

IN THE UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF ARIZONA

Manuel de Jesus Ortega Melendres, on
behalf of himself and all others similarly
situated; et al.

Plaintiffs,

v.

Joseph M. Arpaio, in his individual and
official capacity as Sheriff of Maricopa
County, AZ; et al.

Defendants.

No. CV-07-2513-PHX-GMS

ORDER

Before the Court is Defendants'¹ Motion for a Protective Order regarding retired Executive Chief Brian Sands's requests for document production (Doc. 942) as well as Defendants' Motion to Quash Plaintiffs' Subpoena to Timothy Casey, which Casey has joined (Docs. 943, 964). On March 23, 2015 Plaintiffs withdrew their subpoena for deposition testimony and documents from Casey. (Doc. 956.) In light of this, Defendants' Motion to Quash is now moot. The Court heard the Parties on the remaining issues raised by Defendants at a status conference on March 27, 2015 and via supplemental briefing filed by Defendants on March 30, 2015 (Docs. 978, 980). For the following reasons, Defendants' Motion for a Protective Order is denied in part and referred in part to a

¹ Unless otherwise noted, "Defendants" as used herein refers solely to the named Defendants in this case, Sheriff Joseph M. Arpaio and the Maricopa County Sheriff's Office, not to any of the other parties specially appearing for purposes of civil contempt proceedings.

1 Magistrate Judge for further consideration.

2 **BACKGROUND**

3 On November 20, 2014, Defendants voluntarily apprised the Court that they had
4 failed to comply with this Court's December 23, 2011 Preliminary Injunction. (Doc. 804
5 at 5.) At that hearing, Defendants identified an e-mail transmitting the Preliminary
6 Injunction from then-counsel for Defendants, Timothy Casey, to Chief Deputy Sheridan,
7 former Executive Chief Brian Sands, Deputy Chief John MacIntyre, and Lieutenant
8 Joseph Sousa. (*Id.* at 5–6.) On the basis of this e-mail, Plaintiffs moved for and the Court
9 issued an order requiring Defendants and the identified recipients of the e-mail to show
10 cause why they should not be held in civil contempt for the inaction on their part that
11 caused MCSO to violate the Preliminary Injunction. (Docs. 843, 880.) Since that time,
12 Defendants have disclosed only the e-mail's header and the first sentence, which states:
13 "Folks, In follow-up to my recent telephone call, attached is the Court's Order on the
14 dueling summary judgement [*sic*] motions and class certification motion." (Doc. 963, Ex.
15 4.) For the purposes of the instant civil contempt proceedings, Defendants have retained
16 separate legal representation for Brian Sands, who retired from MCSO in 2013. The
17 defense of the other named contemnors is being handled by counsel for MCSO.

18 Under authorization by the Court (Doc. 900), Chief Sands served Defendants with
19 the following requests for production:

20 All correspondence, whether written or electronic, between
21 Timothy Casey and MCSO dated between December 23,
22 2011, and January 31, 2012, inclusive, relating to the
23 procedures for distributing, or the actual distribution of, this
Court's December 23, 2011, Preliminary Injunction Order to
MCSO employees.

24 All correspondence, whether written or electronic, between
25 Timothy Casey and MCSO dated between December 23,
26 2011, and January 31, 2012, inclusive, relating to any
27 measures or recommended measures to ensure compliance by
the MCSO with this Court's December 23, 2011, Preliminary
Injunction Order.

28 All of Timothy Casey's documents, including memoranda

1 and notes, created between December 23, 2011, and January
 2 31, 2012, inclusive, reflecting his communications with the
 3 MCSO relating to the procedures for distributing, or the
 actual distribution of, this Court's December 23, 2011,
 Preliminary Injunction Order to MCSO employees.

4 All of Timothy Casey's documents, including memoranda
 5 and notes, created between December 23, 2011, and January
 6 31, 2012, inclusive, relating to any measures or recommended
 measures to ensure compliance by the MCSO with this
 Court's December 23, 2011, Preliminary Injunction Order.

7 All documents, created between December 23, 2011, and
 8 January 31, 2012, inclusive, which identify Brian Sands as
 the person responsible for distributing this Court's December
 9 23, 2011, Preliminary Injunction order to MCSO employees,
 or which identify Brian Sands as the person responsible for
 ensuring compliance with the Order by the MCSO.

