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## St. Louis Milk Problems With <br> Suggested Solutions



University of Illinois Agricultural Experiment Station Bulletin 412

## Acknowledgment

For the willingness with which various organizations and agencies in the St. Louis milk-producing and sales area have supplied information essential to this study, the author expresses his sincere appreciation. Producers' associations, distributors, consumers' organizations, condenseries, and milk haulers have given the study their hearty support.

A substantial part of the funds used in financing the project was supplied by the St. Louis Milk Market Administration thru the interest of the Administrator, Mr. Fred L. Shipley, who realized the need for facts as a basis for market decisions. In accepting these funds the University adhered to its established policy of reserving the right to publish the findings in a thoroly impartial manner thru such channels as it might choose.

It is hoped that this report of milk-producing and marketing conditions in the St. Louis area will help to give all those interested a clearer understanding of the economic problems involved in placing so important a commodity before the consumers of the area and will assist them in working out just solutions.

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# St. Louis Milk Problems, With Suggested Solutions 

By R. W. Bartlett, Assistant Chief in Agricultural Economics ${ }^{1}$

THE ST. LOUIS milk sales area has experienced rapid increases in population during the past thirty-five years. Confined to a city of 605,000 in 1900, the area (Fig. 1) now includes approximately 1.3 million people, or almost twice the earlier number.

Coincident with the rapid growth in the size of this market has occurred a concentration of the business of distributing milk in the hands of relatively few dealers, an expansion of the milkshed (Fig. 2) accompanied with increasing dissatisfaction among producers because of prices paid them for their milk and dissatisfaction among consumers because of the quality and cost of the milk delivered to their doors. Producer dissatisfaction has resulted in numerous "strikes." Consumer dissatisfaction has recently been evidenced by the development of consumer organizations with various objectives, including that of improving the quality of the milk sold in the area.

Concerted effort to improve milk-marketing conditions in this area culminated in the adoption, on November 25, 1933, of a federal milk marketing agreement approved by the Agricultural Adjustment Administration under the authority of the Secretary of Agriculture, and a federal milk license, which became effective March 2, 1934.

The purposes and powers of the license are broad in nature. Each of its provisions is capable of interpretations and applications vitally affecting all groups-producers, distributors, and consumers-interested in the milk industry. It is therefore important that the policies developed under this license shall be mutually beneficial and shall tend to promote harmonious solutions of the problems that arise from time to time. It was in order to have a factual basis on which desirable policies might be determined that the Milk Market Administrator arranged for the study reported in this bulletin.

No attempt has been made by the author to formulate sure remedies for all the problems that confront the dairy industry in this area. The aim has been first to present the facts bearing on the situation and then to offer suggestions that may help to solve some of the more vexing problems in this market.

[^1]

Fig. 1.-The St. Louis Milk Sales Area as Defined by Federal Milk License, November, 1934

The St. Louis milk sales area is shown within the heavy black lines. It includes approximately 832 square miles and 1.3 million people, of which about 400,000 are outside the 26 Census districts of the city.

## PRESENT MILK CONSUMPTION IN ST. LOUIS

## Daily Per-Capita Consumption

The daily per-capita consumption of milk at St. Louis in May, 1934, was the lowest of the 14 largest cities in the United States, all these cities having populations of more than 500,000 (see cover illustration and Table 1).

The people of Boston had the highest per-capita consumption, a daily average of more than $3 / 4$ (.77) pint; whereas in St. Louis the average daily consumption was .42 pint. St. Louis consumption was only one-third the amount recommended by nutrition authorities and only about half the amount generally considered as the minimum for


Fig. 2.-Volumes of Milk Produced in the St. Louis Milkshed From June, 1933, to May, 1934
The four counties producing the greatest volumes of milk for the St. Louis market are Madison, St. Clair, Clinton, and Washington-all in Hllinois. Approximately 417 million pounds of milk were produced during the above period, of which 64 percent was produced by members of the Sanitary Milk Producers.
the maintenance of good health. Even the per-capita consumption in Boston was considerably below the latter standard.

The consumption of milk in the different Census districts of St . Louis (Fig. 3) varied even more widely than among the 14 largest cities. ${ }^{1}$ In Districts 14 and 16 it averaged nearly $3 / 5$ pint per person per day; whereas in District 21 it was less than $1 / 5$ pint. In eleven districts it was higher than the average for the area; whereas in thirteen districts it was lower than the average. Districts 1 and 8 had

[^2]Table 1.-Daily Consumption of Milk in the 14 Largest Milk Sales Areas in the United States, All Having Populations of More Than

500,000, May, $^{2} 1934^{a}$

| Area | Amount of milk sold daily | Population of area | Daily consumption of milk per person |
| :---: | :---: | :---: | :---: |
|  | thousands of pints |  | pint |
| Boston. | 1574.5 | 2052000 | . 767 |
| Minneapolis (1933) | 372.2 | 516000 | . 721 |
| New York. | 7173.9 | 10275400 | . 698 |
| Los Angeles (June, 1934) | 1163.9 | 2485000 | . 650 |
| Cleveland. | 880.2 | 1385400 | . 635 |
| Philadelphia. | 1594.4 | 2674100 | . 596 |
| Pittsburgh. | 802.0 | 1400800 | . 573 |
| Chicago.. | 2674.4 | 4952700 | . 540 |
| Detroit. | 1161.7 | 2174000 | . 534 |
| San Francisco (1932) | 339.4 | 645700 | . 526 |
| Buffalo........... | 282.6 | - 586300 | . 482 |
| Baltimore (Jan.-June, 1934) | 448.0 | ${ }^{1} 5047500$ | . 428 |
| St. Louis. . . . . . . . . . . . . . | 551.7 | 1303100 | . 423 |

-For more detailed data, see Appendix, Tables 18 and 19, pages 161 and 162.


Fig. 3.-Daily Consumption of Milk fer Person in the Different Census Districts of the City of St. Louis, 1934
In Districts 14 and 16, where family incomes are relatively high (see Fig. 6), the daily consumption of milk per person averaged nearly three times as much as in District 21, where incomes are low. The average consumption in the entire sales area was $2 / 5$ (.42) pint per person daily.
the same per-capita consumption as the average for the entire area, .42 pint per day.

The information on per-capita consumption given above was obtained from replies to a questionnaire answered by 8,136 housewives in St. Louis. Every family on at least one street in each district and other families scattered thru the district were interviewed (Fig. 4).

## Benefits From Larger Consumption

The per-capita consumption of milk is coming to be recognized by leaders in the whole-milk ${ }^{1}$ industry as one of the best standards for measuring the efficiency of the industry. A high per-capita consumption of high-quality milk would benefit consumers, producers, and distributors alike.

From a health standpoint a quart of milk a day for children and a pint for adults is recommended by nutrition authorities ${ }^{2}$ as highly desirable. On a weighted basis this is equivalent to about $11 / 3$ pints daily per person; yet the average daily consumption of milk in the United States is less than half this amount, and in many markets, including St. Louis, it is not more than one-third. Hence from the viewpoint of consumers, increased per-capita consumption of milk in the St. Louis area is of material importance.

To farmers, increased per-capita consumption of milk means higher gross incomes, for milk utilized in fluid form commands a higher price than that utilized as cream or manufactured into other products. If the per-capita consumption of milk in the St. Louis sales area were increased to the Boston rate, producers in the St. Louis milkshed would benefit to the extent of about $\$ 1,300,000$ a year. ${ }^{3}$ This would mean an average increase of about $\$ 125$ a year to each producer. Since the present whole-milk demand in this market is only about half the total production in this dairy district, such an increase in whole-milk sales could be supplied largely by dairymen now in the market.

Other increases that might be expected to occur in the income of producers in the St. Louis milkshed as the result of certain increases in per-capita consumption are shown in Fig. 5.

Milk dealers in the St. Louis area would benefit by a substantial increase in milk consumption if the increased sales were to be handled

[^3]
$$
\text { Fig. 4.-Map of Milk Consumption Survey in St. Louis, } 1934
$$
by the present number of distributors, for very little additional equipment would be needed in order to handle the larger volume, and unit operating costs would consequently be reduced.



Fig. 5.-How Farmers in the St. Louis Milkshed Would Benefit by Certain Proportional Increases in Milk Consumption in the St. Louis Sales Area
If the per-capita consumption of milk in St. Louis were increased to that of Boston, fluid-milk sales would be increased about 83 percent. Such an increase would bring producers about $\$ 1,300,000$ more income annually, or an average of about $\$ 125$ to each producer. Even smaller increases would have marked effect on producer income.

## CAUSES OF LOW MILK CONSUMPTION IN ST. LOUIS

## Low Family Incomes

The low per-capita consumption of milk in St. Louis is undoubtedly due basically to the large number of families having low incomes. On the basis of rentals reported in the 1930 Census and corrected to a 1934 basis, about one-third of the families had incomes averaging about $\$ 800$ a year, another third about $\$ 1,600$ a year, and the remainder about $\$ 3,650$ a year (Table 2). The average family income in each of the St. Louis Census districts is shown in Fig. 6. The lowest was $\$ 999$ in District 25 and the highest $\$ 3,255$ in District 5.

Table 2.-Number of Families Paying Rentals Indicated, and Average Incomes of Certain Income-Groups, St. Louis, 1930 and 1934

| Monthly rentals ${ }^{\text {a }}$ | Mid-point of monthly rental | Yearly average |  | Number of families 1930a | Weighted average income |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Rental | Income ${ }^{\text {b }}$ |  | 1930 | 1934* |
| Group 1 |  |  |  |  |  |  |
| Under $\$ 10.0$ | \$ 7.50 | \$ 90 | \$ 360 | 4144 | $\ldots$ | $\ldots$ |
| \$10-14.9.. | 12.50 | 150 | 600 | 12375 | ..... |  |
| \$15-19.9............ | 17.50 25.00 | 210 300 | 840 1200 | 18897 36597 | ..... |  |
| \$20-29.9 ${ }_{\text {Total and average. }}$ | 25.00 | 300 | 1200 | $\begin{array}{ll}36 & 597 \\ 72 & 013\end{array}$ | \$ 954 | \$ 814 |
| Group 2 $\$ 30-49.9 \text {. }$ | \$40.00 | \$ 480 | \$1 920 | 64537 | \$1920 | $\$ 1638$ |
| Group 3 |  |  |  |  |  |  |
| \$50-74.9.. | \$ 62.50 | \$ 750 | \$ 3000 | 38813 | $\ldots$ | $\ldots$ |
| \$75-99.9.. | 87.50 | 1050 | 4200 | 15777 | ..... |  |
| \$100-149.9. | 125.00 | 15 1 2 2 100 | 6000 8400 | 11642 3600 |  |  |
| \$150-199.9 . . . . . . . . | 175.00 225.00 | 2100 2700 | 8400 10800 | 3600 2582 |  |  |
| \$200 and over........ | 225.00 |  |  | 72414 | \$4 290 | \$3 695 |

a. b. For footnotes giving sources of data, see page 181, Appendix.


Fig. 6.-Family Incomes in the Different Census Districts of St. Louis, 1934
The income in the district with the lowest average was less than one-third as large as the income in the two districts with the highest averages.

The effect of low incomes on milk consumption in St. Louis is shown in summarized form in Table 3. In those districts in which family incomes averaged less than $\$ 1,600$ a year, daily milk consumption averaged $1 / 3$ (.33) pint per person; whereas in districts in which incomes averaged $\$ 2,400$ a year or more, milk consumption averaged more than $1 / 2$ (.52) pint per person daily.

Table 3.-Per-Capita Consumption of Milk by Income-Groups, St. Louls, 1934

| Income per yeara |
| :--- |

${ }^{2}$ See Table 20, page 163, Appendix.
The relationship between incomes and milk consumption, district by district, is shown graphically in Fig. 7. In District 23, where the average annual income in 1934 was $\$ 1,396$, the average daily milk consumption was about one-third (.36) pint per person; whereas in Districts 14 and 16 , where family incomes averaged $\$ 2,918$ and $\$ 2,568$ respectively, the daily per-capita consumption was .56 pint per person.

Thus milk consumption is shown to be very directly influenced by amount of family income.

## Other Foods Relatively Cheaper Than Whole Milk

The retail price of a quart of whole milk delivered to consumers, declined from 13 cents in November, 1930, to 10 cents in March, 1932, and then advanced to 11 cents in December, 1933, at which figure it has remained until the present time (January, 1935) (Table 4).

Measured by the relationship existing between retail prices of fluid milk during the five years 1925-1929 and the prices of 42 commonly used foods, the prices for milk during 1930-1934 were high, the index price of "all foods" ${ }^{1}$ declining about 30 percent $^{2}$ whereas if the retail

[^4]

Fig. 7.-Milk Consumption per Person and Average Family Income in the Various Census Districts of St. Louis, 1934
The numbers in the body of the chart indicate Census districts. In the districts where family incomes are low, at the left of the graph, less milk is consumed than in the districts where family incomes are high. As incomes increase, milk consumption increases. Districts consisting of more than 35 percent Negro population are not included above because much less milk is used by Negroes than whites even when on the same income-level.

Table 4.-Changes in Retail Delivered Price of Milk in St. Louis, 1925-1934a

| Time | Cents per quart | $\begin{gathered} \text { Price index } \\ (1925-27=100) \end{gathered}$ |
| :---: | :---: | :---: |
| January, 1925, to November, 1930 | 13 | 100.0 |
| December, 1930, to August, 1931 | 12 | 92.3 |
| September, 1931, to February, 1932 | 11 | 84.6 |
| March, 1932, to November, 1933. | 10 | 76.9 |
| December, 1933, to January, 1935 | 11 | 84.6 |

-From U. S. Department of Agriculture Yearbooks and U. S. Bureau of Agricultural Economics fluid-milk reports.
price of milk had declined similarly it would have been 2 cents a quart lower in 1933 and 1934 than it actually was ${ }^{3}$ (Fig. 8).
${ }^{3}$ In the winter of 1932 and up to June, 1933, distributors offered for sale a low-test milk at prices 2 cents a quart under the usual retail milk prices in order to compete with the substandard milk offered by peddlers. About 20 percent of Class I milk during this period was sold at these prices. Thus while the sale of this substandard milk had some effect upon the total sales of milk, it was of no great significance to the market as a whole because of the short period during which it was sold and the relatively small volume that was sold.

This discrepancy between the retail price of milk and of competing foods at a time when consumers' incomes were very low was another basic factor causing low consumption of milk in this city.


Fig. 8.-Changes in Retail Prices of Mile and of "All Foods" in St. Louis, by Months, 1925-1934

Since 1930 the retail price of milk in St. Louis has been high in relation to prices of other foods. If it had changed in the same proportion as the average retail price of "all foods" ( 42 commonly used foods) it would have been 2 cents a quart lower in 1933 and the early part of 1934 than it was.

The relative position of fresh-milk prices during the first eight months of 1934 in relation to the prices of 15 other commonly used foods is shown in Fig. 9. The retail price of fluid milk stood next to the highest in this list of foods, compared with the prices of the same foods in 1925-1927. Foods that stood at prices relatively higher than the average of "all foods" were, in the order named, canned peas, fresh milk, round steak, canned tomatoes, bread, cabbage, sugar, and pork chops. Foods that stood at relatively lower prices were evaporated milk, oranges, corn, eggs, potatoes, butter, coffee, and oleomargarine.

A general rise in prices of foods in the late summer of 1934, without a corresponding increase occurring in the retail price of milk, has
somewhat narrowed the discrepancy between milk and other foods, milk dropping to fifth place on the list.

## Evaporated Milk an Effective Competitor

Evaporated milk, one of the principal direct competitors of whole milk, has held a relative price advantage at St. Louis during recent years. Compared with the average prices of these commodities in 1925-


Fig. 9.-Retail Price Indexes of Sixteen Commonly Used Foods, in St. Louis, January to August, 1934, and August 28, 1934
Out of a series of 16 foods in common use, milk during the eight months January to August, 1934, held closer to 1925-1927 price-levels than any of the others, with the exception of one. When consumer incomes are greatly reduced, consumers will naturally buy the foods whose prices have declined most.

1927, the retail price of evaporated milk at this center from 1931 to 1934 averaged only 80 percent as high as the retail price of whole milk (Fig. 10).

Stated in another way, the retail price of a quart of whole milk in 1927 was 3 cents higher than the retail price of a $141 / 2$-ounce can of evaporated milk. ${ }^{1}$ By 1932 this difference had increased to 4 cents and in 1934 to $41 / 2$ cents (Fig. 11).

While no data are available showing the consumption of evaporated milk in St. Louis, if the same tendency has existed there as has existed

[^5]

Fig. 10.-Changes in Average Retail Prices of Whole and Evaforated Milk in St. Louis, by Months, 1925-1934
From 1931 to 1934 the retail price of whole milk in St. Louis was high compared with the retail price of evaporated milk.


Fig. 11.-Amounts by Which the Retail Quart Price of Whole Milk Exceeved the Average Retall Price of a $141 / 2$-Ounce Can of Evarorated Milk, in St. Louis, by Months, 1925-1934
In 1927 the retail price of a quart of whole milk averaged 3 cents higher than the retail price of a $141 / 2$-ounce can of evaporated milk. During the greater part of 1934 the price of a quart of whole milk was $41 / 2$ cents or more above the price of evaporated milk. (The price of a 16 -ounce can of evaporated milk, commonly sold until December, 1931, was converted to the equivalent of a $141 / 2$ ounce can by multiplying it by .90625 .)
in 15 other cities, the wide price differential that has prevailed between evaporated milk and retail quarts of whole milk has led to a marked
increase in the consumption of evaporated milk and has been one of the causes of low whole-milk consumption in this city.

The relation between the per-capita consumption of evaporated milk in 15 cities of the United States and the differential between whole-milk prices and evaporated-milk prices is shown in Table 5 and Fig. 12. It will be noted from the table that in Minneapolis, where

Table 5.-Evaporated Milk Consumption in 15 Cities in May, 1934, and Amount by Which the Price of Fluid Milk Exceeded the Price of Evaporated Milk From June, 1932, to May, 1934
(Data on consumption obtained by Consumers' Council of the Agricultural Adjustment Administration ${ }^{\mathrm{a}}$ )

| City | Per-capita consumption of evaporated milk May, 1934 | Amount by which retail quart price of fluid milk exceeded price per can of evaporated milk, <br> June, 1932-May, 1934 |
| :---: | :---: | :---: |
|  | lbs. | cents |
| Minneapolis. | 10.2 | . 72 |
| Providence.. | 12.0 | 5.79 |
| Washington, D. C. | 14.2 | 6.25 |
| Cincinnati. | 14.8 | 3.65 |
| Chicago. | 15.2 | 3.30 |
| Philadelphia | 16.1 | 3.30 |
| Pittsburgh.. | 16.1 | 3.70 |
| Boston. | 17.5 | 4.25 |
| Kansas City, Missouri | 18.4 | 3.13 |
| Atlanta.............. | 19.1 | 4.99 |
| Baltimore.... | 19.2 20.1 | 4.38 4.67 |
| Lortland, Oregon | 21.0 | 3.72 |
| San Francisco... | 23.2 | 5.62 |
| Seattle...... | 24.0 | 3.58 |

[^6]there was a price differential of less than one (.72) cent, the annual per-capita consumption of evaporated milk was only 10.2 pounds. At San Francisco, where there was a price differential of 5.62 cents, the annual per-capita consumption was 23.2 pounds. While the data given here do not show an absolutely consistent relationship between price differentials and the consumption of these two forms of milk-other factors evidently being active-when the per-capita consumption of evaporated milk in all these 15 cities is plotted on the same chart as the price differentials (Fig. 12) it becomes evident that the per-capita consumption of evaporated milk tends to increase when the retail price of whole milk is high in relation to the price of evaporated milk.


Fig. 12.-Evaporated Milk Consumption Tends to Increase as the Price Differential Between Fluid Milk and Evaporated Milk Increases
If the same tendency has existed in St. Louis as has existed in the above cities, the difference that has prevailed between the retail price of a quart of fluid milk and of an equivalent amount of evaporated milk has been one of the causes of low fluid-milk consumption in this city.

Incidentally evaporated milk is a more forceful competitor of whole milk in St. Louis than in Chicago because the retail price of evaporated milk is usually relatively lower in St. Louis than in Chicago (Fig. 13). The price differential in St. Louis in 1932 was .8 cent per can less than at Chicago, and in 1933 it was .6 cent less.

## Hot Summers and Lack of Refrigeration Discourage Use of Fresh Milk

High average temperatures, combined with lack of refrigeration by about 40 percent of the families in the St. Louis milk sales area, constitute another basic factor in the low consumption of fluid milk in this area.

Of the 14 largest cities in the United States, St. Louis has the highest average summer temperature. For the sixty-four years from 1870 to 1933 the temperature at this point during June, July, and August averaged 77.2 Fahrenheit (Fig. 14). This was about 7 degrees higher than at Chicago and more than 18 degrees higher than at San Francisco.


Fig. 13.-Average Retail Price of $141 / 2$-Ounce Can of Evaporated Milk in Chicago and St. Louis, by Months, 1925-1934
The retail price of evaporated milk at St . Louis has usually been lower than at Chicago. That is why evaporated milk is a more forceful competitor of whole milk in St. Louis than it is in Chicago.


Fig. 14.-Average Temperatures of 14 Cities in the United States in June, July, and August, 1874-1933
The summer temperature at St. Louis has been the highest of the 14 largest cities in the United States. For the sixty years from 1874 to 1933 it averaged $77.2^{\circ} \mathrm{F}$. This was nearly 7 degrees higher than the temperature at Chicago and more than 18 degrees higher than at San Francisco.

Because of these excessively high summer temperatures, refrigeration is necessary if milk is to be kept sweet. The fact that so many families in St. Louis and St. Louis county have no refrigeration (Table

6 ) is probably the most important reason why almost a third (31.3 percent) of the families included in this survey stated that they did not buy fresh milk daily (Fig. 15).

Table 6.-Refrigerating Facilities of Families in St. Louis and St. Louis County, 1934, and in the United States, 1933a


-Sources of data are given on page 181, Appendix.


Fig. 15.-Proportions of Families in St. Louis That Had No Refrigeration and Used No Milk Regularly in 1934
The fact that nearly 40 percent of the families in St. Louis have no refrigeration partially explains why about a third of them do not buy fresh milk regularly. Extremely high summer temperatures make refrigeration a necessity in keeping milk sweet.

## Nationality Not a Major Cause of Low Milk Consumption in St. Louis

Whether the low per-capita consumption of milk in St. Louis is caused, to any important extent, by the origin of the St. Louis people with respect to race or nationality, can be determined fairly accurately on the basis of a study made in Boston in 1930. The amount of milk which would have been used in St. Louis had the various racial and national groups there used as much milk as the same groups did in Boston is shown in Table 7. On the Boston basis, St. Louis consump-
tion would have been .74 pint daily per person in 1934-nearly twice the actual consumption and only $31 / 2$ percent less than the per-capita consumption in Boston. Since three-fourths of the St. Louis people are in the high-consumption nationality groups and only one-fourth

Table 7.-Theoretical Consumption of Milk in St. Louis in 1934 If the Various Nationalities in St. Louis Had Consumed the Same Amounts of Milk as Those in Boston

| Nationality | Number of individuals in St. Louis ${ }^{\text {a }}$ | Daily percapita consumption in Boston ${ }^{\text {b }}$ | Theoretical daily consumption of milk in St. Louis |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  | Total | Per capita |
|  |  | pint | pints | pint |
| Irish.. | 31873 | . 848 | 27028 | .... |
| German. | 131873 | . 825 | 108795 | .... |
| Native white....... ${ }^{\text {a }}$ | 438592 | . $800^{\circ}$ | 350874 | .... |
| English, Scotch, and Welsh | 14663 466 | . 771 | 11305 | .... |
| Canadian....... | 4466 | . 720 | 3216 | . . . |
| Miscellaneous. | 82096 | . 716 | 58731 |  |
| Italian. | 23817 9350 | . 488 | ${ }_{1}^{11} 623$ |  |
| $\begin{array}{r} \text { Negro. } \\ \text { All. } \end{array}$ | 93580 821960 | . 387 | 36215 607837 | . 740 |

[^7]in the low-consumption groups, it is evident that the national or racial origin of the St. Louis people is not a major factor in the low percapita consumption in that city.

## HOW ST. LOUIS MILK SALES MIGHT BE INCREASED

## Greater Per-Capita Consumption

Until recently a fairly rapid increase in the population of the United States has made possible an expansion of markets for milk and other dairy products without any increase in per-capita consumption. In late years, however, the rate of population increase in the United States has been declining, and it is not unlikely that within the next thirty years population will become stationary. ${ }^{1}$

[^8]'The population in the St. Louis milk-sales area increased approximately 20 percent between 1920 and 1930, advancing from 1,061,000 to $1,276,000$ people. This was an average annual increase of 2 percent. The present rate of increase in the United States as a whole is less than 1 (.9) percent annually. Assuming the same rate of increase in St. Louis as in the United States as a whole, St. Louis would add to its population yearly about ten thousand people.

As previously stated by the writer, "The fact that population is increasing at a declining rate intensifies the problem of bringing about any marked increase in total sales of market milk. Problems of local milk distribution increase when the rate of increase in population declines, since it is less easy for either old or new distributors to find expanding outlets for their products." ${ }^{1}$

Considering the foregoing facts, the chief opportunities for producers and dealers in the St. Louis dairy district to increase milk sales would seem to lie, not in serving a new or increasing population, but rather in stimulating a larger consumption of milk per capita among those now living in this sales area. An increase of less than onehundredth pint per person daily would be equivalent, in its effect on the milk industry, to a 2 -percent annual increase in population.

## Adoption of Lower Prices for Store Milk

It has been shown (pages 99 to 109) that the low per-capita consumption of milk at St. Louis is attributable to two principal causes: (1) low incomes of consumers, combined with relatively high prices of milk compared with prices of competing foods; and (2) the extreme heat at St. Louis during the summer, combined with lack of refrigeration facilities in the homes of a large number of families in this area.

How to remove these factors that depress milk consumption is suggested by an analysis of store milk prices and sales in St. Louis and their comparison with prices and sales in other large cities, especially in Boston, where the per-capita consumption, as already shown, is the highest of any of the 14 largest cities in the United States.

In New York and Boston, where store sales have constituted an important part of the total sales of milk for a longer period than in any of the other large cities, per-capita sales have been higher than
${ }^{1}$ III. Agr. Exp. Sta. Bul. 397, p. 427.

[^9]in any other large market in the country (except Minneapolis-St.Paul ${ }^{1}$ ) for which sales data are available. The daily consumption of milk in New York from 1929 to 1932 was .778 pint per person, while at Boston from 1930 to 1932 it averaged .849 pint per person. ${ }^{2}$ In May, 1934, these two cities still ranked among the leading cities in per-capita sales of milk (Table 1).

The difference between store prices and prices of retail delivered milk in Boston from 1922 to 1925 usually exceeded $21 / 2$ cents a quart (Fig. 16), altho at times the cutting of the retail delivered price narrowed this to only one cent. In New York during the same period, the difference between the store price and the price of delivered milk was even wider than at Boston, because of the sale of bulk milk permitted in New York during this period. ${ }^{3}$


Fig. 16.-Difference Between Retail Wagon Prices of Milk and Store Prices in Boston, by Months, 1922-1933
In 1922 stores in Boston sold milk at an average of $31 / 2$ cents a quart below the wagon price. After ten years of competition between these two methods of sale, store prices, for the greater part of 1933, were still 2 cents a quart below wagon prices.

[^10]Thus carefully compiled evidence indicates that milk sold in stores at prices below wagon prices tends to result in a greater per-capita consumption.

The next question concerns the margin on which dealers can afford to sell milk to stores. Again we may look to Boston for information.

In Boston in 1934 wholesale milk prices quoted to stores averaged 9.0 cents a quart. This price represented 6.6 cents paid to producers and a gross margin for distributors of 2.4 cents to pay the costs of assembling, pasteurizing, bottling, and delivering to the stores. In St. Louis in 1934, altho the wholesale price of milk per quart quoted to stores averaged 8.9 cents, producers received only 4.5 cents a quart. ${ }^{1}$ Thus the distributors' gross handling margin in St. Louis averaged 4.4 cents, or 2 cents more than in Boston during the same period.

The store price of milk to consumers in St. Louis during the past year (1934) has been quoted each month at 10 or 11 cents a quart. If St. Louis distributors had operated on the same margin as Boston distributors, St. Louis consumers willing to buy milk at stores could have bought it at 2 cents a quart less than they did. A 2-cent reduction in the price of milk sold thru stores, if widely advertised, would doubtless have been reflected in a markedly increased volume of sales, for it would have opened up a better market among families with low incomes (who are in general the same families that lack refrigeration and who would therefore be interested in utilizing store facilities by buying milk closer to the time of its use), and it would have encouraged families with medium-sized incomes to increase their daily purchases of milk.

## Enlargement of Educational Program

The second recommendation for promoting sales of milk in the St. Louis sales area-that of an enlarged educational program-may be divided into two parts: an intensive current program, and a longtime program.

The current program should include the placing of educational material before St. Louis consumers in such a way as to popularize the use of milk in locations where the greatest increases in consumption can be obtained at the lowest cost. The types of displays or presentations will vary with different localities, and in their initial stages will necessarily be experimental. Consequently results from this type of program should be measured frequently.

[^11]The long-time program should incorporate the plans at present sponsored by the Dairy Commission of St. Louis (formerly Dairy Council). This program has already been established on a working basis and could well be expanded to cover the entire St. Louis sales area.

Improved business conditions, in themselves, can hardly be depended upon to increase milk consumption in the St. Louis area, for even in the fairly prosperous year of 1930 more than two-thirds of the families in this area had average incomes of only $\$ 117$ a month. The need obviously is to establish prices for milk that will bring this commodity within the reach of the mass of consumers, who have and probably will continue to have low incomes.

## Districts Most Favorable for Store Sales

Successful distribution of milk thru stores is dependent usually upon the following factors:

1. A high concentration of people within a restricted area.
2. Average family incomes higher than the subsistence level but lower than the luxury level.
3. A population of nationality or racial origin accustomed to a fairly extensive use of milk.

Assuming that store sales are to be encouraged in St. Louis, the next question is in what districts attempts to increase such sales would probably prove most successful.

Other things being equal, promotion of store sales is likely to be most successful in areas having a population of 20,000 or more people per square mile. The first thirteen districts shown in Fig. 17 meet this requirement: Nos. 6, 10, 11, 12, 16, 17, 19-24, and 26.

Of the above districts, Nos. 20, 21, 22, 23, and 26 would be excluded from consideration because of the large number of families with incomes below the subsistence level (Fig. 6, page 100). In these districts the average income was less than $\$ 1,500$ a year; which means that the majority of the families had incomes much lower than $\$ 1,500$. District 11 would be excluded because of the high proportion of Negroes, who have been shown by several studies to consume less milk than whites even when on the same income-level. Districts $18,21,22$, and 25 would also be excluded for the same reason were they not already excluded because of low incomes or low population density, all these districts having less than 80 percent white population.

