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## INTRODUCTION

Retired Executive Chief Brian Sands' ("Sands") Motion for Summary Judgment ("Motion") on the civil contempt claim against him is both premature and meritless. First, the proceedings are less than half completed and discovery owed to Plaintiffs has not been provided. Indeed, thousands of pages of documents have only recently been produced by Defendants, including documents pertaining to Sands, and depositions to understand those documents have not been completed. Under these circumstances, Sands' claims of prejudice due to lost memories and destroyed documents are not only unsubstantiated, but would be impossible to substantiate until discovery and witness testimony have been completed. The Motion should be denied on the basis of this incomplete evidence, pursuant to Rule 56(d).

Second, Sands' Motion fails to establish that the "merger doctrine" applies here to bar the civil contempt claims against him. To begin, there is no identity of claims between those giving rise to the October 2013 Order and the current contempt proceedings because the issue of contempt has not been litigated previously. Next, there has been no final judgment entered on the issue of contempt by Sands, Defendants, or anyone else. And Ninth Circuit authority holds that a preliminary injunction may be enforced even after the entry of a final judgment in the case. Finally, even if prior proceedings had established contempt violations by Defendants (which they have not), there is no privity between Defendants and Sands that would preclude the current contempt proceedings against Sands.

For these reasons and the reasons set forth in Plaintiffs' Counterstatement of Facts ("CSOF") and Rule 56(d) Affidavit ("R.56(d)"), Sands' Motion should be denied.

## ARGUMENT

To be entitled to summary judgment, Sands must show "that there is no genuine dispute as to any material fact" and that he "is entitled to judgment as a matter of law." Fed. R. Civ. P. 56(a). Material facts are those that may affect the outcome of the case.

1     *See Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 248 (1986). The moving party  
 2     bears the initial responsibility for informing the district court of the basis for its motion  
 3     and identifying those portions of the evidentiary record that it contends demonstrate  
 4     the absence of a genuine issue of material fact. *See Celotex Corp. v. Catrett*, 477 U.S.  
 5     317, 323 (1986). A party opposing a properly supported motion for summary judgment  
 6     “may not rest upon the mere allegations or denials of [that party’s] pleading, but . . .  
 7     must set forth specific facts showing that there is a genuine issue for trial.” *Anderson*,  
 8     477 U.S. at 248 (internal quotation marks and citation omitted). The nonmoving party  
 9     need not show the issue will be resolved conclusively in its favor. *See id.* at 248-49.  
 10    All that is necessary is submission of sufficient evidence to create a material factual  
 11    dispute, thereby requiring a jury or judge to resolve the parties’ differing versions at  
 12    trial. *See id.*

13           Sands bears the burden of proof as to laches. The Court must rule in his favor  
 14    only if he has “establish[ed] beyond controversy every essential element” of that  
 15    affirmative defense, viewing the evidence in the light most favorable to Plaintiffs. *S.*  
 16    *Cal. Gas Co. v. City of Santa Ana*, 336 F.3d 885, 888 (9th Cir. 2003) (internal  
 17    quotation marks and citation omitted). In addition, “the party seeking to assert *res*  
 18    *judicata* bears the burden of proving that it applies.” *Haywood v. Bedatsky*, No. CV-  
 19    05-2179-PHX-DGC, 2007 WL 552213, at \*2 (D. Ariz. Feb. 20, 2007).

20    **I.     Sands is Not Entitled to Summary Judgment Because He Has Established**  
 21    **Neither an Unreasonable Delay by Plaintiffs Nor Prejudice.**

22           Sands argues that the contempt claim against him is barred because it was not  
 23    timely raised, essentially seeking summary judgment on the basis of laches. To  
 24    establish laches, however, a defendant must prove both an unreasonable delay by the  
 25    plaintiff and prejudice. *Couveau v. Am. Airlines, Inc.*, 218 F.3d 1078, 1083 (9th Cir.  
 26    2000). Because the application of laches depends on a close evaluation of all the  
 27    particular facts in a case, it is seldom susceptible of resolution by summary judgment.  
 28    *Id.* (citing *Bratton v. Bethlehem Steel Corp.*, 649 F.2d 658, 666–67 (9th Cir. 1980)).