10
 11 (Brian Sands's 1st Req. Produc. at 4–5, *reproduced at* Doc. 942, Ex. 1.)² In response,
 12 Defendants filed a Motion for a Protective Order based on the attorney-client privilege
 13 and, to a lesser extent, on the work product doctrine. (Doc. 942.) In conjunction with their
 14 Motion, Defendants produced a privilege log identifying eight responsive documents that
 15 they are withholding on the aforementioned grounds of privilege. (Doc. 963, Ex. 3.)
 16 Defendants further identified an additional eight documents over which attorney-client
 17 privilege and/or work-product immunity is being asserted on a supplemental privilege log
 18 submitted in conjunction with Defendants' Supplemental Briefing for a Protective
 19 Order.³ (Doc. 980, Ex. 1.) Chief Sands argues that Defendants' claims of privilege are
 20 inapplicable, have been waived, or should otherwise be disregarded in the interests of
 21 fairness. (*See* Doc. 963.)

22
 23 _____
 24 ² Brian Sands made an additional request, for which Defendants have identified no
 25 documents that are responsive. (*See* Doc. 963, Ex. 2, at 3–4.)

26 ³ For ease of reference, the Court will refer to the communications set forth on the
 27 first privilege log as documents 1-8, and the documents set forth on the supplemental
 28 privilege log as documents 9-16, although the descriptions of the documents provided by
 Defendants suggests there is some overlap between the two logs. Copies of these
 numbered privilege logs are appended to this Order.

DISCUSSION

Issues of privilege in federal question cases are determined by federal law. Fed. R. Evid. 501. As the proponents of the privilege, Defendants bear the burden of establishing its existence as to each communication being withheld. *See United States v. Ruehle*, 583 F.3d 600, 608 (9th Cir. 2009) (citing *United States v. Munoz*, 233 F.3d 1117, 1128 (9th Cir. 2000)). In the Ninth Circuit, “[w]here legal advice of any kind is sought from a professional legal advisor in his capacity as such, communications relating to that purpose made in confidence by [a] client are, at his instance, permanently protected from disclosure by himself or by the legal advisor, unless protection be waived.” *In re Fischel*, 557 F.2d 209, 211 (9th Cir. 1977) (internal numbering omitted). A related, qualified immunity also protects discovery of “documents and tangible things that are prepared in anticipation of litigation or for trial” by a party or his representative, absent a showing of special need by the requesting party. Fed. R. Civ. P. 26(b)(3)(A); *Admiral Ins. Co. v. U.S. Dist. Ct. for Dist. of Ariz.*, 881 F.2d 1486, 1494 (9th Cir. 1989).

Federal law recognizes governmental entities as “clients” for purposes of invoking attorney-client privilege over communications between the entity and a government lawyer. *See Arizona ex rel. Goddard v. Frito-Lay, Inc.*, 273 F.R.D. 545, 555 (D. Ariz. 2011). When the client is a group, as is true in the government setting, the scope of persons entitled to protection for their communications under the attorney-client privilege is determined on a case-by-case basis. *Admiral Ins.*, 881 F.2d at 1492. The agency’s privilege attaches to a communication between an employee and the agency’s attorney if the confidential communication concerns the employee’s conduct within the scope of his or her employment and is made to assist counsel in assessing, responding to, or advising on the legal consequences of the employee’s conduct for the benefit of the entity. *See Upjohn Co. v. United States*, 449 U.S. 383, 394 (1981); *United States v. Chen*, 99 F.3d 1495, 1502 (9th Cir. 1996).

The attorney-client privilege does “not conceal everything said and done in connection with an attorney’s legal representation of a client in a matter,” only those

1 communications and advice of which the client has an expectation of confidentiality.
2 *Fischel*, 557 F.2d at 212. When the client voluntarily destroys the confidentiality that
3 forms the basis for the privilege by disclosing privileged communications to someone
4 outside the attorney-client relationship, the privilege is waived. *Tennenbaum v. Deloitte*
5 *& Touche*, 77 F.3d 337, 341 (9th Cir. 1996).