This leaves Districts $6,10.12,16,17,19$, and 24 as those in which
store sales of milk could, theoretically at least, be most successfully promoted. Among these districts the one having the largest number of families in the middle-income group is No. 6 , followed by $10,16,17$, 24,19 , and 12 in the order named. This item is of interest since it is


Fig. 17.-Density of Population in the Various St. Louis Census Districts, 1930
A relatively dense population is needed for the successful promotion of retail milk sales thru stores. The first 13 districts shown above have more than 20,000 people per square mile. Six of these districts would be excluded from consideration, however, either because of low incomes or because of the high proportion of Negroes, who are not so favorable to the use of milk as whites. The seven districts that are starred are the ones most susceptible to increased milk consumption thru store sales.
among the families in this income-range that the greatest interest seems to be shown in increasing milk consumption and in effecting savings by purchasing milk thru stores.

From another point of view also these districts appear to be favorable territories for the expansion of store sales of milk. There are few relief cases here in comparison with the average for the city (Fig. 18). In May, 1934, only 6 percent of the families in these districts were on relief, whereas in St. Louis as a whole 16 percent were on relief. This
is another indication that the majority of the families in these districts have incomes above the subsistence level.

In certain parts of the 19 districts not listed above, it is likely that concentrated efforts to increase milk consumption thru store sales would be as effective as in the selected districts. If special efforts are made in selected acreas to promote sales of milk, the results should be


Fig. 18.-Map of the City of St. Louis Showing Proportion of Families on Relief in the Various Census Districts, May, 1934
In general the districts having the greatest density of population (Fig. 17) and the lowest average annual income (Fig. 6) had the greatest proportion of families on relief. In May, 1934, 75 percent of the families in District 21 were receiving public help. The average number of families on relief in all districts was 16.1 percent.
carefully measured, and if successful, similar measures used to increase sales in other districts.

Companies having stores scattered thruout the city may find it worth while to handle milk at all their stores, regardless of district, when little or no extra equipment is necessary for so doing. This is especially true when newspaper advertising is used for increasing milk consumption. Tho only a small volume may be handled in some stores in the less densely populated areas, the margin of profit should be sufficient to bear its proportionate part of the advertising cost and thereby reduce the company's unit cost for this purpose. The decision as to which stores can handle milk profitably must of course be made by the management of each store or company ; it was for the purpose of presenting the possibilities more clearly and of facilitating such decisions that this survey was made.

## WHY PRICES TO PRODUCERS DECLINED FROM

 1929 TO 1933Dairymen in the St. Louis dairy district experienced rapidly declining milk prices from 1929 to the early part of 1933. Many of these dairymen have asked why this decline occurred. Primarily it was a part of the general decline in price-levels (including the price of farm feeds) and in consumers' incomes. A secondary factor was the greater volume of milk that resulted from an increase in the number of dairy cows in this area and in the country at large.

## Downward Trend of General Price-Level

The close correlation between changes in the general price-level, the wholesale prices of farm foods, and the St. Louis fluid-milk prices during recent years is shown graphically in Figs. 19 and 20.


Fig. 19.-Changes in Wholesale Prices of All Commodities in the United States and in Other Countries, 1924 to 1934
The decline in the general price-level in 1929-1933 was world wide. Since early in 1933 the general price trend has been upward. It is reasonable to expect a continuation of this general upward movement in the United States until the forces of recovery now in operation have worked out their influence.

The rapid decline in the general price-level from 1929 to 1933 brought the price average of 784 commodities in the United States in February, 1933, to less than two-thirds of the 1929 average. This decline was world-wide, conditions in the United States corresponding very closely to those in England, Canada, Germany, France, Italy, Netherlands, Japan, and China-countries that take about 75 percent of the agricultural exports from the United States.

Food prices, as is always true, tended to follow closely the changes in the general price-level. And St. Louis fluid-milk prices to producers followed closely the prices of farm foods in general, altho remaining most of the time at a little higher level. It is always true that food prices tend to change as a group, tho prices of particular foods frequently do not change at the same rate as the group.


Fig. 20.-Index of Prices of Farm Foods in the United States, and a Twelve-Months' Moving Average of St. Louis FluidMilk Wholesale Prices, 1910 to 1934
When the general price-level declines or rises, food prices tend to follow these changes closely. Also, prices of different foods tend to change at the same time tho frequently they do not change at the same rate. A close correspondence between prices of farm foods in the United States and St. Louis fluid-milk prices is shown in this chart.

The outlook now seems to be for a general upward movement of prices in the United States during the next few years. The general level has risen considerably since the low point in July, 1932, having (in December, 1934) advanced 29 percent since that time. St. Louis milk prices were 89 percent higher in December, 1934, than in December, 1932, and they have advanced considerably faster than prices of farm foods in general, tho in the late summer and fall months of 1934 milk prices were only slightly higher than those for farm foods in general.

## Lower Prices for Feeds

Cheap feeds encourage heavy milk production. When feed is cheap in relation to milk, farmers feed their cows more liberally and they feed more cows if they can buy them at reasonable prices. Both these practices tend to produce an oversupply of milk, and consequently milk prices decline. When milk prices become too low in relation to feed
prices, farmers feed less grain, production drops, and prices after a time rise.

In the St. Louis dairy district during the ten years 1925 to 1934, 100 pounds of milk would purchase an average of 158 pounds of a standard dairy ration (Fig. 21). In 1932, when feed was exceedingly cheap, 100 pounds of milk would buy 198 pounds of the ration. As a result of advancing feed prices, 100 pounds of milk in 1934 would


Fig. 21.-Amount of a St. Louis Dairy Ration That 100 Pounds of Milk in the St. Louis Milkshed Would Buy Yearly, 1925-1934
In 1932, when feed was cheap, 100 pounds of milk in the St. Louis milkshed would buy 198 pounds of the dairy ration. In 1934 this amount of milk would buy only 120 pounds of the ration, or about four-fifths as much as for the above ten-year average. Low-priced feeds encourage heavy milk production, whereas high-priced feeds discourage it.
buy only 120 pounds of this ration, or about four-fifths as much as during the ten-year average. Monthly variations in the feed-purchasing power of milk during 1925-1934 are shown in Fig. 22. It will be noted that in September, 1934, 100 pounds of milk would buy only 111 pounds of the dairy ration or less than three-fourths of the ten-year average amount. The high hay and feed prices during the present winter (1934-35) are the result of the very low production of hay and feeds during the summer of 1934. These higher feed prices can be expected to result in a lower production of milk in the early part of 1935.

Changes in the farm prices of several products important in the St. Louis dairy district are shown in Table 8.


Fig. 22.-Amount of a St. Louis Dairy Ration That 100 Pounds of Milk Would Buy Monthly in the St. Louis Milkshed, 1925-1934
Milk prices have risen much more slowly during the past three years than have feed prices, with the result that the feed-purchasing power of milk has sharply declined. In the latter part of 1934, 100 pounds of milk would buy less feed than at any time since 1928.

Table 8.-Farm Prices for Selected Farm Products in the Illinois Part of the St. Louis Milkshed and for a Standard Dairy Ration

| Commodity | $\begin{aligned} & \text { Average } \\ & 1925-1929 \end{aligned}$ | Average in July, August, September |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | 1932 | 1934 | Percent change |
| Livestock and poultry products |  |  |  |  |
| Milk (cwt.) | \$1.95 | \$ 8.88 | \$1.41 | $+60.2$ |
| Butterfat (lb.) | . 395 | . 153 | . 22 | +40.1 |
| Egickens (doz.) | . 2165 | .123 .103 | . 15 | +22.0 +9.7 |
| Livestock |  |  |  |  |
| Milk cows (head). | 77.04 | 33.68 | 31.10 | $-7.7$ |
| Beef cattle (cwt.) | 8.56 | 5.22 | 4.87 | -6.7 |
| Hogs (cwt.) | 11.34 | 4.27 | 5.06 | +18.5 |
| Veal calves (cwt.) | 11.87 | 5.31 | 4.89 | -7.9 |
| Grains |  |  |  |  |
| Wheat (bu.) | 1.30 | . 40 | . 89 | +122.5 |
| Corn (bu.). | . 91 | . 22 | . 67 | $+204.5$ |
| Oats (bu.) | . 42 | . 14 | . 44 | +214.3 |
| Soybeans (bu.). | 2.15 | . 39 | 1.14 | +192.3 |
| Dairy ration (cwt.) | 1.44 | . 47 | 1.20 | +155.3 |
| Alfalfa hay (ton). | 16.64 | 7.40 | 15.80 | $+113.5$ |

## Decline in Consumers' Incomes

About 50 percent of the milk sold by producers in the St. Louis milkshed is manufactured into butter or is utilized in products sold on a butter-value basis; hence their market value is directly propor-
tional to the worth of the butter. Since the worth of this milk in turn influences the price of fluid milk ${ }^{1}$ sold in whole form to retail consumers, circumstances that influence the price of butter influence indirectly the price of whole milk.

This relation between butter prices and whole-milk prices is of interest at this point because data are available showing the course of factory payrolls (a good index of consumer incomes) and butter prices over the past few years (Fig. 23). The similar up-and-down


Fig. 23.-Changes in Price of 92-Score Butter in Chicago, and in Consumers' Incomes in the United States as Measured by Factory Payrolls, 1919 то 1934

Changes in consumers' incomes have had a strong influence on butter prices, as shown by the similar up-and-down swings of these items from 1919 to 1934. It is reasonable to expect that both factory payrolls and butter prices will move upward thru the next few years.
swings in factory payrolls and butter prices in the United States since 1919 indicate the strong influence that changes in the incomes of consumers have had on butter prices. Both the moderate decrease in payrolls in 1927, resulting from the business recession, and the severe decline in payrolls during the depression of 1929-1933 were accompanied by declining butter prices. The substantial increase in consumer incomes during the eigtheen months preceding September, 1934, as measured by factory payrolls, has been accompanied by a corresponding increase in butter prices.

[^12]It may be added that the general movement of both factory payrolls and butter prices is likely to continue upward during the next few years-a prospect that is of vital importance to milk producers in the St. Louis milkshed. This long-time upward swing should not be confused with temporary up-and-down fluctuations.


Fig. 24.-Changes in Cattle Prices as Influenced by Changes in Number of Cattle in the United States, 1873 to 1934
Cattle prices are characterized by well-defined cycles in which peaks usually occur every fourteen to sixteen years. The above chart shows these peaks occurring in 1885, 1899, 1915, and 1930. When numbers of cattle are high, total milk production is high and the purchasing power of cattle low. If history repeats itself, an upward movement in cattle prices may be expected during the next few years as the result of a decline in the number of cattle and in milk production.

## Increase in Number of Cattle

Cattle numbers and prices are characterized by well-defined cycles whose peaks usually come fourteen to sixteen years apart (Fig. 24). When numbers of cattle are high, prices of cattle are relatively low, and these low prices induce dairymen to acquire more cows for milk production. Thus a larger volume of milk becomes available for the market, which in turn depresses the price of milk, and producers begin to dispose of their less efficient cows.

An increase in the number of cattle, and consequently in the production of milk, is one of the economic forces that would have caused relatively lower butter and milk prices from 1931 to 1934 even had there been no general price decline. In January, 1934, the price of cattle compared with the price of other items reached its lowest point in nearly half a century.

Faced with an acute feed shortage in 1934, producers began to liquidate their milk cows in the summer and early fall. This movement is likely to continue; and if history repeats itself, an upward movement in cattle prices, accompanied by a decreasing volume of milk and increasing milk prices, may be expected during the next few years.

While the above remarks apply to the situation in the United States as a whole, the situation in the St. Louis milkshed is somewhat different. The number of heifers that will come into milking in the St. Louis milkshed during the next two years is materially larger proportionately than in the country as a whole, or for Illinois as a whole (Table 9) ; and for this reason an abundance of milk is in prospect

Table 9.-Dairy Cattle Population and Production of Milk in the St. Louis Milkshed, in Illinois, and in the United States, 1934

|  | St. Louis milkshed ${ }^{\circ}$ | Illinois ${ }^{\text {b }}$ | United States ${ }^{\text {b }}$ |
| :---: | :---: | :---: | :---: |
| Milk sold daily per cow milked, pounds Milk sold annually per cow, pounds . | $4161^{15}{ }^{\text {a }}$ | ....... | ........ |
| Number of animals per 10 farms |  |  |  |
| Milk cows................... | 73 | ...... | ...... |
| Dry cows... | 17 90 | ....... | ....... |
| Twotyear old heifers | 10 |  |  |
| Yearling heifers... | 13 | ..... | ...... |
| Heifer calves to be raised Total heifers. | 12 35 | ........ | ...... |
| Proportion of yearling and two-year old heifers to total number of cows. | 25.8\% | 17.9\% | 18.2\% |

[^13]in this area during this period. Relatively high milk production, combined with higher butterfat prices, which will be reflected in higher prices for whole milk, should cause substantial increases in the incomes of dairymen in the St. Louis milkshed during the next few years.

## Whole-Milk Prices Affected by Condensery Prices

During the past twenty-five years changes in the average net prices received by producers in the 41 - to 50 -mile zone from St. Louis and selling to the whole-milk market have corresponded closely to changes in condensery prices at Greenville during the same period (Fig. 25).


Fig. 25.-Prices for Whole Milk at St. Louis Country Plants and Condensery Prices at Greenville, Illinois, 1909 to 1934
Changes in whole-milk prices paid to producers in the St. Louis milkshed have corresponded closely to changes in condensery prices in this area. From 1930 to 1934 whole-milk prices were somewhat higher than condensery prices. Because of a probable upward movement in consumers' incomes and a lowered milk production, as the result of fewer cows, milk prices to St. Louis producers may be expected to move upward during the next few years.

Furthermore these changes in condensery and whole-milk prices have corresponded closely to changes in the general price-level during the past fifteen years (Fig. 19, page 117).

Judging from relationships existing in the past, producers in the country-plant areas of the St. Louis milkshed may expect to receive for whole milk an average price higher than the condensery price by about the amount that the unit cost of producing milk of the higher quality demanded for fluid sales in even quantities thruout the year, exceeds the costs of producing milk for condensery uses. With the enactment of more stringent quality requirements for whole milk, and the resulting increase in the cost of producing it, it is probable that whole-milk prices in the St. Louis milkshed will continue to exceed materially the condensery prices.

## THE BASIC-SURPLUS PRICE PLAN

During the past few years what is known as the "basic-surplus" price plan for paying producers for milk has spread rapidly within the United States. This plan was adopted by the organized producers in the St. Louis milkshed in October, 1930, and was continued until November 15, 1934, with the exception of five months in 1933, when a flat-price plan was in effect. During the last year in which the basic-surplus plan was in effect-November 25, 1933, to November 15, 1934 -it was applied to all producers in the milkshed. The plan was abandoned because organized produccrs, by a two-to-one vote indicated their preference for a weighted average price for milk (see page 147).

Under the basic-surplus plan differences between the average market value of milk marketed as whole milk (or "basic" milk) and of milk marketed as cream or manufactured products ("surplus" milk) are recognized in determining payments to producers for their milk. In other words, this plan distributes to producers the proceeds from the sale of milk at two or more prices, according to the potential market value of the milk contributed by each producer.

## Advantages in Open-Market Policy Under Plan

The basic-surplus plan may operate under either an open-market policy or a closed-market policy. Under an open-market policy there is no artificial restriction to the quantity of whole milk that each producer shall be permitted to market during any given year, nor as to how many producers may sell whole milk to a given market.

In contrast to the open-market policy, the closed-market policy restricts the volume of milk for which any producer may receive the base, or Class I, price to the volume which he produced in some previous period, or to some practical increase resulting from an increase in sales of milk.

From an economic standpoint the use of a closed base is both unsound and unwise, because, in the first place, it tends to penalize the more efficient to the benefit of the less efficient dairyman, particularly if it be extended over a period of years; and, second, because it is in essence a producer monopoly which is almost certain to be broken down eventually by outside milk coming into the market and disrupting the outlets of those trying to secure a privileged position.

The open-market policy was used in the operation of the basicsurplus plan in the St. Louis milkshed. Under it the volume of basic milk that each producer was entitled to market was subject to change
each year, and new producers, after a short probationary period, were able to sell milk to the market on a parity with the older producers.

## Different Kinds of Milk Surpluses

In discussing "surplus" milk-the amount of milk produced for market over and above that consumed as whole milk-it is well to remember that such milk may be divided into three distinct categories: seasonal surplus, marginal surplus, and constant surplus (Fig. 26).


Fig. 26.-Volume of Whole-Milk Sales Monthly in the St. Louis Dairy District, 1933-1934, and Volume of Different Surpluses
Milk surpluses may be thought of as three distinct kinds: (1) seasonal, that is, the amount by which, during given seasons, production exceeds that of the lowest season; (2) marginal, that is, the amount necessary to insure against daily variations in production and consumption; and (3) constant, that is, the difference between the seasonal surplus and the marginal surplus, a rather constant amount that would be available for fluid sales were there a demand for it.

The seasonal surplus is the volume of milk produced in some months in excess of that produced in the lowest month of the year. This surplus must necessarily be utilized as cream for buttermaking or converted into other milk products. The marginal surplus is that volume in excess of the average daily consumption of whole milk that
must be on hand to protect distributors against the wide variation that occurs in day-to-day consumption and production. Distributors carry about 20 percent in excess of their average daily sales of whole milk in order to meet this contingency. The third type of surplus, the constant surplus, is the amount of milk in excess of both the daily demand and the marginal surplus that is available every month of the year. The fact that there is such a surplus would make it possible to increase immediately the consumption of whole milk in the St. Louis sales area without drawing upon producers outside the present producing area. A still larger increase would be possible, without recourse to milk from outside the present area, if producers would so alter their production practices as gradually to redistribute some of the large surpluses now occurring in April, May, and June, to July, August, September, and October, the months of low production. For seasonal variations among two groups of producers, see Fig. 27.


Fig. 27.-Monthly Variation in Production of Farmers Whose Base
Volumes Were Different Profortions of Their May Volumes: June, 1933, to May, 1934
The seasonal surplus of certain groups of producers is very small compared with other groups of producers.

## Production More Even Under Basic-Surplus Plan

The influence of the basic-surplus plan in encouraging dairymen to produce more even volumes of milk thruout the different months of the year has been demonstrated in the St. Louis milkshed.

As already stated, part of the producers in this area were paid on the basic-surplus plan from October, 1930, to June, 1933. The seasonal variation of these producers in 1932, when the basic-surplus plan had been in operation more than a year, is shown by the heavy solid line in Fig. 28. Contrasting with this heavy line is a broken line showing


Fig. 28.-Monthly Production in 1932 of Producers Paid on the BasicSurplus Plan, Compared With That of All Producers in the St. Louis Milkshed From 1922 to 1925
The range in seasonal production of those dairymen in the St. Louis milkshed who in 1932 had been paid on the basic-surplus plan for over a year was less than half that of all producers in this milkshed from 1922 to 1925. In other words, the basic-surplus plan tended to encourage more even production.
the seasonal variation in the production of all dairymen in the St. Louis milkshed during an earlier period (1922-1925) when the flat-price system was in operation. A very marked change toward a more even production of milk during the different months of the year is evident under the basic-surplus plan.

One reason for striving toward a more even production of milk for the fluid market is that the demand for fluid milk is relatively even thruout the year. Thus during the twelve months from June, 1933, thru May, 1934, sales of fluid milk in the St. Louis area were about the same every month (Fig. 29). In September, the high sales month, they were only 7 percent higher than in January, the low month.

Production of milk, on the other hand was 73 percent higher in May, the high production month, than in September, the low month. Thus production varied about ten times as greatly from month to month as did the consumption of milk. Such wide differences between consumption and production are costly for all concerned in the fluid-milk business.


Fig. 29.-Monthly Variations in Total Milk Production and in Total Sales of Class I Milk in the St. Louis

Dairy District, 1933-34
The total production of milk in May, the high month, was 73 percent greater than in September, the low month. On the other hand, the sales of Class I milk in September, the high month, were only 7 percent greater than in January, the low month. Thus the seasonal fluctuation in production was more than ten times as great as the seasonal fluctuation in the volume of Class I milk sales.

It is interesting to note that the wide seasonal variation in production just mentioned was caused, in large part, by dairymen who were on the market nine months or less during this period (Fig. 30). The majority of these "in-and-outers," having received a flat price for their milk previous to November 25, 1934, had no particular in-
centive for making any adjustments in the volume of milk they produced in the different months.

More rigid enforcement of quality requirements in the St. Louis milkshed should reduce greatly the number of the so-called "in-andouters," since it becomes unprofitable for a farmer who buys the necessary equipment to enable him to remain on the whole-milk market to ship milk to a condensery or other alternative market, where he gets a lower price for his milk.


Fig. 30. - Monthly Variation in the Production of Two Groups of Dairymen in the St. Louis Milkshed, June, 1933, to May, 1934
Dairymen who shipped milk nine months or less had a seasonal variation in production that was nearly four times as large as that of producers who shipped milk ten months or more.

The restoration of the basic-surplus plan, which tends to discourage wide seasonal variation in production, coupled with strictly enforced quality requirements, which will keep the sporadic producers out of the whole-milk market, should, the author believes, reduce greatly seasonal fluctuations in production in this market and thereby permit it to operate on a more efficient basis.

## Basic-Surplus Plan Not Cause of Price Decline

The rapid decline in producer milk prices which took place from 1929 to 1933 caused much dissatisfaction among dairymen in the St.

Louis milkshed. Many individuals in the area attributed the decline to the basic-surplus plan of paying for milk which, as stated above, was adopted in October, 1930.

Actually, however, the basic-surplus plan had nothing to do with this price decline. Producers in the Minneapolis-St.Paul, New York, and other milksheds, who received a weighted average price during this period, were likewise dissatisfied with milk prices. The real cause for declining prices in the various milksheds of the country from 1929 to 1933 is not to be found in any particular type of plan for paying producers but may be traced to deep-seated economic disturbances, as already pointed out on pages 117 to 124 .

Since the use of this plan tends to effect economies in transportation and plant operation in addition to giving a higher average price to dairymen whose production of milk is more nearly in line with consumers' demands, it is not unlikely that sooner or later it will again be adopted in the St. Louis milkshed. In the meantime it would seem a wise policy for producers in this milkshed to continue to so adjust their feeding and breeding practices as to bring about a more even production of milk thruout the year.

## DISTRIBUTORS' GROSS HANDLING MARGINS

A distributor's gross handling margin for a given unit of milk is the difference between the price that he pays producers for it and the price he receives for it.

Producers and consumers frequently assume that the gross handling margin realized by distributors is the difference between the retail quart price of delivered milk and the wholesale price paid to producers for milk. The fact is that sales in quarts at retail constitute only a small proportion of the milk purchased from producers. For instance, in July, 1934, only 23.7 percent, or about one quart of every four purchased by distributors in the St. Louis sales area, was sold in quart bottles to retail consumers. The sale prices of the other three-fourths of the milk which distributors handle must of course be taken into account when one is considering their gross handling margins.

## Proportions of Milk Utilized in Different Forms

For the twelve months from June, 1933, to May, 1934, approximately half the milk purchased by distributors in the St. Louis dairy district was utilized as whole milk (Class I). These proportions held also for July, 1934 (Table 10).

Table 10.-Utilization of Milk Purchased by Distributors in the St. Louis Dairy District, July, 1934

| Class |
| :---: |

The half used otherwise than as whole milk was used as Class II milk, which constituted 10 percent of distributors' total purchases, and Class III milk, which made up 40 percent of distributors' purchases. Milk known as Class II and Class III is that used as table cream, condensed milk, or butter, or converted into other milk products (see pages 146 and 147 for further definition of classes).


Fig. 31.-Proportions of Class I Milk Sold Thru Retail and Wholesale Outlets in the St. Louis Sales Area, July, 1934
More than half the total volume of Class I milk sold in the St. Louis area in July, 1934, was sold direct to retail consumers; the other half was sold at wholesale prices to restaurants, stores, hotels, and other institutions.

## Retail and Wholesale Sales of Class I Milk

Of the total volume of Class I sales of milk in the St. Louis area in July, 1934, retail and wholesale sales comprized practically equivalent proportions- 50.5 percent and 49.5 percent respectively (Fig 31). The total amount of Grade A milk, sold at retail and wholesale, constituted 9.6 percent of the total volume of Class I sales.

By far the larger part of the volume of Class I sales consisted of retail and wholesale quarts (retail quarts, 47.4 percent and wholesale quarts, 28.0 percent (Fig. 32 and Table 11). The volume of Class I


Fig. 32.-Proportions of Class I Milk Sold in the Principal Sales Units, St. Louis Sales Area, July, 1934
Retail quarts of milk (including Grade A) constituted slightly less than half the total sales of Class I milk in the St. Louis sales area in July, 1934; wholesale quarts, about three-tenths; and wholesale gallons, about one-seventh. Together, these items equaled about nine-tenths of the total sales of Class I milk.
milk sold in these units, together with that sold in bulk gallons wholesale, comprized 90 percent of the total Class I sales. The remaining 10 percent was divided among fifteen other sales units.

## Gross Handling Margins on Class I Milk

Since distributors in the St. Louis sales area sell Class I milk in twenty different sales units (Table 11), they have twenty different gross handling margins. The margin for retail quarts in July, 1934, was 6.47 cents; for wholesale quarts, 3.47 cents; and for wholesale bulk gallons, 2.47 cents a quart (and less when wholesale bulk milk

Table 11.-Proportions of Class I Milk Sold in the Different Sales Units, and Distributors' Gross Handling Margins on Each Unit, St. Louis Milk Sales Area, July, 1934

| Sales units | Percent of total Class I milk sales | Distributors' gross margin on quart basis |
| :---: | :---: | :---: |
|  |  | cents |
| Retail quarts. | 39.90 | 6.47 |
| Wholesale quarts | 27.99 | 3.47 |
| Wholesale bulk gallons. | 15.09 | 2.47 |
| Retail Grade A quarts. | 7.52 | 8.61 |
| Wholesale pints. | 2.93 | 7.47 |
| Retail pints. | 2.22 | 9.47 |
| Wholesale $1 / 2$ pints. | 1.83 | 9.47 |
| Wholesale Grade A quarts. | . 80 | 6.61 |
| Retail Grade A, Vitamin D, quarts | . 53 | 9.18 |
| Wholesale $1 / 3$ quarts. | . 47 | 8.97 |
| Retail Grade A pints. | . 26 | 12.61 |
| Wholesale Grade A 1/2 pints | . 22 | 14.61 |
| Wholesale Grade A $1 / 3$ quarts. | . 11 | 12.61 |
| Retail Grade A $1 / 2$ pints. | . 03 | 18.61 |
| Wholesale Grade A pints. | . 03 | 10.61 |
| Retail $1 / 2$ pints. | . 02 | 15.47 |
| Wholesale Grade A Vitamin D quarts | . 02 | 7.18 |
| Retail Grade A Vitamin D pints: | . 01 | 14.18 |
| Wholesale Grade A Vitamin D pints. | . 01 | 12.18 |
| Wholesale Grade A Vitamin D $1 / 2$ pints | 100.01 | 18.18 |
| Total........................... | 100.00 |  |
| Weighted average gross handling ma |  | 5.41 |

Table 12.-Distributors' Average Gross Margin for Handling Wholesale Quarts of Milk, Boston and St. Louis, 1934 ${ }^{\text {a }}$

| City | Distributors average sale price for wholesale quarts | Average price paid producers ${ }^{\text {b }}$ | Distributors gross handling margin |
| :---: | :---: | :---: | :---: |
| St. Louis. . | 8.9 | 4.5 | 4.4 |
| Boston.. | 9.0 | 6.6 | 2.4 |
| Difference.. |  |  | 2.0 |

[^14]was contracted at figures lower than quoted prices). The weighted average gross handling margins for the 20 retail units were 5.41 cents a quart, which is 1.06 cents a quart less than the margin on retail quarts.

The average gross handling margin of distributors in the St. Louis area on wholesale quarts for the year 1934 is shown in Table 12 in comparison with the margin on which distributors in the Boston area operated. The St. Louis margin was 4.4 cents, the Boston average 2.4 cents a wholesale quart.

## ST. LOUIS MILK MARKET ORGANIZATIONS: AIMS AND ACCOMPLISHMENTS

The forces that determine how and in what volume milk shall be produced and what the marketing service shall be are not selfoperative ; they are influenced by the activities of all the groups con-cerned-producers, distributors, and consumers.

For the twenty years preceding 1929 the major policies followed in the production and marketing of milk in the St. Louis dairy district were determined by milk distributors. Consumers had no organized representation. Producers made several attempts to unify their interests but in each instance the organization was short-lived.

Finally in 1929 an organization known as the Sanitary Milk Producers was effected among producers in the St. Louis milkshed in order to bargain collectively with distributors. In 1930 a consumer organization, the Consumers' Milk Commission, was established to represent consumer interests. The activities of this commission were taken over in 1934 by the St. Louis Consumers' Council. With the advent of these producer and consumer organizations, the control of the major policies in the St. Louis dairy district has become more nearly representative of all interests concerned.

At the present time milk policies in St. Louis are, in a measure, specified in the provisions of the federal milk license, which became effective on March 2, 1934, superseding a marketing plan approved and incorporated into a federal marketing agreement on November 25, 1933, after the passage of the Agricultural Adjustment Act.

The objectives and accomplishments of the principal organizations which influence the production and marketing of milk in this area are described in the following pages.

## Sanitary Milk Producers

The Sanitary Milk Producers is a collective milk-bargaining association of producers located in the St. Louis milkshed. It was organized in 1929 for the following purposes: ${ }^{1}$

1. "Standardization and improvement of milk and dairy products.
2. "Collective bargaining in selling.
3. "Control of surplus and supplying milk as the market demands. ${ }^{2}$
4. "Checking weights and tests.
5. "Watching credit rating of buyers.
6. "Issuing truthful market information.
7. "Advertising milk and dairy products to broaden the outlet."

In 1934 the association had a membership of about ten thousand producers organized into 112 local units. These producers supplied regularly 64 percent of the total volume of milk shipped to the St. Louis market (Fig. 2). The organization is an active member of the National Cooperative Milk Producers' Federation. Operating expenses of the association are financed by a membership fee and a "check-off" taken from the amounts due members for milk shipments. The amount of this check-off has varied from 3 to 5 cents a hundred pounds of milk ; in December, 1934, it was 3 cents a hundred pounds of milk.

The management of this association has made steady progress in carrying out the program outlined above, and much of the improvement in the market organization in the St. Louis dairy district since 1929 can be credited to its activities.

## Milk Distributor Groups

Milk distributors in the St. Louis sales area are not organized into a formal trade association. Since, however, three distributors buy twothirds of the milk in the market and ten purchase nine-tenths of it, it is possible to effect working agreements without a formal association.

Milk dealers in the St. Louis market were represented in the joint conferences of distributors, producers, and consumers in the summer of 1930 (see page 137) by the representatives of the St. Louis Dairy Company, the Highland Dairy Company, and the Beatrice Creamery Company. Likewise, in the price conferences held in this market from 1930 to 1933 distributors were usually represented by individuals from the principal companies. These price conferences were discontinued upon the adoption of the federal marketing agreement.

[^15]In the early part of 1934 a group of small dealers in the St. Louis market organized into the Small Dealers' Association, which includes (December, 1934) twenty-five distributors. The association discusses and takes action on problems which are of mutual interest to these small dairies in the St. Louis market.

