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UNITED STATES DISTRICT COURT
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                       FOR THE DISTRICT OF ARIZONA
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     Manuel de Jesus Ortega
     Melendres, et al.,
 5
                   Plaintiffs,
                                       CV 07-2513-PHX-GMS
 6
                                       Phoenix, Arizona
                   VS.
 7
                                       March 20, 2015
                                       3:34 p.m.
     Joseph M. Arpaio, et al.,
 8
                   Defendants.
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                  REPORTER'S TRANSCRIPT OF PROCEEDINGS
16
                  BEFORE THE HONORABLE G. MURRAY SNOW
17
                           (Status Conference)
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21
22
    Court Reporter:
                        Gary Moll
                                401 W. Washington Street, SPC #38
                                Phoenix, Arizona 85003
23
                                (602) 322-7263
24
     Proceedings taken by stenographic court reporter
     Transcript prepared by computer-aided transcription
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1 $\underline{P} \ \underline{R} \ \underline{O} \ \underline{C} \ \underline{E} \ \underline{E} \ \underline{D} \ \underline{I} \ \underline{N} \ \underline{G} \ \underline{S}$ 2 3 THE COURT: Thank you. Please be seated. This is civil case 07-2513, Ortega Melendres versus 4 5 Joseph M. Arpaio and others. This is the time set for status 15:34:49 conference. 6 7 THE COURT: Counsel, please announce. 8 MS. WANG: Good afternoon, Your Honor. Cecillia Wang 9 of the ACLU for the plaintiffs. With me at counsel table are Stanley Young of Covington & Burling, Joshua Bendor of the ACLU 10 15:35:04 of Arizona, and Dan Pochoda of the ACLU of Arizona. 11 12 We also have co-counsel on the telephone. 1.3 THE COURT: Okay. Good afternoon. 14 MS. IAFRATE: Good afternoon, Your Honor. Michele 15 Iafrate on behalf of Maricopa County Sheriff's Office and 15:35:18 16 Joseph Arpaio. With me is Maricopa County Attorney Tom Liddy. 17 THE COURT: Good afternoon. 18 MR. McDONALD: Mel McDonald appearing on behalf of 19 Sheriff Arpaio on the potential criminal contempt issue. 20 THE COURT: All right. Thank you. 15:35:34 21 MR. BIRNBAUM: Good afternoon, Your Honor. 22 Birnbaum appearing on behalf of Deputy Chief John MacIntyre, 23 and Deputy Chief MacIntyre's in the courtroom as well. 24 MR. COMO: Good afternoon, Your Honor. Greg Como 25 appearing on behalf of Brian Sands. Mr. Sands is in the 15:35:49

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     courtroom, as is Dennis Wilenchik.
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              THE COURT: Good afternoon.
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              MR. EISENBERG: Good afternoon, Your Honor. David
     Eisenberg. I'm appearing on behalf of Lieutenant Joseph Sousa
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     for possible referral for criminal contempt. The lieutenant is 15:36:03
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     here in the courtroom.
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              THE COURT: All right. And Mr. Eisenberg, just so I'm
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     clear, your appearance is new in this matter, is it only a
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     special appearance or is it a general appearance?
              MR. EISENBERG: Specially, Your Honor.
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                                                                       15:36:14
              THE COURT: All right. Thank you.
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              MR. STEIN: Good afternoon, Your Honor. Lee Stein and
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     Barry Mitchell specially appearing for Deputy Chief Sheridan,
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     who's present in the courtroom.
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              THE COURT: Good afternoon.
                                                                       15:36:22
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              MR. IRISH: Good afternoon, Your Honor. Doug Irish
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     from the County Attorney's Office on behalf of Maricopa County,
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     pursuant to your invitation.
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              THE COURT: All right. Good afternoon.
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              MS. KIMMINS: Good afternoon, Your Honor. Lynnette
                                                                       15:36:30
     Kimmins on behalf of the United States, with Rosaleen O'Gara
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22
     specially appearing.
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              THE COURT: All right.
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              We have appearing telephonically on behalf of the
25
     monitor team Deputy Chief John Girvin and Deputy Chief Raul
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Martinez, is that correct?
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              DEPUTY CHIEF GIRVIN: That's correct.
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              DEPUTY CHIEF MARTINEZ: Yes, Your Honor.
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              THE COURT: All right. Do we have anybody else on the
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     phone?
                                                                       15:37:00
              MR. SEGURA: This is Andre Segura of the ACLU for the
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 7
     plaintiffs.
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              THE COURT: All right.
              MR. CASTILLO: This is Jorge Castillo from MALDEF with
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     plaintiffs.
                                                                       15:37:14
              MS. ALBARRAN: Good afternoon, Your Honor.
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12
     Albarran from Covington & Burling on behalf of class
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     plaintiffs.
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              MR. BYUN: And this is Hyun Byun from Covington &
15
     Burling for plaintiff.
                                                                       15:37:17
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              MS. PEDLEY: And Lauren Pedley from Covington on
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     behalf of plaintiff.
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                          Do we have anybody else appearing on the
              THE COURT:
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     phone?
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              All right. Pursuant to the rules of the United States 15:37:36
     District Court for the District of Arizona, and I've indicated
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     this before, recordings are not allowed. So although you're
     able to take notes if you wish, members of the audience, I ask
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24
     you to do that in a quiet manner, and anybody who is observed
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     recording these proceedings will be ushered out. It's against
                                                                       15:37:55
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court rules and I request that you not do it.

I noticed up this status hearing and I noticed up the reasons for the status hearing. After I noticed the status hearing I received, Ms. Iafrate, you're expedited motion for entry of judgment, and I received, Ms. Wang, your objection to that motion. It seems to me that it will be most -- well, I'll make a few comments.

Obviously, Ms. Iafrate -- I heard a cell phone go on.
Please, everybody, turn off your cell phones.

Ms. Iafrate, obviously your motion was a serious one, and it may change everything or it may change a little, but I think that we need to go through and explore exactly what some of the details of your motion are or may mean, and the reason I do that is this. I am not -- although you've requested me to vacate the hearing, I'm not going to vacate the hearing until I have a signed settlement agreement between the parties, and so until then we are pushing forward.

I realize that the settlement that you may make with plaintiffs or may not make with plaintiffs in this matter is a matter subject to your own individual negotiation, but it occurs to me that clarification of a few matters might help you both to the extent that it might facilitate understandings and negotiations; it will also help you know where I'm coming from.

As it pertains to the possible criminal contempt proceedings, the United States Attorney's Office has opted out,

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and that leaves me in an unusual situation. One of the reasons 1 2 the United States Attorney's opted out is because they 3 indicated they don't think it's appropriate for a judge to be involved in a settlement discussion on potential charges, and I 4 understand their reasoning and I don't criticize it, but I do 5 15:40:05 respectfully disagree when it pertains to criminal contempt 6 7 proceedings. It would have been nice, for that reason, to have 8 their presence. I understand and, again, don't criticize their 9 withdrawal. But in light of the -- in light of their 10 15:40:21 withdrawal on that basis --11 12 MS. KIMMINS: Your Honor, could I be heard just for 13 some clarification, if I may? 14 THE COURT: Yes, Ms. Kimmins, but why don't you wait 15 until we get there, because we're going to take them item by 15:40:35 16 item. 17 In light of that apparent declination, and because I 18 don't want the civil contempt process to be meaningless, and 19 because it doesn't seem to me that it's impossible that a good 20 faith resolution by the Sheriff's Office proposed to me could 15:40:59 21 satisfy criminal contempt concerns, I think that it is 22 appropriate to discuss whether or not I'm going to bring criminal contempt charges, and if the United States Attorney 23 24 won't be involved, then, as I've indicated, we can discuss a 25 special prosecutor, or to the extent that that's no longer 15:41:20

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civil matter.

necessary because of the nature of the motion you filed, and at least its outlines of proposals to which I think I can adequately respond we can discuss that later in this hearing and see and if we can get some guidance there. That's sort of thinking off the top of my head, but do 15:41:36 you understand where I'm coming from? And I guess, Mr. McDonald, I'm really asking you, I'm asking you, Mr. Birnbaum, I'm asking you, Mr. Eisenberg, because you're the ones that are dealing with the criminal contempt matters, so I will discuss that with you later on in 15:41:49 the hearing, but let's take first things first. I did receive notice of a postponement of a completed -- of the completion of the underlying investigations of misconduct. Well, I shouldn't say that. Internal investigations. I don't want to characterize it one way or 15:42:10 another for Ms. Iafrate. That's document 923 on the docket. And as I've indicated, it seems to me that that postponement might merit supplemental hearing or hearings after the April proceedings, I don't intend to postpone the April proceedings, and my thinking behind that was a little bit similar to what I 15:42:30 perceive to be some of the plaintiffs' objections, so I'm going to state that, and, then Ms. Wang, you can respond, and also

> It seemed to me that there are internal investigations 15:42:54

you, Mr. Como, since you're separately representing in the

being conducted by the MCSO with respect to potential officer and command staff misconduct. Some of those are being conducted by the PSB; some of them have been completed; some of them are being conducted by Mr. Vogel, who is an independent contractor to Maricopa County employed for that purpose.

15:43:14

But it does seem to me that because, as I think defendants have indicated in their motion, one of the things that would make logical sense as a result of a civil contempt is to expand the scope of the present injunction that governs the MCSO.