6 Furthermore, under Federal Rule of Evidence 502, when a client waives the
7 protection of the attorney-client privilege or work-product doctrine through voluntarily
8 disclosure, this waiver extends to undisclosed communications if “(1) the waiver is
9 intentional; (2) the disclosed and undisclosed communications or information concern the
10 same subject matter; and (3) they ought in fairness to be considered together.” Fed. R.
11 Evid. 502(a).

12 **I. Attorney-Client Privilege**

13 At all times relevant to these proceedings and Chief Sands’s document requests,
14 Casey was outside counsel for Sheriff Arpaio and MCSO for matters pertaining to the
15 *Melendres* litigation. When a party “hires a lawyer for advice, there is a rebuttable
16 presumption that the lawyer is hired ‘as such’ to give ‘legal advice.’” *Chen*, 99 F.3d at
17 1501; *see also Ruehle*, 583 F.3d at 608 n.8. Because Sands does not challenge that the
18 communications with Casey were for a purpose other than giving/obtaining legal counsel
19 on behalf of Defendants, the communications that Sands now seeks are presumed to be
20 privileged from discovery if they were made in confidence and the privilege has not been
21 since waived by disclosure to a third party. *See Fischel*, 557 F.2d at 211.

22 **A. Confidential Nature of Communications**

23 The requirement of confidentiality for attorney-client privilege to attach to a
24 communication refers to the client’s reasonable expectation that what is communicated
25 will remain solely within the knowledge of the client, the attorney, and the necessary
26 agents of each. *See Ruehle*, 583 F.3d at 609 (finding a client’s communication to his
27 attorney was not “made in confidence” where it was made for the purpose of transmission
28 to outside auditor). Confidentiality must be affirmatively established by the privilege

proponent and is not presumed. *See Weil v. Inv./Indicators, Research & Mgmt., Inc.*, 647 F.2d 18, 25 (9th Cir. 1981) (“[T]he burden of proving that the attorney-client privilege applies rests . . . with the party asserting it.”); *in re Grand Jury Proceedings, Thursday Special Grand Jury Sept. Term, 1991*, 33 F.3d 342, 354 (4th Cir. 1994) (“[T]he mere relationship between the attorney and the client does not warrant a presumption of confidentiality.”); *Hearn v. Rhay*, 68 F.R.D. 574, 579 (E.D. Wash. 1975) (same). While the attorney-client privilege extends to confidential communications between employees of an agency and government counsel at the direction of agency leadership in order to secure legal advice, *see Chen*, 99 F.3d at 1502, the circulation of information to persons who are not essential to the transmittal of the legal counsel vitiates the privilege. The D.C. Circuit Court of Appeals has formulated the following test to determine whether something has been kept confidential within a government agency:

The test . . . is whether the agency is able to demonstrate that the documents, and therefore the confidential information contained therein, were circulated no further than among those members “of the organization who are authorized to speak or act for the organization in relation to the subject matter of the communication.” The purpose of the privilege is limited to protection of confidential facts. If facts have been made known to persons other than those who need to know them, there is nothing on which to base a conclusion that they are confidential.

Coastal States Gas Corp. v. Dep't of Energy, 617 F.2d 854, 863 (D.C. Cir. 1980) (quoting *Mead Data Cent., Inc. v. U.S. Dep't of Air Force*, 566 F.2d 242, 253 n.24 (D.C. Cir. 1977)); *Arizona Rehab. Hosp., Inc. v. Shalala*, 185 F.R.D. 263, 269 (D. Ariz. 1998) (applying test).

With respect to some of the documents identified in the privilege log as responsive to Brian Sands’s discovery requests, Defendants have not demonstrated that MCSO limited their dissemination in keeping with their purported confidentiality. The privilege log describes five e-mails (documents 1, 3, 6, 7, and 8) over which Defendants claim attorney-client privilege that were received by Deputy Chief MacIntyre—among others—

1 but Defendants have not asserted that MacIntyre had any role⁴ with respect to
2 Defendants' implementation of the Court's Preliminary Injunction, that the
3 communications in question were related to his duties—official or not—at MCSO, or that
4 he was authorized to communicate in confidence with Casey regarding the *Melendres*
5 litigation. Defendants' Motion for a Protective Order is silent on the element of
6 confidentiality, (*see* Doc. 942), and at the hearing this Court held on March 27, 2015,
7 Defendants conceded that MacIntyre did not have any responsibilities with respect to the
8 information contained in these five communications. After a lengthy colloquy with the
9 Court, Defendants were unable to provide an articulable reason for MacIntyre to have had
10 access to the supposedly privileged material contained in the e-mails now sought by
11 Sands. Instead, Defendants argued that privilege should nevertheless be found because
12 MacIntyre was copied on the privileged communications to ensure their receipt by the
13 other addressees on the e-mails in question, such as Chief Sands, and because of his
14 status as a member of the MCSO command staff.