Another dealer organization in the city is the St. Louis Milk Exchange, which was organized in 1932. This organization provides for the systematic return of milk bottles and other milk packages to the original owners. For each package received from or returned to the exchange, milk dealers pay or receive a stipulated price. This is an economic way of lowering the very heavy losses that otherwise occur on milk bottles and other milk packages.

## Consumers' Milk Commission

Much of the improvement in producer-distributor relations in the St. Louis market from 1930 to 1933 can be credited to the activities of the Consumers' Milk Commission.

This commission, sponsored by the St. Louis League of Women Voters, was organized March 3, 1930, at a meeting called by the Sanitary Milk Producers, at which it was explained that the serious financial condition of the dairymen who produced the supply of milk for St. Louis seemed likely to be reflected in a poorer quality of milk delivered into the city.

On June 4, 1930, in the headquarters of the League, the first of a series of three conferences was held by eighteen persons representing dealers, producers, and the Consumers' Milk Commission. The purpose of this meeting was to consider the objectives of the Sanitary Milk Producers and dealers' reactions to the development of a marketing plan for the purchase and sale of milk in this area. On July 7, 1930, this large group was reduced to a joint conference committee of ninethree members representing dealers, three representing producers, and three representing consumers. ${ }^{1}$

Four conferences by this committee were held to discuss milk marketing agreements and price plans. In August, 1930, the committee agreed upon provisions for a marketing plan, and the consumer repre-

[^16]sentatives of the committee presented a report of their activities. From 1930 to 1933 the Consumers' Milk Commission was represented at each of the price conferences which took place in the St. Louis market. As stated above, these conferences ceased with the adoption of the federal milk marketing agreement.

The writer is convinced that the type of conference sponsored and developed by this commission is a definite help in solving producer-distributor-consumer problems and differences in this market, and might well be reestablished.

## St. Louis Consumers' Council

The Consumers' Council of St. Louis and St. Louis county, one of 200 such councils set up thru the nation by the National Emergency Council, was organized in May, 1934.

Members of local councils are appointed by the local chairman, who is in turn appointed by the National Emergency Council. Members of the St. Louis Consumers' Council serve without pay and are chosen because of their reputations as public-spirited and informed members of the community. Specialists in social sciences, those who have had practical experience in marketing organization work, and specialists in research are included in the membership. ${ }^{1}$

The main purpose of the St. Louis Consumers' Council is to focus consumers' endeavors and to give consumers adequate representation in solving local problems, as well as to obtain and disseminate information relating to retail prices and standards of quality. It has taken definite action toward improving the quality of milk in St. Louis. Two major provisions of its present program are (1) to improve present standards for obtaining milk of high quality ; and (2) to insure adequate financing and a nonpolitical personnel for the enforcement of a quality improvement program.

This organization had an important part in effecting the passage of an ordinance which became effective December, 1934, governing

[^17]quality requirements for milk and providing methods for financing their enforcement.

## St. Louis Division of Public Health

The St. Louis Division of Public Health is responsible for maintaining inspection and control of the quality of milk and milk products sold in the city of St. Louis. Specific provisions for controlling the quality of milk and milk products prior to November, 1934, were included in an ordinance approved March 21, 1928. A new ordinance, as mentioned above, containing requirements more stringent than those previously in force, became effective on November 22, 1934.

In practice the Division of Public Health in St. Louis was very lax in enforcing quality requirements included in the ordinance of 1928. As a result dairymen producing high-quality milk were penalized; and those producing low-quality milk benefited, since producers were paid the same price for milk regardless of quality. Furthermore milk of lower quality than specified as minimum quality by the ordinance was permitted to be offered for sale to consumers. Part of the laxity in enforcing quality requirements can be attributed to lack of funds for carrying out an effective program.

Certain requirements under the 1928 ordinance were much lower

Table 13.-Maximum Number of Bacteria Permitted in Milk Before and After Pasteurization, in 14 Cities of the United States With More Than 500,000 Population, July, 1934a

| City | Maximum bacteria count before pasteurization | Maximum bacteria count after pasteurization |
| :---: | :---: | :---: |
| Baltimore | 200000 | 30000 |
| Boston. | 750000 | 50000 |
| Buffalo. | 100000 | 30000 |
| Chicagob | 750000 Oct. to April | 50000 Oct.-Apr. |
| Cleveland. | $\begin{array}{ll}1000 \\ 1 & 000000000\end{array}$ | 100000 May-Sept. |
| Detroit... | 1 Not fixed | $10000{ }^{\text {Not fixed }}$ |
| Los Angeles. | 150000 | 15000 |
| Milwaukee. | Not fixed | 250000 |
| Minneapolis. | 1000000 | 25000 |
| New York. | 750000 if to be pasteurized in city <br> 300000 if to be pasteurized outside city | 50000 |
| Philadelphia . | Not fixed | 50000 |
| Pittsburgh. | Not fixed | Not fixed |
| St. Louis ${ }^{\text {S }}$..... | 4000000 150 | 100000 |
|  | 150000 | 15000 |

[^18]than those of other large markets in the country. The requirements for raw milk to be pasteurized were the most lenient of the ten largest markets of the country that include definite bacteria counts in their ordinances (Table 13). In St. Louis the maximum bacteria count of raw milk before pasteurization was 4 million per cubic centimeter, four times the count permitted at Cleveland, Chicago, and Minneapolis, which permit a maximum of one million per cubic centimeter, and twenty-seven times that of Los Angeles and San Francisco, which permit a maximum of only 150,000 per cubic centimeter. The maximum bacteria count after pasteurization was the same as that for Chicago and Cleveland and lower than that for Milwaukee.

In the new ordinance the bacteria counts permitted in the raw milk to be pasteurized for sale have been materially reduced, and consumers will be assured of clean, safe milk if the specified quality requirements are enforced.

## St. Louis District Dairy Council and Dairy Commission

The St. Louis District Dairy Council was organized on February 1, 1931, for the purpose of bringing about a greater consumption of milk thru a general educational program stressing the importance of milk and milk products in a well-ordered diet. The subject of food and nutrition as a necessary part of a general health program is presented by staff members thru cooperation with educational and health agencies, by personal contact and letter, by distribution of leaflets and posters, and by the showing of plays and motion pictures.

Funds to support the Dairy Council's activities have been contributed by milk distributors and producers in the St. Louis district. Under an agreement between these two groups, which became effective in December, 1934, the educational program of the Dairy Council became part of the program of the Dairy Commission of St. Louis. This commission also is financed jointly by producers and distributors.

The Dairy Council and the Dairy Commission work with public, private, and parochial school teachers, boys' and girls' clubs, parentteacher associations, community clubs, church and fraternal organizations, the health department, and various individual groups. The type of information included in the educational programs assembled for these organizations furnishes a constructive basis for increasing the consumption of milk and dairy products. Perhaps the only word of caution for this organization is that the expenditure of funds for the purpose of increasing consumption of dairy products be carefully planned in order to insure results commensurate with their cost.

## Production Credit Associations

More stringent requirements concerning the quality of milk to be offered for sale in St. Louis are likely soon to force many farmers in the St. Louis milkshed to purchase new equipment. The cooperative production credit system, recently established thruout the United States, affords an economical way for producers with adequate security to obtain loans for these purposes.

One of the twelve Production Credit Corporations is located at St. Louis. Production credit associations that are branches of the Production Credit Corporation, serving the producers in the St. Louis milkshed, are located at Carrollton, Carlinville, Belleville, Shelbyville, and Mt. Vernon in Illinois, and Bloomfield, Farmington, Hannibal, Rolla, O'Fallon, St. Joseph, Steelville, and West Plains in Missouri.

The current rate of interest to borrowers in production credit associations is 5 percent for the actual time that the money is in use. Loans to dairymen can be made for one year but will be considered for a period not to exceed three years. Renewals are contingent upon new application, inspection, and approval of the collateral offered as security.

The estimated cost of the inspection fee for obtaining a loan of $\$ 150$ to $\$ 200$ is $\$ 2.00$, and other costs incident to a loan usually do not exceed $\$ 1.50$. On an annual basis the interest and charges on a $\$ 200$ loan are about 6.5 percent.

To be eligible for a loan, each borrower must become a member of the association and must purchase five dollars' worth of Class B stock for each $\$ 100$ borrowed. After a loan has been repaid, this stock can be listed with the production credit association to be sold, according to the present policy of the Farm Credit Administration, to new borrowers that qualify for loans before new stock is issued. In this manner it is possible for old borrowers to retire their investment in the stock.

All loans to producers of fluid milk are customarily retired on a monthly repayment plan with a minimum monthly repayment of 3 percent of the money borrowed. It is also customary to ascertain that the borrower has a definite milk base, and then to have the purchaser of the milk accept an assignment to make deductions from the monthly milk check and remit these to the local association making the loan. It is believed that many producers in this milkshed will find it profitable to make use of these new credit facilities. ${ }^{1}$

[^19]
## Dairy Herd Improvement Associations

Dairy herd improvement associations have been in existence in the Middle West for more than twenty years. The principal objective of the associations is to increase efficiency in the production of milk, so that farmers may realize higher net returns from their dairy herds, this objective to be realized by:

1. Improving feeding practices
2. Rigid culling of unprofitable cows
3. Improving dairy herds thru the location of families of cows of outstanding merit
4. Improving herd sires
5. Increasing the owner's interest in his dairy herd

Records kept by these associations show clearly that one of the best ways for a producer to realize better returns above feed costs is to increase his production per cow. Thus in 1933, 383 cows producing more than 500 pounds of butterfat per cow returned an average of $\$ 133.84$ per cow above feed costs; whereas cows producing less than 150 pounds of butterfat returned an average of only $\$ 7.76$ above feed costs (Fig. 33 and Table 14).

The need for broader adoption by producers in the St. Louis milkshed of practices that will improve their productive efficiency is emphasized by comparing the average annual production per cow in this area with that for all Illinois cows and for all cows in dairy herd im-


Fig. 33.-Returns per Cow as Related to Volume of Butterfat
As production per cow increases, returns above feed costs increase. Thus for cows producing over 500 pounds of butterfat, the returns above feed costs averaged $\$ 133.84$ per cow; while for cows producing less than 150 pounds of butterfat the returns averaged only $\$ 7.75$ above feed costs. This graph is based on the records of 53 dairy herd improvement associations in Illinois in 1933.

Table 14.-Average Returns per Cow Above Feed Costs, as Related to
Production Per Cow, From Records of 53 Illinois Dalry Herd
Improvement Associations, $1933^{\circ}$

| Pounds of butteriat | Number of cows | Fat per cow | Returns per cow above feed cost |
| :---: | :---: | :---: | :---: |
|  |  | $l b s$. |  |
| 500 and over. | 383 | 553.6 | \$133.84 |
| 450-499.. | 544 | 472.1 | 107.05 |
| 400-449. | ${ }_{1} 1088$ | 421.8 | 93.35 |
| $350-399$. | 2095 | 373.0 | 77.92 |
| 300-349. | 2799 | 324.0 | 65.67 |
| 250-299. | 2562 | 276.3 | 51.99 |
| 200-249. | 1499 | 229.2 | 40.33 |
| 150-199. | 531 189 | 180.2 118.4 | 26.78 7.76 |
| Under 150. | 189 | 118.4 | 7.76 |

-Rhode, C. S., and Cash, J. G., "A Year's Progress in Dairy Herd Improvement." Univ. of Ill., Dept. of Dairy Husbandry, April, 1934. Mimeo.
provement associations in Illinois. The average milk production in the St. Louis milkshed in 1934 was 4,161 pounds per cow, whereas the Illinois average was 4,690 pounds per cow, and the average in 1933 for all dairy herd improvement associations in Illinois was 8,331 pounds per cow.

The following associations are now operating in Illinois in the St. Louis milkshed: Jersey-Greene-Morgan Association; St. Clair-Mon-roe-Randolph Association; Effingham County Association; Montgom-ery-Macoupin Association; and Macoupin-Madison Association. On the Missouri side of the St. Louis milkshed the following associations are operating: Ralls-Marion Association; Pike-Lincoln Association; St. Charles-St. Louis Association; and Jefferson Association.

Since dairy herd improvement associations afford a practical way for farmers to obtain help in increasing the efficiency of their production, and since the benefits of these associations extend much farther than to participating members, these associations should be given encouragement by all persons and agencies concerned in improving production practices in this area.

## PRESENT POLICIES UNDER FEDERAL MILK LICENSE

Under Section 8 of the Agricultural Adjustment Act approved May 12, 1933, the Secretary of Agriculture was given power to issue licenses which would assist in bringing about improvements in the marketing of milk. The powers specified in the act are:
"To issue licenses permitting processors, associations of producers and others to engage in the handling, in the current of interstate or foreign commerce, of any agricultural commodity or product thereof, or any com-
peting commodity or product thereof. Such licenses shall be subject to such terms and conditions, not in conflict with existing Acts of Congress or regulations pursuant thereto, as may be necessary to eliminate unfair practices or charges that prevent or tend to prevent the effectuation of the declared policy and the restoration of normal economic conditions in the marketing of such commodities or products and the financing thereof.
"To require any licensee under this section to furnish such reports as to quantities of agricultural commodities or products thereof bought and sold and the prices thereof, and as to trade practices and charges, and to keep such systems of accounts, as may be necessary for the purpose of part 2 of this title."

## Purposes and Scope of License

Under the authority of the above act, the Agricultural Adjustment Administration, upon the request of the Sanitary Milk Producers, issued a milk license applicable to all milk producers and distributors in the St. Louis sales area. The license, which became effective on March 2, 1934, embodies the following statement of purposes and powers:

1. To increase the income of the dairy farmer.
2. To increase the farmer's share in the management and operation of his own market.
3. To maintain proper relationships between producers on the same market and between groups of producers in different markets.
4. To provide reasonable protection to the consumer.
5. To define use-classifications which shall be employed as the basis for sale of milk to distributors, and to require each distributor to submit monthly reports of the sale of milk in each of these classifications.
6. To fix minimum prices for each classification to be paid by each distributor in the St. Louis sales area for whole milk received from producers.
7. To change classification prices from time to time as necessitated by changes in market conditions.
8. To define zones and fix transportation differentials for milk received outside of the St. Louis sales area.

## Functions of Milk Market Administrator

In order to carry out the provisions of the federal milk license, the office of Milk Market Administrator was created by the Secretary of Agriculture, under the authority of the Agricultural Adjustment Act. In the St. Louis dairy district the responsibilities of this office are principally the following:

1. To operate a market pool and an equalization fund, in order (a) to assure competing distributors that each will pay the same price for milk in the same classification, and to prevent by this as-
surance destructive distributor competition and price-cutting in the purchase of milk from producers; (b) to distribute, on a fair basis, proceeds to producers in the milkshed.
2. To audit books of each distributor in order to assure producers and competing distributors that the sales reported to the market administrator represent actual sales.
3. To request each distributor to furnish bond or other satisfactory surety that will guarantee to producers payment for milk purchased.
4. To check distributors' samples, weights, and butterfat tests of milk for producers who are not members of the Sanitary Milk Producers.
5. To furnish market information to producers, distributors, and consumers in the St. Louis dairy district.
In essence, these regulations are designed to eliminate some of the destructive market practices which have operated against the best interests of producers, distributors, and consumers in the St. Louis sales area.

## Use-Classification Principle Recognized

A fundamental principle of milk marketing which is recognized in the St. Louis federal milk license is that distributors should pay for the milk they purchase, according to the way in which the milk is used. The practice of classifying milk according to its use is based upon differences in market values recognized by distributors and manufacturers who use the milk.

In the classified, or use, system of paying for milk there may be one price for milk used in fluid form, another price for milk separated to be used as cream, and still another price for milk manufactured into other products. When distributors and manufacturers pay for milk on a use basis, a market pool, together with an equalization fund, becomes necessary if payments for milk are to be fairly distributed to producers (see pages 152 to 155 ).

The classification, or use, price plan was in operation as far back as 1898. "In 1898, for a period of five or six years, the Boston milk contractors accounted for their surplus for what it was worth made into butter, and credited the market value of this surplus back to the producer." ${ }^{1}$ The Dairymen's League Cooperative Association in New York State commenced to use this type of plan in May, 1921. Besides being used in Boston and New York, the plan is also in operation in Chicago, Cleveland, Detroit, Los Angeles, Pittsburgh, Baltimore, and Minneapolis-St. Paul, as well as in about seventy-five other cities in the

[^20]United States; and it is generally recognized by students of milk marketing as being a distinct advance over previous methods used in the purchase and sale of milk.

The classes outlined in the St. Louis federal milk license ${ }^{1}$ are three and are defined as follows:
"Class I milk means all milk sold or distributed by distributors as whole milk for consumption or use in the St. Louis Sales Area.
"Class II milk means all milk used by distributors to produce cream for consumption as cream, evaporated milk, condensed milk, flavored drinks, creamed buttermilk, and creamed cottage cheese, for sale or distribution by distributors in the St. Louis Sales Area, Provided, that the milk from which only the skimmed milk is used in the production of the above products shall not be included as Class II milk.
"Class III milk means the quantity of milk purchased, sold, used or distributed by distributors in excess of Class I and Class II milk."

## Producer Prices in St. Louis Area

According to the federal milk license, prices for milk in the St. Louis sales area are based upon milk of 3.5 -percent butterfat content delivered f.o.b. distributor's plant in the area. The prices which became effective on August 14, 1934, were as follows (per 100 pounds) :

Class I milk, $\$ 2.35$; Class. II milk, $\$ 1.33$; Class III milk, $\$ 1.02$. These prices were determined as follows:

Class I milk. The price for Class I milk, in any market, is the highest price that is obtainable when the principal economic factors in the particular area in which it is sold and the conditions and welfare of the dairy industry as a whole are taken into account. The above price remained in effect until November 16, 1934, when it was lowered to $\$ 2.00$ as a result of excessive quantities of milk coming to the market.

Class II milk. The price for Class II milk is determined by the formula: "For each 100 pounds of milk, 3.5 times the average price per pound of 92 score butter at wholesale in the Chicago market, as reported by the United States Department of Agriculture for the delivery period during which such milk is purchased, plus 30 percent thereof plus 20 cents." Applying this formula to the market conditions of September, 1934, we have:
3.5 times $\$ .2482$ (price per pound of 92 -score butter at wholesale in Chicago markets) equals $\$ .8687$
1.30 times $\$ .8687$ equals $\$ 1.13$
$\$ 1.13$ plus $\$ .20$ equals $\$ 1.33$
${ }^{1}$ Amended license for milk, St. Louis sales area, effective August 14, 1934.

Class III milk. For Class III milk the following formula is used: "For each 100 pounds of milk, 3.5 times the average price per pound of 92 score butter at wholesale in the Chicago market, as reported by the United States Department of Agriculture for the delivery period during which such milk is purchased plus 15 cents." Applying this formula we have:
3.5 times $\$ .2482$ equals $\$ .87$
$\$ .87$ plus $\$ .15$ equals $\$ 1.02$

## Producer Prices Converted to Weighted Average

As a means of distributing payments for milk to producers, dairymen in the St. Louis milkshed, beginning in the latter half of November, 1934, ${ }^{1}$ were paid one price for their milk-a weighted average price based on the prices and volumes of milk of the different classes sold in the area, and subject of course to variation for butterfat content, transportation charges, and other differentials. This plan replaced the market-blend and excess prices ${ }^{2}$ in effect from March to November, 1934.

The weighted average price, when milk is sold on a classified or "use" basis, is the quotient obtained by dividing the total market value of Class I, Class II, and Class III milk by the total volume of milk produced. For example, if we assume that of a total 200,000 pounds of milk, Class I sales consisted of 100,000 pounds at $\$ 2.00$ a hundredweight ; Class II sales, 80,000 pounds at $\$ 1.30$ a hundredweight; and Class III sales, 20,000 pounds at $\$ 1.00$ a hundredweight, the total market value of the 200,000 pounds of milk was $\$ 3,240$. The weighted average price would then be $\$ 1.62$ a hundredweight ( $\$ 3,240$ divided by 200,000).

While the use of a weighted average price is designed to distribute payments for milk more equitably among producers than the flat-price system formerly in use, the plan has rather serious disadvantages. Unless, for instance, some arrangement is included whereby prices are reduced during periods of low production costs and increased during periods of high production costs, the use of such a system encourages, rather than discourages, production during the months of low costs, when surpluses are already burdensome.

The effect of using a weighted average price for whole milk thru-

[^21]out the year is shown by production records in the New York milkshed since May, 1921, when this system of payment was adopted. The average daily increase in the milk production of about 15,000 dairymen in this area for the five Junes from 1926 to 1930, compared with the five Junes from 1921 to 1925 , was 14.7 pounds higher per producer than the average increase for all sixty months of the later period compared with all sixty months of the earlier period. (Table 15 and Fig. 34).


Fig. 34.-Average Daily Increase in Milk Production per Farm by 15,000 Dairymen in New York State, 1926-1930 Over 1922-1925, Under Weighted Average Price Plan of Paying for Milk
A weighted average price has been used since May, 1921, in paying producers in the New York•milkshed. This has caused a greater increase in milk production in the spring and summer than in the shortage months, and consequently a widening of the area necessary to supply the whole-milk needs of the New York sales area.

The greater concentration of production in the months of low costs has caused a widening of the milkshed to meet the needs of the fluidmilk market during the months of higher costs and lower production; and the widening of the milkshed has in turn increased hauling costs and the operating costs of country and city plants in taking care of peak loads of production.

It would seem that the making of seasonal adjustments in the weighted average price for whole milk might be an effective way of inducing dairymen to adjust production more nearly to seasonal demands; but the fact is that such adjustments in the weighted average price have not proved practical, for there is a tendency to keep Class I prices at too high a level in months when production costs are low and at too low a level in months when production costs are high.

While the St. Louis market doubtless will benefit by the use of this system of paying milk producers, compared with a flat-price system,
Table 15.-Average Daily Milk Production per Farm by Approximately 15,000 Farms in (Based on receipts at 250 plants; stateighted average Price Plan

| Year | Jan. | Feb | March | April | May | June | July | Aug. | Sept. | Oct. | Nov. | Dec. | Weighted average |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1922-1925 | 209.8 | 222.8 | 245.1 | 265.2 | 295.8 | 312.2 | 254.3 | 213.6 | 202.5 | 198.7 | 183.3 | 197.0 | 233.9 |
| 1926-1930. | 232.0 | 244.0 | 266.3 | 291.5 | 324.8 | 349.8 | 280.4 | 228.7 | 219.7 | 218.0 | 206.0 | 220.3 | 256.8 |
| Increase. | 22.2 | 21.2 | 21.2 | 26.3 | 29.0 | 37.6 | 26.1 | 15.1 | 17.2 | 19.3 | 22.7 | 23.3 | 22.9 |

*Calculated from data included in New York (Cornell) Agr. Exp. Sta. Bul. 527, 1931, p. 105, Table 6.
there seems to be no evidence that it will help in the solution of the problem of seasonal surpluses, which is one of the troublesome problems in the industry.

## Reasons for Price Differences Based on Milk Use .

People not familiar with the fluid-milk business frequently ask why there should be differences in the prices paid by distributors for milk of different classes when "Class I milk is of no better quality than milk used as cream or in manufactured products."

The fact is that while a considerable volume of milk sold for manufacturing purposes is actually of the same quality as Class I milk, it need not be of as high quality to be acceptable for those purposes, it need not be produced to such a large extent in the high-cost months nor in high-cost seasons, and it need be transported in bulk form only to a country market, not to a city market. It therefore cannot command a price that is any higher than that for milk of acceptable quality produced under less costly conditions and delivered in bulk form nearer to the point of production.

The reasons for milk of Class I quality being more expensive to produce than milk for other purposes may be summarized as follows:

1. Requirements with respect to the conditions under which Class I milk is produced and marketed, and with respect to its final quality, are usually much more stringent than those for milk utilized in a condensery, creamery, or manufactured into other products. It costs producers money to meet these requirements. Since the surplus milk of Class I quality produced incidentally in the effort to meet the demand for Class I milk cannot be sold at a price commensurate with its unit production cost, the milk that is sold for fluid purposes must bear more than its unit cost. Thus the spread between the price of Class I milk and milk sold for other purposes becomes still wider than a proportionate difference in basic unit costs. If, in the future, it is required that milk utilized in manufacture be of the same quality and produced under the same conditions as Class I milk, the reasons for the difference between the prices of milk sold in these different classes would be removed except to the extent that differences in transportation costs continued to be operative.
2. The demand for Class I milk is just as great during months of high costs as during months of low costs (Fig. 29). Producers who adjust their year-round production in an attempt to meet this rather uniform demand must incur higher costs in certain months in order to do so. The necessity for meeting a constant demand regardless of
unusual conditions such as floods, drouths, or other events beyond the control of man, also increase the costs of producing Class I milk during such abnormal periods.

As to transportation, the purchasing points to which producers deliver milk for manufacturing purposes are in the country; hence transportation costs are less. Because of this fact, the price that a


Fig. 35.-Country Shiping Stations and Transfortation Zones in the St. Louis Milkshed, 1934
Transportation deductions in the St. Louis milkshed are made on the basis of 10 -mile zones. See Table 16.
producer gets for milk in any class is not the quoted f.o.b. city market price but the quoted price less a differential for transportation. It is therefore necessary, when comparing Class I milk prices with condensery prices or prices for milk to be used in other manufactured products, to make certain deductions from f.o.b. city milk prices before arriving at a just basis of comparing these prices at country points.

Transportation deductions which apply in the St. Louis milkshed under the St. Louis federal milk license are shown in Table 16; the zones are mapped in Fig. 35.

Table 16.-Transportation Deductions From Prices of Milk Purchased F.O.B. St. Louis by Distributors in the St. Louis Dairy

District, 1934*

| Zone | Distance from St. Louis | Deductions per 100 pounds |  |
| :---: | :---: | :---: | :---: |
|  |  | Class I and Class II milk | Class III milk |
|  | miles | cents | cents |
| 1. | . 20 | 16 |  |
| 2. | 21-30 | 18 | 5 |
| 3. | 31-40 | 20 | 5 |
| 4. | 41-50 | 21 | 5 |
| 5...... | $51-60$ $61-70$ | 22 | 5 |
| 7... | $61-70$ $71-80$ | 23 24 | 5 |
| 8. | $81-90$ | 25 | 5 |
| 9. | 91-100 | 26 | 5 |
| 10.. | 101-110 | 27 | 5 |
| 11.. | 111-120 | 28 | 5 |
| 12... | 121-130 | 29 | 5 |
| 13... | 131-140 | 30 | 5 |
| 14. | 141-150 | 31 | 5 |
| 15. | 151-160 | 32 | 5 |

*These differentials became effective August 14, 1934.

Equalization Fund Eliminates Destructive Price Cutting
When producers are paid a market-blend or a weighted average price, unjust conditions may arise on the one hand among distributors competing for markets and using varying quantities of the different classes of milk and, on the other, among producers selling to different distributors. To overcome this possibility, the Dairy Division of the Agricultural Adjustment Administration, in cooperation with organized producers and distributors in the St. Louis market, introduced a price plan that includes the use of an equalization fund. By the use of this fund competition among distributors is changed from a struggle to obtain milk at the cheapest possible price to an attempt to lower their costs of distribution by more efficient handling. Producers, relieved from sharp price-cutting competition, may turn their attention to improving quality and to lowering their costs of production by more efficient practices.

How Plan Works for Distributors.-For distributors the essential feature of the equalization plan is that each distributor is enabled to pay the weighted average price for all the milk he buys, without loss
to himself or undue advantage over others because his purchases of milk are made up of relatively different proportions of the various classes than the purchases made by other dealers. The way in which the equalization fund works from the distribution angle is shown in Table 17.

Suppose two dealers, Distributors $A$ and $B$, are operating on the same market. If Distributor $A$ purchases 70,000 pounds of Class I milk at $\$ 2.00$ a hundredweight, 30,000 pounds of Class II milk at $\$ 1.30$, and no Class III milk, the total market value of this milk is $\$ 1,790$. If Distributor $B$ purchases the same total amount of milk but the milk is differently classified-as, for example, 30,000 pounds of Class II milk and 20,000 pounds of Class III milk, the total market

Table 17.-Example of Method Used for Determining the Weighted Average Price of Milk to Producers and the Operation of the

Equalization Fund ${ }^{\text {a }}$

| Classes of milk bought | Pounds | Price per 100 pound | Market value | Payments to producers | Clearances in equalization fund |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Total producers' sales to given market |  |  |  |  |  |
| Class I. | 100000 | \$2.00 | \$2000 | ....... |  |
| Class II. | 80000 | 1.30 | 1040 | ...... |  |
| Class III. | 20000 200000 | 1.00 | 200 3240 | ....... |  |
| Weighted average price. | 200000 | i.62 | 3240 |  |  |

Payments by Distributor A, buying Class I and Class II milk

| Class I | 70000 | \$2.00 | \$1400 | . . . . . |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Class II. | 30000 | 1.30 | 390 |  |  |
| Total purchases.. | 100000 |  | 1790 |  |  |
| Average market value | . . . . . | 1.79 | . . . . |  | ..... |
| Payments to producers at weighted average price... Difference paid to equalization | 100000 | 1.62 |  | \$1620 | - |
| fund |  |  |  |  | \$170 |

Payments by Distributor B, buying Class I, Class II, and Class III milk

| Class I | 30000 | \$200 | \$ 600 | . . . . . | . |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Class II | 50000 | 1.30 | 650 |  | ..... |
| Class III | 20000 | 1.00 | 200 |  |  |
| Total purchases........... . | 100000 |  | 1450 |  |  |
| Aver. market value........ |  | 1.45 | . . . . . |  |  |
| Payments to producers at weighted average price. . . | 100000 | 1.62 |  | $\$ 1620$ |  |
| Difference paid from equalization fund |  |  |  |  | $-\$ 170$ |
| Net difference. |  |  |  |  | 0 |

[^22]value of Distributor B's milk is $\$ 1,450$. But each distributor is required actually to pay the weighted average price (explained on page 147), which in this case is $\$ 1.62$ a hundredweight (Table 17). Distributor $A$ would therefore pay $\$ 1,620$ for his 100,000 pounds of milk worth $\$ 1,790$, and Distributor $B$ would pay $\$ 1,620$ for his 100,000 pounds worth $\$ 1,450$.

It is at this point that the equalization fund comes into use. $A$ is required to turn over to the fund $\$ 170$, the amount by which the market value of his milk exceeded the amount he was required to pay. for it. Distributor B receives from the fund $\$ 170$, which is the amount by which his payment to producers exceeded the market value of the milk he bought. In this way these two distributors, altho using different quantities of the various classes of milk, pay to producers the same weighted average price for all the milk they buy.

How Plan Works for Producers.-To ascertain how the equalization plan works for producers, we may assume that Farmer Jones ships milk to Distributor A, and Farmer Brown, his neighbor across the road, ships to Distributor B. If Farmer Jones were paid by Distribu$\operatorname{tor} A$ a weighted average price for all the milk which $A$ bought of him, he would be paid $\$ 1.79$ a hundredweight for it. Under the same scheme Farmer Brown selling to Distributor $B$ would receive only $\$ 1.45$ a hundredweight for milk of presumably the same quality. Obviously Farmer Brown would be dissatisfied. He and other farmers so situated would undoubtedly quit selling to Distributor $B$ and would try to sell to $A$, with resulting instability and destructive competition. But when, thru the operation of the equalization fund, distributors are enabled to pay one weighted average price for all the milk they buy, this source of competition and dissatisfaction among producers is removed.