15:43:35

It also seems to me that I need to know whether or not there are adequate self-investigative procedures at MCSO. Because the goal of this whole exercise of the injunctive period is not simply to punish MCSO or to direct MCSO for a three-year period, but it's to ensure that policies, mechanisms, and procedures are put in place so that this never happens again, and obviously one of those things has to be a facility at MCSO to investigate itself and its own officers' misconduct. A very important part of that would be the monitor's evaluation of how the MCSO has investigated itself with respect to the Armendariz allegations and other matters.

15:43:55

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about some of those investigations. I have a few other concerns. Some of those, just because I don't want to infringe on any self-investigative privilege, I'm going to be careful

I have already raised in these hearings my concerns

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about talking about today, but there are some process concerns that I think I can discuss without going into them too deeply.

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For example, I've been told that Mr. Vogel's performance -- my monitor has evaluated that performance, and while I think that it may be likely that he would be concerned about some of the potential conflicts and procedural irregularities relating to the engagement of Mr. Vogel, I think he has been satisfied, and perhaps even -- this is preliminary, just based on my conversations with him -- satisfied, and even somewhat praiseworthy, of Mr. Vogel's investigation to date.

However, it is my understanding that Mr. Vogel has been directed by the MCSO that he is to provide facts only and is not to evaluate those facts. And he is to provide those facts to somebody at MCSO and they will decide what the facts mean, and whether or not there will be any discipline, and what that discipline will be. I think that's pretty concerning, since Mr. Vogel has interviewed everyone from Sheriff Arpaio to Chief Deputy Sheridan to everyone else. It seems to me like there's an inherent conflict there, especially if Mr. Vogel can't come to his own conclusions or make any recommendations.

But even though I have those concerns and I share them with you freely, it gets to the larger point, which is we have those investigations, we have all the other investigations, some of which are not complete and some of which are, and we really don't have a complete evaluation of whether or not there

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has been a fair and capable investigation, self-investigation of MCSO of itself. And if there isn't that facility and that procedure, I think it's completely appropriate that in addition to whatever other expansion that plaintiffs may seek of the existing injunction that it include an expansion relating to 15:46:46 MCSO's self-investigative processes. I kind of read your Exhibit A as suggesting that the MCSO was open to that, but I don't really know how we flesh that out in a way that doesn't require the completion of those investigations unless you're just going to leave it up to the 15:47:12 discretion of the Court and the monitor, Ms. Iafrate. Do you understand what I'm saying? MS. IAFRATE: I do. THE COURT: All right. So that's a first concern, and it strikes me that regardless of whatever else happens, we need to have adequate relief that relates to that. The second concern -- well, and so if in fact you can't complete the investigations, I have some dates that I'll want to review with you both that will be supplemental hearing -- possible supplemental hearing dates for this civil 15:47:50 contempt after that investigation report is complete. also realize that that may be appealed, depending upon what discipline may or may not be imposed or suggested by the individual persons involved. I understand that it may be the department's position 15:48:12

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that that results in the privilege of some information.
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     kind of battled back and forth about the extent of that
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     privilege before. I've read the statute carefully. I'm not
     sure there is a privilege. I do think there are some
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     directives to keep it out of the officer's file and some other
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                                                                      15:48:31
     things, and I certainly don't want to -- I've treated it as
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     privileged because I don't want to prevent a vigorous
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     self-investigation at this point by MCSO. But I also am not
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     going to just postpone this hearing forever. And if there
     isn't a privilege, and even if there is an appeal, I'm going to 15:48:49
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     consider whether or not all of that information can be
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     released.
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              Again, all of that may prove to be irrelevant to the
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     extent that you're willing to be open to an unlimited scope of
     the monitor's -- well, I shouldn't say "unlimited," but a scope
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     of the monitor's authority to revise and evaluate existing
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     self-investigative procedures within the MCSO. I just don't
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     know that. You did suggest that that may be the case in some
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     of your language, but I don't know that I understood it
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     appropriately.
                                                                       15:49:23
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              Do you have any comment on that?
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              MS. IAFRATE: Yes, Your Honor. You want me to start
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     with the last question first?
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              THE COURT: Sure.
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                            The intent of Exhibit B to the filing of 15:49:45
              MS. IAFRATE:
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If you're

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document 948 was intended to offer suggestions and concrete ideas regarding how best to remedy if Your Honor was to accept Sheriff Arpaio and Chief Deputy Sheridan's admission of civil contempt. One of the areas that was discussed was the running of the Professional Standards Bureau that's currently run by 15:50:15 Captain Bailey. One of the things that the Sheriff's Office was agreeable to was that the monitors may conduct, conclude, and follow up on the internal investigations regarding these issues and what we are calling the spin-off investigations of Deputy 15:50:33 Armendariz so that would give them free rein to review not only what has been done, but also to begin their own investigations and to critique the investigations that have been done by PSB. I appreciate that, and I did understand it THE COURT: correctly, then, but I guess one of the things that I'm saying 15:50:54 is would the monitor, in your view, be free under the language you propose, or under language you're willing to propose, to require policies and procedures that pertain to internal investigative processes that currently do not adequately exist at the MCSO? 15:51:13 The free-rein pieces concern me a little MS. IAFRATE: bit, Your Honor, because obviously, I can't anticipate everything. However, would they have the authority to recommend policies --

THE COURT: Let me just put it this way.

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going to communicate with plaintiffs about settlement, one of
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     the things that I'm very interested in, you remember how we
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     implemented policies for training, for education for officers?
     We required that training; we required certain supervision
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     levels; we required things like that.
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                                                                       15:51:48
              I would suggest that you consider discussing with
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     plaintiffs the implementation of policies and procedures
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     pertaining to your own internal investigations that currently
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     do not exist or, if they do exist, are very archaic.
              Is that something -- well, I just point that out.
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                                                                       15:52:06
              MS. IAFRATE: Your Honor, I can stand before you today
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12
     and say yes, that would be something that we would consider.
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     That was your question.
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              THE COURT: All right.
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              MS. IAFRATE: And it would be a good discussion to
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16
     have with plaintiff.
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              THE COURT: All right. The other thing is I would
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     expect that if that was going to happen, the same sort of
19
     period of compliance would have to exist that the monitor could
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     monitor MCSO's ability to self-investigate.
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21
              Do you understand --
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              MS. IAFRATE: Yes.
23
              THE COURT: -- what I'm saying?
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              MS. IAFRATE: Yes.
25
                          All right. Do you have anything else you
              THE COURT:
                                                                       15:52:34
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wanted to say on this point?
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              MS. IAFRATE: Regarding this issue? No.
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 3
              THE COURT: Okay. Thanks.
              Ms. Wang, do you want to be heard on this?
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              MS. WANG: Your Honor, one question to clarify.
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                                                                       15:52:46
              I actually had read paragraph 4 of Exhibit B to the
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     motion to vacate the hearing to provide that the monitor would
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     actually have coextensive authority over internal
     investigations including disposition.
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                          I'm not fighting that. I --
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              THE COURT:
                                                                       15:53:02
                         I'm not --
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              MS. WANG:
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              THE COURT: I think that's appropriate.
13
              I'm sorry, I thought that was appropriate and that's
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     how I understood it, but I was actually talking to Ms. Iafrate
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     about something more, which is the beginning of new procedures
                                                                       15:53:12
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     or the creation of procedures and practices within the MCSO
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     about how it investigates itself on an ongoing basis so that
18
     after the monitor leaves we have policies, procedures, and
19
     practices in place that are adequate.
20
              And so I didn't mean to suggest that I was disavowing
                                                                       15:53:32
     what I believed to be the sheriff -- the defendants' very
21
     helpful suggestions as it pertains to this matter in paragraph
22
     4, if that's what you're saying.
23
              MS. WANG: Your Honor, I understood what -- the point
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25
     that the Court was making. I actually was seeking
                                                                       15:53:48
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clarification from the defendants --
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              THE COURT: I apologize.
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              MS. WANG: -- because what Ms. Iafrate just said in
     response to the Court's question led me to question whether in
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     fact they would agree, under paragraph 4 of Exhibit B, to the
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                                                                       15:54:02
     monitor actually having the authority to make dispositions of
 6
     internal investigations, not merely the ability to have --
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 8
              THE COURT: I see.
              MS. WANG: -- a parallel investigation, which is what
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     I thought I heard Ms. Iafrate saying.
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                                                                       15:54:17
11
              THE COURT: No?
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              MS. IAFRATE: That is not what I said, Your Honor.
13
              THE COURT:
                          Okay. Well, could you respond to Ms. Wang
14
     so we understand?
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              MS. IAFRATE: Well, Your Honor, I think that
                                                                       15:54:30
     Exhibit B, as set forth, I read it to you, read a portion of it
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17
     to you regarding the monitors, and that was what was proposed.
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     Now what I'm hearing you suggest to me is that I have a
19
     conversation with plaintiffs' counsel regarding this paragraph
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     and that it could be expanded further, and I'm saying that MCSO
                                                                       15:54:50
21
     is willing to have that conversation.
22
              THE COURT: All right. Ms. Wang?
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              MS. WANG: I think there's a misunderstanding.
              What I'm asking is: Is the intent of what's written
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25
     in paragraph 4 of Exhibit B that the monitor would have
                                                                       15:55:02
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authority to make dispositions of internal investigations under
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     your proposal, and not just the ability to have a parallel
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     investigation and make findings of fact, but the authority to
     make a disposition whether a charged misconduct is unfounded,
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     exonerated, sustained, or not sustained?
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                                                                       15:55:26
                            Your Honor, the paragraph allows the
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              MS. IAFRATE:
 7
     monitors to either conduct investigations with PSB or separate
 8
     from PSB, and so they aren't all parallel; the monitors can do
 9
     their own.
              THE COURT: Let me tell you how -- what I understand
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                                                                       15:55:50
     Ms. Wang's question to be, and she can correct me.
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12
              There isn't anything in the paragraph as she reads
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     it -- and I think she's right -- that says that if, for
14
     example, the monitor and the PSB conduct a joint investigation,
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     the PSB were to determine that -- let's say scenario number 1:
                                                                       15:56:05
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     The PSB were to determine independently that allegations were
17
     unfounded and the monitor determined that they were founded.
18
              Whose determination counts?
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                            I'm sorry, Your Honor. I have two
              MS. IAFRATE:
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     conversations going on at once.
                                                                       15:56:32
21
              THE COURT:
                          Sure.
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              MS. IAFRATE: So are you saying that they're doing a
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     parallel investigation or the monitor did a separate
     investigation?
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THE COURT:

Yeah.

In other words, does the monitor

15:56:41

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     have the final word about whether an allegation is founded or
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     not?
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              MS. IAFRATE: Yes.
              THE COURT: Okay. Does the monitor have the final
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     word about what discipline should be imposed against an officer 15:56:48
 5
     if there is a determination that there is foundation for the
 6
 7
     charges?
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              MS. IAFRATE:
                            That is not how these paragraphs are
     written in Exhibit B.
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10
              THE COURT: Right.
                                                                       15:56:57
              MS. IAFRATE: And I thought that that was your
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12
     question to me, your follow-up question to me: Would we be
1.3
     willing to have that conversation with --
14
              THE COURT: That was.
15
              MS. IAFRATE: -- plaintiffs' counsel.
                                                                       15:57:04
16
              THE COURT:
                          That was, but I just want to make sure
17
     that it's clear.
18
              MS. IAFRATE: Yes.
19
              THE COURT: Okay. In addition, my follow-up to you
20
     was about ongoing procedures, so that after the monitor leaves
                                                                       15:57:11
21
     this process we have a process in place at MCSO that is up to
22
     law enforcement standard and is functioning effectively.
23
              MS. IAFRATE: Yes.
24
              THE COURT: All right.
25
              I don't think we need to discuss at this point whether | 15:57:25
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1
     any privilege applies to internal investigations you've made.
 2
     That may come up, but you may be able to resolve it through
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     negotiation, and I don't think we have to spend a whole lot of
 4
     time at this point anticipating problems.
              But I will say that we are going to set a supplemental 15:57:42
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     hearing date and if we don't clear it off, I may raise that,
 6
 7
     because if somebody files an appeal, I want to go -- go ahead
 8
     with this matter. It has been pending for far too long. But
 9
     I, of course, want to respect a privilege if there is one.
10
              Ms. Wanq.
                                                                       15:58:03
                         Your Honor, I do want to alert the Court
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              MS. WANG:
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     that we began Chief Deputy Sheridan's deposition this
13
     morning --
14
              THE COURT: Yes.
15
              MS. WANG: -- and the defense did assert a privilege
                                                                       15:58:11
16
     over matters relating to the independent investigation by
17
     Mr. Vogel, to the extent that they instructed the witness not
18
     to answer questions about who the principals are in those
19
     investigations. I don't think it's ripe yet to bring that
20
     dispute to the Court, but I wanted to alert you that that is
                                                                       15:58:32
21
     brewing.
22
              THE COURT: All right. I will just indicate to the
     parties that I have -- I don't know all the possible privileges
23
24
     that you may be asserting. I have looked at the statute
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     extensively here, and I think that all privileges are to be
                                                                       15:58:48
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narrowly construed and I would -- to the extent I find any privilege in the statute, and I'm not sure there is one, I will construe it -- it will be my inclination to construe it narrowly. That doesn't mean that I understand all of the bases 15:58:58 on which you've offered that instruction, and I'll certainly wait and hear what those are if that comes to a head. Ms. Wang, I have something for you now. MS. WANG: Yes, sir. THE COURT: The monitor has received an e-mail request from the plaintiffs not only for underlying data -- for example, the investigations that he independently conducted, and not only for the material that he has independently received from the MCSO at his request, both of which things I think are fair game for you to ask -- but he's received a 15:59:30

15:59:48

16:00:04

16 request for his work product, since he hasn't yet issued a 17 report on the adequacy of the investigations.

I must tell you that I have no inclination to have the monitor give you his work product. With all due respect, I believe there is a judicial privilege and a judicial immunity. The monitor -- I'm not sure about that, either, just as I'm not sure about the bases on which Ms. Iafrate's going to claim a privilege. But if you want to have the monitor's work product and impressions, you're going to have to file a motion with me to get it, because I'm not inclined to have my monitor being

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deposed about conversations he has with his staff that are --
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     that are implementing my direction, because I just believe that
 3
     there is a judicial privilege and a judicial immunity that
 4
     needs to be protected in this matter.
              You understand what I'm saying?
 5
                                                                       16:00:20
              MS. WANG: Understood, Your Honor.
 6
 7
              THE COURT: Okay.
 8
              MS. WANG:
                         I will ask, Your Honor, to the extent that
     the monitor is having discussions with defendants and
 9
     defendants are privy to information through those discussions,
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                                                                       16:00:32
     we do take the position that plaintiffs should have --
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12
              THE COURT: Well --
              MS. WANG: -- the content of those discussions.
13
14
              And how that's conveved I understand the Court is
15
     concerned about, since it would be the work product of the
                                                                       16:00:49
16
     monitor. But I do feel that plaintiffs, you know, are not
17
     party to all the conversations the monitor has with defendants.
18
     That's completely understandable, given how injunctions of this
19
     type are carried out. But it does put us in a position of
20
     having less knowledge as we come to these proceedings.
                                                                       16:01:09
21
              THE COURT: I do perceive that occasionally you have
     been at that disadvantage, and it will be my direction to
22
23
     him --
24
              And to you, Ms. Iafrate, Mr. Liddy.
25
              -- that if he has such discussions that relate to
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16:01:21

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anything substantive involving this lawsuit, that they be
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     had -- that they be shared with both sides.
 3
              If you have hesitancy about that, and if it's a matter
     that you believe involves privilege or something else that he's
 4
     had access to that you don't think the plaintiffs are entitled
 5
                                                                       16:01:36
     to, you should raise it with him and then he'll raise it with
 6
 7
     me, I'll let both parties be heard and I'll rule immediately,
 8
     if we need to go forward on that basis.
 9
              Any problem with that?
              MS. IAFRATE: I have a point of clarification, Your
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                                                                       16:01:51
     Honor. How should that communication be conveyed? For
11
12
     example, when the monitors come and do their site visits --
              THE COURT: Yes. Well, if he's having a communication
13
14
     with you and he perceives that this is information that, in
15
     fairness, the plaintiffs ought to have access to, I'll have him 16:02:06
16
     tell you that.
17
              MS. IAFRATE: Very well.
18
              THE COURT: And then you can file an objection.
19
              And by the way, Mr. Como, I haven't forgotten you,
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     when I say "plaintiffs" I also mean Chief Sands can have access 16:02:17
21
     to that same information.
                         Thank you, Your Honor.
22
              MR. COMO:
23
              THE COURT: All right?
                         Thank you, Your Honor.
24
              MS. WANG:
                          Let's talk about compensation for victims
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              THE COURT:
                                                                       16:02:27
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16:04:03

I raised this concern last time, and if you want to create, as a part of the settlement of this matter in your settlement discussions, or if you want to request, if this matter does not settle, Ms. Wang, that this Court create some sort of compensation fund from which victims of the -- you 16:02:47 know, I don't know -- I don't know how to refer to it, but the violations of my court's order that were contemptuous, I think you can do that, but here is my concern. I do not believe that the mechanism is in place -that would be in place if this was a class action lawsuit --16:03:07 for me to terminate the rights of any potential plaintiffs in this case. And so if you want to set up a mechanism by which plaintiffs can come to you and receive a payment for the surrender of their claims, I suppose -- I can't really think, immediately, of a problem with that, I haven't really thought 16:03:26 it through, but the point is I cannot, in this settlement proceeding, preclude any potential victim of the sheriff's contempt. So, you know, you may well, for example, Ms. Iafrate, in your motion you've suggested funding to the tune of 16:03:44 \$350,000, and more if necessary. But I guess the point I'm making is I don't see how I can cut off the rights of any potential victim of the misconduct at any particular dollar amount as a part of this contempt proceeding.