15 Defendants' first argument,⁵ that Deputy Chief MacIntyre had some sort of a
16 clerical duty to verify the transmittal of otherwise privileged information to the e-mail's
17 other recipients, does not suggest that MacIntyre had a "need to know" sufficient to
18 justify his access to the communications for purposes of attorney-client privilege.
19 Defendants offer no reason why it would be "reasonably necessary" for MacIntyre to
20 facilitate Casey's communication to recipients who demonstrably had identical and
21 independent contact with counsel. (*See* Doc. 978 at 6 (quoting Restatement (Third) Law
22 Governing Lawyers § 70, cmt. f).) Defendants have cited no precedent for the principle
23

24 ⁴ While the extent, if any, of Deputy Chief MacIntyre's individual responsibility
25 for communicating the terms of the injunction within MCSO is a factual determination to
26 be made at the April civil contempt proceedings, for purposes of document discovery it is
27 Defendants' burden to establish an entitlement to privilege from disclosure. *See Ruehle*,
28 583 F.3d at 608.

⁵ In addition to being made at the hearing, this argument is restated in Defendants
Motion for Reconsideration. (*See* Doc. 978.)

1 that the attorney-client privilege is preserved where a person with no reason to have
2 access to a confidential document is nevertheless intentionally included on a circulation
3 list. The purpose of maintaining confidentiality is defeated when privileged
4 communications are disseminated to a third party. *See Weil*, 647 F.2d at 24. Because
5 Defendants have not demonstrated why the subject matter of these five e-mails was
6 relevant to MacIntyre, and nothing in either Defendants' numerous briefs on this matter
7 or in their comments at oral argument suggests that MacIntyre understood the
8 communication was sent to him in confidence, attorney-client privilege did not attach.
9 "Under federal law, the attorney-client privilege is strictly construed." *Ruehle*, 583 F.3d
10 at 609.

11 Defendants' second contention, that attorney-client privilege attaches solely to
12 communications with a specified rank of management, is foreclosed by *Upjohn Co. v.*
13 *United States*. In *Upjohn*, the Supreme Court explicitly rejected the narrow "control
14 group test" that had previously limited the scope of attorney-client privilege to "officers
15 and agents responsible for directing [the company's] actions in response to legal advice."
16 *Upjohn*, 449 U.S. at 391 (internal quotation marks omitted). In the interest of furthering
17 the purposes underlying the attorney-client privilege, the Court clarified that the privilege
18 should extend to all communications in which legal advice is given to those employees,
19 regardless of position, who bear responsibility for "put[ting] into effect the client
20 [entity]'s policy" based on the advice received. *Id.* Thus, MacIntyre's position as Deputy
21 Chief alone also belies the conclusion that Defendants intended the communications to be
22 confidential.

23 Accordingly, Defendants may not claim attorney-client privilege over any
24 responsive documents circulated to MacIntyre because they have failed to carry their
25 burden of showing that he was authorized by Sheriff Arpaio to communicate with Casey
26 regarding the injunction as part of the scope of his duties as a Deputy Chief of Detention
27 or that he otherwise had a demonstrable need to be privy to these communications with
28 Defendants' legal counsel. Defendants' Motion for a Protective Order is, therefore,

1 denied as to any communication withheld by Defendants only on the basis of the
2 attorney-client privilege that has been transmitted to Deputy Chief MacIntyre, who,
3 Defendants admit, did not need to know the confidential facts and opinions generated by
4 counsel concerning the Preliminary Injunction. As a practical matter, this means no
5 privilege extends to documents 1, 3, 6, 7, and 8, and that document 1 must be disclosed in
6 full because the attorney-client privilege is the only basis on which Defendants have
7 justified their non-disclosure.