The weakness of this plan, from the production angle, is that it includes the use of one average price for milk thruout the year, and thus intensifies the surplus problem, as pointed out on pages 128 to 130 .

Accurate Audits of Distributors' Records Essential to Plan.-It is evident from the foregoing discussion that the payment of a weighted average price and the operation of an equalization fund is possible only when bookkeeping operations are both accurate and open. In order to provide this service, the federal license gives the Market Administrator certain definite auditing powers, as follows:
"The Market Administrator shall have the right . . . . to examine the books and records of the distributors and the books and records of affiliates and subsidiaries of each distributor for the purpose of (1) verifying the reports and information furnished to the Market Administrator by each
distributor pursuant to this License and/or (2) obtaining the information from any distributor in the event such distributor fails to furnish reports or information as required by this License."

In pursuance to this provision, the distributors in the St. Louis sales area are required to submit monthly reports to the Market Administrator showing the volumes of each of the three classes of milk they have handled. The license, as may be noted from the above quotations, specifically empowers the Market Administrator to verify these reports. This provision is essential to the success of the plan, for failure to report sales accurately would result in unfair competition between dealers and in losses to farmers who were not paid the full market value for their milk.

Since the initiation of the federal milk license in March, 1934, a force of auditors has been at work in the St. Louis market verifying the reports submitted by dealers.

## Distributors Bonded to Insure Pay to Producers

For the adequate protection of producers it is essential that all distributors be able to meet their financial obligations to producers when due; and for that reason, under the federal license, distributors reporting sales may be required to furnish bond to the Market Administrator in an amount not in excess of the purchase value of two months' supply of milk.

If the Market Administrator is satisfied that a distributor can fulfil his obligations to pay for milk purchased, he may waive the requirement for bond from such distributor; but the authority to place distributors under bond for this purpose is essential to securing for producers adequate protection against distributors' insolvency.

## All Producers Contribute to Service Fund

The effective operation of the federal milk license, or any other comprehensive plan for administering a city milk supply, calls for funds with which to pay for certain services that must be available to producers if they are to conduct their business operations intelligently and be assured of fair treatment in certain technical aspects of their transactions.

A large number of producers in the St. Louis milkshed have procured some of the necessary services by organizing into the association known as the Sanitary Milk Producers. Others have worked

[^23]blindly or ineffectively without such service; while others have benefited from the information that is made available thru the efforts of the organized farmers.

In order to provide producers generally with authentic market information and assure them proper weights and tests, the federal milk license gives the Market Administrator authority to deduct 3 cents a hundred pounds from the amount due producers for milk sold to distributors. The following paragraph on this point is quoted from the license: ${ }^{1}$
"Each distributor shall deduct for marketing services three (3) cents per hundredweight of milk from the payments to be made pursuant to article IX for all milk delivered to such distributor by producers, and on or before the 15th day after the end of each delivery period, pay such amount to the Market Administrator. Such monies shall be expended by the Market Administrator, in a manner hereinafter prescribed, for the purposes of securing to producers the following services: (a) market information, (b) supervision of weights and tests, (c) to the extent that funds permit, the establishment and maintenance of a reserve fund for protection against the failure of distributors to make payments for milk purchased, and (d) other similar benefits. The Market Administrator shall pay to the Sanitary Milk Producers, Inc., hereinafter called 'the Association,' such amounts as are deducted pursuant to this section, from payments to producers who are members of the Association, for purposes of securing the aforementioned benefits for such members."

Thus the interests of the organized farmers are left in the hands of their organization; whereas the interests of nonmember producers are the responsibility of the Market Administrator, whose representatives make careful investigations to ascertain that they are being served in the most efficient manner. Carrying out the provisions of the license, the Market Administrator collects market information and disseminates it thru a "Market Review" issued monthly and sent to nonmember producers. A force of check-testers is employed to supervise weights and tests and so assure to nonmembers accurate weights and butterfat tests by dealers.

While the services of the Milk Market Administrator and those of the Sanitary Milk Producers are similar in some respects, there is no real conflict in their activities. Both agencies issue reliable market information, and both check weights and tests for producers, but they reach entirely different groups of producers, the federal agency supplementing rather than supplanting the services of the Sanitary Milk Producers. ${ }^{2}$ In certain functions, however,--the broadening of market

[^24]outlets, furnishing the initiative in obtaining advances in price when warranted by market conditions, or in preventing unwarranted decreases in prices to producers-the association of producers is not supplemented by government activities.

## Price Conferences a Necessary Part of Any Plan

The problem of price is the most controversial problem in a milk market. Under the present federal license, the Dairy Division of the Agricultural Adjustment Administration is given the power to fix minimum prices for each classification of milk to be paid by each distributor in the St. Louis sales area for whole milk received from producers.

It is the writer's belief, however, that an amendment to the federal license providing that conferences between producers, distributors, and consumers should precede any contemplated changes in prices or classifications, would be highly desirable. To be effective such conferences would need to include representatives of the above groups, each group having the privilege of assembling and presenting facts to the conference as a whole and participating openly in the discussion. Recommendations on which the group as a whole might agree could be sent to the officials of the Agricultural Adjustment Administration as one report. Groups, or even individuals, who failed to agree on any important point would have the privilege of submitting separate reports to the Administration. The federal representatives would thereupon act as arbiters and return their decisions on the suggested changes.

Existing organizations might well be recognized in the selection of representatives to such conferences. The Sanitary Milk Producers are capable of representing producers, the St. Louis Consumers' Council, consumers, and individuals from the principal companies and representatives of the Small Dealers' Association might represent the dealers.

The good will developed and fostered by such conferences would make for mutual understanding and friendliness, replacing the controversies and animosities that have so often characterized the relations existing between the different groups concerned in the whole-milk industry.

## SUMMARY

1. The present consumption of milk in the St. Louis area (. 42 pint daily per person) is the lowest of that in the 14 largest cities in the United States. It is only one-third that recommended as desirable by nutrition authorities and approximately half the amount generally considered the minimum for the maintenance of good health.
2. Increased consumption of milk in the St. Louis area would benefit producers as well as consumers. Were the present per-capita consumption raised to the present per-capita consumption at Boston (. 77 pint daily) and the increased sales furnished by dairymen now supplying the market, producers in the St. Louis milkshed would benefit to the extent of about $\$ 1,300,000$ a year. This would mean an average increase of more than $\$ 125$ a year gross income to each producer.
3. A major increase in milk consumption would also be of benefit to distributors. If handled by distributors now in the area, such an increase would reduce materially their unit operating costs, enabling them to maintain profitable businesses while narrowing the margin between the prices they pay for milk and those at which they sell it.
4. One of the major causes of the low per-capita consumption of milk in the St. Louis sales area is the low level of consumer incomes coupled with relatively high prices for milk. About one-third of the families in this area average only $\$ 800$ income annually and another third approximately $\$ 1,600$ annually. Low incomes have been an especially important deterrent to milk consumption during the past few years, when the price of milk has been relatively high compared with prices of competing foods. Retail prices of milk have averaged 2 cents a quart higher during the past two years than they would have averaged had they declined as much proportionately from the 1925-1929 level as the average retail price of all foods at St. Louis has declined.
5. Extremely high summer temperatures, combined with lack of refrigeration, are another basic cause for the low consumption of milk in St. Louis. The average summer temperature at this point is the highest of that in any of the 14 largest cities in the United States, yet nearly two-fifths of the families in the milk sales area have no refrigeration. The difficulty in keeping milk sweet is probably the most important reason for nearly one-third of the families in St. Louis not buying milk regularly.
6. The policy in St. Louis of maintaining store prices of milk at a level equal to retail delivery prices, or not more than one cent a quart below them, has tended to discourage store sales in this area. The effect of this policy on per-capita consumption is suggested by com-
parison with sales in Boston and New York. These cities, which have the highest percentage of store sales in the country, also are among the highest in per-capita consumption of milk. Furthermore the largest increases in the consumption of milk in these cities have occurred when store prices have ranged from 2 to 5 cents a quart lower than retail delivered prices.
7. The basic-surplus price plan adopted in the St. Louis milkshed in 1930 does not appear to have been the cause for the declining prices received by milk producers in this area during 1929-1933. A lowered general price-level, reduced consumers' incomes, and increased milk production as a result of an increase in the number of cattle and lowered feed prices all combined to depress prices to producers.
8. An upward movement in milk prices to St. Louis producers may be expected during the next few years. Such expectation is based, first, on probable increases in the general price-level and in consumers' incomes, and second, on a prospective decline in milk production in the country as a whole as a result of advancing feed prices and fewer cows.

## RECOMMENDATIONS

1. In order to increase the per-capita consumption of milk in St. Louis, it is recommended (1) that the sale of milk thru stores which can furnish adequate refrigeration be encouraged in this city by establishing prices enough lower than retail prices of delivered milk to give consumers the full benefit of the lower cost of distribution; and (2) that the educational program of the Dairy Commission of St. Louis (formerly Dairy Council) be expanded to become a more effective instrument for increasing the consumption of milk and other dairy products.
2. Hauling routes from farms to milk plants in the St. Louis milkshed should be gradually rearranged in order to reduce excessive costs resulting from the duplication and overlapping of routes. It is estimated that farmers in this area could save from $\$ 150,000$ to $\$ 200,000$ yearly if routes were rearranged on an economic basis. Because of the importance of such changes to producers, distributors, and haulers, arrangements have been made for a careful analysis of the problem. If consumption of milk were increased at the same time, such an improvement could be effected without throwing any of the present haulers out of employment.
3. Since the basic-surplus plan for paying producers for milk contains certain features that tend to effect economies in the marketing
of milk and since it is not unlikely that this plan will again be introduced in the St. Louis milkshed within a few years, it is recommended that producers continue to so adjust their feeding and breeding practices as to bring about a more even production of milk thruout the year.
4. Specific regulations should be made as to the conditions under which milk may be produced for manufacturing purposes and under which it may be produced for the fluid market. Producers who have only a few cows, who have high hauling charges, or who cannot afford to meet the quality requirements of this milkshed, should be encouraged to find more profitable outlets thru condenseries, creameries, or cheese factories.
5. Milk producers should be encouraged to increase their dairy income by adopting more efficient production practices. The greater use of dairy herd improvement associations and the keeping of more adequate farm accounts are worth wider consideration. The production and sale of milk cows, poultry, eggs, and meat as sidelines is also recommended as a practical means for dairy farmers in this milkshed to increase their incomes. ${ }^{1}$
6. The programs of the St. Louis Consumers' Council, or St. Louis Dairy Commission, and the Sanitary Milk Producers are basically sound and should be continued. In addition to their present programs, it is recommended that the Dairy Commission and the Sanitary Milk Producers have careful studies made of their activities, in order to ascertain whether their funds are so spent as to be productive of the greatest possible service.
7. The principal functions of the Agricultural Adjustment Administration and the Milk Market Administration in the fluid milk industry are economically sound and should be continued by some agency, federal or other. The services of the federal government in the St. Louis market would be materially strengthened if provision were made in the license for reestablishing price conferences between producers, distributors, and consumers.
8. Research studies of important problems confronting producers, distributors, and consumers of milk should be continued in order to furnish a factual basis for determining policies that will be mutually beneficial. Only by the joint efforts of different groups in the industry, thru conclusions reached in such studies, are harmonious solutions of problems possible.
[^25]
## APPENDIX

## Table 18.-Population of the Milk Sales Areas and Consumption of Whole Milk in 14 Cities in the United States Having Populations of More Than 500,000 People, May, $1934^{a}$


-For sources of population figures see Table 19, page 162. For sources of sales data for each area, see notes on next page.
(Sources of Sales Data in Table 18)
Baltimore. Figures are for Jan.-June, 1934. Class I sales reported: as reported to I. W. Heaps, SecretaryTreasurer, Maryland State Dairymen's Association. Class I sales not reported: estimate of I. W. Heaps. Sales of producerdistributors: estimated same volume as Class I sales which were not reported.

Boston. Market Administration. Class I sales reported: as reported to Einar Jensen, Milk Market Administrator of greater Boston milk sales area, and including sales of producer distributors. Class I sales not reported: estimate of Einar Jensen.

Boston. U. S. Bureau of Agricultural Economics. From monthly milk and cream reports. See Ill. Agr. Exp. Sta. Bul. 397, p. 447, Table 26.

Buffalo. Class I sales reported: as reported to Department of Health. Class I sales not reported: estimate of H. W. Mumford, Jr., Cornell University, Ithaca, New York.

Chicago. Class I sales reported: as reported to Market Administrator of Chicago milk sales area. Class I sales not reported: estimate of Frank C. Baker, Market Administrator. Sales of producer-distributors: estimated to bear the same relation to reported Class I sales as in the St. Louis milk sales area,

Cleveland. Class I sales reported: as reported to the Dairymen's Cooperative Sales Association, Cleveland, Ohio. Class I sales not reported: estimated. Sales of producer-distributors: estimated to bear same relation to Class I sales as in Pittsburgh milk sales area.

Detroit. Class I sales reported: as reported to Milk Market Administrator, Detroit milk sales area. Class I sales not reported: estimate of E. M. Bailey, Milk Market Administrator, Detroit milk sales area. Sales of producer-distributors. estimated to bear same relation to total reported sales as in the St. Louis sales area.

Los Angeles. Class I sales reported (June 1934): as reported to Milk Market Administrator, Los Angeles milk sales area. Class I sales not reported (June 1934): estimate of H. C. Darger, Market Administrator.

Milwaukee. Class I sales reported: as reported to the Department of Health. Class I sales not reported and whole milk sales of producer-distribulors: estimates of C. F. Dineen, Milwaukee Cooperative Milk Producers.

Minneapolis. Class I sales reported (1933): as reported to Department of Public Health, Minneapolis, and obtained thru courtesy of W. C. Waite, University of Minnesota. Class I sales not reported (193s): estimated. Sales of producer distributora (1833): estimated to bear the same relation to reported Class I sales as in the Milwaukee milk sales area.

New York. From monthly milk and cream reports, U. S. Bureau of Agricultural Economics.
Philadelphia. From monthly milk and cream reports, U. S. Bureau of Agricultural Economics.
Pittsburgh. Class I sales reported: determined from Dairymen's Cooperative Sales Association's reports, Pittsburgh, Penn., and from Penn. Agr. Exp. Sta. Tech. Paper 641, p. 5. Three percent of the reported Class I sales for May, 1934, was subtracted from the totals reported in order to allow for sales of Allegheny county dealers outside the county. Class I sales not reported: based on Dairymen's Cooperative Sales Association's percentage of total fluid-milk sales in Allegheny county. Percentage derived from Penn. Agr. Exp. Sta. Tech. Paper 641, p. 11. Sales of producer distributors: determined from data on number of cows in Penn. Agr. Exp. Sta. Tech. Paper 641, p. 2, and average production per cow in Pennsylvania in 1933 as stated in the U. S. D. A. Yearbook, 1934, p. 629.

St. Louis. Class I sales reported: as reported to St. Louis Milk Market Administrator under U. S. License No. 35. Sales of producer-distributors: based on sales of 95 producer-distributors with average sales of 100 pounds of milk daily.

San Francisco. Figures are for 1932. See Ill. Agr. Exp. Sta. Bul. 397, Table 17, p. 450.

Table 19.-Population of Milk Sales Areas of 14 Cities in the United States Having More Than 500,000 People, 1934

| Area $^{\text {b }} 1920$ | Population ${ }^{\text {a }}$ |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1930 |  |  | Percent increase in total population 1920-1930 | $\begin{aligned} & \text { Nonfarm } \\ & 1934 \end{aligned}$ |
|  | Total | Farm | Nonfarm |  |  |
| Baltimore...................... 928636 | 1065892 | 45065 | 1020827 | 14.8 | 1047500 |
| Boston |  |  |  |  |  |
| Market Administration....... . 1729772 U. S. Bureau of Agricultural | 1998867 | 2029 | 1996838 | 15.6 | 2052000 |
| Economics. . . . . . . . . . . . . . . . . |  | ...... | ....... |  | 1687600 |
| Buffalo. ...................... 50. |  |  | 573076 | 13.1 | 586300 |
| Chicago........................ 3575518 | 4743707 | 61673 | 4682034 | 32.7 | 4952700 |
| Cleveland. . . . . . . . . . . . . . . . . . . 1046049 | 1334439 | 13465 | 1320974 | 27.6 | 1385400 |
| Detroit......................... . 1274185 | 2129904 | 15791 | 2114113 | 67.2 | 2174000 |
| Los Angeles . . . . . . . . . . . . . . . . . . . . . . . . | 2474073 | 57683 | 2416390 | 114.7 | 2485000 |
| Milwaukee. .................... 539449 | 725263 | 7114 | 718149 | 34.4 | 761800 |
| Minneapolis.................. 399698 | 499509 | None | 499509 | 25.0 | 516000 |
| New York. . | . ........ | ...... | . ........ | .... | 10275400 |
| Philadelphia. |  |  |  |  | 2674100 |
| Pittsburgh. .................... 1185808 | 1374310 | 11740 | 1362570 | 15.9 | 1400800 |
| St. Louis. . . . . . . . . . . . . . . . . . . . . 1061610 | 1276309 | 18218 | 1258091 | 20.2 | 1303100 |
| San Francisco. | . . . . . . . | ... | . | - | 645700 |

${ }^{*}$ Data are from 1930 U. S. Census (Vol. 1, Agriculture; and Vol. 6, Population). According to estimates of the U. S. Bureau of the Census, the population of the United States increased only 44.2 percent as rapidly during the latter part of the decade 1920-1930 as it did for the decade as a whole. Hence population data since 1930 have been interpolated on a basis of 44.2 percent of the average annual increase in the respective sales areas from 1920 to 1930 .
bThe sales areas of the various cities listed here are as follows:
Baltimore. Includes Harford, Baltimore, Howard, Anne, Arundel (less villages of Churchton and Fair Haven), Carroll (less villages of Union Mills, Taneytown, Keymar, Union Bridge, Uniontown, Newton, Marlboro, and Forestville).

Boston. Market Administration. Includes the towns of Marblehead, Swampscott, Saugus, and Nahant in Essex county; Wakefield, Reading, Winchester, Stoneham, Lexington, Arlington, Belmont, and Watertown in Middlesex county; Brookline, Wellesley, Needham, Dedham, Milton, Braintree, and Weymouth in Norfolk county; Winthrop in Suffolk county; and the cities of Beverly, Boston, Cambridge, Chelsea, Everett, Lynn, Malden, Medford, Melrose, Newton, Peabody, Quincy, Revere, Salem, Somerville, Waltham, and Woburn. U. S. Bureau of Agricultural Economics (nonfarm 1934 population) is explained in Ill. Agr. Exp. Sta. Bul. 397, Table 26, p. 447. Population as interpolated for 1934 is explained in footnote a above.

Buffalo. Based on milk sales area as determined by Herbert W. Mumford, Jr., Cornell University, Ithaca, N.Y., unpublished data.

Chicago. The Chicago milk sales area includes the counties of Lake, Cook, DuPage, Will (less the villages of Torino, Custer Park, and Braidwood), Kane (less the village of Burlington), and Kendall (less the cities or villages of Plano, Millington, Newark, and Lisbon)-all in Illinois; Lake and Porter counties in Indiana; and the cities and villages of McHenry, Ridgefield, Crystal Lake, Algonquin, Huntley, Minooka, Manteno, Grant Park, Solitt, Delmar, and Momence in Illinois, as well as the cities and villages of Michigan City, Otis, and Westville in Indiana.

Cleveland. The Cleveland milk sales area includes Cuyahoga county; the townships of Willoughby, Kirtland, Mentor, Painesville and Concord in Lake county; Chester, Russell, and Bainbridge in Geauga county; Twinsburg and Northfield in Summit county; Columbia, Eaton, Carlisle, Ridgeville, Elyria, Amherst, Avon, Sheffield, and Black River in Lorain county-all in the state of Ohio.

Detroit. The Detroit milk sales area includes Wayne county (less Sumpter and Huron townships); the townshipa of Highland, White Lake, Water Ford, Pontiac, Troy, Bloomfield, West Bloomfield, Commerce, Novi, Farmington, Southfield, and Royal Oak in Oakland county; Warren, Erin, Clinton, Macomb, Harrison, and Chesterfield in Macomb county; Ira, Clay, and Cottrelville in St. Clair county; the cities of Pontiac, Royal Oak, Farmington, Ferndale, Pleasant Ridge City, East Detroit City, Mt. Clemens, and Marine City-all in Michigan. Population for Detroit was interpolated at 44.2 percent of the average annual increase in the United States during 1920-1930.

Los Angeles. The Los Angeles milk sales area includes the counties of Los Angeles and Orange; the cities and villages of Ontano, Chino, Cajon, Rialto, San Bernardino, Colton, Highland, Redlands, Pine Knot, Summit, Victorville, Oro Grande, Lucerne Valley, Barstow, Daggett, and Ludlow in San Bernardino county; and the cities and villages of Corona, Arlington, Riverside, Pervis, Elsinore, Temscula, Lakeview, San Jacinto, Hermit, Beaumont, Banning, Indo, Coachella, and Thermal in Riverside county. Population for Los Angeles was interpolated at 44.2 percent of the average annual increase in the United States during 1920-1930.

Milwaukee. The Milwaukee milk sales area consists of Milwaukee county, Wisconsin.
Minneapolis. The Minneapolis milk sales area consists of the cities and villages of Brooklyn Center, Columbia Heights, Crystal, Deep Haven, Edina, Excelsior, Golden Valley, Hopkins, Island Park, Long Lake, Minneapolis, Minnetopks Beach, Morning Side, Mound, Osseo, Richfield, Robbins Dale, St. Louis Park, Tonka Bay, and Wayzetta, in the state of Minnesota.

New York. See Ill. Agr. Exp. Sta. Bul. 397, Table 25, p. 447.
Philadelphia. See Ill. Agr. Exp. Sta. Bul. 397, Table 25, p. 447.
Pittsburgh. The Pittsburgh milk sales area consists of Allegheny county, Pennsylvania.
St. Louis The St. Louis milk sales area is composed of the following governmental units in the state of Missouri: the city of St. Louis; the townships of Carondelet, St. Ferdinand, and Central of St. Louis county and St. Charles in St. Charles county. In the state of Illinois the area is composed of the cities of Alton, Belleville, East St. Louis; the townships of Godfrey, Wood Rivcr, Chouteau, Venice, Nameoki, and Collinsville in Madison county, and Canteen, Caseyville, Centerville, St. Clair, Sugar Loaf, Stookey, Millstadt, and O'Fallon in St. Clair county.

Table 20.-Average Family Incomes and Per-Capita Consumption of Milk by Census Districts, St. Louis, 1934a

| District | Total families | Number of families with incomes of - |  |  | Percentages of families with incomes of - |  |  | Weighted average income ${ }^{\text {b }}$ | Daily percapita consumption of milk ${ }^{\circ}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Under <br> $\$ 1230$ | $\$ 1230$ to $\$ 2049$ | $\$ 2050$ and over | $\begin{aligned} & \text { Under } \\ & \$ 1230 \end{aligned}$ | $\begin{gathered} \$ 1230 \\ \text { to } \\ \$ 2049 \end{gathered}$ | $\begin{aligned} & \$ 2050 \\ & \text { and } \\ & \text { over } \end{aligned}$ |  |  |
|  |  |  |  |  |  |  |  |  | pint |
| 1. | 7176 | 2642 | 1906 | 2628 | 36.8 | 26.6 | 36.6 | \$2 075 | . 42 |
| 2. | 4221 | 353 | 1266 | 2602 | 8.4 | 30.0 | 61.6 | 2815 | . 52 |
| 3. | 3712 | 777 | 1124 | 1811 | 20.9 | 30.3 | 48.8 | 2452 | . 52 |
| 4. | 3551 | 902 | 1114 | 1535 | 25.4 | 31.4 | 43.2 | 2302 | . 45 |
| 5. | 9631 | 577 | 1113 | 7941 | 6.0 | 11.6 | 82.4 | 3255 | . 53 |
| 6. | 15046 | 1898 | 7297 | 5851 | 12.6 | 48.5 | 38.9 | 2320 | . 48 |
| 7. | 8381 | 1351 | 3386 | 3644 | 16.1 | 40.4 | 43.5 | 2384 | . 41 |
| 8. | 2155 | 863 | 586 | 706 | 40.0 | 27.2 | 32.8 | 1970 | . 42 |
| 9. | 6519 | 2548 | 2142 | 1829 | 39.1 | 32.8 | 28.1 | 1883 | . 41 |
| 10. | 10473 | 2226 | 4509 | 3738 | 21.2 | 43.1 | 35.7 | 2184 | . 41 |
| 11. | 12905 | 5210 | 5202 | 2493 | 40.4 | 40.3 | 19.3 | 1696 | . 28 |
| 12. | 8198 | 769 | 1591 | 5838 | 9.4 | 19.4 | 71.2 | 3000 | . 48 |
| 13. | 2680 | 1184 | 911 | 585 | 44.2 | 34.0 | 21.8 | 1715 | . 41 |
| 14. | 3500 | 220 | 973 | 2307 | 6.3 | 27.8 | 65.9 | 2918 | . 56 |
| 15. | 11987 | 2109 | 4865 | 5013 | 17.6 | 40.6 | 41.8 | 2338 | . 49 |
| 16. | 11074 | 1062 | 4484 | 5528 | 9.6 | 40.5 | 49.9 | 2568 | . 56 |
| 17. | 10139 | 978 | 4025 | 5136 | 9.6 | 39.7 | 50.7 | 2582 | . 48 |
| 18. | 8059 | 4246 | 2665 | 1148 | 52.7 | 33.1 | 14.2 | 1492 | . 40 |
| 19. | 6760 | 1112 | 1379 | 4269 | 16.4 | 20.4 | 63.2 | 2779 | . 54 |
| 20. | 6946 | 4682 | 1562 | 702 | 67.4 | 22.5 | 10.1 | 1287 | . 38 |
| 21. | 10593 | 7165 | 2240 | 1188 | 67.6 | 21.4 | 11.0 | 1307 | . 19 |
| 22. | 7771 | 6059 | 1126 | 586 | 78.0 | 14.5 | 7.5 | 1148 | . 39 |
| 23. | 16872 | 10821 | 3662 | 2389 | 64.1 | 21.7 | 14.2 | 1396 | . 36 |
| 24. | 10730 | 5108 | 3577 | 2045 | 47.6 | 33.3 | 19.1 | 1631 | . 40 |
| 25. | 5480 | 4894 | 322 | 264 | 89.3 | 5.9 | 4.8 | 999 | . 24 |
| 26. | 10296 | 8144 | 1391 | 761 | 79.1 | 13.5 | 7.4 | 1136 | . 38 |
| Total. . | 214855 | 77900 | 64418 | 72537 | 36.3 | 30.0 | 33.7 | \$2 022 | . 423 |

a Determined from a pamphlet published by the research department of the St. Louis Globe-Democrat entitled "Metropolitan St. Louis Population and Families Divided by Income Groups for Census Tracts," based on the 1930 U. S. Census.
bTo obtain the weighted average income for each district the average income for each income-group was multiplied by the number of families in each income-group.

- From unpublished data of a study made under the direction of Mrs. M. C. Harrington, of the St. Louis District Dairy Council, in cooperation with the St. Louis Department of Public Health. The average per-capita consumption of milk for the 8,136 families included in this study was .48 pint daily, compared with .423 pint daily for the market (Table 1). Consumers' statements were corrected for exaggeration by multiplying the reported consumption for each district by $\frac{.423}{.480^{\circ}}$, or 88.1 percent.

Table 21.-Racial Population Analysis by Census Districts, St. Louis, 1930

| Census district | Total population ${ }^{*}$ | Area in square miles ${ }^{\text {b }}$ | Population per square mile | White ${ }^{\text {a }}$ | Negro ${ }^{\text {a }}$ | Total white and Negro ${ }^{\circ}$ | Percent white is of total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| (thousands) |  |  |  |  |  |  |  |
| 1. | 26814 | 3.3 | 8.1 | 26117 | 680 | 26797 | 97.5 |
| 2. | 15139 | 1.5 | 10.1 | 15137 | 2 | 15139 | 100.0 |
| 3. | 14479 | 3.0 | 4.8 | 14469 | 10 | 14479 | 99.9 |
| 4. | 13376 | 1.6 | 8.4 | 13281 | 83 | 13364 | 99.4 |
| 5. | 35712 | 1.8 | 19.8 | 35247 | 424 | 35671 | 98.8 |
| 6. | 58588 | - 2.8 | 20.9 | 58306 | 271 | 58577 | 99.5 |
| 7. | 31923 | 3.0 | 10.6 | 31908 | 13 | 31921 | 100.0 |
| 8. | 8387 | 2.7 | 3.1 | 8209 | 162 | 8371 | 98.1 |
| 9. | 23576 | 2.1 | 11.2 | 23193 | 317 | 23510 | 98.7 |
| 10. | 38583 | 1.6 | 24.1 | 37025 | 1540 | 38565 | 96.0 |
| 11. | 51806 | 1.9 | 27.3 | 29413 | 22352 | 51765 | 56.8 |
| 12. | 33425 | 1.6 | 20.9 | 32899 | 458 | 33357 | 98.6 |
| 13. | 16014 | 1.0 | 16.0 | 15419 | 593 | 16012 | 96.3 |
| 14. | 11670 | 2.2 | 5.3 | 11661 | 8 | 11669 | 99.9 |
| 15. | 43543 | 3.7 | 11.8 | 43251 | 291 | 43542 | 99.3 |
| 16. | 38766 | 1.9 | 20.4 | 38707 | 44 | 38751 | 99.9 |
| 17. | 37473 | 1.6 | 23.4 | 37365 | 82 | 37447 | 99.8 |
| 18. | 30546 | 1.9 | 16.1 | 22936 | 7587 | 30523 | 75.1 |
| 19. | 27648 | 1.1 | 25.1 | 25898 | 1597 | 27495 | 94.2 |
| 20. | 26081 | . 9 | 29.0 | 24648 | 1406 | 26054 | 94.6 |
| 21. | 44678 | 1.4 | 31.9 | 11916 | 32655 | 44571 | 26.7 |
| 22. | 31126 | 1.3 | 23.9 | 19101 | 11853 | 30954 | 61.7 |
| 23. | 62137 | 2.1 | 29.6 | 60729 | 1150 | 61879 | 98.1 |
| 24. | 37400 | 1.5 | 24.9 | 37373 | 22 | 37395 | 99.9 |
| 25. | 24275 | 1.4 | 17.3 | 15027 | 8972 | 23999 | 62.6 |
| 26. | 38795 | 1.8 | 21.6 | 37644 | 1008 | 38652 | 97.4 |
| Total. | 821960 | 50.7 | 16.3 | 726879 | 93580 | 820459 | 88.6 |

${ }^{2}$ From U. S. Census, 1930.
bApproximately 10.3 square miles of nonpopulated areas were subtracted from the total area of St. Louis.
-The population of other races numbering 1,501 individuals was not included in the totals by Census districts.