Is there any -- you know, there's opt-in and opt-out

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procedures that apply to class action; there's notice, there's all those things. I may well require notice. I'm certainly going to require, as you've suggested, that the department put forth every effort to identify every possible victim. But I'm not sure that I can preclude any victim from seeking recovery 16:04:20 through a class action or whatever mechanism they may choose, and they're not going to be bound by this contempt proceeding. I just don't see how that's a legal possibility. I just wanted to have that out there on the table. Τf anybody disagrees with that, let me know. 16:04:39 We agree with that, Your Honor. MS. WANG: MS. IAFRATE: I understand what you're saying, Your We are working diligently to try to identify these There are, you know, outlayers that we may never find. But that is one of the primary goals of MCSO since I started 16:05:09 with this case. I appreciate that, and I appreciate the THE COURT: difficulty of being sure you've identified everybody. As I've indicated, it seems to me that one of the problems with the contempt was because at the time the sheriff believed he could 16:05:21 use race as one factor among others in determining probable cause, there may be a number of victims that were stopped and detained and never arrested or -- but were investigated, and that constituted a Fourteenth Amendment violation, and I'm not sure how you find those people. 16:05:43

The other reality is, of course, and this has come out 1 as a matter that has already been disclosed in open court, so 2 3 even though there are some aspects that are being internally investigated I think I can discuss it, Deputy Armendariz 4 thought he saw some Hispanic people so he pulled them over and 5 16:06:00 they turned out to be Korean. He still took their passports, 6 7 but they're not members of the class, they're Koreans, and the 8 class is defined as Hispanics. Now, the sheriff still violated the injunction. 9 10 still may have a remedy. I'm not sure that that remedy is 16:06:21 going to be through any sort of a fund that you may make --11 12 they may have available to pay to the victims who are members 13 of the class, and those are just things that I think you're 14 going to need to think about. They may be small details, but 15 the devil's always in the details. 16:06:37 16 Then we can discuss the special pros -- the 17 appointment of a special prosecutor. 18 Ms. Kimmins, you wanted to be heard on that. 19 MS. KIMMINS: Yes, Your Honor. 20 THE COURT: Please come to the podium. 16:06:56 21 Thank you, Your Honor. MS. KIMMINS: 22 For clarification, the government would like to indicate that we do have strong and well recognized interests 23 24 in ensuring the enforcement of the court orders, and it's

something certainly in which the United States is interested in 16:07:15

25

doing.

With respect to Rule 42, we wanted to make sure the

Court understood that the U.S. Attorney's Office has not

declined a request or referral of an appointment as a

prosecutor for the potential criminal contempt proceeding,

should that referral be made. The purpose of our notice was to

indicate that we were only declining participating in the

settlement negotiations based on the precedence of U.S. versus

Davila and our DOJ policies which are in line with that with

respect to court-facilitated settlement conferences which could

be facilitated either with a district court judge or a U.S.

magistrate judge.

In line with our DOJ policies, we have guidance that even if the Court is ordering or referring the case for settlement purposes, that could have implications of Rule 11 and also Davila, and those are our concerns.

16:08:12

16:08:33

16:08:51

At the hearing in February, February 26th, the Court inquired of our office regarding the participation with a private mediator, and we indicated in our notices that we also did not believe that that was something that we could participate in and would respectfully decline with respect to a private mediator, for many of the implications that could be with the Court referring or facilitating the settlement as in Davila, but also as far as the fact that it's the government's position that it would be premature at this point because the

referral has not been made.

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Although we do participate in global settlements in cases, that's usually where we are a party to both the civil and the criminal matter. In this particular case, we have some practical considerations involved that we're not in a situation 16:09:08 where we could craft a suitable criminal resolution without knowing the full extent of the charges, the potential defendants, that the civil contempt proceedings may clarify that as they go forward and as the Court determines the remedies and also makes findings.

16:09:27

16:09:45

In addition, as the Court's well aware, this is not a normal situation by any means, and especially not a normal situation that we would be dealing with with criminal prosecutions. We have no sentencing quidelines that would help us craft any kind of plea negotiations. It's a situation where the Court has indicated that there's a number of issues that the Court would have requirements that would need to be made, and those requirements would, if they're not met, they would preclude a global settlement, and we're not privy to what all of those are.

16:10:08

In addition, the Court has indicated that should this become a criminal matter the Court would recuse themselves, which then leaves us in a situation where we have another judge, and the sentencing itself really becomes, as far as the criminal aspect, is what the sentencing judge contemplates.

16:10:26

16:10:44

16:11:15

16:11:29

16:11:49

In addition, there are considerations regarding whether or not it would be a jury trial, which again would determine on whether or not what the sentencing judge would be contemplating as a sentence.

Most important for the government at this point is we have not participated and have not begun any kind of criminal investigation or criminal discovery. We've been privy to certain items as a result of PACER or documents that have been provided for us, but the government really has not had an opportunity, and would not have an opportunity until a referral is made, to conduct their independent investigation.

You know, I really do want to give you an THE COURT: opportunity to have fully stated your position. I think I've now done that.

MS. KIMMINS: Yes.

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THE COURT: Let me just say that although the government and I may disagree about whether or not your participation is appropriate, I certainly respect and understand that you have to make your own calls in that matter and you have adequate justification.

But let me also say, let me just state on the record, because I think I need to to proceed, the two or three reasons why I believe that it is not inappropriate for the defendants in this case to make settlement proposals before a charge. And I'm not saying I'm going to accept them. And if the defendants

think that, they will learn otherwise. However, I think they have made a good faith settlement proposal that merits consideration. You've talked about Rule 11, some other things that

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pertain to judges' participation in settlement discussions and how that's not appropriate. I appreciate that. But as you said, a contempt proceeding is a very, very different proceeding. It isn't a proceeding where a grand jury has brought a charge that has been brought to the grand jury by the government; it is a case where the judge decides whether criminal contempt needs to be made necessary.

Recognizing that it is difficult for a judge to be involved in a negotiation process at all, I made the suggestion and hoped that I could recruit you but I respect your determination not to do it.

That being said, if I want to, what prevents me from appointing a special prosecutor for settlement purposes?

MS. KIMMINS: I think pursuant to the rule what the Court would need to do is articulate the interests of justice that --

Well, I'll tell you what the interests of THE COURT: justice are. The interests of justice are that if -- well, the interests of justice as I see them are this. There is real reason to believe that the individual defendants in this case may need to be punished pursuant -- and the Court, the

16:12:04

16:12:23

16:12:41

16:12:55

16:13:08

authority of this Court may need to be vindicated pursuant to a criminal contempt proceeding.

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Nevertheless, at least one of those defendants is a duly elected official of Maricopa County. So I have to be careful about the respect that such an official is due, the 16:13:25 uproar that it causes if in fact a settlement proposal is tendered to this Court which results in virtually the same thing that that defendant would -- punishment that that defendant may receive in a criminal contempt proceeding. they offer it up, I don't see any reason to go forward with the 16:13:44 process of naming a prosecutor and initiating a criminal contempt proceeding.

Now, they may not offer that up. But I do think, for what it's worth, you've certainly made a good faith proposal towards that end. If I'm not going to have you to evaluate and 16:14:00 recommend that proposal, I'll either do it myself or I'll appoint a special prosecutor.

But the interests of justice seem to me to be a sort of respect for the citizens, or taking into account a respect for the citizens of Maricopa County, a desire to avoid unnecessary proceedings if in fact the result can be achieved without those proceedings, and the public good.

Those would be my reasons, and I'm just stating them on the record.

> Thank you, Judge. MS. KIMMINS:

16:14:32

16:14:16

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Thank you for allowing me to do that,
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              THE COURT:
 2
     Ms. Kimmins.
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              MS. KIMMINS:
                            Thank you.
              THE COURT: All right. I'm going to talk about the
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     special prosecutor if we need that, but first I'm going to ask
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                                                                       16:14:39
     some questions about the criminal contempt proceeding and your
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     proposals that relate to that.
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              First of all, Ms. Iafrate, in your expedited motion
 8
     you indicated that MCSO -- well -- I guess I'll get to that
 9
     later. You indicated that MCSO chief -- Chief Deputy Sheridan
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                                                                       16:15:03
     and Sheriff Arpaio would accept a civil -- acknowledge, they
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12
     basically acknowledge that they're in civil contempt.
13
              But I did individually notice not just those persons,
     but I also noticed Chief MacIntyre, Chief Sands, and Lieutenant
14
15
             What do you propose to do with respect to Chief
                                                                       16:15:24
16
     MacIntyre and Lieutenant Sousa, who you represent?
17
              MS. IAFRATE: As far as civil contempt is concerned,
18
     Your Honor?
19
              THE COURT:
                         Yes.
20
              MS. IAFRATE: If Your Honor is not -- does not accept
                                                                       16:15:36
21
     this proposal and accept that Sheriff Arpaio and Chief Deputy
22
     Sheridan accept full responsibility, then the hearing would
23
     need to continue as to those three remaining individuals.
24
              So if this is not a satisfactorily global situation,
25
     it would at least minimize the number of issues that would go
                                                                       16:16:00
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1 forward regarding civil contempt. And I believe that I heard 2 you last hearing that we had that you recommended that I --3 that I at least attempted to do such minimization as I could, because, I think in your own words, some of these contempt 4 issues were already out there. 5 16:16:20 THE COURT: Yeah. 6 7 MS. IAFRATE: And so that's what I was attempting to 8 do if you don't accept it globally. THE COURT: Let me just -- I may have misunderstood 9 and I don't want to misunderstand. 10 16:16:28 So what you've said is as far as you're concerned, the 11 12 civil contempt of Sheriff Arpaio, Chief Deputy Sheridan, and 13 the MCSO will stay in place. They accept responsibility for 14 civil contempt. However, we would need to proceed with respect 15 to Chief MacIntyre, Chief Sands, and Lieutenant Sousa. 16:16:49 16 Is that what you've said? 17 MS. IAFRATE: Well, if I could hit the ball out of the 18 park, what I would hope for is that you would accept this what 19 we're kind of fluctuating between calling a settlement and a motion to vacate and the acceptance of responsibility by 20 16:17:04 21 Sheriff Arpaio and Chief Deputy Sheridan, if you would accept this as a proposal to satisfy the civil contempt as to MCSO and 22 all of the individuals, I would ask you to do that. If not, 23 then the hearing regarding the individuals would need to 24

16:17:24

25

proceed.

