.

In my Opinion, a greater Encomium cannot be given the prefent Miniftry, than that Spain and the Empcror are very angry with them; nor a feverer Satire be made upon the Enemies of the Miniftry, than that every Oppofition they give the Minifry, upon this Occalion, is an Encouragement given to the hoftile Schemes of thefe Monarchs; nor, were they retain'd by thefe Monarchs, to ferve them, could they ferve them more effectually. He who clogs every Meafure taken for our Defence againft our Foes, does fo far add to the Spirit and Strength of our Foes : A truth which poor King Willianz fadly
fadly proved, almoft all his Reign. Could the then French King, could the late King Fames, and, after him, his pretended Son, have a greater Incitement to attack us, than that we had amongtt us fuch as were ready to invite an Attack, by perpetual Clamours, and perpetual Contradiction to all Counfels taken for our Security?

In the Difcovery of the late Confpiracy, how many plaufible and popular Things were aliedg'd againit the Bill for punifhing the principal Confpirator, efpecially by the D. of $W$ - $n$ ? Such, in truth, was the Advantage given to our fecret Enemies, by that Oppofition, and fuch was the Ufe made of it by falfe Friends, that it was no eafy matter to punifh him at all. That D-has fince amply explain'd to all the World, with what righteous Views he made that Stand. Naturally frail and deceitful is the Spirit of Man; nor can he tell; when he lets loofe his Paffions, how far they will carry and tranfport him. The D—was bred in the highert Principles of Liberty and Proteftantifm; but private Difguft and difappointed Ambition, have precipitated him into the open Profeffion of Popery, and made him an Advocate for Slavery and the Pretender. I could mention a noble Lord of much more naturalVirtue, whofe Prejudices and Refentments led him away, Step by Step, from his old Friends and Politicks, fo far, that, had he lived, no one could tell, nor perhaps could he himfelf

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himfelf tell, where his Defection might have ended: I fay thus much of him, with the utmoft Tendernefs and Reluctance, on account of the excellent Qualities and Endowments that were in him.

It is aftonifhing what fhamelefs Cavils a felfifh Paffion is capable of making! The Pretcnder, in his Manifeito during the late Rebellion, amonglt other Reafons, for engaging all Men to defert the prefent Succeffion, and join with him, urg'd, that while all Europe felt the Bleffings and Solacements of Peace, Great-Britain alone was fuffering all the Rage and Miferies of War. He, and his Creatures, made that War; yet the Adminiftration was, by him and his Creatures, charg'd with it, and with the Evils and Confequences of it. It was a perverfe thing in the Publick, and the Governours of the Publick, not to ftand fill and be enflaved. I wifh this Reafoning were fingular; and am forry to fee it adopted now. Our prefent Equipment of Fleets and Armies for defeating hoftile Machinations, is, with the fame Candour, condemn'd and ridiculed by Men, who, by the Diverfion and Oppofition they make at home, encourage Infults and Hoftilities from abroad.

The unnatural Conjunttion of Great-Britain with France, fo much at this cime urg'd and decried, is a Bait for the Mobb, and a Subject for a Declaimer. Spaiz and the Emperor were once our Friends, and we theirs:

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Muft we fill continue Friends to them, when they commence Enemies to us ? France was once, and often our Enemy: mult we therefore refufe the Friend fhip and Aid of France, when common Peril threatens both, and renders the Union of both neceflary ? Is a War with Spain againit our Intereft? So is every War; where we can prefeve our Honour, Independency, and Trade without War: But when we cannot preferve them in Peace, we muff fight to preferve thenl.

Nothing is more ufual than this changing of Sides, with the Change of Times, and the Situation of Things; nothing is more politick. Queen Elizabeth underftood the Intereff of her State perfectly, and loved her People tenderly: Yet Queen Elizabetb engaged them in frequent Wars, and even con-

- trary Wars; with France firft, all the while that that Crown fought to dethrone her in favour of a Rival, or, if you will, a Popifh Pretender *. She afterwards made Peace with France, nay, an Alliance with France, againft the reftlefs Defigns and Ambition of Spain. This was a long War, and coft her much Blood and Treafure. But after fhe had funis the Pride and Strength of Spainz; after fhe had feen Henry the Fourth of France fettled in Peace, and abfolute Mafter of that greatKingdom ; 'tis plain he began to grow jealous of him, and would not have confented to fee Spain further reduced.
* Mary Queen of Scots.