8 **B. Waiver**

9 To the extent that Defendants have demonstrated that other communications
10 identified in the privilege log were circulated no more than necessary to facilitate the
11 giving/obtaining of confidential legal advice between Defendants and counsel, the
12 attorney-client privilege has nevertheless been waived, at least over some of the
13 documents, by Defendants' voluntary disclosure of the protected communications to third
14 parties outside the protected attorney-client relationship. The Ninth Circuit has made
15 clear that "the focal point of privilege waiver analysis should be the holder's disclosure of
16 privileged communications . . . not the holder's intent to waive the privilege."
17 *Tennenbaum*, 77 F.3d at 341. The voluntary disclosure of a privileged communication not
18 only waives the protection for that communication, it may also destroy the privilege as to
19 other communications relating to the same subject matter that, in fairness, ought to be
20 considered together. *Weil*, 647 F.2d at 24; Fed. R. Evid. 502(a).

21 First, Defendants have identified as responsive a 1/11/12 e-mail from Joseph
22 Sousa (documents 4, 16) and a 1/19/12 e-mail from Brett Palmer (document 15)
23 regarding training procedures based on the Court's Preliminary Injunction. (Doc. 963,
24 Ex. 3; Doc. 980, Ex. 1.) Although the 1/11/12 Sousa e-mail is not identified on
25 Defendants' privilege log as having been received by MacIntyre, Plaintiffs assert that he
26 later became privy to it after receiving a subsequent e-mail to which the allegedly
27 privileged communication was threaded. In such circumstances, any attorney-client
28 privilege that may have existed as to this e-mail would have been waived in light of this

1 Court's conclusions on Defendants' failure to demonstrate the intended confidentiality of
 2 communications circulated to Deputy Chief MacIntyre on the subject matter of the
 3 Preliminary Injunction. In any case, both of these e-mails were apparently disclosed to
 4 the court-appointed Monitor over the course of its independent investigations into alleged
 5 violations of this Court's Order and the evidentiary issues involving deceased Deputy
 6 Charley Armendariz and the former Human Smuggling Unit. The Monitor has since
 7 released these e-mails along with other discovery materials to Plaintiffs and Brian Sands.
 8 Defendants, therefore, have no justifiable reason to withhold these documents from Sands
 9 at this juncture because any attorney-client privilege or work-product immunity that ever
 10 existed has been waived by their disclosure to the Monitor.⁶ *See in re Pac. Pictures*
 11 *Corp.*, 679 F.3d 1121, 1126 (9th Cir. 2012). Defendants' Motion for a Protective Order is
 12 also denied as to documents 4, 15, and 16.⁷

13 Second, it has come to the Court's attention that there is at least one additional e-
 14 mail that was sent from Sousa to Casey on 1/24/12 involving the creation of e-Learning
 15 materials based on the Preliminary Injunction. This e-mail is not listed on either privilege
 16 log but appears to fall within the scope of Sands's request for "all correspondence . . .
 17 between Timothy Casey and MCSO dated between December 23, 2011, and January 31,
 18 2012, inclusive, relating to any measures or recommended measures to ensure
 19 compliance by the MCSO with this Court's December 23, 2011, Preliminary Injunction
 20 Order." (*See* Doc. 963, Ex. 1, at 4.) The e-mail is further described in relation to another

21 ⁶ Counsel for Plaintiffs properly alerted Defendants, the Monitor, and the Court
 22 that these materials were among those they had received from the Monitor. At the hearing
 23 on attorney-client privilege, the Court set a deadline of March 30, 2015 for Defendants, if
 24 they believed their disclosure to the Monitor was inadvertent, to follow the "clawback"
 25 procedures set forth in Federal Rule of Civil Procedure 26(b)(5)(B) so that this disclosure
 would not operate as a waiver of those communications. *See* Fed. R. Evid. 502(b). The
 Court has received no notice that Defendants contend their disclosure to the Monitor was
 inadvertent or that they promptly took the requisite steps to rectify the error.

26 ⁷ Even if document 1 were not otherwise subject to disclosure, Defendants
 27 voluntary disclosure of the existence of the document, its senders and recipients, and its
 28 subject matter necessitates its complete disclosure under the terms of Fed. R. Evid.
 502(a).