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Well, when you say "the individuals," are
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              THE COURT:
 2
     you talking about who?
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              MS. IAFRATE: I'm talking about Chief MacIntyre,
     Lieutenant Sousa --
 4
              THE COURT: But you're not --
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                                                                       16:17:31
              MS. IAFRATE: -- and Chief Sands.
 6
 7
              THE COURT: And Chief Sands. Okay. Thank you.
 8
              Mr. Como.
              MR. COMO: Well, Your Honor, we would obviously
 9
     welcome having the entire contempt hearing vacated if the Court 16:17:42
10
11
     accepts the proposal or some variation of that proposal,
12
     certainly.
1.3
              THE COURT: But at this point Chief Sands is not
14
     volunteering to take a criminal contempt citation again him
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     himself?
                                                                       16:17:58
16
              MR. COMO: That's correct, nor a civil contempt at
17
     this point.
18
              THE COURT: Okay. Thank you.
19
              Any questions about that, Ms. Wang?
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              MS. WANG: Your Honor, I confess I am somewhat
                                                                       16:18:12
     confused about what exactly the defendants' expedited motion to
21
22
     vacate is at this point. As I read it, the sheriff and
23
     Chief Sheridan and the agency have admitted to civil contempt,
     they have stipulated to various facts and admitted to various
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     facts contained in Exhibit A, and those actions are not
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                                                                       16:18:42
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conditioned on any action to be taken by the Court.
                                                     They have
proposed in Exhibit B a number of remedies that the Court could
impose for the civil contempt.
         At this point, however, Ms. Iafrate seems to be
describing the expedited motion to vacate the hearing as some
                                                                 16:19:08
kind of proposal to the Court which needs to be accepted in
order for the admission of liability for civil contempt to
stick.
         THE COURT: Now, let me just, just for clarification
purposes, let me state what I heard Ms. Iafrate say.
                                                                 16:19:22
         I heard her be a good lawyer, and a good lawyer says:
We'd like to resolve this globally based on the proposition
we've made.
            If you're not going to take that, then the hearing
will have to proceed as to the other -- the individual three,
but I haven't heard her say that Sheriff Arpaio or Chief Deputy
Sheridan or the MCSO is going to withdraw their acknowledgment
and admission of contempt if the hearing goes forward.
         Did I misstate that, Ms. Iafrate?
         MS. IAFRATE: You did not misstate that.
         THE COURT: All right. So --
                                                                 16:19:54
                    Thank you for the clarification.
         MS. WANG:
         THE COURT: -- does that clarify it for you?
         MS. WANG: Yes. Thank you.
         THE COURT: All right. Now, let me ask a couple of
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other things. One of the things, one of the bases of

16:20:01

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Ms. Wang's objection to going forward is -- or objection to
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     your motion is she has taken the position that she doesn't know
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     everybody who may be possible contemnors within the division,
     and she doesn't know -- or there has been no acknowledgement
 4
     that the sheriff -- sheriff's, shall we say, noncompliance with 16:20:20
 5
     this Court's order, was willful, and that it makes a difference
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 7
     to her in terms of the remedy that she would seek for such
 8
     civil contempt whether the violation was willful.
              So let me ask: Is the sheriff willing to acknowledge
 9
     that his violation of my orders was willful?
10
                                                                       16:20:49
              MS. IAFRATE: Well, Your Honor, now you're getting
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12
     into criminal contempt.
1.3
              THE COURT: I do appreciate that.
14
              MS. IAFRATE: And that is -- plaintiffs' counsel is
15
     not a party to --
                                                                       16:21:00
16
              THE COURT: Okay. Mr. McDonald?
17
              Fair enough, Ms. Iafrate. I didn't mean to --
18
              MR. McDONALD: Your Honor --
19
              THE COURT: -- be rude and cut you off, but your point
20
     is well made.
                                                                       16:21:10
                             The answer is no, he's not conceding
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              MR. McDONALD:
     that it was willful and we don't believe it was willful.
22
23
     saw this remedy --
24
              THE COURT: Let me ask you, Mr. McDonald, just for
25
     purposes of exploring settlement possibilities, when I set
                                                                       16:21:19
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forth the order to show cause, I explicitly left out some facts 1 2 of which I am aware that suggest that the sheriff's 3 noncompliance might have been willful. I haven't set them forward in this hearing, but I think they're now pretty much 4 public; they've made available, I think, to most parties, most 5 16:21:36 of those facts. 6 7 Is there something that might promote the increased 8 settlement discussion between the civil parties -- I quess this is really a question for Ms. Iafrate, but I'll ask you: 9 it make a -- well, I'm going to ask Ms. Iafrate first, then 10 16:22:01 11 I'll ask you: Does it make a difference, Ms. Iafrate, in terms of 12 13 the defendants' settlement posture, and I'm going to try and 14 explain what I mean here, as if -- is there any difference in 15 the relief that you are willing to extend to plaintiffs based 16:22:20 16 on whether or not the sheriff's noncompliance was willful? 17 In other words, are you willing to assume, even though 18 the sheriff is not admitting it, are you willing to assume, in 19 conducting your negotiations with plaintiff and the remedies 20 that they might seek, that the sheriff's noncompliance was 16:22:43 21 willful? 22 MS. IAFRATE: If I could back into that, Your Honor --23 THE COURT: Um-hum. MS. IAFRATE: -- I believe that the remedies that we 24 25 proposed were not only proposal for civil contempt, but also I 16:22:55

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heard you in the last hearing that you were alluding to and you
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     would not accept anything unless the criminal contempt
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     component was also addressed.
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              THE COURT: Right.
                            So yes, the MCSO has assumed that they
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              MS. IAFRATE:
                                                                       16:23:11
     are going to be facing both civil and criminal contempt when
 6
 7
     they filed this motion to vacate and entry of judgment, the
 8
     stipulation of facts, and the proposed remedies.
              THE COURT: All right. But really what I'm getting to
 9
     is Ms. Wang's saying: Look, I might seek different remedies if
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                                                                       16:23:30
     I found out the sheriff's noncompliance was willful than if I
11
12
     found out it was merely irresponsible, or negligent, or
13
     whatever you want to call it. And so I'm saying in terms of
14
     your willingness to entertain any changes in the existing
15
     consent decree or any other remedies which she might seek, are
                                                                       16:23:52
16
     you willing to assume, without admitting, that the sheriff's
17
     noncompliance was willful?
18
              MS. IAFRATE: We assumed that he would face that risk,
     Your Honor --
19
20
              THE COURT: That's --
                                                                       16:24:07
21
              MS. IAFRATE: -- so yes.
              THE COURT: -- that's really not quite the question
22
     I'm asking.
23
24
              MS. IAFRATE: Well, but, Your Honor, if I just may,
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     when fashioning the remedies we considered punitive remedies,
                                                                       16:24:14
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and that was something that you suggested would be necessary.
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 2
              THE COURT: Um-hum.
 3
              MS. IAFRATE: And the punitive nature goes to the
     criminal contempt. So I am attempt -- I'm not Sheriff Arpaio's
 4
     criminal contempt attorney, but I was instrumental in helping
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                                                                       16:24:30
     to fashion this document, and it did assume both criminal and
 6
 7
     civil contempt.
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              THE COURT: All right. Ms. Wang, do you have any
 9
     questions?
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              MS. WANG: No, Your Honor.
                                                                       16:24:41
11
              THE COURT: Okay. Do you have any concerns about
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     that, Mr. McDonald?
              MR. McDONALD: Your Honor, great effort went into that
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     motion that we submitted to the Court. Part of the sanctions,
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     I mean, there was a lot of discussion, obviously, you wouldn't
                                                                       16:24:54
16
     have been privy to. I felt that the $100,000 contribution,
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     when you talk about punitive, was there.
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              THE COURT: Um-hum.
19
              MR. McDONALD: I think that the public apology was
             Interesting enough, that same day I had people from the 16:25:12
20
     there.
     community calling applauding that kind of an approach wanting
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     to set something up for this apology.
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23
              Your Honor, when we went through this --
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              THE COURT: Let me just say, for what it's worth,
     Mr. McDonald, I have some questions about that. But in terms
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                                                                       16:25:32
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of if the sheriff is really paying $100,000 out of his own
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     pocket, and not from the Sheriff Joe Arpaio Legal Fund, and not
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     from other sources, I'm very satisfied that that is puni --
     that goes a long way towards satisfying a punitive sanction and
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     it's in good faith. I'm going to ask you guestions about that.
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                                                                       16:25:54
              I am very satisfied that in conjunction with that, the
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     public apology that I might require -- and I will require it
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     here in this courtroom and I'll probably require it in one
     other place and I'll have to approve it -- also goes a very,
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     very long way, as long as I can approve the content and it
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                                                                       16:26:10
     isn't in any -- there is no effort in it to escape or evade
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12
     responsibility.
              That's really not what I'm asking. I'm asking a
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     slightly more refined question, and that is: In terms of the
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     civil relief that plaintiffs might be negotiating on the civil
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     side of this case, Ms. Wang has said it makes a difference to
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     her whether or not the sheriff was acting willfully in terms of
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     the remedies they might seek, presumably in terms of an
     expanded injunctive scope, do you really care if -- if
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     Ms. Iafrate assumes, without conceding, that the sheriff's
                                                                       16:26:48
21
     conduct was willful in entertaining discussions with Ms. Wang
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     that may settle this case?
23
              MR. McDONALD: If it may settle it, and if there was
24
     not a determination of federal criminal contempt, yes.
25
                          All right. Now, the other thing I'm going
              THE COURT:
                                                                      16:27:08
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to raise with you -- the other thing I'm going to raise with you, I'm going to require that the sheriff make some more factual statements. I think they're in the discovery. There are not many more.