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But becaufe Spain had been long the moft formidable Power in Europe, under Cbarles the Fifth, and Pbilip the Second ; many Pcople continued to dread the Name after the Strength was gone. From that time forward, the Power of France began to turn the Scale, and Spainz was become exceeding low; yet was ftill uppermoft in the Imaginations of Men who had not attended to the Change. France grew thenceforth terrible, but has fince been reduced; and Spainz has revived : yet People are ftill alarmed with the Sound of France, which for a great while was wont to terrify them ; and they think Spain and the Emperor fill very weak and contemptible, becaufe fome Years ago, they were really fo.

But let their Condition be what it will, if they are refolved to make War upon us, we mult, defend ourfelves by the Methods of War; and accept fuch Affiftance as we can find, tho' it were not what we could wifh. No two States upon Earth have, either from Situation, natural Neceffity, or the Nature of their Governments, more need of one another than England and Folland, or ftronger Ties to mutual Aid; and it would be Madnefs in either of them to attack the other: Yet if one of them were fo mad as to make fuch an Attack, the other mult be obliged to repel it.

But the Malecontents disbelieve, or feem to disbelieve, that the two Crowns have any
fuch hoftile Defigns and Engagements. To prove this, and difprove the Evidence produced by the Miniftry, they have recourfe to Mirth, and quote old Songs: By fuch Reafoning and Authorities they hope to ridicule the Intelligence from abroad, becaufe it comes tranfmitted through feveral hands; tho' it is by fuch Intelligence only that any State can be firft appriz'd of the Defigns of any Enemy. How was the Gun-powder Treafon difcover'd ? Somebody told Henry the Fourth of France, who told Monfieur de Rbofni, who told King 7 ames. Queen Elizabeth never faw the great Spanifls Armada, yet was not miftaken in making powerful Preparations by Sea and Land to defeat it. Nor does any Jeft or Ballad prove, that, in cale of Apprehenfions from abroad, a Prince fhould take a Voyage to be perfonally informed of the Movements of a Court which he has caufe to fufpect. In Chort, how is any Plot to be unravell'd, how any dark Defign to be brought to light, but by Information convey'd from hand to hand ? How did moft People know that there was a Rebellion in Great Britain, fome Years ago? Had they any other Intelligence than that of the Gazette, which came from the Printer's, who had it from the Writer, and he from the Secretary of State, who had never feen the Rebels? I then met with fome indeed, who feem'd not to believe it, and
fneer'd

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fnerr'd at it ; but they were fuch as wifh'd ail Succefs to the Rebellion.
As a farther Proof that traditionary Evidence may be valid Evidence, I will refer thefe free Jelters to a Book not many Years old ; 'tis The Report of the Secret Comminittee, for enquiring into the late Confpiracy. They will there find, that Hearfays, Reports at fecond and third hand, Circumflances, collateral Evidence, the Evidence of Decyphering, nay, the Evidence of a dumb Beaft, pafs'd for abundant Proof: They were, in reality, a Combination of Proofs, ftronger and more convincing than the oral Teftimony of two or three, or ten pofitive Witneffes. I dare fay the Committee, who drew up that Report, firmly, believed the Evidence which they had fo well deduced; and am fatisfied that every unbiafs'd Man was convinced by it:
When a Country is under the Teriors of an Invafion, will any one, who does not wifh it, fay that their Governours muft tlay for ocular Demonitration? Muft they proceed by Juries, and Commifions of Enquiry, to know whecher: a Tempeft threatens the State? The Commiffion given, upon Emergencies, to the great Magiftrates of Romze, was general; " to provide that no detriment "befel the Publick." With ours 'tis a ftanding Direction and Duty; if they omit it or abufe it, they are anfwerable: They muft have their Eycs every where, all over Europe

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as well as at home; they are to watch every Signal of approaching Storms and Commotions, to fee Evil at a diftance, and keep it there; and never fuffer themfelves to be furpriz'd. And 'tis an inhuman Hardihip upon them, to be abufed and infulted for their $V$ igilance; for doing what they dare not omit; to be reproach'd for making any Preparations, and arraign'd for their Lives, if they make none : For this is the Dilemma they are under, in danger from Friends and Enemies.