Table 22.-Indexes of Average Retail Prices of All Foods in St. Louis by Months, 1925-1934a
(Same month, 1925-1927 = 100)

| Year | Jan. | Feb. | Mar. | Apr. | May | June | July | Aug. | Sept. | Oct. | Nov. | Dec. Average |
| :---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $1925 \ldots \ldots \ldots$ | 96 | 96 | 98 | 97 | 96 | 97 | 102 | 102 | 101 | 101 | 103 | 102 |
| $1926 \ldots \ldots \ldots$ | 103 | 104 | 103 | 104 | 104 | 102 | 100 | 99 | 101 | 101 | 101 | 101 |
| $1927 \ldots \ldots \ldots$ | 100 | 102 | 99 | 99 | 102 | 101 | 98 | 99 | 98 | 98 | 96 | 97 |
| $1928 \ldots \ldots \ldots$ | 97 | 97 | 97 | 98 | 98 | 96 | 97 | 99 | 99 | 97 | 96 | 97 |
| $1929 \ldots \ldots \ldots$ | 98 | 99 | 99 | 98 | 100 | 99 | 103 | 104 | 103 | 100 | 99 | 98 |
| $1930 \ldots \ldots \ldots$ | 99 | 100 | 99 | 100 | 97 | 93 | 90 | 93 | 93 | 90 | 87 | 84 |
| $1931 \ldots \ldots \ldots$ | 83 | 82 | 82 | 80 | 78 | 75 | 77 | 78 | 75 | 74 | 71 | 70 |
| $1932 \ldots \ldots \ldots$ | 68 | 68 | 67 | 66 | 64 | 62 | 63 | 64 | 63 | 61 | 61 | 60 |
| $1933 \ldots \ldots \ldots$ | 68 | 57 | 58 | 58 | 60 | 62 | 68 | 71 | 69 | 66 | 65 | 64 |
| $1934 \ldots \ldots \ldots$ | 66 | 70 | 70 | 70 | 68 | 69 | 70 | 73 | 76 | 73 | 72 | 72 |

${ }^{\text {s }}$ Tabulated from current reports of the U. S. Bureau of Labor Statistics.

Table 23.-Average Retail Prices of Evaporated Milk in St. Louis, by Months, 1925-1934a

| Year | Jan. | Feb. | Mar. | April | May | June | July | Aug. | Sept. | Oct. | Nov. | Dec. | Average |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| (Cents per 1416-ounce can) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925-1927. | 9.37 | 9.37 | 9.30 | 9.40 | 9.50 | 9.50 | 9.63 | 9.63 | 9.57 | 9.60 | 9.67 | 9.63 | 9.51 |
| 1925. | 9.1 | 9.2 | 9.2 | 9.2 | 9.2 | 9.3 | 9.5 | 9.6 | 9.5 | 9.6 | 9.7 | 9.7 | 9.40 |
| 1926. | 9.6 | 9.5 | 9.4 | 9.5 | 9.4 | 9.4 | 9.4 | 9.4 | 9.3 | 9.3 | 9.4 | 9.3 | 9.41 |
| 1927. | 9.4 | 9.4 | 9.3 | 9.5 | 9.9 | 9.8 | 10.0 | 9.9 | 9.9 | 9.9 | 9.9 | 9.9 | 9.73 |
| 1928. | 9.8 | 9.6 | 9.6 | 9.0 | 9.0 | 9.0 | 9.0 | 9.3 | 9.6 | 9.8 | 9.8 | 9.8 | 9.44 |
| 1929. | 9.9 | 9.8 | 9.8 | 9.2 | 9.0 | 9.0 | 9.0 | 8.8 | 8.8 | 8.7 | 9.1 | 9.1 | 9.18 |
| 1930. | 8.8 | 8.8 | 8.7 | 8.7 | 8.7 | 8.7 | 8.7 | 8.7 | 9.2 | 9.2 | 8.7 | 8.6 | 8.79 |
| 1931. | 9.1 | 9.0 | 8.2 | 8.1 | 8.1 | 8.1 | 8.3 | 7.5 | 7.5 | 7.6 | 7.5 | 7.2 | 8.02 |
| 1932. | 7.2 | 7.1 | 6.8 | 6.8 | 6.6 | 6.2 | 5.5 | 5.3 | 5.3 | 5.2 | 5.3 | 6.2 | 6.13 |
| 1933. | 6.2 | 6.2 | 5.1 | 5.1 | 6.3 | 6.4 | 6.7 | 6.8 | 6.5 | 6.4 | 6.5 | 6.5 | 6.23 |
| 1934. | 6.5 | 6.5 | 6.5 | 6.5 | 6.5 | 6.4 | 6.4 | 6.4 | 6.4 | 6.3 | 6.3 | 6.4 | 6.42 |
| (Indexes: same month 1925-1927 $=100$ ) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925. | 97 | 98 | 99 | 98 | 97 | 98 | 99 | 100 | 99 | 100 | 100 | 101 | 99 |
| 1926.. | 102 | 101 | 101 | 101 | 99 | 99 | 98 | 98 | 97 | 97 | 97 | 97 | 99 |
| 1927. | 100 | 100 | 100 | 101 | 104 | 103 | 104 | 103 | 103 | 103 | 102 | 103 | 102 |
| 1928. | 105 | 102 | 103 | 96 | 95 | 95 | 94 | 97 | 100 | 102 | 101 | 102 | 99 |
| 1929. | 106 | 105 | 105 | 98 | 95 | 95 | 94 | 91 | 92 | 91 | 94 | 94 | 97 |
| 1930. | 94 | 94 | 94 | 93 | 92 | 92 | 90 | 90 | 96 | 96 | 90 | 89 | 92 |
| 1931. | 97 | 96 | 88 | 86 | 85 | 85 | 86 | 78 | 78 | 79 | 78 | 75 | 84 |
| 1932. | 77 | 76 | 73 | 72 | 70 | 65 | 57 | 55 | 55 | 54 | 55 | 64 | 64 |
| 1933. | 66 | 66 | 55 | 54 | 66 | 67 | 70 | 71 | 68 | 67 | 67 | 68 | 65 |
| 1934..... | 69 | 69 | 70 | 69 | 68 | 67 | 67 | 67 | 67 | 66 | 65 | 66 | 68 |

${ }^{\wedge}$ From current reports of U. S. Bureau of Labor Statistics. Prices from January, 1925 , to December, 1931, were converted from a 16 -ounce can to a $141 / 2$-ounce can by multiplying by .90625 .

Table 24.-Differences Between the Retail Prices per Quart of Whole Milk and per $141 / 2$-Ounce Can of Evaporated Milk, St. Louis, by Months, 1925-1934
(Cents per unit)

| Year | Jan. | Feb. | Mar. | Apr. | May | June | July | Aug. | Sept. | Oct. | Nov. | Dec. Average |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $1925 \ldots \ldots \ldots$ | 3.9 | 3.8 | 3.8 | 3.8 | 3.8 | 3.7 | 3.5 | 3.4 | 3.5 | 3.4 | 3.3 | 3.3 |
| $1926 \ldots \ldots \ldots$ | 3.4 | 3.5 | 3.6 | 3.5 | 3.6 | 3.6 | 3.6 | 3.6 | 3.7 | 3.7 | 3.6 | 3.7 |
| $1927 \ldots \ldots \ldots$ | 3.6 | 3.6 | 3.7 | 3.5 | 3.1 | 3.2 | 3.0 | 3.1 | 3.1 | 3.1 | 3.1 | 3.1 |
| $1928 \ldots \ldots \ldots$ | 3.2 | 3.4 | 3.4 | 4.0 | 4.0 | 4.0 | 4.0 | 3.7 | 3.4 | 3.2 | 3.2 | 3.2 |
| $1929 \ldots \ldots \ldots$ | 3.1 | 3.2 | 3.2 | 3.8 | 4.0 | 4.0 | 4.0 | 4.2 | 4.2 | 4.3 | 3.9 | 3.9 |
| $1930 \ldots \ldots \ldots$ | 4.2 | 4.2 | 4.3 | 4.3 | 4.3 | 4.3 | 4.3 | 4.3 | 3.8 | 3.8 | 4.3 | 3.4 |
| $1931 \ldots \ldots \ldots$ | 2.9 | 3.0 | 3.8 | 3.9 | 3.9 | 3.9 | 3.7 | 4.5 | 3.5 | 3.4 | 3.5 | 3.8 |
| $1932 \ldots \ldots \ldots$ | 3.8 | 3.9 | 3.2 | 3.2 | 3.4 | 3.8 | 4.5 | 4.7 | 4.7 | 4.8 | 4.7 | 3.8 |
| $1933 \ldots \ldots \ldots$ | 3.8 | 3.8 | 4.9 | 4.9 | 3.7 | 3.6 | 3.3 | 3.2 | 3.5 | 3.6 | 3.5 | 4.5 |
| $1934 \ldots \ldots \ldots$ | 4.5 | 4.5 | 4.5 | 4.5 | 4.5 | 4.6 | 4.6 | 4.6 | 4.6 | 4.7 | 4.7 | 4.6 |

Table 25.-Average Farm Prices of Twelve Farm Commodities in the Illinois Part of the St. Louis Milkshed, by Months, 1925-1934a

| Year | Jan. | Feb. | Mar. | Apr. | May | June | July | Aug. | Sept. | Oct. | Nov. | Dec. | Average |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| BEEF CATTLE |  |  |  |  |  |  |  |  |  |  |  |  |  |
| (Dollars per 100 pounds) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925-1929... | 7.73 | 7.87 | 8.04 | 8.07 | 8.38 | 8.28 | 8.47 | 8.84 | 8.37 | 8.48 | 8.42 | 8.45 | 8.28 |
| 1925. | 6.02 | 6.76 | 7.65 | 7.22 | 7.32 | 7.74 | 7.62 | 9.18 | 7.44 | 6.91 | 7.29 | 7.12 | 7.36 |
| 1926. | 7.20 | 7.36 | 6.92 | 6.68 | 7.47 | 7.34 | 7.18 | 7.25 | 6.88 | 7.08 | 6.94 | 7.02 | 7.11 |
| 1927. | 6.83 | 7.10 | 7.09 | 7.65 | 7.34 | 7.30 | 7.23 | 7.88 | 7.51 | 8.27 | 8.66 | 9.42 | 7.69 |
| 1928. | 8.85 | 8.84 | 8.96 | 8.84 | 9.40 | 9.14 | 9.75 | 9.70 | 10.52 | 10.14 | 9.86 | 9.48 | 9.46 |
| 1929. | 9.76 | 9.29 | 9.58 | 9.94 | 10.38 | 9.89 | 10.58 | 10.22 | 9.52 | 10.00 | 9.36 | 9.20 | 9.81 |
| 1930. | 9.26 | 9.42 | 9.47 | 9.30 | 9.06 | 8.90 | 8.08 | 6.70 | 7.72 | 8.00 | 7.57 | 7.40 | 8.41 |
| 1931. | 7.04 | 6.26 | 6.74 | 6.42 | 6.03 | 5.95 | 5.58 | 5.45 | 5.80 | 5.66 | 5.45 | 5.20 | 5.96 |
| 1932. | 4.74 | 4.42 | 4.58 | 4.62 | 4.46 | 4.42 | 5.53 | 5.10 | 5.04 | 4.76 | 4.38 | 4.18 | 4.69 |
| 1933. | 3.96 | 3.79 | 3.70 | 3.86 | 4.51 | 4.17 | 4.62 | 4.18 | 4.24 | 4.16 | 3.90 | 3.47 | 4.05 |
| 1934. | 3.58 | 4.08 | 4.28 | 4.18 | 4.56 | 4.90 | 4.74 | 4.68 | 5.18 | 4.83 | 5.05 | 4.86 | 4.58 |
| (Inderes: same month 1925-1929 $=100$ ) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925.......... | 78 | 86 | 95 | 89 | 87 | 93 | 90 | 104 | 89 | 81 | 87 | 84 | 89 |
| 1926.......... | 93 | 94 | 86 | 83 | 89 | 89 | 85 | 82 | 82 | 83 | 82 | 83 | 86 |
| 1927. | 88 | 90 | 88 | 95 | 88 | 88 | 85 | 89 | 90 | 98 | 103 | 111 | 93 |
| 1928. | 114 | 112 | 111 | 110 | 112 | 110 | 115 | 110 | 126 | 120 | 117 | 112 | 114 |
| 1929. | 126 | 118 | 119 | 123 | 124 | 119 | 125 | 116 | 114 | 118 | 111 | 109 | 118 |
| 1930.......... | 120 | 120 | 118 | 115 | 108 | 107 | 95 | 76 | 92 | 94 | 90 | 88 | 102 |
| 1931. | 91 | 80 | 84 | 80 | 72 | 72 | 66 | 62 | 69 | 67 | 65 | 62 | 72 |
| 1932. | 61 | 56 | 57 | 57 | 53 | 53 | 65 | 58 | 60 | 56 | 52 | 49 | 57 |
| 1933. | 51 | 48 | 46 | 48 | 54 | 50 | 55 | 47 | 51 | 49 | 46 | 41 | 49 |
| 1934. | 46 | 52 | 53 | 52 | 54 | 59 | 56 | 53 | 62 | 57 | 60 | 58 | 55 |
| BUTTERFAT |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925-1929. | 43 | 41.2 | 43 | 41.2 | 39.8 | 38.7 | 384 | 39.4 | 40.6 | 42.4 | 42.8 | 43.6 | 41.2 |
| (Cents per pound) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925. | 38 | 34 | 40 | 38 | 36 | 36 | 37 | 38 | 39 | 44 | 43 | 44 | 39 |
| 1926. | 43 | 40 | 41 | 38 | 37 | 38 | 36 | 36 | 39 | 39 | 42 | 44 | 40 |
| 1927.......... | 43 | 44 | 44 | 44 | 42 | 37 | 37 | 36 | 39 | 41 | 44 | 44 | 41 |
| 1928. | 46 | 44 | 43 | 42 | 42 | 40 | 40 | 41 | 44 | 44 | 44 | 46 | 43 |
| 1929. | 45 | 44 | 47 | 44 | 42 | 42 | 42 | 46 | 42 | 44 | 41 | 40 | 43 |
| 1930. | 35 | 33 | 32 | 34 | 33 | 30 | 30 | 34 | 37 | 34 | 33 | 28 | 33 |
| 1931. | 25 | 23 | 27 | 26 | 19 | 20 | 20 | 23 | 24 | 29 | 27 | 25 | 24 |
| 1932. | 21 | 19 | 19 | 16 | 15 | 13 | 14 | 17 | 16 | 17 | 17 | 20 | 17 |
| 1933. | 18 | 16 | 14 | 15 | 19 | 18 | 22 | 16 | 17 | 18 | 18 | 16 | 17 |
| 1934. | 14 | 22 | 22 | 20 | 20 | 22 | 20 | 24 | 22 | 21 | 25 | 25 | 21 |
| (Indexes: same month 1925-1929 $=100$ ) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925......... | 88 | 82 | 93 | 92 | 90 | 93 | 96 | 96 | 96 | 104 | 100 | 101 | 80 |
| 1926......... . | 100 | 97 | 95 | 92 | 93 | 98 | 94 | 91 | 96 | 92 | 98 | 101 | 97 |
| 1927. | 100 | 107 | 102 | 107 | 106 | 96 | 96 | 91 | 96 | 97 | 103 | 101 | 99 |
| 1928. | 107 | 107 | 100 | 102 | 106 | 103 | 104 | 104 | 108 | 104 | 103 | 106 | 104 |
| 1929..... . . . . | 105 | 107 | 109 | 107 | 106 | 108 | 109 | 117 | 103 | 104 | 96 | 92 | 104 |
| 1930...... . . . | 81 | 80 | 74 | 82 | 83 | 78 | 78 | 86 | 91 | 80 | 77 | 64 | 80 |
| 1931. | 58 | 56 | 63 | 63 | 48 | 52 | 52 | 58 | 59 | 68 | 63 | 57 | 58 |
| 1932. | 49 | 46 | 44 | 39 | 38 | 34 | 36 | 43 | 39 | 40 | 40 | 46 | 41 |
| 1933. | 42 | 39 | 33 | 36 | 48 | 47 | 57 | 41 | 42 | 42 | 42 | 37 | 41 |
| 1934.......... | 33 | 53 | 51 | 48 | 50 | 57 | 52 | 61 | 54 | 50 | 58 | 57 | 51 |

-For Illinois districts South-Southwest and Southwest, as obtained from Illinois State Department of Agriculture.

Table 25.-Farm Prices-Continued

| Year | Jan. | Feb. | Mar. | Apr. | May | June | July | Aug. | Sept. | Oct. | Nov. | Dec. A | Average |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| CHICKENS |  |  |  |  |  |  |  |  |  |  |  |  |  |
| (Cents per pound) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925-1929.. | 20.2 | 21.4 | 21.2 | 23 | 23 | 21.2 | 22.4 | 21.2 | 21.2 | 20 | 19.4 | 18.4 | 21.13 |
| 1925. | 18 | 20 | 20 | 22 | 21 | 20 | 21 | 20 | 21 | 19 | 19 | 20 | 20 |
| 1826. | 21 | 22 | 22 | 24 | 24 | 24 | 24 | 22 | 21 | 20 | 19 | 19 | 22 |
| 1927. | 20 | 22 | 22 | 22 | 25 | 18 | 22 | 18 | 19 | 19 | 19 | 19 | 20 |
| 1928. | 19 | 20 | 19 | 22 | 21 | 20 | 21 | 22 | 23 | 21 | 21 | 21 | 21 |
| 1929. | 23 | 23 | 23 | 25 | 24 | 24 | 24 | 24 | 22 | 21 | 19 | 18 | 22 |
| 1930. | 19 | 20 | 20 | 21 | 18 | 18 | 16 | 16 | 18 | 16 | 15 | 14 | 18 |
| 1931. | 15 | 14 | 16 | 16 | 14 | 16 | 14 | 16 | 16 | 13 | 13 | 13 | 15 |
| 1932. | 13 | 12 | 12 | 12 | 11 | 10 | 10 | 11 | 10 | 09 | 09 | 08 | 11 |
| 1933. | 08 | 09 | 08 | 09 | 09 | 08 | 09 | 09 | 08 | 08 | 07 | 06 | 08 |
| 1934. | 08 | 09 | 10 | 10 | 10 | 10 | 11 | 11 | 12 | 10 | 10 | 10 | 10 |
| (Indexes: same month 1925-1929 $=100$ ) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925. | 89 | 93 | 94 | 95 | 91 | 94 | 94 | 94 | 99 | 95 | 98 | 103 | 95 |
| 1926. | 104 | 103 | 104 | 104 | 104 | 113 | 107 | 104 | 99 | 100 | 98 | 98 | 104 |
| 1927. | 99 | 103 | 104 | 95 | 108 | 84 | 98 | 84 | 90 | 95 | 98 | 98 | 95 |
| 1928. | 94 | 93 | 90 | 95 | 91 | 94 | 94 | 104 | 108 | 105 | 105 | 105 | 100 |
| 1929. | 114 | 107 | 108 | 108 | 104 | 113 | 107 | 113 | 104 | 105 | 98 | 92 | 104 |
| 1930. | 94 | 93 | 94 | 91 | 78 | 84 | 71 | 75 | 84 | 80 | 77 | 72 | 85 |
| 1931. | 74 | 65 | 75 | 70 | 60 | 75 | 62 | 75 | 75 | 65 | 67 | 67 | 71 |
| 1932. | 64 | 56 | 56 | 52 | 48 | 47 | 44 | 52 | 47 | 45 | 46 | 41 | 52 |
| 1933. | 40 | 42 | 38 | 39 | 39 | 38 | 40 | 42 | 38 | 40 | 36 | 31 | 38 |
| 1934. | 40 | 42 | 47 | 43 | 43 | 47 | 49 | 52 | 57 | 50 | 52 | 52 | 47 |
| EGGS* |  |  |  |  |  |  |  |  |  |  |  |  |  |
| (Cents per dozen) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925-1929.. | 38.2 | 30 | 23 | 22.8 | 23.6 | 23.2 | 24 | 25.6 | 29.8 | 35.4 | 38 | 44.8 | $8 \quad 29.8$ |
| 1925... | 49 | 34 | 23 | 24 | 25 | 26 | 26 | 27 | 30 | 35 | 27 | 46 | 31 |
| 1926.. | 36 | 26 | 23 | 25 | 25 | 25 | 24 | 25 | 29 | 39 | 43 | 46 | 30 |
| 1927. | 37 | 30 | 20 | 20 | 19 | 16 | 20 | 22 | 28 | 35 | 40 | 44 | 28 |
| 1928. | 38 | 28 | 22 | 23 | 25 | 24 | 24 | 26 | 30 | 32 | 37 | 42 | 29 |
| 1929. | 31 | 32 | 27 | 22 | 24 | 25 | 26 | 28 | 32 | 36 | 43 | 46 | 31 |
| 1930. | 40 | 34 | 20 | 22 | 19 | 18 | 16 | 18 | 23 | 24 | 30 | 26 | 24 |
| 1931. | 22 | 12 | 17 | 15 | 12 | 13 | 13 | 14 | 16 | 20 | 25 | 24 | 17 |
| 1932. | 14 | 11 | 8 | 8 | 10 | 8 | 8 | 13 | 15 | 21 | 26 | 30 | 14 |
| 1933. | 19 | 9 | 8 | 8 | 10 | 8 | 10 | 10 | 13 | 18 | 22 | 20 | 13 |
| 1934. | 16 | 14 | 13 | 12 | 12 | 12 | 11 | 14 | 20 | 20 | 26 | 26 | 16 |
| (Indexes: same month 1925-1929 = 100) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925. | 128 | 113 | 100 | 105 | 106 | 112 | 108 | 105 | 101 | 99 | 71 | 103 | 104 |
| 1926. | 94 | 87 | 100 | 110 | 106 | 108 | 100 | 98 | 97 | 110 | 113 | 103 | 101 |
| 1927. | 97 | 100 | 87 | 88 | 81 | 69 | 83 | 86 | 94 | 99 | 105 | 98 | 94 |
| 1928. | 99 | 93 | 96 | 101 | 106 | 103 | 100 | 102 | 101 | 90 | 97 | 94 | 97 |
| 1929. | 81 | 107 | 117 | 96 | 102 | 108 | 108 | 109 | 107 | 102 | 113 | 103 | 104 |
| 1930. | 105 | 113 | 87 | 96 | 81 | 78 | 67 | 70 | 77 | 68 | 79 | 58 | 81 |
| 1931. | 58 | 40 | 74 | 66 | 51 | 56 | 54 | 55 | 54 | 56 | 66 | 54 | 57 |
| 1932. | 37 | 37 | 35 | 35 | 42 | 34 | 38 | 51 | 50 | 59 | 68 | 67 | 47 |
| 1933. | 50 | 30 | 35 | 35 | 42 | 34 | 42 | 39 | 44 | 51 | 58 | 45 | 44 |
| 1934..... | 42 | 47 | 56 | 53 | 51 | 52 | 46 | 55 | 67 | 56 | 68 | 58 | 54 |

$\bullet$ For Illinois districts South-Southwest and Southwest, as obtained from the Illinois State Department of Agriculture.

Table 25.-Farm Prices-Continued

| Year | Jan. | Feb. | Mar. | Apr. | May | June | July | Aug. | Sept. | Oct. | Nov. | Dec. | Average |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| CORNs |  |  |  |  |  |  |  |  |  |  |  |  |  |
| (Cents per bushel) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925-1929. | 75.4 | 78.0 | 79.2 | 79.9 | 84.8 | 89.6 | 89.9 | 92.4 | 90.4 | 81.9 | 69.1 | 66.8 | 81.5 |
| 1925. | 108 | 107.5 | 107.5 | 97.5 | 107.5 | 108.5 | 99.5 | 100.5 | 92 | 72.5 | 63.5 | 62 | 93.9 |
| 1926. | 63.5 | 63 | 59.5 | 60 | 61.5 | 62 | 64 | 73.5 | 71 | 71 | 59.5 | 56 | 63.7 |
| 1927. | 56 | 58 | 57.5 | 58 | 65 | 86.5 | 90.5 | 95 | 96.5 | 87.5 | 76 | 73 | 75.0 |
| 1928. | 72 | 75.5 | 84 | 94 | 104.5 | 103.5 | 103.5 | 98 | 96.5 | 86.5 | 69.5 | 72.5 | 88.3 |
| 1929. | 77.5 | 86 | 87.5 | 90 | 85.5 | 87.5 | 92 | 95 | 96 | 92 | 77 | 70.5 | 86.4 |
| 1930. | 70 | 68.5 | 67 | 72 | 71.5 | 73 | 71.5 | 86 | 89 | 77.5 | 64.5 | 63.5 | 72.8 |
| 1931. | 60 | 60 | 57 | 55.5 | 55 | 53 | 53 | 49.5 | 38 | 28.5 | 30 | 27 | 47.2 |
| 1932. | 26.5 | 25 | 24.5 | 23 | 22.5 | 22.5 | 22 | 23 | 22 | 17.5 | 15.5 | 15 | 21.6 |
| 1933. | 15.5 | 16 | 16 | 24.5 | 36 | 38.5 | 52.5 | 48.5 | 45.5 | 37 | 39 | 40.5 | 34.1 |
| 1934. | 42 | 45 | 44.5 | 45.5 | 45.5 | 51.5 | 55 | 70 | 77 | 76 | 75.5 | 91.5 | 59.9 |
| (Indexes: same month 1925-1929 = 100) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925. | 143 | 138 | 136 | 122 | 127 | 121 | 111 | 109 | 102 | 88 | 92 | 93 | 125 |
| 1926. | 84 | 81 | 75 | 75 | 73 | 69 | 71 | 80 | 78 | 87 | 86 | 84 | 78 |
| 1927. | 74 | 74 | 73 | 73 | 77 | 96 | 101 | 103 | 107 | 107 | 110 | 109 | 93 |
| 1928. | 95 | 97 | 106 | 118 | 123 | 116 | 115 | 106 | 107 | 106 | 101 | 108 | 108 |
| 1929. | 103 | 110 | 110 | 113 | 101 | 98 | 102 | 103 | 106 | 112 | 111 | 106 | 106 |
| 1930. | 93 | 88 | 85 | 90 | 84 | 81 | 80 | 93 | 98 | 95 | 93 | 95 | 89 |
| 1931. | 80 | 77 | 72 | 69 | 65 | 59 | 59 | 54 | 42 | 35 | 43 | 40 | 58 |
| 1932. | 35 | 32 | 31 | 29 | 26 | 25 | 24 | 25 | 24 | 21 | 22 | 22 | 26 |
| 1933. | 21 | 20 | 20 | 31 | 42 | 43 | 58 | 52 | 50 | 45 | 56 | 61 | 42 |
| 1934..... | 56 | 58 | 56 | 57 | 54 | 57 | 61 | 76 | 85 | 93 | 109 | 137 | 73 |

HOGS

| (Dollars per 100 pounds) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1925-1929. | 9.65 | 10.14 | 10.77 | 10.58 | 10.54 | 10.41 | 11.13 | 11.37 | 11.54 | 10.95 | 9.87 | 9.43 | 10.53 |
| 1925. | 9.56 | 9.88 | 12.50 | 11.96 | 10.96 | 11.02 | 12.58 | 12.94 | 12.28 | 11.62 | 1085 | 10.68 | 11.40 |
| 1926. | 11.28 | 12.39 | 12.12 | 11.98 | 12.54 | 13.38 | 13.34 | 12.40 | 13.00 | 12.69 | 11.74 | 11.42 | 12.36 |
| 1927. | 11.12 | 11.53 | 11.22 | 10.67 | 9.67 | 8.34 | 8.93 | 9.89 | 10.37 | 10.73 | 9.39 | 8.19 | 10.00 |
| 1928. | 8.04 | 7.69 | 7.56 | 7.89 | 9.21 | 9.15 | 10.02 | 10.57 | 11.92 | 10.17 | 8.59 | 8.17 | 9.08 |
| 1929. | 8.26 | 9.20 | 10.44 | 10.39 | 10.34 | 10.18 | 10.76 | 11.05 | 10.12 | 9.54 | 8.76 | 8.70 | 9.81 |
| 1930. | 9.07 | 9.81 | 10.10 | 9.70 | 9.39 | 9.52 | 8.88 | 8.90 | 9.97 | 9.37 | 8.65 | 7.67 | 9.25 |
| 1931. | 7.57 | 7.29 | 7.27 | 7.18 | 6.69 | 5.94 | 6.66 | 6.83 | 5.58 | 4.92 | 4.52 | 3.96 | 6.20 |
| 1932. | 3.92 | 3.56 | 4.10 | 3.66 | 3.02 | 2.90 | 4.60 | 4.26 | 3.95 | 3.38 | 3.19 | 2.83 | 3.61 |
| 1933. | 2.81 | 3.08 | 3.34 | 3.25 | 4.27 | 4.06 | 4.20 | 3.91 | 3.87 | 4.38 | 3.72 | 2.88 | 3.65 |
| 1934. | 3.09 | 4.11 | 4.04 | 3.57 | 3.16 | 3.58 | 4.06 | 4.94 | 6.20 | 5.30 | 5.30 | 5.45 | 4.40 |
| (Indexes: same month 1925-1929 = 100) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925. | 99 | 97 | 116 | 113 | 104 | 106 | 113 | 114 | 106 | 106 | 110 | 113 | 108 |
| 1926. | 117 | 122 | 113 | 113 | 119 | 129 | 120 | 109 | 113 | 116 | 119 | 121 | 117 |
| 1927. | 115 | 114 | 104 | 101 | 92 | 80 | 80 | 87 | 90 | 98 | 95 | 87 | 95 |
| 1928. | 83 | 76 | 70 | 75 | 87 | 88 | 90 | 93 | 103 | 93 | 87 | 87 | 86 |
| 1929. | 86 | 91 | 97 | 98 | 98 | 98 | 97 | 97 | 88 | 87 | 89 | 92 | 93 |
| 1930. | 94 | 97 | 94 | 92 | 89 | 91 | 80 | 78 | 86 | 86 | 88 | 81 | 88 |
| 1931. | 78 | 72 | 68 | 68 | 63 | 57 | 60 | 60 | 48 | 45 | 46 | 42 | 59 |
| 1932. | 41 | 35 | 38 | 34 | 29 | 28 | 41 | 37 | 34 | 31 | 32 | 30 | 34 |
| 1933. | 29 | 30 | 31 | 31 | 41 | 39 | 38 | 34 | 34 | 40 | 38 | 31 | 35 |
| 1934. | 32 | 41 | 38 | 34 | 30 | 34 | 36 | 43 | 54 | 48 | 54 | 58 | 42 |

aFor Illinois districts South-Southwest and Southwest, as obtained from Illinois State Department of Agriculture.

