```
1
    PETER D. KEISLER
    Assistant Attorney General
    DANIEL G. BOĞDEN
    United States Attorney
 3
    District of Nevada
    GREG ADDINGTON
    Assistant United States Attorney
 4
    Nevada Bar 6875
 5
    100 West Liberty, Suite 600
    Reno, Nevada 89501
    VINĆENT M. GARVEY
 6
    Deputy Branch Director
 7
    CARLOTTA P. WELLS
    Senior Trial Counsel
 8
    Federal Programs Branch
    Civil Division - Room 7150
    U.S. Department of Justice
    20 Massachusetts Ave., NW/P.O. Box 883
10
    Washington, D.C. 20044
                           UNITED STATES DISTRICT COURT
11
                                 DISTRICT OF NEVADA
12
    ETREPPID TECHNOLOGIES, LLC, a
    Nevada Limited Liability Company,
13
14
                Plaintiff,
    VS.
15
    DENNIS MONTGOMERY,
    MONTGOMERY FAMILY TRUST,
16
    et al.,
17
                       Defendants.
18
                                                      CV-N 06-0145 (BES)(VPC)
    DENNIS MONTGOMERY,
19
    MONTGOMERY FAMILY TRUST,
    et al.,
20
    Counterclaimants and Third-Party
21
    Plaintiffs,
22
    VS.
    ETREPPID TECHNOLOGIES, INC.,
23
    WARREN TREPP,
    U.S. DEPARTMENT OF DEFENSE,
24
    DOES 1-10,
25
    Counterdefendants and Third-Party
26
    Defendants.
27
                    NOTICE OF MOTION AND MOTION TO DISMISS
                 BY THE UNITED STATES DEPARTMENT OF DEFENSE
28
```

2
 3

TO ALL PARTIES AND THEIR ATTORNEYS OF RECORD: Please take notice that, pursuant to Federal Rule of Civil Procedure 12(b)(1) and (6), counter-defendant the United States Department of Defense (DoD) hereby submits its motion to dismiss. The motion is based on this notice of motion and motion and the following memorandum of points and authorities.

# MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF MOTION TO DISMISS

The sole claim of the defendant and counter-claimant Dennis Montgomery, et al. (Montgomery) against the United States Department of Defense (DoD) relates to whether Montgomery can be relieved of obligations under a non-disclosure agreement in order to adequately raise claims and defenses in connection with litigation relating to allegations that copyrights have been infringed and trade secrets violated. Montgomery's only basis for asserting a claim before this Court is the Declaratory Judgment Act, 28 U.S.C. § 2201, et seq. Because that statute does not create an independent cause of action, the Court lacks jurisdiction and the claim against DoD must be dismissed. In addition, Montgomery's claim is without merit because the court lacks authority to require that an Executive Branch agency divulge classified information.

#### FACTUAL BACKGROUND

Plaintiff and counter-defendant eTreppid Technologies, Inc., *et al.* (eTreppid), filed a complaint in the State Court of Nevada, asserting a claim of entitlement to protect and recover trade secrets from Montgomery, a former employee, officer, and director of the company. On February 17, 2006, Montgomery filed an answer and counter-complaint. Montgomery claimed that he is an inventor and software developer who developed software for which he was granted copyrights in 1982. Counter-complaint ¶ 8. Montgomery asserted that, after the registration of the copyrights, he developed derivative works based on the copyrighted technology. *Id.* ¶ 9. In September 1998, Montgomery and counter-defendant Warren Trepp formed eTreppid. *Id.* ¶ 10. Pursuant to an agreement entered into between Montgomery and Trepp, Montgomery alleged he contributed certain technology in exchange for a 50 percent interest in eTreppid. *Id.* 

1 v v 3 to 4 s 5 a 6 I 1 8

10

The dispute between Montgomery and eTreppid stems from the issue of the extent to which Montgomery retained the sole interest in the derivative works based on the copyrighted technology. Counter-complaint ¶¶ 11-14. Montgomery alleged that, in 2003, eTreppid "began sublicensing the Derivative Works to various entities, including the United States government and collecting licensing fees for the sublicenses," without having a license to take such action. *Id.* ¶¶ 16-18. Further, Montgomery claimed that, to the extent eTreppid had "an oral nonexlusive license to exploit the Derivative Works," such oral license was terminated in January 2006. *Id.* ¶¶ 17-18. Montgomery asserted that eTreppid not only has failed to account for any profits associated with its "unlicensed exploitation" of the derivative works, but also may have destroyed part of the derivative works' "source code." *Id.* ¶¶ 19-20.