1           In this case, Sands' laches argument fails for two reasons. First, Plaintiffs timely  
 2           sought an order to show cause ("OSC") upon discovering, in November 2014, the  
 3           extent of the Maricopa County Sheriff's Office's ("MCSO") (and therefore Sands')  
 4           failure to communicate the preliminary injunction order to MCSO deputies. Second,  
 5           Sands has suffered no prejudice from any purported delay.

6           **A.     The Contempt Proceedings Against Sands Are Not Untimely.**

7           Sands was an Executive Chief of MCSO, taking direction from Sheriff Arpaio,  
 8           from prior to entry of the December 23, 2011 preliminary injunction order until his  
 9           retirement in July 2013. SSOF ¶ 43; CSOF ¶ 1-2. MCSO lieutenants and commanders,  
 10          including those in the Human Smuggling Unit ("HSU"), reported directly to Sands.  
 11          CSOF ¶ 3. Sands was also involved in MCSO's decision-making surrounding  
 12          compliance with the preliminary injunction order. CSOF ¶ 4.

13          Prior to November 2014, but after conclusion of the trial in this case, Plaintiffs  
 14          became aware that MCSO had issued press releases in late 2012 indicating an ongoing  
 15          practice of following the LEAR policy. Dkt. 1214 at 3; CSOF ¶¶ 5-6. The press  
 16          releases did not discuss any particular involvement of Sands in the apparent violations  
 17          of the Court's orders. CSOF ¶ 6; SSOF Ex. 5 (Dkt. 1215-1 at 44-49). Notably, at the  
 18          time of these press releases, Plaintiffs could not have known that MCSO command  
 19          staff had failed to even communicate or train deputies about the Court's preliminary  
 20          injunction. The press releases instead described three incidents, suggesting to Plaintiffs  
 21          that MCSO appeared to be detaining individuals solely on the basis of suspected  
 22          unlawful presence in the country, in violation of the preliminary injunction. CSOF ¶ 6;  
 23          SSOF Ex. 5 (Dkt. 1215-1 at 44-49). On October 11, 2012, Plaintiffs timely raised their  
 24          concerns about the 2012 press releases in a letter to Defendants' then-counsel, Tim  
 25          Casey. CSOF ¶ 7; SSOF Ex. 5 (Dkt. 1215-1 at 42-43). On October 18, 2012,  
 26          Mr. Casey responded to Plaintiffs, representing to them that preliminary injunction  
 27          violations were not occurring. CSOF ¶ 8. Plaintiffs continued to monitor the situation  
 28



1 and await a ruling by the district court on the evidence that had been presented at trial.  
2 That ruling was issued on May 24, 2013. SSOF ¶ 14.

3 About a year and a half after the ruling, at a November 20, 2014 status  
4 conference, Defendants revealed *for the first time* the MCSO's apparent failure to  
5 make any effort to comply with the preliminary injunction order, with direct  
6 implications for Sands and others in HSU's chain of command. CSOF ¶ 9 (citing Nov.  
7 20, 2014 Tr. at 67:20-22 ("MCSO has concluded, that this Court's order was not  
8 communicated to the line troops in the HSU.")) *see also* CSOF ¶¶ 3-4. At the  
9 November 2014 hearing, Defendants also revealed information regarding an additional  
10 problematic traffic stop involving Korean tourists. *Id.* Within two months after that, on  
11 January 8, 2015, Plaintiffs filed a formal motion seeking an OSC. SSOF ¶ 17.

12 In sum, after learning in late 2012 that MCSO continued with its  
13 unconstitutional LEAR policy, Plaintiffs timely raised their concerns with Defendants,  
14 and actively monitored the situation to determine the scope of MCSO's unlawful  
15 practices. Plaintiffs promptly escalated the issue to the Court when Defendants  
16 disclosed significant additional evidence of the nature and scope of their past  
17 noncompliance, including Sands' role in the compliance failure. Plaintiffs could not  
18 have raised these complaints about Sands prior to receiving this information. Under  
19 these circumstances, any delay in seeking an OSC as to Sands was reasonable. *Herb*  
20 *Reed Enters., LLC v. Florida Entm't Mgmt., Inc.*, 736 F.3d 1239, 1246 (9th Cir. 2013)  
21 *cert. denied*, 135 S. Ct. 57 (2014) (citation omitted) (delay of under one year gives rise  
22 to a strong presumption against laches); *Citizens for Lawful & Effective Attendance*  
23 *Policies v. Sequoia High Sch. Dist.*, No. C 87-3204 MMC, 1998 WL 305513, at \*5-6  
24 (N.D. Cal. June 4, 1998) (holding delay was reasonable, where movant had monitored  
25 defendant's conduct for several years, written letters urging defendant to cease  
26 noncompliant conduct, and had been assured by defendant that court-assisted relief  
27 would be premature).