Table 25.-Farm Prices-Continued

| Year | Jan. | Feb. | Mar. | Apr. | May | June | July | Aug. | Sept. | Oct. | Nov. | Dec. | Average |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| LOOSE ALFALFA HAY |  |  |  |  |  |  |  |  |  |  |  |  |  |
| (Dollars per ton) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925-1929.. | 18.18 | 18.58 | 18.04 | 17.98 | 17.92 | 17.22 | 16.57 | 16.51 | 16.83 | 16.52 | 17.69 | 17.88 | 17.49 |
| 1925. | 15.80 | 16.44 | 14.00 | 15.00 | 15.50 | 15.00 | 13.25 | 15.12 | 16.60 | 16.00 | 18.38 | 19.20 | 15.86 |
| 1926. | 18.48 | 18.29 | 19.64 | 20.38 | 20.65 | 20.30 | 18.80 | 19.50 | 19.26 | 19.18 | 19.50 | 20.62 | 19.55 |
| 1927. | 21.86 | 21.88 | 21.00 | 20.00 | 19.99 | 18.50 | 17.40 | 16.74 | 16.66 | 16.47 | 16.04 | 15.50 | 18.50 |
| 1928. | 17.22 | 16.52 | 16.66 | 16.25 | 16.46 | 16.66 | 16.98 | 16.20 | 16.46 | 16.41 | 19.04 | 18.06 | 16.91 |
| 1929. | 17.52 | 19.79 | 18.92 | 18.28 | 17.01 | 15.62 | 16.44 | 14.98 | 15.16 | 14.54 | 15.50 | 16.00 | 16.65 |
| 1930. | 15.88 | 16.00 | 15.44 | 16.03 | 15.36 | 15.00 | 15.50 | 18.72 | 19.60 | 19.41 | 20.00 | 20.50 | 17.29 |
| 1931. | 18.88 | 18.93 | 18.09 | 18.44 | 17.72 | 12.97 | 10.58 | 11.12 | 10.96 | 11.16 | 11.28 | 11.61 | 14.31 |
| 1932. | 11.78 | 10.04 | 10.36 | 10.37 | 9.80 | 8.24 | 7.04 | 8.61 | 6.55 | 5.90 | 7.65 | 6.55 | 8.57 |
| 1933. | 7.55 | 7.05 | 6.80 | 6.55 | 7.20 | 6.78 | 8.65 | 9.30 | 10.55 | 10.95 | 11.55 | 11.25 | 8.68 |
| 1934. | 11.50 | 12.60 | 12.40 | 14.00 | 13.30 | 13.30 | 14.40 | 15.90 | 17.10 | 17.25 | 17.60 | 19.20 | 14.88 |
| (Indexes: same month 1925-1929 = 100) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925.. | 87 | 88 | 78 | 83 | 86 | 87 | 80 | 92 | 99 | 97 | 104 | 107 | 91 |
| 1926. | 102 | 98 | 109 | 113 | 115 | 118 | 113 | 118 | 114 | 116 | 110 | 115 | 112 |
| 1927. | 120 | 118 | 116 | 111 | 112 | 107 | 105 | 101 | 99 | 100 | 91 | 87 | 106 |
| 1928. | 95 | 89 | 92 | 90 | 92 | 97 | 102 | 98 | 98 | 99 | 108 | 101 | 97 |
| 1929. | 96 | 106 | 105 | 102 | 95 | 91 | 99 | 91 | 90 | 88 | 88 | 89 | 95 |
| 1930. | 87 | 86 | 86 | 89 | 86 | 87 | 94 | 113 | 116 | 117 | 113 | 115 | 99 |
| 1931. | 104 | 102 | 100 | 103 | 99 | 75 | 64 | 67 | 65 | 68 | 64 | 65 | 82 |
| 1932. | 65 | 54 | 57 | 58 | 55 | 48 | 42 | 52 | 39 | 36 | 43 | 37 | 49 |
| 1933. | 42 | 38 | 38 | 36 | 40 | 39 | 52 | 56 | 63 | 66 | 65 | 63 | 50 |
| 1934. | 63 | 68 | 69 | 78 | 74 | 77 | 87 | 96 | 102 | 104 | 99 | 107 | 85 |
| MILK COWS |  |  |  |  |  |  |  |  |  |  |  |  |  |


| (Dollars per head) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1925-1929.. | 72.86 | 74.33 | 76.58 | 74.77 | 75.58 | 76.79 | 75.63 | 76.76 | 78.72 | 81.41 | 81.87 | 79.90 | 77.10 |
| 1925. | 58.89 | 59.25 | 67.08 | 59.56 | 55.00 | 62.25 | 58.00 | 63.76 | 60.27 | 63.58 | 65.25 | 61.22 | 61.18 |
| 1926. | 62.41 | 67.48 | 65.34 | 67.77 | 67.88 | 64.72 | 70.16 | 63.64 | 66.82 | 66.98 | 66.11 | 65.76 | 66.26 |
| 1927. | 65.99 | 68.44 | 68.50 | 69.00 | 70.00 | 68.50 | 68.00 | 70.50 | 74.00 | 79.00 | 82.50 | 82.50 | 72.24 |
| 1928. | 81.50 | 81.50 | 82.50 | 83.00 | 86.00 | 93.00 | 86.50 | 90.50 | 91.00 | 94.50 | 93.00 | 92.50 | 87.96 |
| 1929. | 95.50 | 95.00 | 99.50 | 94.50 | 99.00 | 95.50 | 95.50 | 95.50 | 101.50 | 103.00 | 102.50 | 97.50 | 97.88 |
| 1930. | 88.50 | 91.50 | 78.50 | 82.00 | 74.50 | 70.50 | 71.50 | 56.00 | 65.50 | 69.50 | 65.00 | 64.50 | 73.12 |
| 1931. | 54.50 | 50.50 | 51.50 | 44.50 | 50.00 | 48.50 | 46.00 | 44.94 | 43.53 | 42.78 | 45.00 | 44.24 | 47.16 |
| 1932. | 42.28 | 35.44 | 40.03 | 37.60 | 36.64 | 35.38 | 33.64 | 36.09 | 31.30 | 36.50 | 33.25 | 30.50 | 35.72 |
| 1933. | 32.75 | 31.15 | 31.75 | 32.05 | 35.10 | 35.60 | 36.25 | 34.05 | 33.60 | 31.20 | 29.70 | 29.60 | 32.73 |
| 1934. | 29.50 | 32.15 | 31.60 | 31.95 | 31.90 | 29.50 | 28.80 | 31.10 | 33.40 | 34.85 | 33.15 | 32.05 | 31.66 |
| (Indexes: same month 1925-1929 $=100$ ) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925. | 81 | 80 | 87 | 80 | 73 | 81 | 77 | 83 | 77 | 78 | 80 | 77 | 79 |
| 1926. | 86 | 91 | 85 | 91 | 90 | 84 | 93 | 83 | 85 | 82 | 81 | 82 | 86 |
| 1927. | 90 | 92 | 89 | 92 | -93 | 89 | 90 | 92 | 94 | 97 | 101 | 103 | 94 |
| 1928. | 112 | 110 | 108 | 111 | 114 | 121 | 114 | 118 | 116 | 116 | 114 | 116 | 114 |
| 1929. | 131 | 128 | 130 | 126 | 131 | 124 | 126 | 124 | 129 | 127 | 125 | 122 | 127 |
| 1930. | 122 | 123 | 102 | 110 | 99 | 92 | 95 | 73 | 83 | 85 | 79 | 81 | 95 |
| 1931. | 74 | 68 | 67 | 60 | 66 | 63 | 61 | 59 | 55 | 53 | 55 | 55 | 61 |
| 1932. | 58 | 48 | 52 | 50 | 48 | 46 | 44 | 47 | 40 | 44 | 41 | 38 | 46 |
| 1933. | 44 | 42 | 41 | 43 | 46 | 46 | 48 | 44 | 43 | 38 | 36 | 37 | 42 |
| 1934. | 40 | 43 | 40 | 43 | 42 | 38 | 38 | 41 | 42 | 43 | 40 | 40 | 41 |

aFor Illinois districts South-Southwest and Southwest, as obtained from the Illinois State Department of Agriculture.

Table 25.-Farm Prices-Continued

| Year | Jan. | Feb. | Mar. | Apr. | May | June | July | Aug. | Sept. | Oct. | Nov. | Dec. | Average |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| OATS* |  |  |  |  |  |  |  |  |  |  |  |  |  |
| (Cents per bushel) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925-1929.. | 48.2 | 50.0 | 50.7 | 49.9 | 48.0 | 49.0 | 45.8 | 40.3 | 40.8 | 43.1 | 42.4 | 44.7 | 46.1 |
| 1925. | 59 | 58.5 | 58.5 | 51 | 45.5 | 49 | 45 | 41 | 39 | 40 | 38 | 41.5 | 47.1 |
| 1926. | 42.5 | 44 | 42.5 | 43.5 | 41.5 | 41.5 | 39 | 37.5 | 38 | 40 | 40.5 | 42 | 41.0 |
| 1927. | 43 | 43.5 | 45.5 | 45 | 45 | 46.5 | 47.5 | 45 | 46 | 48 | 48 | 49.5 | 46.0 |
| 1928. | 51. | 56 | 60 | 62 | 62 | 65 | 53 | 35 | 36 | 40.5 | 41 | 44.5 | 50.5 |
| 1929. | 45.5 | 48 | 47 | 48 | 46 | 43 | 44.5 | 43 | 45 | 47 | 44.5 | 46 | 45.6 |
| 1930. | 43 | 44.5 | 45 | 46 | 43.5 | 42 | 34 | 37 | 40.5 | 39.5 | 36.5 | 36 | 40.6 |
| 1931. | 35 | 35.5 | 35 | 35.5 | 33 | 30 | 19 | 16.5 | 18 | 17.5 | 21.3 | 20.5 | 26.4 |
| 1932. | 20 | 19.5 | 19.5 | 19.5 | 18.5 | 17.5 | 15 | 13.5 | 12.5 | 12 | 11.5 | 12 | 15.9 |
| 1933. | 12.5 | 12.5 | 13 | 16 | 21.5 | 24 | 38.5 | 32 | 32 | 30.5 | 31.5 | 33 | 24.8 |
| 1934. | 33.5 | 38 | 36 | 36 | 34 | 38.5 | 39 | 44 | 49 | 50 | 50 | 55 | 41.9 |
| (Indexes: same month 1925-1929 $=100$ ) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925. | 122 | 117 | 115 | 102 | 95 | 100 | 98 | 102 | 96 | 93 | 90 | 93 | 102 |
| 1926. | 88 | 88 | 84 | 87 | 86 | 85 | 85 | 93 | 93 | 93 | 96 | 94 | 89 |
| 1927. | 89 | 87 | 90 | 90 | 94 | 95 | 104 | 112 | 113 | 111 | 113 | 111 | 100 |
| 1928. | 106 | 112 | 118 | 124 | 129 | 133 | 116 | 87 | 88 | 94 | 97 | 100 | 110 |
| 1929. | 94 | 96 | 93 | 96 | 96 | 88 | 97 | 107 | 110 | 109 | 105 | 103 | 99 |
| 1930. | 89 | 89 | 89 | 92 | 91 | 86 | 74 | 92 | 99 | 92 | 86 | 81 | 88 |
| 1931. | 73 | 71 | 69 | 71 | 69 | 61 | 41 | 41 | 44 | 41 | 50 | 46 | 57 |
| 1932. | 41 | 39 | 38 | 39 | 39 | 36 | 33 | 33 | 31 | 28 | 27 | 27 | 34 |
| 1933. | 26 | 25 | 26 | 32 | 45 | 49 | 84 | 79 | 78 | 71 | 74 | 74 | 54 |
| 1934. | 70 | 76 | 71 | 72 | 71 | 79 | 85 | 109 | 120 | 116 | 118 | 123 | 91 |
| SOYBEANS |  |  |  |  |  |  |  |  |  |  |  |  |  |
| (Dollars per bushel) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925-1929.. | 1.91 | 1.91 | 2.10 | 2.11 | 2.22 | 2.36 | 2.39 | 2.29 | 1.78 | 1.52 | 1.55 | 1.66 | 1.98 |
| 1925. | 2.00 | 2.14 | 2.18 | 2.25 | 2.32 | 2.60 | 2.38 | 2.01 | 1.78 | 1.40 | 1.38 | 1.75 | 2.02 |
| 1926. | 2.44 | 1.86 | 2.51 | 2.22 | 2.42 | 3.01 | 2.63 | 3.21 | 2.57 | 1.62 | 1.67 | 1.84 | 2.33 |
| 1927. | 1.85 | 2.09 | 2.10 | 2.14 | 2.19 | 2.21 | 2.22 | 2.11 | 1.27 | 1.72 | 1.63 | 1.52 | 1.92 |
| 1928. | 1.56 | 1.58 | 1.67 | 1.86 | 1.96 | 1.57 | 2.12 | 2.02 | 1.48 | 1.32 | 1.40 | 1.48 | 1.67 |
| 1929. | 1.72 | 1.86 | 2.06 | 2.08 | 2.23 | 2.41 | 2.62 | 2.08 | 1.79 | 1.52 | 1.66 | 1.70 | 1.98 |
| 1930. | 1.68 | 1.80 | 1.90 | 2.02 | 2.03 | 2.08 | 1.63 | 1.49 | 1.51 | 1.51 | 1.49 | 1.36 | 1.70 |
| 1931. | 1.32 | 1.38 | 1.36 | 1.32 | 1.36 | 1.17 | 1.18 | 1.00 | . 57 | . 40 | . 36 | . 40 | . 98 |
| 1932. | . 44 | . 46 | . 47 | . 45 | . 44 | . 45 | . 43 | . 36 | . 37 | . 38 | . 37 | . 39 | . 42 |
| 1933. | . 40 | . 38 | . 43 | . 45 | . 66 | . 93 | . 98 | . 94 | . 83 | . 64 | . 66 | . 64 | . 66 |
| 1934. | . 80 | 1.02 | . 96 | 1.79 | 1.13 | 1.35 | 1.42 | 1.16 | . 83 | . 82 | . 82 | 1.06 | 1.10 |
| (Indexes: same month 1925-1929 $=100$ ) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925. | 105 | 112 | 104 | 106 | 105 | 110 | 100 | 88 | 100 | 92 | 89 | 105 | 104 |
| 1926. | 128 | 97 | 120 | 105 | 109 | 128 | 110 | 140 | 144 | 107 | 108 | 111 | 118 |
| 1927. | 96 | 109 | 100 | 101 | 99 | 94 | 93 | 92 | 71 | 113 | 105 | 92 | 95 |
| 1928. | 82 | 83 | 80 | 88 | 88 | 67 | 88 | 88 | 83 | 87 | 90 | 89 | 83 |
| 1929. | 90 | 97 | 98 | 99 | 100 | 102 | 110 | 90 | 101 | 100 | 107 | 102 | 100 |
| 1930. | 88 | 94 | 90 | 96 | 91 | 88 | 68 | 65 | 85 | 99 | 96 | 82 | 86 |
| 1931. | 69 | 72 | 65 | 63 | 61 | 50 | 49 | 44 | 32 | 26 | 23 | 24 | 49 |
| 1932. | 23 | 24 | 22 | 21 | 20 | 19 | 18 | 16 | 21 | 25 | 24 | 23 | 21 |
| 1933. | 21 | 20 | 20 | 21 | 30 | 39 | 41 | 41 | 47 | 42 | 43 | 39 | 34 |
| 1934..... | 42 | 53 | 46 | 85 | 51 | 57 | 59 | 51 | 47 | 54 | 53 | 64 | 56 |

${ }^{*}$ For Illinois districts South-Southwest and Southwest, as obtained from Illinois State Department of Agriculture.

Table 25.-Farm Prices-Concluded

| Year | Jan. | Feb. | Mar. | Apr. | May | June | July | Aug. | Sept. | Oct. | Nov. | Dec. | Average |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| VEAL CALVES* |  |  |  |  |  |  |  |  |  |  |  |  |  |
| (Dollars per 100 pounds) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925-1929. | 11.95 | 11.96 | 12.07 | 11.39 | 11.09 | 11.01 | 11.21 | 11.77 | 12.63 | 12.64 | 11.93 | 11.99 | 11.80 |
| 1925. | 9.68 | 8.68 | 10.25 | 9.54 | 9.04 | 8.10 | 9.53 | 10.07 | 10.45 | 10.72 | 10.30 | 10.24 | 9.71 |
| 1926. | 11.51 | 11.65 | 11.01 | 10.39 | 10.45 | 11.22 | 10.70 | 10.76 | 11.88 | 12.46 | 10.84 | 10.84 | 11.14 |
| 1927. | 11.54 | 12.14 | 12.07 | 11.57 | 10.26 | 10.04 | 10.28 | 11.66 | 12.17 | 12.41 | 11.64 | 12.42 | 11.52 |
| 1928. | 12.41 | 13.03 | 12.66 | 12.00 | 12.25 | 12.75 | 12.44 | 13.00 | 14.60 | 13.82 | 13.73 | 13.06 | 12.98 |
| 1929. | 14.62 | 14.30 | 14.34 | 13.46 | 13.45 | 12.96 | 13.10 | 13.35 | 14.03 | 13.80 | 13.15 | 13.39 | 13.66 |
| 1930. | 13.22 | 13.54 | 12.52 | 11.54 | 9.83 | 10.18 | 9.83 | 9.57 | 10.22 | 11.12 | 10.42 | 8.18 | 10.85 |
| 1931. | 9.98 | 9.46 | 8.56 | 7.78 | 7.39 | 7.28 | 7.20 | 7.37 | 7.92 | 7.61 | 6.80 | 6.84 | 7.84 |
| 1932. | 6.69 | 6.50 | 6.85 | 5.42 | 4.64 | 4.57 | 5.31 | 5.12 | 5.51 | 5.55 | 4.98 | 4.60 | 5.48 |
| 1933. | 4.68 | 5.80 | 5.35 | 4.64 | 4.90 | 4.68 | 4.74 | 5.08 | 5.50 | 5.50 | 5.20 | 4.52 | 5.05 |
| 1934. | 5.03 | 6.05 | 5.55 | 5.25 | 4.89 | 4.26 | 4.34 | 4.54 | 5.80 | 5.85 | 5.75 | 5.60 | 5.24 |
| (Indexes: same month 1925-1929 $=100$ ) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925. | 81 | 73 | 85 | 84 | 82 | 74 | 85 | 86 | 83 | 85 | 86 | 85 | 82 |
| 1926. | 96 | 97 | 91 | $91$ | 94 | 102 | 95 | 91 | 94 | 99 | 91 | 90 | 94 |
| 1927. | 96 | 102 | 100 | 102 | 93 | 91 | 92 | 99 | 96 | 98 | 98 | 104 | 98 |
| 1928. | 104 | 109 | 105 | 105 | 110 | 116 | 111 | 110 | 116 | 109 | 115 | 109 | 110 |
| 1929. | 122 | 120 | 119 | 118 | 121 | 118 | 117 | 113 | 111 | 109 | 110 | 112 | 116 |
| 1930. | 111 | 113 | 104 | 101 | 89 | 92 | 88 | 81 | 81 | 88 | 87 | 68 | 92 |
| 1831. | 84 | 79 | 71 | 68 | 67 | 66 | 64 | 63 | 63 | 60 | 57 | 57 | 66 |
| 1932. | 56 | 54 | 56 | 48 | 42 | 42 | 47 | 44 | 44 | 44 | 42 | 38 | 46 |
| 1933. | 39 | 48 | 44 | 41 | 44 | 42 | 42 | 43 | 44 | 44 | 44 | 38 | 41 |
| 1934. | 42 | 51 | 46 | 46 | 44 | 39 | 39 | 39 | 46 | 46 | 48 | 47 | 44 |

WHEAT ${ }^{*}$

| (Dollars per bushel) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1925-1929. | 1.46 | 1.48 | 1.44 | 1.40 | 1.47 | 1.41 | 1.31 | 1.30 | 1.30 | 1.31 | 1.29 | 1.32 | 1.37 |
| 1925. | 1.82 | 1.82 | 1.77 | 1.60 | 1.65 | 1.66 | 1.42 | 1.55 | 1.53 | 1.48 | 1.54 | 1.65 | 1.62 |
| 1926. | 1.72 | 1.72 | 1.53 | 1.50 | 1.56 | 1.46 | 1.29 | 1.26 | 1.24 | 1.28 | 1.28 | 1.26 | 1.42 |
| 1927. | 1.26 | 1.26 | 1.24 | 1.18 | 1.28 | 1.35 | 1.34 | 1.28 | 1.28 | 1.29 | 1.27 | 1.29 | 1.28 |
| 1928. | 1.28 | 1.30 | 1.42 | 1.52 | 1.80 | 1.56 | 1.41 | 1.22 | 1.24 | 1.28 | 1.22 | 1.25 | 1.38 |
| 1929. | 1.24 | 1.28 | 1.22 | 1.18 | 1.08 | 1.00 | 1.10 | 1.18 | 1.21 | 1.20 | 1.13 | 1.17 | 1.16 |
| 1930. | 1.19 | 1.10 | 1.05 | 1.04 | . 98 | . 98 | . 76 | . 80 | . 82 | . 75 | . 73 | . 70 | . 91 |
| 1931. | . 69 | . 68 | . 66 | . 67 | . 66 | . 59 | . 39 | . 38 | . 38 | . 37 | . 50 | . 46 | . 54 |
| 1932. | . 45 | . 45 | . 46 | . 46 | . 44 | . 40 | . 37 | . 42 | . 42 | 40 | . 38 | . 38 | . 42 |
| 1933. | . 40 | . 39 | . 42 | . 52 | . 71 | . 66 | . 94 | . 82 | . 76 | . 72 | . 80 | . 77 | . 66 |
| 1934. | . 78 | . 81 | . 80 | . 76 | . 74 | . 86 | . 82 | . 92 | . 94 | . 90 | . 90 | . 92 | . 85 |
| (Indexes: same month 1925-1929 $=100$ ) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925. | 125 | 123 | 123 | 114 | 112 | 118 | 108 | 119 | 118 | 113 | 119 | 125 | 118 |
| 1926. | 118 | 116 | 106 | 107 | 106 | 104 | 98 | 97 | 95 | 98 | 99 | 95 | 103 |
| 1927. | 86 | 85 | 86 | 84 | 87 | 96 | 102 | 98 | 98 | 98 | 98 | 98 | 93 |
| 1928. | 88 | 88 | 99 | 109 | 122 | 111 | 108 | 94 | 95 | 98 | 95 | 95 | 100 |
| 1929. | 85 | 86 | 85 | 84 | 73 | 71 | 84 | 91 | 93 | 92 | 88 | 89 | 85 |
| 1930. | 82 | 74 | 73 | 74 | 67 | 70 | 58 | 62 | 63 | 57 | 57 | 53 | 66 |
| 1931. | 47 | 46 | 46 | 48 | 45 | 42 | 30 | 29 | 29 | 28 | 39 | 35 | 39 |
| 1932. | 31 | 30 | 32 | 33 | 30 | 28 | 28 | 32 | 32 | 30 | 29 | 29 | 30 |
| 1933. | 27 | 26 | 29 | 37 | 48 | 47 | 72 | 63 | 58 | 55 | 62 | 58 | 48 |
| 1934. | 53 | 55 | 56 | 54 | 50 | 61 | 63 | 71 | 72 | 69 | 70 | 70 | 62 |

-For Illinois distriets South-Southwest and Southwest, as obtained from Illinois State Department of Agriculture.

Table 26.-Cost of a St. Louts Dairy Ration,a by Months, 1925-1934 (Per 1000 pounds)

| Year | Jan. | Feb. | Mar. | Apr. | May | June | July | Aug. | Sept. | Oct. | Nov. | Dec. Average |
| :---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $1925-1929 \ldots \ldots$ | $\$ 14.06$ | $\$ 14.17$ | $\$ 14.27$ | $\$ 14.33$ | $\$ 14.69$ | $\$ 14.95$ | $\$ 14.63$ | $\$ 14.46$ | $\$ 14.24$ | $\$ 13.75$ | $\$ 13.11$ | $\$ 13.20$ |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| $1925 \ldots \ldots \ldots$ | 16.70 | 15.90 | 15.89 | 15.06 | $\mathbf{1 5 . 7 0}$ | 16.07 | 15.17 | 15.43 | 14.08 | 12.78 | 12.34 | 12.35 |
| $1926 \ldots \ldots \ldots$ | 12.39 | 12.04 | 11.51 | 11.93 | 11.75 | 11.76 | 11.83 | 12.24 | 11.96 | 11.66 | 10.98 | 11.09 |
| $1927 \ldots \ldots \ldots$ | 11.63 | 12.12 | 12.21 | 12.20 | 12.98 | 14.44 | 14.58 | 14.75 | 15.15 | 14.57 | 14.38 | 14.64 |
| $1928 \ldots \ldots \ldots$ | 14.78 | 15.55 | 16.77 | 17.84 | 19.21 | 18.82 | 16.88 | 14.91 | 14.60 | 14.66 | 13.99 | 14.51 |
| 16.04 |  |  |  |  |  |  |  |  |  |  |  |  |
| $1929 \ldots \ldots \ldots$ | 14.82 | 15.26 | 14.97 | 14.62 | 13.82 | 13.65 | 14.67 | 14.96 | 15.42 | 15.08 | 13.82 | 13.41 |
| 14.54 |  |  |  |  |  |  |  |  |  |  |  |  |
| $1930 \ldots \ldots \ldots \ldots$ | 9.97 | 12.66 | 12.47 | 13.47 | 13.22 | 12.66 | 11.73 | 13.52 | 13.12 | 11.80 | 10.73 | 10.31 |
| 12.84 | 10.09 | 10.10 | 9.18 | 8.45 | 7.57 | 6.84 | 5.92 | 5.20 | 6.16 | 5.64 | 7.91 |  |
| $1931 \ldots \ldots \ldots \ldots$ | 5.49 | 5.31 | 5.37 | 5.35 | 4.95 | 4.61 | 4.42 | 4.84 | 4.74 | 4.21 | 3.95 | 3.81 |
| $1933 \ldots \ldots \ldots \ldots$ | 3.87 | 4.02 | 4.44 | 5.30 | 6.55 | 6.82 | 10.02 | 8.92 | 8.09 | 7.23 | 7.68 | 7.77 |
| $1934 \ldots \ldots \ldots \ldots$ | 8.30 | 9.08 | 9.19 | 9.14 | 8.76 | 9.88 | 10.38 | 12.61 | 13.17 | 13.16 | 13.67 | 15.24 |

${ }^{\text {a Composed }}$ of 450 pounds of corn-and-cob meal, 180 pounds of oats, 190 pounds of bran, and 180 pounds of cottonseed meal. Farm prices as obtained from the Illinois State Department of Agriculture have been used for corn and oats; St. Louis prices as obtained from Crops and Markets, U. S. Department of Agriculture, and from the St. Louis Merchants Exchange have been used for bran and cotton-seed meal. This ration was recommended by W. B. Nevens, Department of Dairy Husbandry, University of Illinois.

Table 27.-Quantities of a St. Louis Dairy Ration That 100 Pounds of Milk Would Buy, by Months, 1925-1934
(Pounds)

| Year | Jan. | Feb. | Mar. | Apr. | May | June | July | Aug. | Sept. | Oct. | Nov. | Dec. Average |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $1925 \ldots \ldots \ldots \ldots$ | 138 | 145 | 126 | 133 | 111 | 109 | 128 | 126 | 146 | 164 | 178 | 178 |
| $1926 \ldots \ldots \ldots$ | 178 | 183 | 187 | 159 | 136 | 144 | 161 | 163 | 167 | 172 | 200 | 212 |
| $1927 \ldots \ldots \ldots$ | 206 | 190 | 184 | 164 | 131 | 118 | 123 | 129 | 132 | 144 | 156 | 160 |
| $1928 \ldots \ldots \ldots$ | 166 | 148 | 121 | 112 | 88 | 90 | 113 | 127 | 137 | 143 | 161 | 162 |
| $1929 \ldots \ldots \ldots$ | 165 | 150 | 147 | 137 | 123 | 124 | 130 | 134 | 130 | 143 | 163 | 172 |
| 193 | 134 | 121 | 126 | 154 | 140 | 160 | 170 | 170 | 164 | 150 |  |  |
| $1931 \ldots \ldots \ldots \ldots$ | 147 | 148 | 153 | 138 | 138 | 167 | 218 | 234 | 277 | 312 | 244 | 257 |
| $1932 \ldots \ldots \ldots$ | 220 | 220 | 182 | 168 | 164 | 182 | 199 | 178 | 188 | 221 | 230 | 228 |
| $1933 \ldots \ldots \ldots \ldots$ | 214 | 199 | 180 | 160 | 137 | 139 | 116 | 130 | 143 | 160 | 151 | 175 |
| $1934 \ldots \ldots \ldots \ldots$ | 146 | 145 | 140 | 131 | 132 | 131 | 129 | 113 | 111 | 96 | 104 | 115 |

Table 28.-Average Daily Prices of 92 -Score Butter at Chicago, by Months, 1919-1934 ${ }^{\text {a }}$
(Cents per pound)

| Year | Jan. | Feb. | Mar. | Apr. | May | June | July | Aug. | Sept. | Oct. | Nov. | Dec. Average |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $1919 \ldots \ldots \ldots \ldots$ | 60 | 49 | 60 | 62 | 57 | 51 | 51 | 53 | 57 | 64 | 69 | 68 |
| $1920 \ldots \ldots \ldots$ | 63 | 63 | 66 | 64 | 57 | 55 | 55 | 54 | 57 | 57 | 60 | 51 |
| $1921 \ldots \ldots \ldots$ | 48 | 47 | 47 | 44 | 29 | 32 | 39 | 40 | 42 | 45 | 44 | 43 |
| $1922 \ldots \ldots \ldots$ | 34 | 37 | 38 | 37 | 34 | 36 | 34 | 34 | 39 | 44 | 50 | 53 |
| $1923 \ldots \ldots \ldots$ | 50 | 50 | 49 | 45 | 40 | 39 | 38 | 43 | 46 | 47 | 52 | 53 |
| $1924 \ldots \ldots \ldots$ | 52 | 49 | 46 | 37 | 37 | 39 | 38 | 37 | 37 | 37 | 42 | 42 |
| $1925 \ldots \ldots \ldots$ | 39 | 40 | 48 | 43 | 41 | 42 | 42 | 42 | 46 | 49 | 50 | 47 |
| $1926 \ldots \ldots \ldots$ | 43 | 43 | 42 | 38 | 39 | 39 | 39 | 40 | 43 | 46 | 49 | 53 |
| $1927 \ldots \ldots \ldots$ | 48 | 50 | 49 | 48 | 41 | 40 | 40 | 41 | 45 | 46 | 48 | 51 |
| $192.8 \ldots \ldots \ldots$ | 47 | 46 | 48 | 44 | 43 | 43 | 44 | 46 | 47 | 46 | 49 | 49 |
| $1929 \ldots \ldots \ldots \ldots$ | 47 | 49 | 48 | 44 | 42 | 42 | 41 | 42 | 45 | 44 | 41 | 39 |
| $1930 \ldots \ldots \ldots \ldots$ | 35.1 | 35.3 | 37.2 | 37.2 | 33.7 | 32.1 | 34.6 | 38.0 | 38.2 | 37.7 | 33.7 | 30.5 |
| $1931 \ldots \ldots \ldots .3$ | 27.1 | 28.7 | 24.4 | 22.4 | 22.3 | 23.8 | 27.2 | 30.3 | 32.2 | 29.7 | 29.1 | 27.0 |
| $1932 \ldots \ldots \ldots$ | 23.0 | 21.6 | 22.0 | 19.0 | 17.1 | 16.3 | 17.7 | 19.4 | 20.0 | 19.8 | 22.1 | 22.7 |
| $1933 \ldots \ldots \ldots$ | 18.8 | 17.8 | 17.6 | 19.8 | 21.8 | 22.4 | 23.9 | 20.6 | 22.7 | 23.0 | 22.6 | 18.6 |
| $1934 \ldots \ldots \ldots$ | 19.3 | 24.4 | 24.5 | 22.4 | 23.2 | 24.2 | 23.6 | 26.4 | 24.8 | 25.9 | 29.0 | 29.5 |

-From U. S. D. A. Yearbooks 1919 to 1932, and current copies of Michigan Milk Messenger, Jan., 1933, to Jan., 1935.