In connection with his claim against DoD, Montgomery claimed that he signed a "secrecy oath" which "prevents him from discussing, disclosing or even identifying the subject matter of his work for the United States on penalty of criminal prosecution . . . " Counter-complaint ¶ 21. Montgomery signed the Classified Information Nondisclosure Agreement (Nondisclosure Agreement), which was executed with the Defense Security Service, an agency within the DoD, on September 16, 2003. Exhibit 1. Pursuant to the terms of the Nondisclosure Agreement, Montgomery inter alia: (1) accepted certain obligations in exchange for being granted access to classified information (para. 1); (2) agreed never to divulge classified information to anyone unless authorized under the terms of the agreement and to comply with all laws prohibiting the unauthorized disclosure of classified information (para. 3); (3) stated he had been advised that the unauthorized disclosure of classified information could violate certain criminal statutes (para. 4); (4) stated he understood that the United States government may seek any remedy available to it to enforce the terms of the agreement, including but not limited to seeking a court order to prohibit the unauthorized disclosure of classified information (para. 6); (5) stated he understood that the classified information to which he would have or obtain access to was and would remain the property and under the control of the United States government (para. 7); and (6) agreed that the conditions and obligations imposed upon him under the agreement apply unless and until he

25

26

27

is relieved of such obligations in writing by an authorized representative of the United States government (para. 8). *Id*.

In addition, the counter-complaint asserted that Montgomery's defense of the action would require him to discuss the nature of the work he had been performing on behalf of DoD while associated with eTreppid. Counter-complaint ¶ 24. Naming DoD as a counter-defendant, Montgomery claimed that in order to defend against eTreppid's claims of trade secret misappropriation, Montgomery "will be obligated to disclose the nature of the technology, the type of work he has performed on the government contracts using his technology versus that of eTreppid, and the capabilities of his technology . . . in performing work for certain government agencies." *Id.* Asserting that disclosures of information relating to the work performed on government contracts would violate his "secrecy contract," *id.*, Montgomery sought a declaration that the disclosure of the information he believed is necessary to his defense will not constitute a violation of "the contract between Montgomery and the United States to maintain [] secrets, and/or a declaration of immunity for Montgomery from the United States." *Id.* ¶ 26. On March 20, 2006, the United States removed this action to federal district court.

#### **ARGUMENT**

#### THE COURT LACKS JURISDICTION OVER MONTGOMERY'S CLAIM

It is axiomatic that the United States cannot be sued absent a waiver of sovereign immunity. FDIC v. Meyer, 510 U.S. 471, 475 (1994). Such waivers are strictly construed in favor of the sovereign. Department of the Army v. Blue Fox, Inc., 525 U.S. 255, 260 (1999); Lane v. Pena, 518 U.S. 187, 192 (1996). In addition, plaintiffs suing the government must show not only a waiver of sovereign immunity, but also a grant of subject matter jurisdiction. VS Limited Partnership v. United States, 235 F.3d 1109, 1112 (8th Cir. 2000); Taylor v. United States, 248 F.3d 736, 737 (8th Cir. 1986).

In this case, Montgomery has not identified any statute that waives sovereign immunity and, thus, serves as the basis for his claim against DoD, except for the Declaratory Judgment Act. This Act, however, does not provide the Court with jurisdiction. Indeed, the Declaratory

Judgment Act does not create an independent cause of action. Skelly Oil Co. v. Phillips 1 2 Petroleum Co., 339 U.S. 667, 671 (1950). A court may only enter a declaratory judgment in 3 favor of a party who has a substantive claim of right to such relief. *Id. Accord* Akins v. Penobscot Nation, 130 F.2d 482, 490 n.9 (1st Cir. 1997); In re Joint E. & S. Dist. Asbestos 4 5 Litigation, 14 F.3d 726, 731 (2d Cir. 1993); Earnest v. Lowentritt, 690 F.2d 1198, 1203 (5th Cir. 1982). Nor does the Act effect a waiver of sovereign immunity. See Muirhead v. Mecham, 427 6 7 F.3d 14, 18 (1st Cir. 2005). Inasmuch as the Declaratory Judgment Act does not provide a basis 8 for a cause of action herein, Montgomery's claims against DoD must be dismissed. 9 Montgomery's claims against DoD also are defective because, as he has acknowledged, 10 he is bound by the terms of the Nondisclosure Agreement he executed with DoD. Under its 11 terms, Montgomery agreed not to make any unauthorized disclosures of classified information. Exhibit 1. Montgomery also stated that he understood that the classified information to which he 12 13 gained access was owned and controlled by the United States government. *Id.* In other words, 14 the agreement prohibits Montgomery from disclosing classified information absent authorization 15 from the United States government. Such authorization has not been obtained and, thus, Montgomery cannot, under the agreement, disclose classified information. 16 Moreover, as the agreement expressly states, only the United States government –not this 17 18 Court – can provide Montgomery with the authorization he seeks. The authority "to classify and 19 control access to information bearing on national security" is constitutionally vested in the 20 President as head of the Executive Branch and Commander in Chief. See Department of the Navy v. Egan, 484 U.S. 518, 527 (1988). Concomitantly, it is "the responsibility of [the 21 Executive, not that of the judiciary, to weigh the variety of complex and subtle factors in 22 23 determining whether" to disclose classified information. Central Intelligence Agency v. Sims, 471 U.S. 159, 180 (1985). Accord Fitzgibbon v. Central Intelligence Agency, 911 F.2d 755, 766 24 25 (D.C. Cir. 1990) (impermissible for trial court to "perform[] its own calculus as to whether or not harm to the national security . . . would result from disclosure" of national security information); 26 27 Guillot v. Garrett, 970 F.2d 1320, 1324 (4th Cir. 1992) (the President has "exclusive