28 In view of these facts, Plaintiffs' OSC motion was timely.

**B. Sands Has Suffered No Prejudice from Any Purported Delay.**

Sands claims he has been prejudiced from the so-called “delay” because witnesses’ memories have faded and documents and electronically stored information that he assumes would exonerate him might have been destroyed. Dkt. 1214 at 4-7. But that claim remains unsubstantiated. First, documentary evidence and witness testimony introduced during the contempt hearing in April 2015, obtained during ongoing discovery and depositions, and introduced at the September-November contempt hearing dates all will need to be considered in evaluating Sands’ liability. Thus, the Court will have ample evidence with which to determine whether Sands committed contempt.

Second, Sands fails to show the required causation. Witnesses’ memories could have faded and documents could have been lost between the issuance of the December 2011 preliminary injunction and the 2012 press releases. However, Sands fails to carry his burden to produce evidence that the alleged delay after the 2012 press releases caused the alleged memory loss or evidence spoliation. *Couveau*, 218 F.3d at 1083 (citing *Costello v. United States*, 365 U.S. 265, 2820 (1961), *Neighbors of Cuddy Mountain v. United States Forest Serv.*, 137 F.3d 1372, 1381 (9th Cir. 1998), *Brown v. Cont’l Can Co.*, 765 F.2d 810, 814 (9th Cir. 1985)).

Sands also claims prejudice stemming from his retirement on July 31, 2013 and his alleged inability to take corrective action as a result of the delay. Dkt. 1214 at 7. But Sands fails to explain why he did not take corrective action in 2012, after MCSO deputies were not informed of the December 23, 2011 preliminary injunction, or why he did not take corrective action in the first seven months of 2013, prior to his retirement. Notably, the Motion fails to assert that Sands was unaware of MCSO’s failure to comply with the preliminary injunction or that he was powerless to remedy that failure before his retirement. Sands simply fails to meet his burden of showing prejudice on account of any alleged delay.

For all these reasons, the Motion must be denied.

**II. Rule 56(d) Precludes Granting Sands' Motion for Summary Judgment Prior to Disclosure and Consideration of All the Evidence.**

Even if Sands' claims of prejudice from an alleged spoliation of evidence or memory loss were credible (which they are not), they are premature. The contempt hearings have not yet concluded, and witnesses may well recall additional information when presented with documents and evidence that Defendants improperly withheld from Plaintiffs up to this point. R.56(d) ¶¶ 1-2. The Court is perfectly capable of appropriately weighing any self-serving testimony alleging a lack of recollection and any documents admitted during the contempt proceedings. *Id.*

Although the content of the documents to be produced by Defendants will not be known until Plaintiffs receive and review the production, some of the recently-produced documents directly involve Sands and raise serious concerns about his role in setting policy and disseminating information relating to MCSO's illegal traffic stops. R.56(d) ¶ 3. For example, after receiving questions regarding traffic stops of people suspected of being in the country illegally, Sands has the questions forwarded to Sousa to draft answers, and Sands is copied on Sousa's draft answers. *Id.* (citing MELC834972, MELC837095, MELC678044). *Id.* David Garland, who sent Sands the questions, comments: "I wanted to talk to Chief Sands to make sure I don't answer contrary to the bosses wishes." *Id.* (citing MELC678044). As another example, in August 2012, MCSO received an inquiry from ICE regarding a "Border Enforcement Security Task Force," to which the response is "I believe, if anyone knows, it would be Chief Sands." *Id.* (citing MELC678450). Another document shows that a student requesting an interview with Sheriff Arpaio for an undergraduate project on immigration was directed to Sands—raising questions as to whether Sands spoke for Sheriff Arpaio on immigration issues. *Id.* (citing MELC678707-09).