Table 29.-Average Net Prices Paid to Producers for 3.5-Percent Milk F.O.B. Country Plants in a 41 -to-50-Mile Zone From

St. Louis, 1909 то 1934a

| Year | Jsn. | Feb. | Mar. | Apr. | May | June | July | Aug. | Sept. | Oct. | Nov. | Dec. | Average |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| (Dollars per 100 pounds |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1909. | 1.52 | 1.52 | 1.47 | 1.14 | . 84 | . 91 | 1.06 | 1.20 | 1.25 | 1.52 | 1.56 | 1.66 | 1.30 |
| 1910. | 1.70 | 1.68 | 1.56 | 1.33 | 1.07 | 1.07 | 1.16 | 1.26 | 1.39 | 1.63 | 1.72 | 1.83 | 1.45 |
| 1911. | 1.87 | 1.82 | 1.68 | 1.31 | 1.01 | 1.01 | 1.19 | 1.32 | 1.29 | 1.50 | 1.59 | 1.73 | 1.44 |
| 1912. | 1.77 | 1.74 | 1.56 | 1.30 | . 91 | . 98 | 1.11 | 1.19 | 1.28 | 1.47 | 1.59 | 1.76 | 1.39 |
| 1913. | 1.76 | 1.73 | 1.56 | 1.36 | 1.11 | 1.26 | 1.31 | 1.42 | 1.50 | 1.69 | 1.80 | 1.87 | 1.53 |
| 1914. | 1.90 | 1.80 | 1.66 | 1.35 | 1.11 | 1.30 | 1.39 | 1.45 | 1.49 | 1.64 | 1.73 | 1.77 | 1.55 |
| 1915. | 1.76 | 1.64 | 1.52 | 1.34 | 1.00 | 1.02 | 1.16 | 1.20 | 1.13 | 1.24 | 1.50 | 1.62 | 1.34 |
| 1916. | 1.65 | 1.63 | 1.52 | 1.48 | 1.47 | 1.14 | 1.15 | 1.15 | 1.24 | 1.34 | 1.78 | 1.89 | 1.45 |
| 1917. | 2.04 | 1.99 | 1.70 | 1.70 | 1.30 | 1.30 | 2.10 | 2.20 | 2.20 | 3.20 | 3.20 | 3.20 | 2.18 |
| 1918. | 3.20 | 3.20 | 3.10 | 2.65 | 1.95 | 1.80 | 2.24 | 2.69 | 2.94 | 3.30 | 3.65 | 3.66 | 2.86 |
| 1919. | 3.56 | 3.39 | 3.18 | 2.78 | 2.25 | 2.58 | 2.97 | 3.10 | 3.65 | 3.66 | 3.67 | 3.80 | 3.22 |
| 1920. | 3.67 | 3.42 | 3.11 | 2.98 | 2.92 | 2.77 | 3.25 | 3.75 | 3.52 | 2.76 | 3.02 | 3.07 | 3.19 |
| 1921. | 2.70 | 2.63 | 2.15 | 2.21 | 1.83 | 1.32 | 1.63 | 2.06 | 1.94 | 1.94 | 2.15 | 1.75 | 2.02 |
| 1922. | 1.74 | 1.64 | 1.56 | 1.40 | 1.35 | 1.40 | 1.80 | 1.80 | 1.80 | 1.95 | 2.25 | 2.45 | 1.76 |
| 1923. | 2.50 | 2.37 | 2.25 | 2.15 | 1.85 | 1.85 | 2.00 | 2.10 | 2.10 | 2.25 | 2.40 | 2.40 | 2.18 |
| 1924. | 2.45 | 2.45 | 2.25 | 1.95 | 1.60 | 1.60 | 1.80 | 1.80 | 1.85 | 2.00 | 2.00 | 2.20 | 2.00 |
| 1925. | 2.30 | 2.30 | 2.00 | 2.00 | 1.75 | 1.75 | 1.95 | 1.95 | 2.05 | 2.10 | 2.20 | 2.20 | 2.05 |
| 1926. | 2.20 | 2.20 | 2.15 | 1.90 | 1.60 | 1.70 | 1.90 | 2.00 | 2.00 | 2.00 | 2.20 | 2.35 | 2.02 |
| 1927. | 2.40 | 2.30 | 2.25 | 2.00 | 1.70 | 1.70 | 1.80 | 1.90 | 2.00 | 2.10 | 2.25 | 2.35 | 2.06 |
| 1928. | 2.45 | 2.30 | 2.20 | 2.00 | 1.70 | 1.70 | 1.90 | 1.90 | 2.00 | 2.10 | 2.25 | 2.35 | 2.07 |
| 1929. | 2.35 | 2.30 | 2.20 | 2.00 | 1.70 | 1.70 | 1.90 | 2.00 | 2.00 | 2.15 | 2.25 | 2.30 | 2.07 |
| 1930. | 2.15 | 1.90 | 1.80 | 1.80 | 1.60 | 1.60 | 1.80 | 1.90 | 2.10 | 2.00 | 1.82 | 1.69 | 1.85 |
| 1931. | 1.47 | 1.46 | 1.54 | 1.39 | 1.27 | 1.41 | 1.65 | 1.60 | 1.64 | 1.62 | 1.50 | 1.45 | 1.50 |
| 1932. | 1.21 | 1.17 | . 98 | . 90 | . 81 | . 84 | . 88 | . 86 | . 89 | . 93 | . 91 | . 87 | . 94 |
| 1933. | . 83 | . 80 | . 80 | . 85 | . 90 | . 95 | 1.16 | 1.16 | 1.16 | 1.16 | 1.16 | 1.36 | 1.02 |
| 1934. | 1.21 | 1.32 | 1.29 | 1.20 | 1.16 | 1.29 | 1.34 | 1.43 | 1.46 | 1.53 | 1.54 | 1.43 | 1.35 |
| (Indexes: same month $1925-1929=100$ ) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1925. | 98 | 101 | 93 | 101 | 104 | 102 | 103 | 100 | 102 | 100 | 99 | 95 | 100 |
| 1926. | 94 | 96 | 100 | 96 | 95 | 99 | 101 | 103 | 100 | 96 | 99 | 102 | 99 |
| 1927. | 103 | 101 | 104 | 101 | 101 | 99 | 95 | 97 | 100 | 100 | 101 | 102 | 100 |
| 1928. | 105 | 101 | 102 | 101 | 101 | 99 | 101 | 97 | 100 | 100 | 101 | 102 | 101 |
| 1929. | 100 | 101 | 102 | 101 | 101 | 99 | 101 | 103 | 100 | 103 | 101 | 100 | 101 |
| 1930. | 92 | 83 | 83 | 91 | 95 | 94 | 95 | 97 | 104 | 96 | 82 | 73 | 90 |
| 1931. | 63 | 64 | 71 | 70 | 75 | 82 | 87 | 82 | 82 | 78 | 67 | 63 | 73 |
| 1932. | 52 | 51 | 45 | 45 | 48 | 49 | 47 | 44 | 44 | 44 | 41 | 38 | 46 |
| 1933. | 35 | 35 | 39 | 43 | 53 | 56 | 61 | 59 | 58 | 56 | 52 | 59 | 50 |
| 1934. | 52 | 58 | 60 | 61 | 69 | 75 | 71 | 73 | 73 | 73 | 69 | 62 | 66 |

*The prices shown for October, 1930, and subsequent months are weighted averages of the prices paid members of the Sanitary Milk Producers for each month that milk was sold on a classified basis. Prices previous to October, 1930, were obtained thru the courtesy of the St. Louis Dairy Company.

An additional 10 cents a hundred pounds of milk was paid from July, 1927, to March, 1930, to those producers who installed certain specified equipment.

The weighted gross average price f.o.b. country plant was calculated from October, 1930, to October, 1934. Classification prices were quoted f.o.b. city from December, 1933, to October, 1934. The transportation differential from the 50 -mile zone to St. Louis from December, 1933, to February, 1934, was 15 cents per 100 pounds on each of the three classes of milk. The following transportation differentials were applied in the sale of milk to distributors from March to December, 1934, on 100 pounds of milk:

| City limite to 50 -mite zone | Class I | Class II | Class 111 |
| :---: | :---: | :---: | :---: |
| City limits to 50-mile zone | cents | cents | cents |
| March 1 to May 31, 1934 | 20 | 10 | 5 |
| June 1, to August 13, 1934 | 20 | 20 | 5 |
| 41 to 50-mile zone |  |  |  |
| August 14 to December 31, 1934. | 21 | 21 | 5 |

These differentials were applied to the volumes in each classification for each month from March to November 14, 1934, in arriving at a weighted average transportation differential as applied to producers in the country-plant zones. The differentials per 100 pounds of milk for the 50 -mile zone and $41-50$ mile zone were as follows, in cents: March, 13 ; April, 12; May, 11; June, 14; July, 14; August, 13; September, 13; October, 15; November, 18; and December, 21. These differentials were subtracted from the weighted average gross price f.o.b. city to obtain the average weighted gross price f.o.b. country plant from November 14, 1934. From November 15, 1934, the transportation differential to producers was 21 cents per 100 pounds on all milk from the $41-50$ mile zone to the city limits.

The following check-off was deducted from the avcrage weighted gross price f.o.b. country plants to obtain the average weighted net price per 100 pounds paid to producers:

| Sanitary Milk Producers cents |  |
| :---: | :---: |
| October, 1930, to February, 1932. | 3 |
| March, 1932, to November, 1932. | 5 |
| December, 1932, to February, 1934 | 4 |
| February to December, 1934 | 3 |
| Milk Industry Board |  |
| November 25, 1933, to February, 1934 | 1 |
| Milk Market Adminietrator |  |
| March to December, 1934. | 1 |

Table 30.-Gross Prices Paid for 3.5-Percent Milk by Distributors, F.O.B. Country Plants From October, 1930, to November 25, 1933, and F.O.B. City Plants From November 26, 1933, to October, 1934
(Dollars per 100 pounds)

| Year | Jan. | Feb. | Mar. | Apr. | May | June | July | Aug. | Sept. | Oct. | Nov. | Dec. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Class I milk |  |  |  |  |  |  |  |  |  |  |  |  |
| 1930. |  |  |  |  |  |  |  |  |  | 2.43 | 2.43 | 2.43 |
| 1931. | 2.18 | 2.18 | 2.18 | 2.18 | 2.18 | 2.18 | 2.18 | 2.18 | 2.03 | 1.93 | 1.93 | 1.93 |
| 1932. | 1.81 | 1.81 | 1.40 | 1.40 | 1.40 | 1.40 | 1.40 | 1.40 | 1.40 | 1.40 | 1.18 | 1.04 |
| 1933.. | 1.09 | 1.09 | 1.09 | 1.09 | 1.14 | 1.14 | $1.20{ }^{\text {b }}$ | $1.20{ }^{\text {b }}$ | $1.20{ }^{\text {b }}$ | $1.20{ }^{\text {b }}$ | $\left.\begin{array}{l} 1.20^{b} \\ 1.945^{e} \end{array}\right\}$ | 1.945 |
| 1934.. | 1.945 | 1.945 | 1.85 | 1.85 | 1.85 | 2.00 | 2.00 | $\begin{gathered} 2.0 \mathrm{~d}^{\mathrm{d}} \\ (2.35) \end{gathered}$ | 2.35 | 2.35 | $\begin{gathered} 2.35 \\ (2.00) \end{gathered}$ | 2.00 |



Class III milk (formerly termed "second surplus")

| 1930.. |  |  |  |  |  |  | . . ${ }^{\text {a }}$ |  |  | 1.32 | 1.18 | 1.07 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1931.... | . 96 | . 95 | 1.00 | . 85 | . 78 | . 78 | . | . 95 | 1.06 | 1.13 | 1.04 | 1.02 |
| 1932..... | . 81 | . 76 | . 77 | . 66 | . 60 | . 57 | . 62 | . 63 | . 63 | . 63 | . 77 | . 79 |
| 1933.. | . 66 | . 62 | . 62 | . 69 | . 76 | . 78 | (b) | (b) | (b) | (b) | (b) | 1.04 |
| 1934..... | . 84 | 1.01 | 1.01 | . 93 | . 96 | 1.00 | . 98 | $\begin{gathered} 1.05 \mathrm{~d} \\ (1.08) \end{gathered}$ | 1.02 | 1.06 | $\begin{array}{r} .79{ }^{\circ} \\ 1.15{ }^{\bullet} \\ (1.18) \end{array}$ | 1.18 |

*Prices from October, 1930 , to November 25, 1933, are those paid by distributors contracting with the Sanitary Milk Producers.

- The Marketing Agreement under the Agricultural Adjustment Administration became effective November 26, 1933, and from that date prices were quoted f.o.b. city plants, St. Louis.
dThese prices were in effect from August $1-13,1934$, when a new price series shown in parentheses became effective.
-Prices in effect November $1-15,1934$, when a new price series, shown in parentheses, became effective.

Table 31.-Average Prices Paid to Producers for 3.5-Percent Mllk at the Greenville Condensery, by Months, 1909 to $1934^{3}$
(Dollars per 100 pounds)

| Year | Jan. | Feb. | Mar. | Apr. | May | June | July | Aug. | Sept. | Oct. | Nov. | Dec. | Average |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1909. | 1.70 | 1.70 | 1.60 | 1.35 | 1.00 | 1.00 | 1.15 | 1.30 | 1.30 | 1.55 | 1.60 | 1.70 | 1.41 |
| 1910. | 1.75 | 1.75 | 1.60 | 1.40 | 1.15 | 1.15 | 1.25 | 1.30 | 1.35 | 1.75 | 1.80 | 1.90 | 1.51 |
| 1911 | 2.00 | 1.95 | 1.75 | 1.40 | 1.15 | 1.15 | 1.25 | 1.40 | 1.40 | 1.60 | 1.75 | 1.90 | 1.56 |
| 1912 | 2.00 | 1.90 | 1.70 | 1.45 | 1.05 | 1.10 | 1.20 | 1.30 | 1.35 | 1.55 | 1.75 | 1.95 | $1.52 \frac{1}{3}$ |
| 1913. | 1.95 | 1.85 | 1.70 | 1.45 | 1.25 | 1.40 | 1.45 | 1.45 | 1.45 | 1.80 | 1.90 | 2.00 | 1.64 |
| 1914 | 2.00 | 2.00 | 1.80 | 1.45 | 1.25 | 1.40 | 1.55 | 1.55 | 1.70 | 1.90 | 1.90 | 2.00 | 1.71 |
| 1915. | 2.00 | 2.00 | 1.80 | 1.50 | 1.20 | 1.20 | 1.35 | 1.35 | 1.40 | 1.50 | 1.65 | 1.80 | 1.56 |
| 1916. | 1.90 | 1.85 | 1.70 | 1.55 | 1.30 | 1.35 | 1.40 | 1.50 | 1.50 | 1.90 | 2.00 | 2.25 | 1.68 |
| 1917. | 2.25 | 2.25 | 2.25 | 2.20 | 2.10 | 2.15 | 2.30 | 2.45 | 2.75 | 3.20 | 3.20 | 3.20 | $2.52 \frac{1}{2}$ |
| 1918. | 3.20 | 3.07 | 2.95 | 2.65 | 2.00 | 2.00 | 2.30 | 2.75 | 3.00 | 3.35 | 3.68 | 3.70 | 2.89 |
| 1919 | 3.60 | 3.35 | 3.25 | 2.65 | 2.50 | 2.50 | 3.00 | 3.52 | 3.65 | 3.65 | 3.70 | $3.82 \frac{1}{3}$ | 3.27 |
| 1920. | 3.70 | 3.45 | 3.00 | 3.00 | 2.90 | 2.80 | 3.25 | 3.75 | 3.25 | 2.65 | 3.10 | 2.50 | 3.11 |
| 1921. | 2.25 | $2.12 \frac{1}{2}$ | $2.12 \frac{1}{3}$ | 2.18 | 1.80 | 1.29 | 1.60 | 2.08 | 1.92 | 1.91 | 2.19 | 1.80 | 1.94 |
| 1922 | 1.75 | 1.65 | 1.55 | 1.40 | 1.35 | 1.40 | 1.80 | 1.80 | 1.80 | 1.95 | 2.25 | 2.45 | 1.76 |
| 1923. | 2.50 | 2.30 | 2.25 | 2.15 | 1.85 | 1.85 | 2.00 | 2.10 | 2.10 | 2.25 | 2.40 | 2.40 | 2.18 |
| 1924. | 2.25 | 2.25 | 2.15 | 1.85 | 1.60 | 1.60 | 1.70 | 1.70 | 1.70 | 1.85 | 1.92 雱 | 2.20 | 1.90 |
| 1925 | 2.20 | 2.00 | 2.00 | 2.00 | 1.75 | 1.75 | 1.95 | 1.95 | 2.05 | 2.10 | 2.20 | 2.20 | 2.01 |
| 1926. | 2.20 | 2.10 | 2.10 | 1.90 | 1.60 | 1.70 | 1.90 | 2.00 | 2.00 | 2.00 | 2.10 | 2.35 | $1.99 \frac{1}{3}$ |
| 1927. | 2.40 | 2.30 | 2.25 | 2.00 | 1.70 | 1.70 | 1.80 | 1.90 | 2.00 | 2.10 | 2.25 | 2.35 | 2.06 |
| 1928. | 2.45 | 2.30 | 2.20 | 2.00 | 1.70 | 1.70 | 1.90 | 2.00 | 2.10 | 2.20 | 2.35 | 2.45 | 2.11 |
| 1929. | 2.45 | 2.40 | 2.30 | 2.10 | 1.80 | 1.80 | 2.00 | 2.10 | 2.10 | 2.25 | 2.35 | 2.35 | 2.17 |
| 1930. | 2.00 | 1.80 | 1.75 | 1.75 | 1.60 | 1.60 | 1.80 | 1.90 | 1.90 | 1.70 | 1.75 | 1.60 | 1.76 |
| 1931. | 1.40 | 1.30 | 1.25 | 1.20 | $1.07 \frac{1}{2}$ | $1.02 \frac{1}{3}$ | 1.00 | 1.05 | 1.20 | $1.27 \frac{1}{3}$ | 1.25 | 1.20 | $1.18 \frac{1}{2}$ |
| 1932. | $1.07 \frac{1}{2}$ | . $97 \frac{1}{2}$ | . 95 | . 90 | . 85 | . $77 \frac{1}{2}$ | .75 ${ }^{\text {b }}$ | . 75 | . 80 | . 80 | . 80 | . 85 | . 86 |
| 1933 | . $82 \frac{1}{3}$ | . 75 | . 75 | . 80 | . 87 죽 | . 90 | $1.02 \frac{1}{3}$ | 1.05 | 1.05 | 1.06 | 1.06 | 1.00 | . 93 |
| 1934 | $1.02 \frac{1}{2}$ | 1.15 | 1.16 | 1.04 | $1.08 \frac{1}{2}$ | 1.14 | 1.09 | 1.22 | 1.15 | 1.19 |  |  |  |

- Prices were obtained thru courtesy of Pet Milk Co., Greenville, IIl.
bFrom July, 1932, to March, 1934, an additional 10 cents per 100 pounds was paid to each producer having a milk house.

Table 32.-Dairy Cattle Population and Production of Milk in the St. Louis Mil ${ }^{2} h e d$, June, 1933, to May, 1934 ${ }^{\text {a }}$

| Counties | Number of producers returning questionnaires | Average production per cow |  | Average number of cows per 10 farms |  |  | Average number of heifers per 10 farms |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Annual | Per day ${ }^{\text {b }}$ | Milking | Dry | Total | Two year olds | Yearlings | Calves | Total |
| Illinois |  |  |  |  |  |  |  |  |  |  |
| Madison. | 624 | 4883 | 17.1 | 71 | 15 | 86 | 9 | 12 | 11 | 32 |
| Clinton. . | 489 | 4618 | 16.0 | 81 | 19 | 100 | 10 | 12 | 11 | 33 |
| St. Clair | 447 | 4235 | 14.3 | 58 | 12 | 70 | 7 | 10 | 9 | 26 |
| Randolph. | 409 | 3957 | 14.6 | 64 | 16 | 80 | 8 | 11 | 14 | 33 |
| Washington. | 391 | 3890 | 15.4 | 59 | 14 | 73 | 7 | 9 | 9 | 25 |
| Effingham... | 361 | 3924 | 15.1 | 76 | 18 | 94 | 12 | 15 | 13 | 40 |
| Fayette... | 281 | 3486 | 14.4 | 63 | 15 | 78 | 9 | 12 | 11 | 32 |
| Montgomery | 220 | 4424 | 17.0 | 71 | 18 | 89 | 10 | 17 | 13 | 40 |
| Bond.. | 193 | 4312 | 15.2 | 67 | 14 | 81 | 9 | 12 | 11 | 32 |
| Marion. | 192 | 3889 | 14.6 | 61 | 12 | 73 | 8 | 10 | 9 | 27 |
| Greene. | 106 | 3810 | 14.3 | 82 | 22 | 104 | 11 | 22 | 20 | 53 |
| Monroe. | 103 | 4809 | 16.6 | 53 | 10 | 63 | 7 | 8 | 8 | 23 |
| Macoupin. | 102 | 5050 | 17.3 | 89 | 19 | 108 | 15 | 19 | 15 | 49 |
| Shelby... | 73 | 3766 | 10.1 | 78 | 15 | 93 | 9 | 14 | 13 | 36 |
| Moultrie. | 66 | 3201 | 25.8 | 82 | 13 | 95 | 8 | 15 | 24 | 47 |
| Others.. | 64 | 4514 | 12.2 | 84 | 16 | 100 | 14 | 14 | 19 | 47 |
| Jersey. | 53 | 4450 | 16.9 | 80 | 18 | 98 | 16 | 14 | 12 | 42 |
| Perry.. | 42 | 3570 | 14.4 | 61 | 16 | 77 | 7 | 13 | 12 | 32 |
| Christian. | 27 | 3891 | 13.8 | 84 | 9 | 93 | 11 | 19 | 16 | 46 |
| Cumberland. | 24 | 3141 | 14.5 | 67 | 22 | 89 | 9 | 19 | 22 | 50 |
| Clark....... | 14 | 3591 | 15.5 | 61 | 21 | 82 | 8 | 11 | 11 | 30 |
| Jefferson. | 13 | 2656 | 8.9 | 84 | 17 | 101 | 13 | 34 | 22 | 69 |
| Average. | (4 294) ${ }^{\circ}$ | 4290 | 15.5 | 69 | 16 | 85 | 9 | 12 | 12 | 33 |
| Missouri |  |  |  |  |  |  |  |  |  |  |
| Franklin......... | 305 | 3067 | 13.2 | 75 | 21 | 96 | 10 | 13 | 11 | 34 |
| Jefferson. | 282 | 4028 | 15.8 | 94 | 22 | 116 | 14 | 17 | 13 | 44 |
| Lincoln. | 104 | 4096 | 15.8 | 59 | 17 | 76 | 9 | 9 | 7 | 25 |
| St. Charles. | 83 | 4637 | 14.1 | 76 | 15 | 91 | 10 | 14 | 12 | 36 |
| Texas.: | 49 | 3829 | 15.6 | 127 | 21 | 148 | 16 | 20 | 24 | 60 |
| St. Louis. | 31 | 8016 | 28.1 | 119 | 28 | 147 | 16 | 23 | 23 | 62 |
| Others.. | 29 | 3744 | 16.6 | 116 | 28 | 144 | 18 | 41 | 30 | 89 |
| Phelpe. | 28 | 2826 | 11.2 | 77 | 28 | 105 | 7 | 11 | 10 | 28 |
| Wright. | 28 | 3852 | 12.0 | 141 | 14 | 155 | 19 | 18 | 38 | 75 |
| Audrain. | 27 | 4181 | 17.0 | 84 | 21 | 105 | 10 | 14 | 18 | 42 |
| Pike.... | 25 | 4158 | 18.2 | 118 | 28 | 146 | 11 | 35 | 25 | 71 |
| Montgomery. | 24 | 3257 | 7.5 | 83 | 27 | 110 | 9 | 17 | 18 | 44 |
| Howell. . . . . | 22 | 2621 | 11.9 | 129 | 19 | 148 | 16 | 25 | 18 | 59 |
| Marion. | 18 | 3219 | 11.3 | 209 | 40 | 249 | 41 | 53 | 49 | 143 |
| Gasconade. | 17 | 2824 | 8.7 | 79 | 27 | 106 | 9 | 15 | 16 | 40 |
| Crawford. | 16 | 3951 | 14.5 | 99 | 21 | 120 | 19 | 22 | 29 | 70 |
| Osage. | 14 | 2323 | 10.1 | 97 | 50 | 147 | 12 | 29 | 23 | 64 |
| Warren. | 13 | 3602 | 13.7 | 62 | 23 | 85 | 4 | 18 | 8 | 30 |
| Average. . . | $(1115)^{\circ}$ | 3793 | 14.6 | 90 | 22 | 112 | 12 | 17 | 15 | 44 |
| Illinois and Mi Average. | (5 409) ${ }^{\circ}$ | 4161 | 15.3 | 73 | 17 | 90 | 10 | 13 | 12 | 35 |

[^26]bFor May, 1934. cTotal.

Table 33.-Dairy Cattle on Farms in the United States and in Illinois on Jandary 1, 1920-1934a

| Year | United States |  | Illinois |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Milk cows and heifers two years old and older | Dairy heifers one and two years old | Milk cows and heifers two years old and older | Dairy heifers one and two years old |
| 1920. | 21427000 | 4418000 | 1047000 |  |
| 1921. | 21408000 | 4155000 | 1027000 |  |
| 1922. | 21788000 | 4023000 | 1125000 |  |
| 1923. | 22063000 | 4147000 | 1148000 | 179000 |
| 1924. | 22255000 | 4137000 | 1159000 | 196000 |
|  | 22481000 | 4195000 | 1049000 | 187000 |
| 1926. | 22188000 | 3916000 | 1039000 | 167000 |
| 1927. | 21801000 | 4059000 | 988000 | 184000 |
| 1928. | 21828000 | 4201000 | 968000 | 175000 |
| 1929. | 21919000 | 4413000 | 958000 | 186000 |
| 1930. | 22499000 | 4669000 | 1006000 | 208000 |
| 1931. | 23576000 | 4775000 | 1057000 | 234000 |
| 1932. | 24475000 | 4685000 | 1089000 | 215000 |
| 1933. | 25277000 | 4704000 | 1122000 | 219000 |
| 1934. | 26062000 | 4749000 | 1165000 | 209000 |

As reported by the U. S. Department of Agriculture.

Table 34.-Average Number of Dairy Cattle per 10 Farms in the St. Louis Milkshed, June, 1934

| Number of milking cows | $\begin{aligned} & \text { Number } \\ & \text { of } \\ & \text { producers } \end{aligned}$ | Cows per 10 farms |  |  | Heifers per 10 farms |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Milking | Dry | . Total | 2-year | Yearlings | Calves | Total |
| 0-4.. | 1300 | 33 | 13 | 46 | 6 | 7 | 6 | 19 |
| 5-8.. | 2643 | 64 | 15 | 79 |  | 12 | 11 | 31 |
| 9-12. | 1004 | 102 | 20 | 122 | 8 | 16 | 16 | 40 |
| 13-16.. | 285 | 142 | 25 | 167 | 18 | 27 | 27 | 72 |
| 17-20.. | 95 | 184 | 32 | 216 | 28 | 35 | 30 | 93 |
| 21-24.. | 37 | 221 | 32 | 253 | 42 | 53 | 42 | 137 |
| Over 24... | 45 | 345 | 54 | 399 | 54 | 74 | ${ }^{63}$ | 191 |
| Average. . | (5 409) ${ }^{\text {a }}$ | 73 | 17 | 90 | 10 | 13 | 12 | 35 |

${ }^{-}$Total

Table 35.-Total Milk Production of Members of Sanitary Milk Producers, and of Nonmembers, by Counties, June, 1933 to May, 1934

| Illinois counties | Volume of milk in millions of pounds |  |  | Percent of county totals |  | Missouri counties | Volume of milk in millions of pounds |  |  | Percent of county totals |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{aligned} & \text { Mem- } \\ & \text { bers } \end{aligned}$ | Non-members | Total | $\begin{gathered} \text { Mem- } \\ \text { bers } \end{gathered}$ | Non-members |  | Members | Non-members | Total | $\begin{aligned} & \text { Mem- } \\ & \text { bers } \end{aligned}$ | Non-members |
| Madison. | 54.9 | 20.4 | 75.3 | 73 | 27 | Jefferson. | 13.5 | 6.8 | 20.3 | 67 | 33 |
| Clinton. | 31.9 | 11.6 | 43.5 | 73 | 27 | Franklin. | 11.3 | 8.6 | 19.9 | 57 | 43 |
| St. Clair | 21.7 | 14.9 | 36.6 | 59 | 41 | St. Charles. | 4.2 | 2.0 | 6.2 | 68 | 32 |
| Washington | 21.8 | 9.5 | 31.3 | 70 | 30 | Lincoln. | 4.2 | . 9 | 5.1 | 83 | 17 |
| Randolph. | 13.2 | 9.8 | 23.0 | 57 | 43 | Marion.......... | . 5 | 4.5 | 5.0 | 10 | 90 |
| Effingham. | 12.4 | 8.0 | 20.4 | 61 | 39 | St. Louis. . . . . . . | 1.3 | 2.7 | 4.0 | 32 | 68 |
| Bond. . | 11.7 | 4.0 | 15.7 | 74 | 26 | Texas. | . 1 | 3.2 | 3.3 | 4 | 96 |
| Montgomery. | 10.9 | 4.1 | 15.0 | 72 | 28 | Pike. | 1.8 | . 8 | 2.6 | 68 | 32 |
| Macoupin. | 10.5 | 3.8 | 14.3 | 74 | 26 | Montgomery. | 1.3 | . 6 | 1.9 | 70 | 30 |
| Fayette. | 9.1 | 3.5 | 12.6 | 72 | 28 | Audrain..... | 1.3 | . 3 | 1.6 | 81 | 19 |
| Marion. | 7.7 | 1.8 | 9.5 | 81 | 19 | Wright. . . . . . . . | (a) | 1.5 | 1.5 | 2 | 98 |
| Greene. | 6.1 | 1.2 | 7.3 | 83 | 17 | Crawford. . . . . . | . 5 | . 9 | 1.4 | 36 | 64 |
| Monroe. | 2.2 | 6.5 | 8.7 | 25 | 75 | Phelps. ......... | . 1 | 1.0 | 1.1 | 9 | 91 |
| Jersey. | 4.8 | 1.2 | 6.0 | 81 | 19 | Howell. . . . . . . . |  | 1.1 | 1.1 |  | 100 |
| Shelby | 1.5 | 2.7 | 4.2 | 35 | 65 | Warren. | . 1 | . 7 | . 8 | 16 | 84 |
| Moultrie | . 4 | 3.2 | 3.6 | 11 | 89 | Gasconade. | . 6 | . 2 | . 8 | 72 | 28 |
| Perry. | . 8 | 1.1 | 1.9 | 42 | 58 | Osage. . . . . . . . . | . 1 | . 5 | . 6 | 23 | 78 |
| Clark. | . 6 | 1.2 | 1.8 | 32 | 68 | Cole. . . . . . . . . . |  | . 5 | . 5 | 8 | 92 |
| Douglas. | . 2 | 1.6 | 1.8 | 11 | 89 | Ralls. |  | . 4 | . 4 | 7 | 93 |
| Coles.. | . 3 | 1.4 | 1.7 | 17 | 83 | Maries. | ... | . 2 | . 2 | 0 | 100 |
| Cumberland. | . 6 | . 9 | 1.5 | 42 | 58 | Oregon. |  | . 2 | . 2 | 0 | 100 |
| Christian. | 1.0 | . 4 | 1.4 | 71 | 29 | Washington.... | . 1 |  | . 1 | 100 | 0 |
| Jackson. | . 1 | . 3 | . 4 | 35 | 65 | Others. . . . . . . . |  | . 1 | . 1 | 0 | 100 |
| Piatt. |  | . 4 | . 4 | 6 | 94 |  |  |  |  |  |  |
| Jasper . . . . . . . | (2) | . 1 | . 3 | 60 | 40 | Missouri totals... | 41.0 | 37.7 | 78.7 | 52 | 48 |
| Jefferson. . . . . |  | . 2 | . 2 | 6 | 94 |  |  |  |  |  |  |
| Clay...... |  | (a) | . 1 | 67 | 33 |  |  |  |  |  |  |
| Sangamon....... | . 1 | (*) | . 1 | 60 | 40 |  |  |  |  |  |  |
| Illinois totals. . . | 224.8 | 113.8 | 338.6 | 66 | 34 | Grand totals..... | 265.8 | 151.5 | 417.3 | 64 | 36 |

${ }^{2}$ Less than 100,000 pounds of milk.