I know who would have thank'd them, had they taken no Precautions, and who are moft enrag'd becaufe they have taken fo many. I am convinc'd that the Spanifh and Imperial Courts are norably difgufted ; that fo is the Pretender ; that fo are his Adherents : and that all of them think the Fleets and Treafure of Great Britain wrongfully and malicioully apply'd. I own too, that were I blinded by Ambition and Revenge, and refolv'd to overthrow the Miniltry right or wrong, I hhould be molt embitter'd by their beft Actions, and juftelt Fame, as fo many Obftacles to my ang ry Purpores, and fo many Bulwarks to my Rivals. I fhould be ape to declaim againft fome Meafures, ridicule others, mifreprefent and oppofe all, and fee Malice and Folly in every Step they took.

An ill-natur'd Athenian honeftly own'd his Malice, when being eager to ballor for the Banilhment of Arifides, he gave for his only Reafon, " That it ftung him to the quick, to hear

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"Ariftides every where extoll'd with the Ti'tle of Ariftides the Juft," without once denying him to be fo. There are few fuch fair Adverfaries as this fpiteful Fellow ; an Enemy more artful and lefs fincere, would have cloak? his private Virulence with the Title and Pretence of Publick Zeal, nay, perhaps thought it fo; for, what is blinder than Paffion? Befides, as Arifides was Treafurer of the Common-wealth, what was eafier than ro charge him with abufing his Truft, and with overgrown Greatnefs, terrible to the State? In fhort, thefe were the very Crimes fally charg'd upon him by his Emulator Themiftocles, a Man of Parts without Juftice.

We have for fome time liv'd in a good deal of Calm; a Blefling which'tis the latereft of every Minifter to preferve, as 'tis their Merit to have preferv'd it fo long; but 'tis a Blefling which no Nation can always expect, which no Miniftry can always afcertain. Let our inward Difpofition be ever fo harmlefs, let our publick Conduct be ever fo pacifick, we cannot, without the Confent of our Neigbbours, fecure lafting Tranquillity to ourfelves. Our Peace is fill the more precarious, if we have in the midft of us a Band of inveterate Foes to our Settlement, ever plotting againft it, ever roufing the Ambition of Foreign Powers to dettroy it, and Atrengthen'd by a Junto of Malecontents, who, with differentViews, do the fame Work, and encourage the fame Defigns.

Even

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Even in the Movements of Europe, which are fartheft from us, it becomes us not to be idle Spectators: We know not how far the Iffue and Progrefs of them may affect us. The Interefts of Chriftian Princes are ftrangely blended and intermix'd; and either througin mutual Fear, or Trade, or the Neceflity of a Balance, it fo happens, that the Concerns of no confiderable State can be indifferent to another. Hence we fee Powers the remotelt from each other engag'd in a Courfe of Commerce or Contention; Spaiz with Mufcozy, Great Britain and France with Poland, Denmark with Portugal. A Fire kindled at one end of the City, will, without timely prevention, foon flame to the other: But when the Fire threatens us directly; when our Deftruction is manifeftly fworn and purfued; when Empires are combin'd againft us, and the Train astually laid; after fuch dreadful Warning as this, to night or deride any juft Precaution, would be to invite the Ruin, and be the Sin of Self-murder.

King Fames the Firlt was in Peace with the Empire, and Spain, and all Europe, when the Prince Palatine of the Rbinc, was by the Imperialifts defpoil'd of his Dominions: Nor were there then any two or three foreign Powers leagued together, as now, againft the Crown and State of Britairz : yet was King 'Fames reproach'd and defpifed by all the World, as a miferable Politician, and Coward, for not drawing his Sword openly,