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order.

But one of the things I was considering is if I'm not -- I want him to understand, this is a long process, and what it is designed to do is bring the Maricopa County Sheriff's Office in compliance with injunctive procedures that will ensure good policing and the constitutional rights of the plaintiffs going forward.

I want the sheriff to understand, I want Chief Deputy Sheridan to understand, I want Chief MacIntyre to understand, I want everybody -- and I want chief -- or Lieutenant Sousa to understand, that the fact that I may -- that I will or may be entering civil contempt orders against them will certainly be an -- will be in my consideration if in fact I face any more contumacious conduct in the implementation in any way of my

I'm not, in the future, unless civil contempt is required, I'm not going to go through this process of having a civil contempt hearing first. I'll just order up a criminal contempt hearing, and from my own perspective, a monetary fine may well be insufficient if it was previously insufficient to ensure that my orders are complied with. So I'd probably make sure that he understands that on the record. That's another

16:27:22

16:27:43

16:28:02

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16:30:23

thing I want to talk about. But we'll get to that later. 1 2 MR. McDONALD: Okay. 3 THE COURT: Any other questions with respect to that? I am concerned with paragraph 9 of Exhibit A only to 4 the extent I'm going to say that it seems to me -- and again, 5 16:29:08 there are a few other factual matters that we can discuss if we 6 7 actually ever get down to this, that Sheriff Arpaio not only 8 failed to take steps necessary to ensure that the MCSO complied with the preliminary injunction, but he did issue directives 9 that violated the injunction, and I indicated those in the 10 16:29:27 order to show cause. And I can -- those are some of the press 11 releases that the MCSO issued in which he talked about his 12 13 orders that folks, if they couldn't be given a criminal charge, 14 be escorted to Border Patrol, and there's some other things, 15 but I think I would require that. 16:29:48 I would also require an acknowledgment, which I think 16 17 is pretty clear in the record, that while there were the four 18 or five instances listed in plaintiffs' order to show cause, 19 Sheriff Arpaio himself at trial indicated a number of others in his testimony, and I think that the interviews since then have 20 16:30:06 21 indicated that through HSU's continuing operations and the 22 operation of the rest of the department, that the violations are likely numerous, and I think that's a quote from one of the 23 command officials. 24

So I think we need to acknowledge that there aren't

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just five instances; there are a great number, or at least
potentially a great number. But if he's willing -- those would
be the two principal additions, factual additions, in addition
to those matters from discovery that I'd want to talk about.
         In paragraph 13, I believe that the evidence appears
                                                                 16:30:47
to be that the confiscated personal identifications and items
of personal property did not uniquely pertain to HSU; that
they -- is there any problem with that, Ms. Iafrate?
         MS. IAFRATE: No, I would a -- I would agree with
that, Your Honor.
                                                                 16:31:37
                     Okay. So we would need to change that.
         THE COURT:
         Exhibit B, I've already discussed in Exhibit A some of
the changes that I would think need to be made, but in
paragraph -- well, in paragraph 1 I've indicated some of the
changes that I would think need to be made in my discussion of
                                                                 16:32:12
Exhibit A.
         In paragraph 2, as I've indicated, I have no problem
if you arrive at a settlement deal that will involve some sort
of funding mechanism from which victims can seek recourse, as
long as it's clear that I can't terminate the rights of any
                                                                 16:32:30
plaintiffs in this matter.
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And I just want particularly you, Mr. Irish, to be aware of this. And I don't know whether the MCSO wants separate representation in conjunction with considering any negotiations that might be arrived at with the plaintiff.

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16:34:12

MS. IAFRATE: Your Honor, just so that I'm clear, I'm -- I'm the attorney for MCSO, so you meant "MCAO"? THE COURT: Yes. I'm sorry. Thank you for that clarification. MS. IAFRATE: So I mean the County, Maricopa County. 16:33:01 I thank you for that clarification, THE COURT: Yeah. because here's what it comes to. I appreciate that, you know, you propose to request from the County \$350,000 to fund this fund. What if they don't pay it? And what if it ends up being millions of dollars that are required as a matter of liability? 16:33:19 It's sort of an odd situation, and I realize that the sheriff's independently elected, but the budget is created by the Maricopa County Supervisors. I don't know whether that really amounts to a conflict here, but suppose you say you're willing to consider more than \$350,000, but all you're really 16:33:40 offering me is a proposal that you're asking Maricopa County to fund? And you weren't in this case then, but I've previously indicated to Chief Deputy Sheridan when we were discussing the first injunctive decree, I don't mind if you agree to it, but I 16:33:54 don't care whether Maricopa County funds it or not. If thev don't fund it, you will from your budget. That's the sort of thing that I want to talk about. And I don't know whether or not MCAO needs separate representation in that light. Mr. Irish?

May I come forward? 1 MR. IRISH: 2 THE COURT: You may. 3 MR. IRISH: Thank you for your invitation. I'm glad to be here, although I have to confess this came at us pretty 4 fast, your invitation on Monday and then the sheriff's proposal 5 16:34:30 on Wednesday. 6 7 I really need to consult with the board. This is 8 board-level inquiries. I haven't been able to get an exec 9 session on that short notice, and principally, in order to advise the board, I need to know more about what your rulings 10 16:34:51 are, because -- well, I can say some things in general. 11 12 First, certainly the County fully supports the right thing being done, not only for the people who have been 13 14 injured, but also for the taxpayers on whose behalf the board, 15 and therefore I, speak. 16:35:11 16 So in some way, limited way, we think that the County 17 should have some representation, but because the issues of 18 police practices and policies are beyond the scope of what we 19 do, we really don't want to become a party to full-blown 20 litigation. 16:35:36 21 Much of the County's position, I anticipate, with regard to your inquiry, and what its role might be, will depend 22 23 on your findings and your rulings, and then I hope I'll have 24 enough information to advise the board. And if I am, let me

give an example, because it's exact -- you put your finger on

16:35:53

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     it just a moment ago.
              Suppose you approve the sheriff asking the board to
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     reserve certain funds as compensation for these people.
     Depending on the facts and your findings, what if the board
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     says, No, contempt citations are not part of the taxpayers'
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                                                                       16:36:09
     responsibility, and I think that's one of the questions that
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     you pose. I haven't had time to talk to them in exec session
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     about that, but one of the questions if that happens is: Does
     the County, as a legal matter, have liability for financial
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     responsibility for contempt citations? I don't know the answer 16:36:33
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     to that. In large part --
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12
              THE COURT:
                          You may civil contempt citations.
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              MR. IRISH:
                          Pardon me?
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              THE COURT: You mean civil contempt citations or
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     criminal contempt citations?
                                                                       16:36:45
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              MR. IRISH: Either or both, I don't know where we're
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     going to end up; that's one of the questions.
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              So what I can say to you is if the County does have
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     financial responsibility for whatever sanctions you impose,
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     whether you call them criminal or civil, resulting from
                                                                       16:37:02
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     contemptuous behavior, then I think the next question is:
                                                                 How
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     do we go about resolving those claims?
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              THE COURT: You know, I don't -- you've been very
     polite, Mr. Irish, and I don't mean to be impolite, but I would
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     make this observation: At the end of the day, the County is
                                                                       16:37:19
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going to be holding the bag. That's part of the problem.
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     mean, if the victims here sue for 1983 violations that are done
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     by the Sheriff's Department, they're -- and to the extent that
     there may be liability found, the County will pay. It seems to
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     me that really the issue is, maybe to be more direct, is the
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                                                                       16:37:40
     County going to take that from the sheriff's budget or are they
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 7
     going to take it from some other pot?
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              And I assume that you're talking about that same
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     analysis may apply to whether or not you're willing to fund
     some sort of a mechanism in this contempt process.
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                                                                       16:37:52
              MR. IRISH: I'm not sure that I'm able today to
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     concede the points you make about County liability, because the
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     County may not be liable for willful contempt sanctions as
     distinguished from injuries, and if they get merged --
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                          Well, and --
              THE COURT:
                                                                       16:38:10
              MR. IRISH:
                          -- together, I don't know the answer to
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17
     that.
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              THE COURT: -- I certainly don't mean to prejudice the
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     County's ability to raise that argument in any way. However,
     you're going to have a -- it will be interesting in terms of
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                                                                       16:38:20
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     liability that the sheriff incurs for the County in his conduct
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     under the color of state law.
23
                          Okay.
              MR. IRISH:
                          And he certainly was the sheriff at that
24
              THE COURT:
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16:38:34

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time in which he did what he did.