1 communication over which Defendants do claim attorney-client privilege—an e-mail by
2 Casey to Thomas Liddy of the Maricopa County Attorney's Office, and Eileen Henry, a
3 paralegal, forwarding the 1/24/12 Sousa message (documents 6, 14). (*Id.*, Ex. 3, at 2.) It
4 was also disclosed to the Monitor.

5 Under Federal Rule of Evidence 502(a), Defendants' intentional disclosure of the
6 aforementioned materials (documents 4, 15, and 16) may have operated a selective
7 waiver over other materials on the same subject matter for which privilege exists. The
8 Parties have agreed to the submission of contested materials to a Magistrate Judge for in
9 camera review to determine the appropriateness of Defendants' claims of attorney-client
10 privilege and work-product immunity where outstanding questions of waiver so warrant.
11 As noted, several communications listed on the privilege log appear to be forwarded
12 copies of e-mails that were already disclosed to the Monitor (documents 6, 13, 14).
13 Further, Defendants have identified as responsive a second 1/11/12 e-mail from Joseph
14 Sousa to Brett Palmer, Rollie Seebert, Brian Sands, David Trombi, and Eileen Henry
15 (document 12) that also concerns MCSO's creation of scenario-based training initiatives
16 referencing the Court's injunction. The Court orders Defendants to produce in camera
17 documents 6, 12, 13, and 14 for a determination on whether Defendants' voluntary
18 disclosure to the Monitor of the Sousa and Palmer e-mails effected, for reasons of
19 fairness, a waiver of these documents as well.

20 **II. Work-Product Immunity**

21 Defendants have also asserted work-product immunity over fourteen of the sixteen
22 documents included in their privilege log—including four of the e-mails discussed above
23 that were circulated to Deputy Chief MacIntyre. Because the waiver of attorney-client
24 privilege does not necessarily result in the waiver of the work-product immunity, for
25 documents described by Defendants as subject to both attorney-client privilege and the
26 work product doctrine, the sufficiency of each asserted basis for nondisclosure must be

27 ///

28 ///

1 evaluated. *See* Wright, Miller, et al., 8 Fed. Prac. & Proc. Civ. § 2024 (3d ed.).⁸

2 Documents and other tangible things that are prepared by counsel in anticipation
3 of litigation are ordinarily immune from the discovery process, but may be ordered
4 produced upon an adverse party's demonstration of "substantial need for the materials"
5 and "undue hardship [in obtaining] their substantial equivalent by other means." Fed. R.
6 Civ. P. 26(b)(3)(A). Even upon a showing of need, however, the Federal Rules of Civil
7 Procedure provide special protection for the mental impressions and opinions of an
8 attorney. Fed. R. Civ. P. 26(b)(3)(B). The Rules require that the party withholding
9 documents expressly state the basis for their doing so by "describ[ing] the nature of the
10 documents . . . not produced . . . in a manner that, without revealing information, itself
11 privileged or protected, will enable other parties to assess the claim." Fed. R. Civ. P.
12 26(b)(5).

13 Defendants' privilege logs and accompanying briefs inadequately demonstrate the
14 applicability of work-product immunity as to each document withheld on this ground. For
15 example, Defendants do not differentiate between whether the document is objectionable
16 because it contains factual work product or because it reveals the mental impressions,
17 conclusions, opinions, or legal theories of Defendants' legal counsel.⁹ Moreover,
18 documents 5, 6, 12, and 14 allegedly describe training materials created by MCSO
19 officers to implement the Court's preliminary injunction; however, these materials do not
20 appear to have been prepared "in anticipation of litigation or for trial." Fed. R. Civ. P.
21 26(b)(3)(A). Other communications may well reflect ongoing litigation strategy, such as
22 Defendants' seeking appellate review of the Preliminary Injunction, but questions remain
23 regarding whether Defendants waived their claims of work-product immunity by

24 ⁸ As explained above, however, it is clear that Defendants' voluntarily disclosure
25 of the e-mails from Sousa and Palmer to the Monitor effectuated a waiver of both.

26 ⁹ For reference, at the time the Preliminary Injunction was issued, Timothy Casey,
27 James Williams (an associate of Casey's), and Thomas Liddy served as legal counsel on
28 behalf of MCSO and Sheriff Arpaio with respect to the *Melendres* lawsuit. Eileen Henry
and Chelsea Arancio have been identified as paralegals.