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and repelling the infolent Encroachments of the Emperor and Spain. Thefe Princes were engag'd in an active Combination to extirpate the Proteftant Name and Liberties of Europe: They had already made a dreadful Progrefs, and went on pumhing for univerfal Monarchy, till they were check'd and humbled by the glorious Efforts and Viftories of the immortal Guftavus Adolphus, fupported by the Subfidies and Arms of France.
Queen Elizabetb was, during the beft part. of her Reign, employing Fleets and Armies againft the Pride and Infolence of Spain: and by them The baffled all his Defigns upon her Throne and Dominions. That Princefs concerned herfelf in every thing that was doing in Chrifendom, and by Men and Money and Mediation, always fupported the weaker Side. But what avails the urging of Examples, when fomething much ftronger than Examples is to be urg'd ; when the Law and Necefinty of Self.defence calls upon us ; when the Choice is thus fhort, Ant cita mors, aut vietoria, to refift, or be devour'd ?
In the bufinefs of an Invafion, or Confpiracy, (for they are generally link'd together, and doubtefs were now) Incredulity is Diftraction: It is impoffible to be too lalty in Believing and Acting; elfe a Nation may be enflav'd before they are convinc'd ; and as 'tis the Intereft of the Foe to keep us altogether blind,'tis ours to fee racher too much than
than to litle ( 23 )
than too little. Hence every Appearance ought to go for a Proof, or at leaft for a Warning; and the molt trivial Evidence may prove the beginning of the ftrongelt Evidence ; fince by a Word, a Look, or common Accident, the deepeft Secrets may be traced and detected: As to a full Difcovery, fuch as may fatisfy every Man, it cannot be made but by the Event ; and after the Event, what a vails the Difcovery? "It is the hard Fate of Prin"ces, (faid Domitian) that Defigns againft 'their Lives are never believed till they are "executed." A great Confpiracy againft a Roman Emperor was difcover'd by the Servant of a Confpirator, from Circumftances only: He faw his Mafter extremely thoughtful; he faw him make his Will, and received Orders from him to fnarpen a Dagger: Such Indications might feem eafily ridiculed and refuted; and at firft they were fo, but by them the Plot was open'd.

Iam far from meaning that fuch Proofs as I here mention, hould be valid againft the Lives and Properties of other Men; but only, that they are fufficient to arm us in defence of our own.

When in the late Queen's Time, we were threaten'd with a Defcent from Dunkirk, and North Britain prov'd the Place firf aim'd at; vehement were the Speeches and Complaints in Parliament and out of Parliament, that that Kingdom was utterly unprovided with Men and Arms, the Fortifications neglected,

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lected, and deftitute of Soldier's and Stores ; as if the Country had been left purpofely o. pen to the Invaders. Hence fevere Invectives, and terrible Infinuations againft the Miniftry, who. perhaps, were too fecure; (for worfe I will not fuppofe, tho' worfe has been fuppofed) yet had it been mov'd in Parliament fome time before, to put that Kingdom in a pofture of Defence, for that the Minitry had good Grounds to a pprehend an Invafion there : 'ris not unlikely the impending Danger might have been derided, the fecond-hand Proofs for it (for there could be no other) expos'd in Mirth and Song, and the Motion itfelf clogg'd with a Claufe, If the fame Shall appcar neceffary. So that the Enemy's Fleet mult have firlt appear'd upon the Coalt ; nay, to convince the Increduloús that they meant to land, they mult have landed. And, when the Foe was in, you muft have begun to prepare to keep him out.

Ithink the Defigns and Danger from abroad, are apparent and well prov'd; and they who endeavour to turn publick Peril into Joke and Drollery, do only fhew, that it is eafier to ftrain for a Jeft, than find an Argument in defence of a bad Caufe, or to combat a good one. If Men, who are under the Impulfe of Difaffection and. Waggery, cannot conquer in a Difpute; yet, if they have Front enough, they can laugh as if they did: and infipid Laughing is the mof unanfwerable thing in the world ; for 'tis too impo-

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impotent to raife an oppofite Laugh : So that in this fort of Attack, the dulleft Man is always fure to conquer.

When thefe kind of Wits are foil'd in their Aftaults upon Publick Meafures, they can ftill make a frefh one upon the Perfons, and Names and Features of Publick Men, Que labra, quis illi viultus erat? I have heard of a Bifhop, who in a Difpute having a good Caufe, reafon'd fo Shrewdly, that all the Arguments ufed to anfwer him were unavailing, except one: The Bifhop luckily happen'd to be lame! a tolerable Argument againft the Man's Perfon, had it been firft prov'd, that Bifhops do any Epifcopal Office with their Feer. It was happy for the Facobites that King IVilliam had a HawkNofe, and the Title of Orange; elfe much good Mirth might have been loft to that jovial Body of Men, for a whole Reign and longer.

If thefe Proficients in Drollery, would bear Reafoning, I would ask them what relation has the Size, or Figure, or Drefs of a Man, to his Employment, unlefs his Employment be that of a Grenadier? But a Paffion for Jefting and Abufe mult be gratified, whatever become of Senfe and Reafon, of Politenefs and Humanity.