Defendants' April 14, 2015 discovery responses revealed that on December 26, 2011 Tim Casey conferred with Sands for approximately 15-20 minutes, and again conferred with Sands and Lieutenant Joseph Sousa on December 30, 2011 for

1 approximately one hour and five minutes. R.56(d) ¶ 4. The attorney-client privilege  
 2 has now been waived as to those meetings, and witnesses are being re-deposed about  
 3 these meetings and related communications. These depositions, which will be  
 4 conducted with the benefit of previously-undisclosed documents, have not been  
 5 completed, and Mr. Casey will not be deposed until September 16, 2015. R.56(d) ¶ 5.

6 Because depositions to discover Sands' role in the violation of the preliminary  
 7 injunction have not been completed, *id.* (citing Monitor interview transcripts), it would  
 8 be premature to terminate the contempt proceedings against Sands at this time. This is  
 9 especially true where Sands may renew his contentions during post-hearing briefing.

10 Under Fed. R. Civ. P. 56(d), summary judgment is inappropriate at this time  
 11 and should be denied on this basis as well.

### 12 **III. The “Merger” Doctrine of *Res Judicata* Does Not Preclude a Finding of** 13 **Contempt As To Sands.**

14 Sands' final argument is that the current contempt claims against him are barred  
 15 by the “[m]erger doctrine, a subset of res judicata.” Dkt. 1214 at 8. “The rule provides  
 16 that when a court of competent jurisdiction has entered a final judgment on the merits  
 17 of a cause of action, the parties to the suit and their privies are thereafter bound ‘not  
 18 only as to every matter which was offered and received to sustain or defeat the claim  
 19 or demand, but as to any other admissible matter which might have been offered for  
 20 that purpose.’” *Comm’r of Internal Revenue v. Sunnen*, 333 U.S. 591, 597 (1948)  
 21 (quoting *Cromwell v. Cnty. of Sac*, 94 U.S. 351, 352 (1876)). The doctrine is applicable  
 22 whenever there is “(1) an identity of claims, (2) a final judgment on the merits, and  
 23 (3) identity or privity between the parties.” *Tahoe-Sierra Pres. Council, Inc. v. Tahoe*  
 24 *Reg’l Planning Agency*, 322 F.3d 1064, 1077 (9th Cir. 2003) (footnote and internal  
 25 quotation marks omitted).

26 Sands' argument fails for three principle reasons. First, there is no identity of  
 27 claims between those giving rise to the October 2013 Order and the current contempt  
 28 proceedings. Second, *res judicata* does not preclude enforcement of a preliminary

1 injunction that survives a final judgment on the merits. “Since the cause of action  
 2 involved in the second proceeding is not swallowed by the judgment in the prior suit,  
 3 the parties are free to litigate points which were not at issue in the first  
 4 proceeding . . . .” *Sunnen*, 333 U.S. at 598. Third, Sands and Defendants are not the  
 5 same parties for purposes of finding preclusion.

6 **A. There Is No Identity of Claims Between the 2013 Order and the**  
 7 **Present Contempt Proceedings Against Sands.**

8 Although *res judicata* can, under some circumstances, bar a contempt  
 9 proceeding based upon a final judgment on the merits in the same case, that does not  
 10 preclude the contempt proceedings against Sands in this case. Neither Sands’ contempt  
 11 nor anyone else’s was the subject of this Court’s 2013 final judgment on the merits.

12 The Ninth Circuit “ha[s] long recognized the flexibility inherent in the *res*  
 13 *judicata* determination with respect to identity of claims.” *United States v. Liquidators*  
 14 *of European Fed. Credit Bank*, 630 F.3d 1139, 1150 (9th Cir. 2011). To decide the  
 15 identity of claims, the Ninth Circuit applies four criteria:

- 16 (1) whether rights or interests established in the prior  
 17 judgment would be destroyed or impaired by  
 18 prosecution of the second action; (2) whether  
 19 substantially the same evidence is presented in the two  
 20 actions; (3) whether the two suits involve infringement  
 of the same right; and (4) whether the two suits arise  
 out of the same transactional nucleus of facts.

21 *Id.* at 1150. The fourth factor, whether the suits rise from the same transactional  
 22 nucleus of facts, is the most important. *Cent. Delta Water Agency v. United States*, 306  
 23 F.3d 938, 952 (9th Cir. 2002). Courts have interpreted that fourth factor to be “the  
 24 same inquiry as whether the claim could have been brought in the previous action.”  
 25 *Liquidators*, 630 F.3d at 1151.