Whether he was, in being contemptuous --1 MR. IRISH: And that's a matter of 1983 law; it's 2 THE COURT: 3 really not a matter of state law. MR. IRISH: Yeah, but whether he was -- yes. 4 whether, in being contemptuous, there was willfulness and 5 16:38:49 intentionality, may raise the question whether he was acting 6 7 within the scope of his position. 8 THE COURT: All right. And that's -- that's --9 MR. IRISH: 10 THE COURT: I understand your position better. All 16:39:02 11 right. Thank you. So but the point is, if we get to the 12 MR. IRISH: point the County has got to look at compensation and paying it, 13 14 then the mechanics for doing it, the County is skilled and experienced in settling class actions, personal injury claims, 15 16:39:13 16 and we think to that extent that's something that ought to be 17 handled in some separate way so we don't have a room full of 18 very expensive lawyers doing something that can be worked out 19 in the, you know, usual claims resolution process. The risk 20 management people do that with claims all the time. 16:39:33 21 So if we're going to be paying for it, we'd like to 22 have it separated from a thousand lawyers getting involved with 23 that, because it's going to be the County and the claimants 24 that -- and the merits -- the validation of their claims and the evaluation of a resolution, and I think we can save time 25 16:39:55

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     and a lot of money by doing it --
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              THE COURT:
                          Well --
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              MR. IRISH:
                          -- some way.
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              THE COURT:
                          And also settlement may be to your --
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              MR. IRISH:
                          Okay.
                                                                       16:40:04
                          -- advantage. You may desire to
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              THE COURT:
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     participate in this settlement discussion because that, too,
 8
     may be to your economic advantage, and if you're skilled at
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     knowing that, I assume you're skilled at evaluating that. I
     just wanted to raise that so that you could be involved in this 16:40:12
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     and know that matters that may pertain to you are going on, so
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     I appreciate your being here.
13
              MR. IRISH:
                          Thank you. And a class action may be the
14
                  I just don't know, Judge. I need to know where
     resolution.
15
     you're going to go on it.
                                                                       16:40:26
16
              THE COURT:
                          All right.
17
              MR. IRISH:
                          Thank you.
18
              THE COURT:
                          Thank you.
19
              It does seem to me, just as I'm looking at things in
     paragraph 2A, that the length of detention certainly would be a 16:40:37
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     basis on which you could make out an appropriate reimbursement
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     decision from the pot. But it also seems to me that there may
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     be other factors that should be considered. For example, it
     would appear that a number of such persons may have had their
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     property confiscated, such as personal identifications and
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16:42:10

other things. I think that that ought to be taken into account.

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Mr. McDonald, again, although I'm being frank with you, I do recognize that the sheriff's position is one that's set forth in good faith and provides a basis worthy of discussion about whether or not I should bring criminal contempt charges. But I think I've made it clear, and again, I don't mean to be offensive to the sheriff, but he has made a number of choices, which I believe as the sheriff of Maricopa County he's entitled to make, that have cost, again, the County, money, because, for example, he decided he didn't want to hold the community meetings, and so I had the monitor hold the community meetings and the County's paying the bill for that. And it seems to me that one of the things that I'm going to consider about whether or not we have to proceed with criminal contempt is whether or not this provides some, frankly, personal punishment to the sheriff, to the extent that he may merit it.

I do think, frankly, that a hundred thousand dollars is enough money, if it's coming out of his pocket, but I want it coming out of his pocket and I don't want it coming out of the Sheriff Joe Arpaio Legal Fund or any other fund from whom he has solicited.

> Are you going to make any representations about that? MR. McDONALD: Judge, I couldn't make representations,

16:42:26

other than the fact that I believe the fair thing would be to allow both personal but also people to help. When we went in and the number was decided upon, his annual income a year is I think 102,000, and that's not including taxes.

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Mistakes have been made and he's stepped forth and done that, but to take a year of his gross income and say that is going to be the penalty, one of the things that I looked at when we were going through this was the cost of defense if he was referred for criminal contempt, the cost of trial. I have no doubt that some of that money would be coming from his personal funds, but also I believe that some of the money would come from friends and supporters of his, which I think would be helpful and necessary to him also. I don't know that he's got the money to be able to dip in and take a hundred thousand dollars out of his own pocket.

THE COURT: Well, I don't know, and certainly as a public official I understand that he has a limited income. am also under the impression that he has made -- and this may be a misimpression, I acknowledge, that he has had significant sources of other income over the years from his books and other things.

Honestly, Judge, I hadn't gone through MR. McDONALD: that, and the proposal, when we submitted the proposal I thought it was --

> THE COURT: Well --

16:42:48

16:43:08

16:43:28

16:43:41

16:43:50

MR. McDONALD: -- exceptionally positive and --1 THE COURT: Please be -- and again, I've said a 2 3 hundred thousand dollars is a number, is a fine number. But more than the number, I'm interested in sending a message to 4 the sheriff, and to Chief Deputy Sheridan, and/or anybody else, 5 16:44:07 potentially, that comes from them having a little skin in the 6 7 game, and I don't know that they've had skin in the game yet. 8 MR. McDONALD: Judge, let me just, from my perspective, we have -- if I can provide some of the 9 confidential communication, we know that your control over this 16:44:35 10 case is continuing. Mr. Sheridan, Chief Sheridan and the 11 12 sheriff know the potential power for the contempt. Since I've been on this case in December, we have been 13 14 looking at remedies, ways to implement this program, the whole 15 idea of a settlement. We have gone in, the public apologies, I 16 think every perception that people have of this sheriff, with 17 that document that we filed earlier this week, hopefully 18 dispels a lot of that. 19 He's willing to make that public apology. He's 20 willing to go before other people in open court and acknowledge 21 that serious mistakes were made. He is on the page. I avow, Your Honor, I'm convinced, in meeting with the staff, that he 22 23 wants this order to be enforced; that he wants to implement the 24 safequards. We have been bantering forth different ideas. 25 One of the arguments, ideas we had, I would be happy 16:45:36

to serve on something to make sure we monitor this. We meet every two weeks. Let's find out if we're getting these reports in. Let's get an accountable system so that we can satisfy you and satisfy the monitor that these changes are in good faith being made. They will always have that club that you've got over their head, and they understand it and they take it serious.

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THE COURT:

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Judge, I am convinced that Sheriff Arpaio and Chief Sheridan and those that are connected with the department are serious wanting to get this behind them and to move This hearing is disrupting the office like I've never forward. seen, the constant meetings and the pressure of this. We want to be able to go forth and let them fill their law enforcement function.

16:46:16

So your ideas, with the Internal Affairs types of investigations working with the monitor, you've got people with receptive ears, and I can tell you that the sheriff is there and he's committed to it, and Sheridan is committed to it and the other people in the chain, in the hierarchy, are committed to it, and we want to be able to prove to you that we mean business, and that there will not be a violation of your orders as has happened in the past several years. They are going to get it right this time and will do whatever it takes to accomplish that.