This fort of Behaviour, efpecially in Print, is fo brutal and low, that to expofe it, does it credit. I pafs to orher Confiderations, the Topicks of popular Complaints and Clamour.

No Civil Inftitution was ever framed with fuch exactnefs and equality, as effectually to preclude all publick Grievances and Corruption. There is no fixing of Power and Property at a certain Stay and Balance; and from the incurable Fluctuation of thofe, there will be always arifing continual Changes in the Manners of the People, and in the Conduct of their Governours: There are many civil Maladies, which by no Man's Sagacity could be forefeen; or, if forefeen, could by no Man's Prudence be prevented, and when eftablifh'd, can by no Man's Virtue or Talents be remov'd, but muft be left to Time and Accidents; yet thefe publick Maladies, however unconquerable, are copious Themes for Malecontents, and rare Fuel for Faction.

Some publick Corruptions there are of that ftrength and prevalence, that, however fhameful and pernicious they may be, they muft yet be fulfer'd to remain; left by rooting them out, (if that be poffible, as it ofren is not) greater Evils be introduc'd. Such frequently is the Situation of Things, and fuch the Malignity of Men, that Meafures ftrietly virtuous would bring prefent Confufion and Ruin; and where an endeavour to. reform would overturn, Reformation is a Calamity. Definit effo remedio locus, ubi quefuerant citia, Mores Sunt; lays Seneca, who was a good Judge.

Nothing was more naturally juft, nothing more agreeable to the primitive Conftitution

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of Rome, than the Attempts of the Gracchi to check the Exorbitancy of the Grandees, and reftore to force the Agrarian Law. But it was too late, it was impracticable, and it ended tragically. The Evil was grown too big for a Remedy; it ferv'd only to rend the City into civil Feuds, taught the Citizens to fhed domeftick Blood, and left their Minds more embitter'd towards one another. By it too the Nobility learnt only to wax more infolent and imperious.

The like ill Fate attended the worthy Purfuits of Agis and Cleomenes, Kings of Sparta; who undertook fucceffively to remove the Enormities and Corruptions of their State, and reduce it again to the virtuous Equality and Form eltablifh'd by $L y$ curgus: Sed nocuit antiquus rigor \& nimuia Severitas; The People were altogether corrupt; and, where they are fo, 'ris always dangerous, and often fatal, to impugn the Spirit of the People. The licentious Sports and Feftivities of the Roman Populace, fuited not with the Politicks of Tiberius; Sed populum diu mollitor babitum, nonz audebat ad duriora vertere, fays Tacitus. They had been accuftomed to fuch publick Wantonnefs; and, as arbitrary as he was, he durft not curb them.

The firft Brutus exterminated the Tyranny of Tarquin, and fucceeded in founding a free Eftablifhment; for the Minds and Manners of the People were then pure and

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untainted. Another Brutus flew a greater Ufurper, but could not reftore publick Liberty; becaufe the People were utterly funk in Degeneracy and Vice: What have avail'd all our fumptuary Laws; what all thofe againft Gaming and Duelling; what thofe againft Bribery? Only to demonftrate how much more Force there is in Luxury, and Vanity, and Avarice, than there is in Laws with all their Penalties, 2 uid loges fine mo. ribus vance proficiunt?

Publick Frugality is an excellent Virtue ; yet that Virtue, excellent as 'ris, was the Bane of the Emperor Galba, and involv'd the Empire in a terrible Series of Bateles and Maffacre. It is manifeft, that with a moderate Largefs he might have contented the Soldiery: This was what they had been long ufed to; and becaufe he with-held it, tho' from the Principle of a virtuous Citizen, they murder'd him. Hence enfued a frefh Civil War, with all the tragical Train of publick and private Calamities that could poffibly attend it. How many Lives, how many Millions, would a little Treafure diftributed, upon this occafion, have fav'd! The Romanns were then come to that paifs of Sordidnefs and Venality, that they would not do their Duty ; no, not fave their Country without Lucre and Wages extraordinary. This wasa melancholy Evil, but it was neceflary; for without it the State could not fubfift.