26 Here, the current contempt proceedings are premised on a separate violation—  
 27 of the preliminary injunction—and involve a different nucleus of facts than what was  
 28

1 at issue during the 2012 trial. As such, they could not have been brought as part of the  
2 initial litigation resulting in the 2013 final judgment and *res judicata* does not apply.

3 Plaintiffs filed the underlying lawsuit to stop and remedy MCSO's violations of  
4 the plaintiff class's constitutional rights, namely, unlawful racial discrimination and  
5 detentions based solely on suspected illegal presence in the United States. Dkt. 579 at  
6 1. The constitutionality of MCSO's "LEAR" policy was at issue during the trial, and,  
7 in 2013, MCSO's adherence to the LEAR policy was found to violate both the Fourth  
8 Amendment to the U.S. Constitution and the Court's December 2011 preliminary  
9 injunction order. *Id.* at 579.

10 The current proceedings, on the other hand, deal with MCSO's apparent failure  
11 to even communicate or train deputies about the Court's 2011 preliminary injunction.  
12 They require the Court to determine Sands' *personal* disobedience and failure to take  
13 reasonable steps to comply with the 2011 preliminary injunction. *In re Dual-Deck*  
14 *Video Cassette Recorder Antitrust Litig.*, 10 F.3d 693, 695 (9th Cir. 1993). ("Civil  
15 contempt in this context consists of a party's disobedience to a specific and definite  
16 court order by failure to take all reasonable steps within the party's power to  
17 comply."). A determination regarding Sands' disobedience was not required, nor at  
18 issue, for the 2013 findings, including its finding that MCSO continued to use the  
19 LEAR policy after 2011 in violation of the preliminary injunction. The finding that the  
20 LEAR policy's continued use violated the preliminary injunction is significantly  
21 different from the current question as to Sands' and other MCSO command staff's  
22 responsibility for committing civil contempt, and thus should not be afforded  
23 preclusive effect.

24 As to the second factor, evidence to establish Sands' contempt is not  
25 substantially the same as evidence presented at trial in 2012. The evidence relating to  
26 Sands' contempt is materially different from the evidence establishing that MCSO  
27 continued the LEAR policy after 2011. In fact, evidence of Sands' role was  
28 unavailable at the time of the 2012 trial (because it was withheld by Defendants). It



1 was not until information was disclosed during the November 2014 status conference  
2 that Plaintiffs had reason to believe Sands and others within MCSO had personally  
3 failed to comply with the Court's order through their own willful disobedience and  
4 their failure to take reasonable steps to put the preliminary injunction into effect  
5 throughout the MCSO. CSOF ¶¶ 9-10; *see also supra* Section I (discussing the 2012  
6 stops and press releases, and the revelation in November 2014 that MCSO and Sands  
7 had not communicated the preliminary injunction to the HSU deputies). Because  
8 evidence had been withheld, the issues in the current contempt proceedings could not  
9 have been litigated during the prior action, as would have been required to afford  
10 preclusive effect. *Liquidators*, 630 F.3d at 1151 (“[T]he inquiry about the ‘same  
11 transactional nucleus of facts’ is the same inquiry as whether the claim could have  
12 been brought in the previous action.”). *Res judicata* does not bar the contempt  
13 proceeding under these circumstances.

14 Sands' Motion fails to show how the first and third factors have been met. As to  
15 the first factor, the Motion fails to establish how any finding as to Sands' contempt  
16 (whether he is found to have committed civil contempt, or not) would destroy or  
17 impair the prior ruling that MCSO violated the preliminary injunction. It would not.  
18 And as to the third factor, Sands broadly argues that “[t]he same legal right—the  
19 Fourth Amendment—is claimed to have been violated by the same conduct—the  
20 detention of persons based on knowledge, without more, that such persons are in the  
21 country illegally—in both the previous and present litigation.” Dkt. 1214 at 8-9. Sands  
22 also relies on the multiplicity of times that MCSO violated the 2011 preliminary  
23 injunction in a variety of ways. But this is not enough for him to prevail. *Liquidators*,  
24 630 F.3d at 1151 (describing four criteria evaluated to determine whether there is an  
25 identity of claims); *Frank v. United Airlines, Inc.*, 216 F.3d 845, 850 (9th Cir. 2000)  
26 (*res judicata* requires an identity of claims, a final judgment on the merits in the first  
27 action, and identity or privity between the parties in the two actions).