Mr. Stein, do you have anything you want

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     to sav?
              MR. STEIN:
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                          No, Your Honor.
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              THE COURT:
                          Do you have anything you want to say?
 4
              MR. COMO:
                         No, Your Honor.
                          Mr. Eisenberg, do you have anything you
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              THE COURT:
                                                                       16:47:17
 6
     want to say?
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              MR. EISENBERG: Not with respect to the civil
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     settlement and discussions that have gone on so far.
              THE COURT: Oh, I'm not talking about civil settlement
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     now; I'm talking about criminal proceedings.
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                                                                       16:47:27
              MR. EISENBERG: Then I will, Your Honor, thank you.
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              The position of my client is that if this matter is
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     referred for criminal contempt, he --
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              THE COURT: I'm sorry. I can't hear you,
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     Mr. Eisenberg.
                                                                       16:47:37
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              MR. EISENBERG: If the matter is referred for criminal
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     contempt, Your Honor, his position is going to be that he's
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     going to fight that, he's not going to admit to contemptuous
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     action, because in his view, he did not operate willfully in
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     violation of the Court's order. So that's looking down the
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21
     line.
              I can't control the outcome of this with respect to
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     civil contempt; I think that's really up to the County and the
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     people that represent the County and the Sheriff's Office. But
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     as I stand here today, my client is not prepared to admit to
                                                                       16:48:11
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     any criminal contempt.
              THE COURT: Mr. Birnbaum?
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              MR. BIRNBAUM: Well, Your Honor, on behalf of --
              THE COURT: Do you know what, Mr. Birnbaum?
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 5
              MR. BIRNBAUM: I'm sorry.
                                                                       16:48:25
              THE COURT: Could I get you to speak into a
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 7
     microphone? Thank you.
              MR. BIRNBAUM: I'm sorry. On behalf of Chief
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     MacIntyre, Your Honor, I don't have anything substantively to
 9
     add, but you have suggested in your comments a number of things 16:48:33
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     that I think the parties perhaps should consider.
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              Chief MacIntyre will not stipulate -- as you know,
     he's also an attorney -- he will not stipulate that he was in
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14
     contempt of any court order. We don't believe he was in
15
     contempt --
                                                                       16:48:54
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              THE COURT: Civilly or criminally?
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              MR. BIRNBAUM: No, we don't believe he was civilly or
18
     criminally in contempt. Your Honor, we believe that the
19
     discovery that has gone on simply confirms that in those areas
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     that you've identified specifically, Jack MacIntyre neither had
                                                                       16:49:05
21
     the authority to take actions of the type you're concerned
22
     about properly, nor did he have responsibility for any such
     action, nor did he do anything in contempt of the Court's
23
     orders.
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25
              Now, with respect to the notion of settlement, Your
                                                                       16:49:26
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Honor, I think there have been a few suggestions. Is Chief
MacIntyre willing to stipulate to certain facts if they are
helpful or necessary as part of an overall settlement? Yes, he
is.
         Is he willing to acknowledge, as you've suggested in
                                                                 16:49:45
talking to others, that in the event of some future violation
of your ultimate order, order on settlement, if there is one,
that in the event of any such violation by anyone, including
Chief MacIntyre, that your intent would be to proceed directly
with contempt, or perhaps even criminal contempt, we certainly
                                                                 16:50:08
would acknowledge that, Your Honor. But I think that there is
a line where you then say: Well, are you prepared to agree you
acted contemptuously? And the answer to that is no, because we
don't think it's true.
         And I appreciate the opportunity to tell you this,
                                                                 16:50:29
Your Honor, because that's the reason why we were not part of
the motion that's before you, because the way we read it, Chief
MacIntyre would have been asked, as the sheriff, MCSO, and
Chief Sheridan has, to admit violation of a court order on his
own behalf, and we're not prepared to do that, Your Honor, and
                                                                 16:50:52
we don't think there's evidence to support such a violation.
         Thank you for the opportunity to say that.
         THE COURT: Mr. Wilenchik, do you have anything you
wish to say?
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Nothing now.

I can't even remember

16:51:07

MR. WILENCHIK:

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the question, Your Honor, so I apologize. But if you're asking
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     should there be a criminal contempt proceeding, is that the
 3
     question?
              THE COURT: That's all right. What I'm asking,
 4
     Mr. Wilenchik, is: Is your client willing -- if I'm going to
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                                                                       16:51:20
     consider not bringing a criminal contempt proceeding against
 6
     individually named contemnors, I think I've indicated, and I do
 7
 8
     view Sheriff Arpaio as the principal party here, but it does
     seem to me that the evidence also may point to your client in
 9
     terms of someone who had knowledge of this order and who defied 16:51:46
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11
     it.
12
              MR. WILENCHIK:
                              Okay.
13
              THE COURT: And I want to know if, when I talk about
14
     the skin, the personal skin --
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              MR. WILENCHIK: Oh, okay.
                                                                       16:52:00
              THE COURT: -- that I expect Sheriff Arpaio to have in
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     the game, and I'm very interested in what his personal skin is
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     and not just that of his friends and others, I want to know if
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     you've talked to your client about any settlement position in
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     this regard.
                                                                       16:52:14
                                    I'll repeat what Mr. Birnbaum
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              MR. WILENCHIK: Yes.
     said in part, but I'll keep it brief. We also declined to be a
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     part of that agreement, obviously. There is no personal skin
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     that former Executive Chief Sands intends to put in this unless
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     the Court orders it for some reason that I can't fathom right
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now after the evidence is heard. We're happy to have the hearing, any hearing, and to have him testify. We waive the privilege, as we did before. We've asked for documents to be produced which they've objected to also, you might note, last week, and I don't think our position could be any clearer, 16:52:45 Judge. THE COURT: Okay. Thank you. MR. WILENCHIK: Thank you. THE COURT: All right. It does seem to me, Mr. McDonald, for what it's worth, although I've indicated a 16:53:09 desire to settle all matters globally, it's conceivable to me, well, that the civil contempt matter can be settled through discussions, and that does not dictate my determination on the criminal contempt proceeding. But I do want to know, I do want to say that I'm not 16:53:33 going to be unreasonable, but -- I'm not going to unreasonable, and I do recognize that you've offered some very reasonable suggestions. But my concern, I think as I've said it, is I believe in order to satisfy the purposes of calling off a criminal contempt hearing, I'm going to have to be personally 16:53:56 satisfied that there is some sacrifice by your client, and, Mr. Stein, by yours. But I do want to say, I do think I should say, that in allocating that responsibility, and I am concerned about the contempt to which Chief Deputy Sheridan has acknowledged in 16:54:18

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terms of notifying the department of the order that we agreed to to try to preserve evidence in this matter. I do recognize the difference in authority between Sheriff Arpaio and Chief Deputy Sheridan. And I've also noted when I have observed things, when I went to a town meeting I noticed -- and it was a 16:54:47 contentious town meeting -- I did notice that Chief Deputy Sheridan was there. And while I do think he engaged in contemptuous behavior, he acknowledged it quickly, at least. And so in terms of the allocation of the amount of skin I'm going to expect in the game, I expect more from Sheriff Arpaio, 16:55:03 and that's just the way it is.

I also would say that when I happened to drop in on the Maricopa County Sheriff's Office unannounced to observe the training, I happened to drop in on a session where Chief Deputy Sheridan was in attendance. So I do recognize some good faith on behalf -- on the part of Chief Deputy Sheridan. And while I think that his actions were contemptuous and he admits it, I think that there is less of a concern, or less of a requirement that he have skin in the game than Sheriff Arpaio have skin in the game.

16:55:46

16:55:24

I think I've said enough about what I would expect to see from -- if you want to have a settlement of the criminal proceeding. I think I've provided enough guidance to the parties about what they need to do if they want to settle the matter civilly.

16:56:01

1 Does anybody have any questions or any purpose that 2 this hearing can serve in terms of going forward? 3 MS. WANG: No, Your Honor. MS. IAFRATE: No, Your Honor. Thank you for the time. 4 THE COURT: All right. Well, let me just make clear, 5 16:56:21 then, that the schedule remains the same, and we will proceed 6 under that schedule. If in fact there is a settlement of all 7 8 or part of the matter, let me know it and we will act 9 accordingly. 10 Mr. Stein. 16:56:39 Your Honor, I guess I wonder whether, in 11 MR. STEIN: 12 light of the motion that we filed and the discussion we've had 13 in court today, whether it's now time to reconsider whether 14 some judicial involvement is appropriate to help us get to the 15 next step, whether that's the appointment of a magistrate or 16:56:56 16 whether Your Honor would be willing to participate as a -- in a 17 settlement capacity. 18 THE COURT: Well, I don't think -- I mean, I think 19 I've gone about as far as I'm willing to go to facilitate 20 settlement in this matter, because I am keeping hold of the 16:57:12 civil contempt matter. 21 I think as Ms. Iafrate has -- and I think also 22 Ms. Kimmins has accurately stated, if this matter goes for 23 24 criminal contempt proceeding, because my monitor has been

involved in the evidence and even in the production of some

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evidence, I don't believe it's appropriate that I sit as a judge on the criminal contempt matter.

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But I do intend to maintain the rights to hear the criminal contempt matter, and I will also be making -- the civil contempt matter, thank you -- and I will also be the one who decides whether or not I refer this matter to criminal contempt and then I recuse.

I think I've done about as much in open court as I care to to settle this matter. If the parties believe that it would facilitate settlement to appoint a magistrate, a federal magistrate judge, I will go talk to a federal magistrate judge and see if any has time on their schedule.

But the problem that you'll have with that is I don't think there's very many federal magistrate judges who have the time to get up to speed on this case very quickly. But I'm more than happy to do it. I will tell that you that they're busy people. They're very good people, they're good at what they do, but it usually takes six weeks to get a settlement conference.

If you think one would be helpful, I'll go ask if somebody's available next week. But in order to be practical, Mr. Stein, you're going to have to do that much sooner than later. That's my only thought.

Anything else?

MR. EISENBERG: Yes, Your Honor. I have a question

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     for you.
              I was looking at the transcripts of previous hearings
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     in which the Court discussed the privileges, various privileges
     including the attorney-client privilege. In listening to
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     Mr. Stein and the Court engage in the potential pro-settlement
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                                                                       16:59:09
     discussions, it dawns on me that if there are issues of
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     privilege that I think should be litigated on behalf of my
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     client, I'm not sure of the forum to go to, and they may be
     helpful with respect to any settlement discussions.
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              I am aware of the use of magistrate judges in some
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                                                                       16:59:28
     cases for settling issues. This would be more of a whether a
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     privilege attaches or whether it has been waived, so that I
     could offer --
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              THE COURT: Well, I will tell you that I'm having a
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     hearing on that next Friday. You may not be aware of that.
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     You're new to the case. I'm having a hearing on it next
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     Friday. If you want to be heard on it, file and get in here
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     next Friday, 2 o'clock.
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              MR. EISENBERG: Thank you, Your Honor.
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              THE COURT: Anything else? All right. See you next
                                                                       16:59:58
21
     Friday.
              Thank you.
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              (Proceedings concluded at 5 o'clock p.m.)
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