28

### Case 3:06-cv-00145-PMP-VPC Document 39 Filed 06/21/06 Page 6 of 8

1	constitutional authority over access to national security information"); <u>Dorfmont v. Brown</u> , 913
2	F.2d 1399, 1405 (9th Cir. 1990) (Kozinski, J., concurring) ("Under the Constitution, the
3	President has unreviewable discretion over security decisions made pursuant to his powers as
4	chief executive and Commander-in-Chief."), cert. denied, 499 U.S. 905 (1991). Therefore, the
5	district court lacks authority to rewrite the terms of the Nondisclosure Agreement Montgomery
6	signed, to substitute its assessment of harm for that of the Executive Branch, and to require the
7	United States government to permit Montgomery to disclose classified information.
8	CONCLUSION
9	For the foregoing reasons, the Department of Defense's motion to dismiss should be
10	granted.
11	DATED: June 21, 2006
12	Respectfully submitted,
13	PETER D. KEISLER Assistant Attorney General
14	DANIEL G. BOGDEN
15	United States Attorney District of Nevada
16	GREG ADDINGTON
17	Assistant United States Attorney Nevada Bar 6875
18	100 West Liberty, Suite 600 Reno, Nevada 89501
19	VINCENT M. GARVEY
20	Deputy Branch Director
21	/ / C 1 // D W 11
22	/s/ Carlotta P. Wells CARLOTTA P. WELLS
23	Senior Trial Counsel Federal Programs Branch Civil Division Branch
24	Civil Division - Room 7150 U.S. Department of Justice
25	20 Massachusetts Ave., NW P.O. Box 883 Washington, D.C. 20044
26	Washington, D.C. 20044
27	Counsel for Counter-Defendant, United States Department of Defense
28	

### Case 3:06-cv-00145-PMP-VPC Document 39 Filed 06/21/06 Page 7 of 8

1	<u>IT IS SO ORDERED</u>
2	Date:, 2006 UNITED STATES DISTRICT JUDGE
3	CERTIFICATE OF SERVICE
4	
5	I hereby certify that I am an employee in the office of the United States Department of
6	Justice, Civil Division in Washington DC and I am of such age and discretion as to be competent
7	to serve papers. On June 21, 2006, I served copies of the Department of Defense's Notice of
8	Motion and Motion to Dismiss, with the accompanying Memorandum of Points and Authorities,
9	by placing said copies in postpaid envelopes addressed to the persons named below at the places
10	and addresses stated below and by depositing said envelopes and contents in the United States
	mail at the United States Department of Justice, 20 Massachusetts Avenue, Washington D. C.
11	20001.
12	
13	Ronald J. Logar, Esq.
14	Eric A. Pulver, Esq. LAW OFFICES OF LOGAR & PULVER, PC
15	255 S. Arlington Avenue, Suite A Reno, NV 89501
16	Michael J. Flynn, Esq.
17	Philip H. Stillman, Esq. FLYNN & STILLMAN
18	224 Birmingham Drive, Suite 1A4 Cardiff, CA 92007
19	
20	Stephen J. Peek, Esq. Jerry M. Snyder, Esq.
21	HALE LANE PEEK DENNISON AND HOWARD 5441 Kietzke Lane, Second Floor
22	Reno, NV 89511
23	
24	
25	
26	
27	
28	
40	

## Case 3:06-cv-00145-PMP-VPC Document 39 Filed 06/21/06 Page 8 of 8 David A. Jakopin, Esq. Jonathan D. Butler, Esq. PILLSBURY WINTHROP SHAW PITTMAN, L.L.P. 2475 Hanover Street Palo Alto, CA 94304-1114 /s/ Carlotta P. Wells Carlotta P. Wells

Senior Trial Counsel Federal Programs Branch, Civil Division United States Department of Justice 

-8-