1 In sum, there is no identity of claims here, as would be required to preclude the  
2 contempt proceedings on the basis of *res judicata*. *Id.*

3 **B. Res Judicata Does Not Preclude Enforcement of a Preliminary**  
4 **Injunction that Survives Final Judgment on the Merits.**

5 Sands appears to argue that the issuance of a final judgment encompassing  
6 misconduct that also violates a preliminary injunction order bars contempt proceedings  
7 under the “merger” doctrine. Dkt. 1214 at 8-9. Sands is mistaken. Not only does he  
8 misconstrue this doctrine, he also ignores Ninth Circuit authorities on the  
9 enforceability of preliminary injunction orders after final judgment.

10 Res judicata does not automatically bar enforcement of a preliminary injunction  
11 order through contempt proceedings after entry of final judgment. Ninth Circuit cases  
12 have held that a preliminary injunction can survive and be enforced after issuance of a  
13 final judgment. For example, in *Jorgensen v. Cassidy*, 320 F.3d 906, 910 (9th Cir.  
14 2003), the district court issued a preliminary injunction requiring that certain funds be  
15 sequestered. The case was tried, and the plaintiff prevailed. Defendants appealed,  
16 arguing that the injunction must be vacated since final judgment had been entered. *Id.*  
17 at 919. The Ninth Circuit held that the injunction was not vacated, since, by its  
18 language, the injunction “clearly intended to include all stages of litigation.” *Id.* at 920.  
19 Similarly, in *Hilao v. Estate of Marcos*, a case involving a preliminary injunction made  
20 permanent in the final judgment, plaintiffs’ pre-judgment contempt motion survived  
21 the final judgment, and contempt proceedings progressed contemporaneously with the  
22 appeal of that final judgment and were not precluded by it. 103 F.3d 762, 763-64 (9th  
23 Cir. 1996).

24 By its own terms, the October 2, 2013 Order made the preliminary injunction  
25 permanent, Dkt. 606 at 58, and was not a final judgment on the merits as to future  
26 claims of contempt. Dkt. 606 at 57 (providing that Plaintiffs may apply for contempt  
27 sanctions in the event of future disputes).  
28



1           Accordingly, the merger doctrine does not bar the initiation of contempt  
2 proceedings based upon preliminary injunction violations after a final judgment on the  
3 merits has been issued.

4           **C.     Res Judicata Does Not Apply Where, As Here, Sands Is Not In**  
5           **Privity with Defendants.**

6           Sands also argues that he is in privity with Defendants for purposes of *res*  
7 *judicata*, Dkt. 1214 at 10, but he is wrong.<sup>1</sup> Even if contempt by Defendants had been  
8 within the scope of the 2013 Order, which it was not, contempt proceedings against  
9 individual contemnors, such as Sands, present separate and distinct issues from those  
10 raised by contempt proceedings against Defendants. The issue with respect to Sands is  
11 his personal disobedience regarding violation of the December 23, 2011 preliminary  
12 injunction order, *see* Dkt. 1214 at 2, not MCSO's role as an entity or through other  
13 actors. Sands is accused of violating the preliminary injunction by failing to  
14 communicate the order to his subordinates. Dkt. 843 at 6-7 (describing testimony of  
15 Sands that he took no action to communicate the preliminary injunction order to  
16 MCSO deputies or otherwise ensure that those responsible for interacting with  
17 civilians in the implementation of MCSO policy were aware of, and complied with, the  
18 preliminary injunction); Dkt. 880 at 15 (finding Sands may have failed to take  
19 reasonable steps to communicate the injunction to the appropriate individuals after  
20 receiving notice of it from defense counsel). While the district court made factual  
21 findings in its 2013 Order that may form part of the underpinning for a contempt  
22 finding against Defendants and other individuals named contemnors, Sands' individual

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25           <sup>1</sup> And, if Sands were right, he could not be heard to claim prejudice from MCSO's  
26 failure to produce relevant evidence prior to trial, failure to timely produce documents  
27 and evidence prior to the September recommencement of the contempt proceedings,  
28 and failure to reveal the shocking scope of its contempt until nearly two years after the  
preliminary injunction issued.

1 culpability, based on all the relevant facts and circumstances, has not yet been  
2 adjudicated.