Galba

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Galba weigh'd not thoroughly the Difficulties under a new Reign: a Cloud of Defervers, and Sufferers, fome real, more pretended, all to be gratified, and many fcarce ever to be fatisfied, had.their feveral Claims upon him: But he would part with no Money, and fo loft his Life; and for a Legacy to his Country, left behind him, as I have faid, a bloody War. There is no faving any Government without Expence, and often great Expence. Res dura govitas regni me talia cogunt moliri. And fuch Expence, however neceffary, is often attended with great Difcontentand Murmuring : The People bear the Burden, and Demagogues inflame the People, and aggravate thofe Burdens. Hence the Difficulties of Governing to Princes and Minifters. Lioy fays well, Ficri non poteft ait princeps omnibus placeat, \& non, col juftiflime imperans, in multorum odia incurrat. I have often heard them revil'd for their beft Actions; and he knows little of Government, who does not know, that they are forced to do many things, which, however proper and righteous, they dare not avow, and howerer unpopular, they muft not omit.

As great Men may be very innocent, confiftently with much Clamour and Invective againft them ; fo their Misfortunes and Fall may be caufed by no Vice or Mifmanagement of theirs; nay, be caus'd by their Virtue and juft Management.

Bitte:

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Bitter and loud was the Cry againft the Lord Chancellor Clarcudon: His Grandeur, his Power, his Opulence, and raifing his Family ; his great Train and Dependants, and the great Houfe he had built; his wrong Meafures in Affairs abroad; his corrupting of Parliaments at home; were copious Topicks of Clamour and Reproach, loudly eccho'd, and aggravated by his Enemies and Rivals: And againft him a pompous Im. peachment was prepared, of many enormous Articles. It appear'd afterwards, and it ftill appears, that he was a Minilter altogether upright, and every one of the Articles altogether falfe; that he was a faithful Foe to Popery and Arbitrary Power (the Evils then thought to be impending) and a worthy Champion for Eng lifh Liberty; nay, that he fav'd the Conftitution from the moft mortal Blow that could threaten it, a wicked Project for levying Money by the fole Power of the Prince ; a monltrous Iniquity by his Honefty and Management prevented: And after all the invidious Cry and Difplay of his Wealth, he left not enough to fupport the Dignity of Peerage in his Family. His fierceft Accufers came afterwards into fuch Meafures of Corruption, Power and Oppreffion, as Lord Clärendon detefted, and during his Adminitration could never be accomplifhed.

Neither the Wealth nor Indigence of a - Minitter, is any Indication or Standard of

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his publick Conduct, of his Integrity or the want of it; and, in either Cafe, Faction and Ill-will can find a Handle so upbraid him. Is he neceflitous? He only wants to fill his empty Bags: Has he already filted them? He did it corruptly; he did ir out of the Blood of the poor People. Lord Godolpbinn was Lord Treafurer of Great-Britain, and rais'd no Eftate ; did this prevent Clamour, or ftop the Mourh of Calumny? no; never Mian had lefs Quarter. Lod Chancellor Bacon was very poor, notwithftanding his great Poft: Did his Poverty fecure him from the Stain of Corruption? No; he fell, indeed funk under the Charge; andthe Charge was probably juft. Sir Francis Valfingban died exceeding indigent; Lord Burleighvery rich; yet were both excellent Minifters.

To oppofe a Miniftry for Oppeffion or Rapine; for Schemes that are calcuated to bring Confufion, and for Defigns upg publick Liberty; is virtuous and brave ; 'ds Patriotifm. But, when Liberty is well prcected; when the Laws only are the Rule f Right and Wrong; when a Miniftiy carhave no Intereft repugnant to the publick atereft; none to embroil it, none to engageit in Wars, or to impoverifh it ; when ro Demands are made upon the Subject but what the Law makes; and when extroodinary Expence: are exacted and warrantd by extraordinary Perils and Emergencies at Gurh a ConjunCture as this, to fall upon 土n- dinnerfa cbem,

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and weaken their Hands, when employ'd in Meafures for preferving the State, and for fruftrating the apparent Projects of publick and private Fuemies - This is ungenerous and cruel; tis Faction bare-fac'd. Quonamz me fofor, fays the great Roman Statefman, fieri dicam, ut nemo bis viginti annis Reipublica fuerit boftis, qui non bellum eodems tempore mibi quog; indixerit? Nemo illorums inimicus mibi fuit voluntarius : Omnes à me Reipublicu caufa lace (latio.