1 voluntarily disclosing the materials to John MacIntyre.

2 In addition, in response to Defendants' Motion for a Protective Order Brian Sands
3 sets forth evidence of his substantial need for the communications between Casey and
4 MCSO regarding the Court's December 23, 2011 Preliminary Injunction. (Doc. 963 at 4–
5 5.) As the former Chief of Enforcement at MCSO, Sands has been implicated as one of
6 the key personnel potentially responsible for Defendants' failure to disseminate this
7 Court's Preliminary Injunction throughout MCSO. However, Sands, who is no longer
8 employed by MCSO, has been precluded from accessing any of Defendants'
9 documentary records to test whether Defendants' representations of their contents
10 attempts to distort the context of his role in MCSO's chain of command. Although Sands,
11 in his brief, frames his showing of need in the context of a provision of the Advisory
12 Notes (comment j) to the Restatement (Third) Law Governing Lawyers § 73 that
13 recommends that courts permit an employee in limited circumstances to circumvent
14 attorney-client privilege over the objection of an organization, his points relate with equal
15 measure to the instant considerations of work-product immunity. In the interests of
16 expediency, in camera review appears to be the most efficient way of remedying the
17 deficiencies in Defendants' privilege logs while simultaneously weighing Defendants'
18 claims of work-product immunity against Brian Sands's asserted necessity for this
19 evidence in mounting a defense to the civil contempt charges that have been leveled
20 against him.

21 CONCLUSION

22 Defendants are to produce to Brian Sands the 12/23/11 e-mail from Timothy
23 Casey to Brian Sands, John MacIntyre, Jerry Sheridan, Joseph Sousa, Tom Liddy, Eileen
24 Henry, and James Williams (document 1) because no attorney-client privilege currently
25 exists as to this communication and no other ground for Defendants' nondisclosure has
26 been proffered. Defendants must also release to Sands the 1/11/12 Sousa e-mail
27 (documents 4, 16), the 1/19/12 Palmer e-mail (document 15), and the 1/24/12 Sousa e-
28 mail (undocumented) regarding the creation of training materials based on the Court's

1 Preliminary Injunction because their disclosure to the Monitor waived Defendants'
2 claims of privilege and work-product immunity. These communications must also be
3 given to the assigned Magistrate Judge along with documents 6, 12, 13, and 14 for
4 selective waiver considerations pursuant to Federal Rule of Evidence 502(a). All other
5 documents must be submitted to the Magistrate Judge for in camera review concerning
6 the applicability of the work-product doctrine, waiver, and need.

7 **IT IS THEREFORE ORDERED** that these discovery matters are referred to
8 United States Magistrate Judge John Z. Boyle for in camera review. Defendants are
9 directed to contact Judge Boyle's chambers at (602) 322-7670 no later than **Friday,**
10 **April 3, 2015** to submit the documents for in camera review.

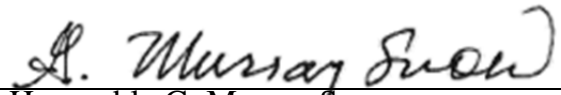
11 **IT IS FURTHER ORDERED** that:

12 1. Defendants' Motion for a Protective Order (Doc. 942) is **DENIED** in part
13 and referred in part for further consideration.

14 2. Defendants' Motion to Quash (Doc. 943) is **DENIED** as moot.

15 3. Defendants' Motion for Reconsideration (Doc. 978) is also **DENIED** for
16 the reasons set forth in this Order.

17 4. Non-party Deputy Chief John MacIntyre's Request for Determination that
18 Criminal Contempt Charges Will Not Be Pursued/Referred Against Him Personally
19 (Doc. 879) is **DENIED** due to remaining issues of fact. However, to the extent that
20 specially appearing non-party John MacIntyre wishes to waive his right to be present on
21 April 21 and 22, 2015 for the civil contempt proceedings without objection from
22 Plaintiffs, his Request to Modify the Court's Order to Show Cause setting an evidentiary
23 hearing (Doc. 955) is **GRANTED**.

24 
25 Honorable G. Murray Snow
26 United States District Judge
27
28