3 These differences distinguish the facts of this case from *Houston v. Arizona*  
4 *State Bd. of Educ.*, 2:11-cv-01974-SRB, Dkt. 64, Order (D. Ariz. Mar. 21, 2013).  
5 Sands relies heavily on this case for the proposition that different sets of officials sued  
6 in successive suits were in privity, for purposes of *res judicata*, where the same issues  
7 were litigated to a final judgment on the merits in the first suit. Dkt. 1214 at 10-11. But  
8 in *Houston*, a single issue—whether the plaintiff was fit to be a teacher in Arizona due  
9 to his criminal background—was at the center of the plaintiff’s successive lawsuits.  
10 That is not the case here, where Sands’ civil contempt is at issue in the current  
11 proceedings, but was not at issue prior to the 2013 final judgment, and where the  
12 legality of the LEAR policy was at issue in the initial proceedings, but is no longer at  
13 issue in the contempt proceedings.

14 Nor is the contempt proceeding against Sands a litigation of a claim against a  
15 principal’s agent after a judgment in favor of the principal in an earlier proceeding, nor  
16 successive litigations of one claim against government officials of the same  
17 government. *See* Dkt. 1214 at 10 (citing *Spector v. El Rancho, Inc.*, 263 F.2d 143, 145  
18 (9th Cir. 1959), *Ma Chuck Moon v. Dulles*, 237 F.2d 241, 243 (9th Cir. 1956). There  
19 has been no previous trial against any individuals or principals on the contempt claim,  
20 and there has been no final judgment as to anyone in regards to contempt. In addition,  
21 even if MCSO were Sands’ “principal,” MCSO has not obtained a judgment in its  
22 favor on the contempt claim.

23 Because Sands has failed to establish he is in privity with Defendants or that  
24 Defendants have obtained a favorable judgment, *res judicata* does not apply.

25 **D. Sands Cannot Avoid Participating in the Contempt Proceedings By**  
26 **Arguing That He Has Retired from MCSO.**

27 Lastly, Sands argues that he should not have to participate in contempt  
28 proceedings because he is no longer at MCSO, Dkt. 1214 at 7. This reasoning fails

1 because the issue is whether he should be held in contempt, and be ordered to  
 2 compensate those who were injured as a result of his contempt, as a result of his  
 3 conduct prior to his retirement. That issue is separate from the issue of what the current  
 4 MCSO leadership should be ordered to do to remedy the situation.

5 Sands was at MCSO for over eighteen months between entry of the preliminary  
 6 injunction in December 2011 and the date he retired in July 2013. CSOF ¶ 1. He was  
 7 put on notice of the preliminary injunction by MCSO's counsel, shortly after it issued.  
 8 CSOF ¶ 4. During those eighteen months, MCSO committed numerous violations of  
 9 the preliminary injunction order, violating plaintiffs' constitutional rights in the  
 10 process. CSOF ¶ 5; *see also* CSOF ¶ 11 (citing Court comment regarding "vast scope"  
 11 of preliminary injunctions the Court had not known about at the time it issued the May  
 12 24, 2013 Findings of Fact), CSOF ¶ 12 (citing HSU Master Log of traffic stops  
 13 including stops resulting in individuals turned over to ICE). Sheriff Arpaio and Chief  
 14 Deputy Sheridan have admitted to civil contempt as a result of these violations. CSOF  
 15 ¶ 11. If Sands is found to be in contempt of this Court's preliminary injunction order as  
 16 a result of his role in the violations (a finding that could have the beneficial effect of  
 17 encouraging others in positions similar to his in the future to take proper steps to  
 18 follow court orders), he should be made to answer for it and ordered to compensate the  
 19 victims, just as the other contemnors should.

## 20 CONCLUSION

21 For all these reasons, Sands' motion for summary judgment should be denied.

22  
 23 RESPECTFULLY SUBMITTED this 11th day of September, 2015.

24  
 25 By: /s/ Tammy Albarrán

26 Cecillia D. Wang (*Pro Hac Vice*)  
 27 Andre I. Segura (*Pro Hac Vice*)  
 28 ACLU Foundation  
 Immigrants' Rights Project

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**CERTIFICATE OF SERVICE**

I hereby certify that on September 11, 2015 I electronically transmitted the attached document to the Clerk's office using the CM/ECF System for filing and caused the attached document to be served via the CM/ECF System on all counsel of record.

/s/ Tammy Albarrán