Table 36.-Monthly Variation in Average Daily Production of Milk by
Members of the Sanitary Milk Producers, Nonmembers, and Total for the St. Louis Milkshed, June, 1933, to May, 1934*

|  | June | July | Aug. | Sept. | Oct. | Nov. | Dec. | Jan. | Feb. | Mar. | Apr. | May | Average |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| (Average daily production per farm in pounds) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Members. . . . | 111 | 101 | 104 | 94 | 91 | 94 | 97 | 102 | 103 | 99 | 112 | 140 | 104 |
| Non-members. | 108 | 97 | 97 | 87 | 84 | 85 | 86 | 92 | 94 | 92 | 105 | 132 | 97 |
| Total.... | 110 | 100 | 102 | 92 | 89 | 91 | 93 | 98 | 100 | 97 | 110 | 137 | 102 |
| (Indexes of average daily production: 12 months' average $=100$ ) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Members. . . . | 107 | 97 | 100 | 90 | 88 | 90 | 93 | 98 | 99 | 95 | 108 | 134 | 100 |
| Non-members.. | 112 | 101 | 101 | 90 | 87 | 88 | 89 | 95 | 97 | 95 | 108 | 137 | 100 |
| Total..... | 108 | 98 | 100 | 90 | 88 | 90 | 92 | 97 | 98 | 95 | 108 | 135 | 100 |

*Based upon data for 8,426 producers who shipped milk 10 months or longer.

Table 37.-Average Daily Production per Producer by Counties in the St. Louis Milkshed, June, 1933, to May, 1934

| Counties | June | July | Aug. | Sept. | Oct. | Nov. | Dec. | Jan. | Feb. | Mar. | Apr. | May | Average |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Illinois |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Bond | 108 | 99 | 99 | 87 | 91 | 92 | 89 | 93 | 94 | 89 | 106 | 137 | 99 |
| Christian | 95 | 90 | 87 | 75 | 70 | 71 | 75 | 75 | 74 | 71 | 85 | 115 | 82 |
| Clark. | 97 | 70 | 78 | 85 | 84 | 92 | 99 | 100 | 103 | 91 | 90 | 128 | 93 |
| Clinton. | 126 | 112 | 114 | 105 | 108 | 111 | 118 | 125 | 126 | 123 | 137 | 171 | 123 |
| Cumberland. | 66 | 55 | 50 | 54 | 53 | 66 | 80 | 71 | 77 | 66 | 67 | 90 | 66 |
| Effingham.. | 122 | 107 | 111 | 99 | 90 | 93 | 98 | 100 | 100 | 98 | 106 | 143 | 106 |
| Fayette... | 90 | 84 | 85 | 72 | 68 | 68 | 69 | 68 | 66 | 63 | 74 | 101 | 76 |
| Greene. | 129 | 115 | 121 | 114 | 104 | 108 | 105 | 107 | 103 | 99 | 113 | 137 | 113 |
| Jackson. | 124 | 106 | 105 | 86 | 77 | 121 | 148 | 142 | 145 | 128 | 118 | 141 | 120 |
| Jefferson. | 84 | 96 | 76 | 51 | 58 | 70 | 76 | 82 | 84 | 80 | 98 | 128 | 82 |
| Jersey. | 126 | 114 | 114 | 101 | 94 | 107 | 106 | 102 | 100 | 101 | 114 | 124 | 108 |
| Macoupin. | 164 | 151 | 148 | 140 | 151 | 160 | 165 | 176 | 175 | 170 | 184 | 216 | 167 |
| Madison. . | 121 | 111 | 114 | 102 | 104 | 110 | 114 | 120 | 119 | 114 | 128 | 160 | 118 |
| Marion. | 109 | 96 | 104 | 88 | 88 | 94 | 77 | 88 | 89 | 86 | 102 | 136 | 96 |
| Monroe. | 81 | 72 | 72 | 62 | 60 | 65 | 72 | 80 | 83 | 80 | 86 | 102 | 76 |
| Montgomery | 110 | 97 | 98 | - 89 | 86 | 96 | 103 | 97 | 96 | 90 | 101 | 131 | 100 |
| Moultrie.... | 339 | 237 | 192 | 174 | 187 | 191 | 229 | 273 | 294 | 352 | 392 | 373 | 269 |
| Perry. | 98 | 86 | 92 | 84 | 68 | 70 | 68 | 76 | 76 | 76 | 83 | 105 | 82 |
| Randolph | 92 | 80 | 82 | 68 | 67 | 72 | 78 | 85 | 88 | 84 | 94 | 114 | 84 |
| Shelby... | 95 | 87 | 92 | 96 | 94 | 99 | 102 | 117 | 124 | 113 | 97 | 133 | 104 |
| St. Clair | 91 | 86 | 89 | 82 | 77 | 76 | 78 | 84 | 87 | 86 | 95 | 113 | 87 |
| Washington. | 87 | 77 | 78 | 66 | 60 | 62 | 67 | 74 | 75 | 73 | 84 | 113 | 76 |
| Missouri |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Audrain. | 135 | 129 | 121 | 112 | 105 | 100 | 99 | 103 | 105 | 103 | 109 | 137 | 113 |
| Buchanon. | 23 | 28 | 23 | 26 | 45 | 71 | 79 | 56 | 48 | 35 | 24 | 19 | 40 |
| Cole.... | 3 | 3 | 7 | 139 | 116 | 96 | 100 | 112 | 109 | 113 | 119 | 129 | 87 |
| Crawford | 162 | 164 | 172 | 156 | 126 | 112 | 119 | 131 | 146 | 151 | 184 | 226 | 154 |
| Franklin. | 101 | 92 | 94 | 84 | 76 | 67 | 68 | 74 | 76 | 75 | 85 | 108 | 83 |
| Gasconade | 73 | 72 | 90 | 95 | 92 | 73 | 69 | 71 | 69 | 60 | 71 | 94 | 77 |
| Howell. . | 180 | 144 | 154 | 145 | 135 | 120 | 85 | 81 | 100 | 103 | 139 | 176 | 130 |
| Jefferson. | 140 | 125 | 126 | 120 | 114 | 106 | 99 | 106 | 112 | 114 | 137 | 166 | 122 |
| Lincoln. | 92 | 77 | 80 | 70 | 70 | 73 | 76 | 81 | 84 | 78 | 95 | 117 | 83 |
| Maries. | 188 | 183 | 204 | 172 | 201 | 187 | 143 | 146 | 118 | 144 | 154 | 177 | 168 |
| Marion. | 172 | 177 | 154 | 160 | 134 | 158 | 160 | 101 | 106 | 111 | 129 | 164 | 144 |
| Montgomery | 96 | 81 | 82 | 93 | 98 | 91 | 100 | 116 | 122 | 117 | 128 | 151 | 106 |
| Oregon. . . . | 825 | 790 | 963 | 804 | 629 | 438 | 317 | 363 | 266 | 156 | 190 | 559 | 525 |
| Osage. | 107 | 97 | 99 | 120 | 134 | 108 | 89 | 86 | 88 | 89 | 118 | 140 | 106 |
| Phelps. | 82 | 74 | 106 | 95 | 79 | 65 | 66 | 61 | 62 | 64 | 84 | 95 | 78 |
| Pike.. | 195 | 167 | 160 | 129 | 141 | 135 | 128 | 122 | 125 | 124 | 152 | 186 | 147 |
| Ralls. | 172 | 153 | 126 | 104 | 83 | 60 | 84 | 112 | 104 | 110 | 139 | 171 | 118 |
| St. Charles. | 103 | 103 | 112 | 101 | 104 | 110 | 85 | 102 | 104 | 106 | 124 | 144 | 108 |
| St. Louis. | 200 | 193 | 199 | 188 | 185 | 190 | 202 | 196 | 193 | 195 | 203 | 209 | 196 |
| Stoddard. | 43 | 34 | 49 | 36 | 33 | 48 | 51 | 56 | 45 | 32 | 39 | 49 | 43 |
| Texas. | 222 | 212 | 212 | 176 | 148 | 126 | 121 | 128 | 138 | 14 | 192 | 254 | 173 |
| Warren. | 90 | 85 | 91 | 85 | 66 | 73 | 86 | 93 | 91 | 80 | 107 | 121 | 89 |
| Wright. . . | 187 | 168 | 167 | 165 | 155 | 144 | 150 | 150 | 161 | 169 | 206 | 277 | 175 |

Table 38.-Number of Producers in the St. Louis Milkshed, by Counties, May, 1933, to June, 1934

| Illinois counties | Number of producers shipping - |  |  | Missouri counties | Number of producers shipping - |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 10 months or more | 9 months or less | Total |  | 10 months or more | 9 months or less | Total |
| Madison. | 1397 | 631 | 2028 | Franklin. . . . . . . . | 453 | 218 | 671 |
| St. Clair. | 862 | 389 | 1251 | Jefferson. . . . . . . . | 380 | 112 | 492 |
| Washington. | 920 | 267 | 1187 | St. Charles. . . . . . . | 105 | 66 | 171 |
| Clinton. | 856 | 173 | 1029 | Lincoln. . . . . . . . . | 132 | 36 | 168 |
| Randolph. | 627 | 205 | 832 | Marion............ | 36 | 100 | 136 |
| Effingham. | 308 | 298 | 606 | Texas............ | 32 | 42 | 74 |
| Fayette. . | 369 | 212 | 581 | St. Louis. | 46 | 23 | 69 |
| Bond... | 368 | 82 | 450 | Pike... | 36 | 21 | 57 |
| Montgomery . | 300 | 147 | 447 | Montgomery...... . | 29 | 25 | 54 |
| Marion. . . . | 145 | 186 | 331 | Phelps............ | 35 | 12 | 47 |
| Monroe. | 249 | 66 | 315 | Audrain. . . . . . . . . | 32 | 7 | 39 |
| Macoupin | 190 | 104 | 294 | Wright............. | 12 | 23 | 35 |
| Greene... | 133 | 78 | 211 | Howell............ | 15 | 13 | 28 |
| Jersey. | 115 | 52 | 167 | Gasconade......... | 22 | 5 | 27 |
| Shelby. | 18 | 113 | 131 | Warren. . . . . . . . | 13 | 13 | 26 |
| Moultrie. | 2 | 106 | 108 | Crawford.......... | 23 | 2 | 25 |
| Perry. | 63 | 20 | 83 | Osage............. | 14 | 5 | 19 |
| Douglas.. | 0 | 58 | 58 | Cole............... | 13 | 5 | 18 |
| Clark... | 6 | 50 | 56 | Ralls..... . . . . . . . | 4 | 6 | 10 |
| Coles. | 1 | 54 | 55 | Maries. . . . . . . . . . | 4 | 0 | 4 |
| Cumberland. | 13 | 37 | 50 | Washington........ | 0 | 4 | 4 |
| Christian.. | 33 | 15 | 48 | Stoddard. . . . . . . . | 3 | 0 | 3 |
| Jackson.. | 3 | 21 | 24 | Oregon... . . . . . . . | 1 | 1 | 2 |
| Jefferson. | 7 | 6 | 13 | Buchanon. . ....... | 1 | 0 | 1 |
| Piatt. . | 0 | 13 | 13 |  |  |  |  |
| Jasper... | 0 | 8 | 8 | Missouri totals..... | 1441 | 739 | 2180 |
| Sangamon....... | 0 | 4 | 4 |  |  |  |  |
| Clay............. | 0 | 2 | 2 |  |  |  |  |
| Illinois totals. . | 6985 | 3397 | 10382 | Grand totals. . . . . . | 8426 | 4136 | 12562 |

Table 39.-Average Daily Milk Production per Farm by 8,232 Producers in the St. Louis Milkshed, Classified by Proportions That Base

Volumes Were of May Volumes, June, 1933, to May, 1934
Percentage
that base

| volumes were of |
| :---: |
| May volumes | | Num- |
| :---: |
| ber of |
| pro- June July Aug. Sept. Oct. Nov. Dec. Jan. Feb. Mar. Apr. May |
| ducers |


| (Daily production per farm in pounds) |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Under 10. | 21 | 62 | 45 | 51 | 36 | 28 | 42 | 68 | 77 | 79 | 60 | 71 | 112 | 61 |
| 10-19. | 350 | 70 | 54 | 47 | 34 | 32 | 42 | 56 | 70 | 77 | 76 | 95 | 135 | 66 |
| 20-29. | 1726 | 99 | 81 | 76 | 62 | 61 | 67 | 78 | 91 | 98 | 100 | 120 | 158 | 91 |
| 30-39. | 2466 | 118 | 104 | 103 | 92 | 89 | 91 | 95 | 104 | 106 | 106 | 123 | 156 | 107 |
| 40-49. | 1772 | 122 | 114 | 119 | 109 | 107 | 106 | 106 | 108 | 107 | 104 | 115 | 140 | 113 |
| 50-59. | 1034 | 113 | 110 | 120 | 112 | 110 | 110 | 103 | 101 | 98 | 90 | 96 | 114 | 106 |
| 60-69. | 452 | 110 | 112 | 122 | 118 | 114 | 114 | 109 | 100 | 94 | 83 | 87 | 101 | 105 |
| 70-79. | 238 | 100 | 102 | 113 | 106 | 104 | 99 | 90 | 86 | 77 | 69 | 70 | 81 | 92 |
| 80-89. | 111 | 84 | 91 | 103 | 104 | 98 | 90 | 83 | 76 | 67 | 59 | 56 | 64 | 81 |
| 90-99. | 55 | 94 | 94 | 106 | 103 | 100 | 92 | 89 | 84 | 76 | 59 | 56 | 60 | 84 |
| 100 or over. | 7 | 74 | 76 | 87 | 79 | 67 | 48 | 38 | 62 | 50 | 23 | 20 | 32 | 55 |
| (Indexes of production: 12 months average $=100$ ) |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Under 10. | 21 | 102 | 74 | 84 | 59 | 45 | 68 | 112 | 127 | 130 | 99 | 116 | 185 |  |
| 10-19. | 350 | 106 | 82 | 72 | 52 | 49 | 64 | 85 | 107 | 118 | 116 | 145 | 206 |  |
| 20-29. | 1726 | 109 | 89 | 84 | 68 | 67 | 74 | 86 | 100 | 108 | 110 | 132 | 174 |  |
| 30-39. | 2466 | 110 | 97 | 96 | 86 | 83 | 85 | 89 | 97 | 99 | 99 | 115 | 145 |  |
| 40-49. | 1772 | 108 | 100 | 105 | 97 | 95 | 94 | 94 | 95 | 95 | 92 | 102 | 124 |  |
| 50-59. | 1034 | 106 | 103 | 113 | 106 | 104 | 104 | 96 | 95 | 92 | 85 | 90 | 107 |  |
| 80-69. | 452 | 104 | 106 | 115 | 112 | 108 | 108 | 104 | 95 | 90 | 79 | 82 | 96 |  |
| 70-79. | 238 | 109 | 111 | 124 | 116 | 114 | 108 | 99 | 94 | 84 | 75 | 76 | 88 |  |
| 80-89. | 111 | 104 | 112 | 127 | 128 | 120 | 111 | 102 | 94 | 82 | 73 | 70 | 79 |  |
| 90-99. | 55 | 111 | 111 | 126 | 122 | 119 | 108 | 106 | 100 | 90 | 70 | 67 | 71 |  |
| 100 or over. | 7 | 136 | 139 | 160 | 144 | 123 | 88 | 70 | 113 | 91 | 42 | 36 | 59 |  |

Table 40.-Total Milk Production and Class I Sales in the St. Louis Sales Area, June, 1933, to September, 1934a

| Month | Class I sales | Indexes (January, $1934=100^{b}$ ) | Total production | Indexes (September, $1933=100^{\text {b }}$ ) |
| :---: | :---: | :---: | :---: | :---: |
| 1933 | $l b s$. |  | lbs. |  |
| June. | 17213443 | 104 | 33501951 | 117 |
| July. | 17533395 | 103 | 31272214 | 106 |
| August. | 17493687 | 102 | 31833882 | 108 |
| September | 17743826 | 107 | 29590729 | 100 |
| October. | 17785607 | 104 | 29679179 | 100 |
| November | 17001608 | 103 | 31458586 | 110 |
| December. | 17130784 | 100 | 34899504 | 118 |
| 1984 |  |  |  |  |
| January. | 17101920 | 100 | 36767334 | 124 |
| February | 15711592 | 102 | 33351332 | 125 |
| March. | 17542852 | 103 | 35596052 | 120 |
| April. | 16824101 | 102 | 39162270 | 137 |
| May. | 18091395 | 106 | 51198356 | 173 |
| Total for 12 months. | 207174210 | $\ldots$ | 417311389 |  |
| June. | 17928154 | 108 | 40423669 | 141 |
| July. | 18285155 | 107 | 36056652 | 122 |
| August | 17482020 | 102 | 39554000 | 134 |
| September | 16167425 | 95 | 37366322 | 126 |
| October. | 16922948 | 99 | 35393900 | 120 |
| November. | 15976444 | 93 | 32312455 | 109 |
| December.. | 15850820 | 93 | 31506673 | 106 |

${ }^{\text {a }}$ As reported to St. Louis Milk Market Administrator under U. S. License No. 35.
bThis was the low month of the 12 months June, 1933, to May, 1934.

## (Sources of Data in Table 2, page 100)

${ }^{*}$ Rent intervals and number of families were determined from the 1930 U. S. Census (Population, Vol. 6: p. 63; Table 69, p. 756; and Table 24, p. 15). The number of families includes only the number reported in the Census classification on rents. For families owning their own homes the rental value is considered to be 10 percent of the total Census valuation. See "Marketing Notes," personal publication by Paul D. Converse, University of Illinois.
bAverage incomes were estimated to be four times the rentals in 1930. See "The American Consumer Market," 1932, Table 23, p. 37, published by The Business Week.
-The weighted average income for 1930 was corrected to the 1934 general price-level by multiplying by $\frac{107.5}{126}$ (from Farm Economics, N. Y. State Coll. Agr., Cornell Univ., June, 1934, p. 2073).

## (Sources of Data in Table 6, page 109)

The total number of families for St. Louis county and the United States are from the U. S. Census of 1930.
The eatimate of the number of families in the area using ice refrigeration is based on: (a) data obtained from U. S. Census of Manufactures for Missouri, 1931; and (b) information received thru the courtesy of the St. Louis Association of Ice Industries.

The number of families in the area using mechanical refrigeration is based on a survey made by the Union Electric Light and Power Company of St. Louis.

The number of families in the United States using some kind of rcfrigeration is quoted from a statement by W. S. Shipley in the Refrigerating World, October, 1933, p. 5.

## (Sources of Data in Table 13, page 139)

Baltimore. Information furnished by J. M. Lescure, Director, Bureau of Milk Control.
Boston. Health Department, city of Boston, "Regulations for the Care and Sale of Milk," Art. 6 and Art. 12, Sec. 2 and Sec. 8 . Maximum bacterial count after pasteurization also fixed by Massachusetts statute.

Buffalo. Information furnished by the Board of Health.
Chicago. Information furnished by Herman H. Bundesen, President, Board of Health.
Cleveland. Cleveland Sanitary Code, Amendment 9, Sec. 451, para. H.
Detroit. Information furnished by Russel R. Palmer, Chief Milk Inspector, Department of Health.
Los Angeles. Information furnished by Wm. Veit, City Veterinarian, Department of Health.
Milwaukee. Milk ordinance of the city of Milwaukee, Sec. 780.
Minneapolis. Milk ordinance of the city of Minneapolis, Sec. 2 (B), para. 1, and Sec. 11, para. 11.
New York. City of New York, Board of Health, "Regulations Governing the Production, Handling, etc., of Milk," Regulation 79.

Philadelphia. Information furnished by Edward E. Behrens, Supervisor of Cattle, Food, Meat, and Milk Inspection, Bureau of Health.

Pittsburgh. Information furnished by Leicester Patton, Assistant Superintendent, Bureau of Food Inspection, Department of Public Health.

St Louis. Milk ordinance of the city of St. Louis, Sec. 27 (b).
San Francisco. Information furnished by Board of Health.

# QUESTIONNAIRE SENT TO PRODUCERS 

MARKET ADMINISTRATOR<br>UNITED STATES MILK LICENSE NO. 35<br>ST. LOUIS MILKSHED<br>3688 CHOUTEAU AVE.<br>ST. LOUIS, MO.

June 15, 1934
Mr. John Smith
Edwardsville, Illinois
Answers to the following questions will furnish information necessary for a study of the St. Louis Milkshed. Answer each question and return in enclosed stamped envelope not later than June 20, 1934.

1. What is the name of the dealer who buys your milk?.......................Dealer
2. What is the name of your hauler?.....................................................

3. How many miles from your farm to the plant or station
where your milk is received?................................................................

How much of this distance is hard road?..............................................
How much of this distance is gravel road?. . . . . . . . . . . . . ........................ Miles
How much of this distance is dirt road?. . . . . . . . . . . . . . . ....................... Miles
5. How much per 100 pounds are you now paying for having
Cents per milk hauled from your farm to the milk plant? 100 pounds
6. How many cows are you now milking? . . . . . . . . . . . . . . . . ................... Cows
7. How many dry cows do you have?.................................................. Cows

Yearling
9. How many yearling heifers on the farm which you operate?.........................ers
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[^0]:    - 

[^1]:    ${ }^{1}$ The author acknowledges the assistance of T. R. Hedges, B. T. Inman, W. H. Casky, and Edgar Burtis, who supervised the assembling and tabulation of the data for different sections of this study.

[^2]:    ${ }^{1}$ Unpublished data from a study made by C.W.A. workers under the direction of Mrs. M. C. Harrington of the St. Louis District Dairy Council. Parts of the study were published by the St. Louis Department of Public Welfare, Division of Health, in "Food Habits Survey," 1934.

[^3]:    ${ }^{1}$ In this bulletin the terms whole milk, fluid milk, fresh milk, and Class I milk are used synonymously.
    ${ }^{2}$ Recommended by Drs. E. V. McCollum, H. C. Sherman, and M. S. Rose.
    ${ }^{3}$ This represents the net gain that would accrue to producers as a result of their receiving the Class I price for the additional Class I sales, instead of the Class III price for this volume, as at present.

[^4]:    ${ }^{1}$ In this bulletin the average retail price of " 42 foods" is used synonymously with the average retail price of "all foods."
    ${ }^{2}$ It might be added that even during the base period, 1925-1929, prices of all foods changed but little and milk prices remained unchanged.

[^5]:    ${ }^{1}$ Prices of evaporated milk were formerly quoted on the basis of a 16 ounce can. January, 1925, to December, 1931, prices for a 16 -ounce can were converted to $141 / 2$-ounce units by multiplying by .90625 .

[^6]:    -The per-capita consumption of evaporated milk for 59 cities in the United States was ascertained by a survey made by the Consumers' Council of the Agricultural Adjustment Administration in May, 1934. In compiling the above table, 30 of the 59 cities for which the U. S. Bureau of Labor Statistics published no retail price data for evaporated milk were excluded. There were also excluded those cities which from June to August had an average temperature of $77^{\circ} \mathrm{F}$. or over for thirty years or more, as well as those which in 1930 had populations of $\mathbf{2 5 0 , 0 0 0}$ or less.

[^7]:    UU. S. Census, 1930.
    ${ }^{\text {b }}$ Based on a report prepared by F. V. Waugh and published by the Mass. Agr. Exp. Sta., Sept., 1931, entitled "The Consumption of Milk and Dairy Products in Metropolitan Boston in December, 1930." Figures in Table 5, p. 6, of that report are here corrected to correspond with the daily per-capita consumption of milk at Boston in May, 1934 (see Table 1 herewith).
    cThe majority of native whites in St. Louis are of German descent. Since in Boston the daily per-capita consumption of milk by the German people was found to be higher than that of native whites, the per-capita consumption figure shown here for native whites in St. Louis appears reasonable.

[^8]:    ${ }^{1}$ From 1790 to 1880 population in the United States increased at the rate of 3.1 percent annually. During the next thirty years the average annual increase was 2.2 percent. From 1910 to 1930 the rate declined to 1.6 percent annually. During the latter part of the decade 1920 to 1930 the U. S. Census

[^9]:    Bureau estimated the average increase at .71 percent annually. While authorities do not agree on the exact time, they are in general agreement that a stationary population will be reached within twenty-five to forty years.

[^10]:    ${ }^{1}$ The high per-capita sales at Minneapolis-St. Paul can be attributed principally to the low retail price of delivered milk prevailing there. From 1929 to 1934 the average retail prices of delivered milk there were the lowest of the 14 largest cities.
    ${ }^{2}$ Ill. Agr. Exp. Sta. Bul. 397, p. 445.
    ${ }^{3}$ Same, pp. 445-448.

[^11]:    ${ }^{1}$ As calculated from the monthly fluid-milk reports of the Bureau of Agricultural Economics, U. S. Department of Agriculture.

[^12]:    ${ }^{1}$ Class I milk; see definitions on page 146.

[^13]:    a Information furnished by 5,409 producers in the St. Louis milkshed in June, 1934. Table 32, Appendix, gives data by counties. The questionnaire used for obtaining these statistics is shown on page 182, Appendix. ${ }^{\text {b }}$ Based on data 1 ncluded in Table 33, Appendix. ${ }^{\text {© May, 1934. dFrom June, 1933, }}$ to May, 1934, all cows.

[^14]:    - Based on monthly fluid-milk reports of the Bureau of Agricultural Economics, U. S. Department of Agriculture.
    ${ }^{6}$ Milk prices to producers are quoted on the basis of 3.5 -percent butterfat content. Since milk sold by distributors to stores or consumers contained more than 3.5 percent butterfat, the average prices paid to producers were herein corrected to include the value of the additional butterfat contained in the milk when sold.

[^15]:    ${ }^{1}$ As stated in the Illinois Agricultural Association Record, April, 1929, p. 1.
    ${ }^{2}$ The author suggests that this objective be changed to read: "adjustment of milk production to meet market demands."

[^16]:    ${ }^{1}$ Dealer representatives were: B. M. Lide, Jr., president of the St. Louis Dairy Company; Bruno Tschannen of the Highland Dairy Company; and H. W. Barr, president of the Beatrice Creamery Company. E. W. Tiedeman, A. D. Lynch, and George Grueninger represented the Sanitary Milk Producers. Consumers were represented by Mrs. George Gellhorn, Mrs. W. W. Burke, and Mrs. Virgil Loeb. Mrs. Loeb was made chairman of the committee at the joint conference.

[^17]:    ${ }^{1}$ The present members (December, 1934) of the Council are: Mrs. Roscoe Anderson, chairman; Reverend Father W. F. Mullally, vice-chairman; Mrs. Herman Maas, secretary ; Mrs. George A. Bass, Mrs. F. B. Bowles, Miss Esther Lee Bride, Mrs. W. W. Burke, Mrs. Walston Chubb, Mr. Ralph Fletcher, Mrs. George Gellhorn, Dr. George M. Gibson, Mr. Raymond Howes, Dr. F. M. Isserman, Mrs. Edmund J. Kerber, Mr. Joseph M. Klamon, Mrs. Virgil Loeb, Bishop William J. Scarlett, Dr. David C. Todd, Mrs. W. Victor Weir, Mr. Tyrell Williams. It will be observed that Mrs. Gellhorn, Mrs. Loeb, and Mrs. Burke, formerly members of the Consumers' Milk Commission, are now members of the Consumers' Council. Mr. J. C. Waldron, the survey secretary of the Council, is engaged in assembling and disseminating facts pertaining to Council activities.

[^18]:    - Sources of data are given on page 181, Appendix.
    bThe Chicago ordinance was revised in December, 1934, to include a maximum bacteria count of 200,000 before pasteurization and 30,000 after pasteurization, no seasonal variation being permitted.
    eThe St. Louis ordinance was revised in December, 1934, to include a maximum bacteria count of $1,500,000$ before pasteurization.

[^19]:    ${ }^{1}$ Complete detailed instructions for obtaining a loan can be secured by applying to the nearest production credit association or to the Production Credit Corporation, St. Louis, Missouri.

[^20]:    ${ }^{1}$ Personal communication from W. H. Bronson, Research Department, New England Milk Producers' Association, Boston.

[^21]:    ${ }^{1}$ Under the license as amended November 14 to become effective November 16, 1934.
    ${ }^{2}$ The market-blend price was about equal to the weighted average of Class I and Class II milk prices, and the excess price equaled the price paid by distributors for Class III milk.

[^22]:    an this example it is assumed that the base and excess volumes of Distributors $A$ and $B$ were exactly the same.

[^23]:    ${ }^{1}$ Amended license for milk, St. Louis sales area, effective August 14, 1934.

[^24]:    ${ }^{1}$ As amended November 14, 1934, Sec. 2, p. 13.
    ${ }^{3}$ See page 136 for objectives of Sanitary Milk Producers.

[^25]:    ${ }^{1}$ See III. Agr. Exp. Sta. Buls. 374 and 403.

[^26]:    aBased upon answers to questionnaires by 5,409 producers, June, 1934.

