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National Forest Manual

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U. S. DEPARTMENT OF AGRICULTURE.

FOREST SERVICE.

NATIONAL FOREST MANUAL—GRAZING SECTION.

MEMORANDUM OF DIFFERENCES BETWEEN INSTRUCTIONS CONTAINED IN EDITION OF MAY 1, 1913, AND THE REVISED LOOSE-LEAF EDITION.

INSTRUCTIONS TO FOREST OFFICERS.

The revised, loose-leaf edition of the Grazing Section of the National Forest Manual will contain a considerable number of instructions and statements of procedure differing materially from those contained in the present edition, which became effective May 1, 1913. The following summary of the changes made has been prepared to obviate the need for a close comparison of the two editions of the Manual and to emphasize the changes which are particularly important to the field officers. This circular is not a part of the National Forest Manual, but is purely a guide for the use of Forest officers in noting and practically applying the revised instructions after the National Forest Manual has been approved and made effective by the Secretary of Agriculture.

One important change has been made in the method of arrangement. In the 1911 and 1913 editions of the Grazing Manual the Secretary's regulations were printed in sequence in the first part of the Manual. In the revised edition each regulation precedes the instructions for which it is the basis, so that there is a more direct connection between the regulation and instructions than in the present Manual.

Taking the present Manual as a basis, the changes which have been made will be noted in sequence as they appear upon the various pages.

REGULATION G-1.

Last sentence, authorizing 15 days' additional time, transferred to Regulation G-10.

INSTRUCTIONS REG. G-1.

Changes on Page 24.

Paragraph "Stock chargeable against allotment" amended to provide that stock grazed under interforest permits shall be charged against the allotment of the Forest issuing the permit.

Changes on Pages 25, 26, and 27.

Copy of Forms 771 and 771a omitted from Manual.

REGULATION G-2.

First 26 words stricken out, in lieu of which there is substituted "The kind and number," etc.

INSTRUCTIONS REG. G-2.

Changes on Page 29.

First paragraph, last 14 words stricken out and *area has not been closed to grazing by the Forester* substituted instead.

Second paragraph, caption "Grazing districts," first sentence, add: *each district to be given a separate number.*

Third paragraph, caption "Grazing divisions," add: *the boundaries of grazing districts and divisions should be made as nearly permanent as possible, in order to avoid confusion in the minds of permittees and herders and also to make the annual statistics more comparable.*

**Changes on Page 30.**

Fourth paragraph, strike out words between the word "warrant" and the words "the district forester."

Last paragraph, line 9, after word "stock" insert: *He should be given a reasonable length of time in which to adjust his business to the new conditions. If total exclusion is contemplated, one year's notice is not excessive. Copies of the letters advising permittees of reductions in their permits for such purposes will be sent to the district offices, etc.*

**Changes on Page 31.**

Second paragraph, caption "Forest protection," after eighth word, "supervisor," insert: *with the approval of the district forester.*

Paragraph 6, caption "Game refuges," strike out fifth word, "district," so that approval of games refuges rests with the Forester.

## REGULATION G-3.

Words, *permittees owning*, substituted for words "owners of" in second line of regulation.

## INSTRUCTIONS REG. G-3.

**Changes on Page 33.**

Third paragraph, caption "Special rules," add to first paragraph the following words: *and where such rules will tend to prevent damage to the forest lands or secure a more complete or more economic use of the forest resources.*

Sixth paragraph, "Rules approved by the district forester, etc.," add: *and will be made a stipulation in all permits effective.*

A new paragraph has been added, reading as follows:

*The previous paragraph shall not be construed to operate to require or force any permittee to join any such organization or association or to pay membership dues in them unless they are willing to do so.*

Another new paragraph has been added under the caption, *Use of improved breeding stock*. This reads as follows:

*When a request has been received from the advisory board of an association representing a majority of the users of any forest or district or division thereof for the placing of bulls or other breeding animals of the specific grade upon the range, upon a showing that such special rule will secure a more economic use of the range and is not in conflict with the State live-stock laws, this will be made a requirement thereafter which must be complied with by all permittees using the designated range under penalty of revocation of their permit.*

Another paragraph has been added under the caption, *Correspondence to Forester*. This reads as follows:

*Copies of all correspondence relative to these special rules, together with copies of the rules as they are finally approved by the district forester, shall be immediately forwarded to the Forester for his information.*

**Changes on Page 35.**

Additional paragraph added under caption, *Qualifications for membership of an advisory board*. This reads as follows:

*Members of local, State, or National advisory boards must be grazing permittees on some Forest. In the case of local boards they need not be users of the particular Forest or district in which the association is formed if in the judgment of the majority of the members of the association their prominence in the stock-raising industry makes it desirable to secure for the board and association the benefit of their advice and counsel.*

## REGULATION G-4.

Caption of regulation changed from "Permanent improvements" to *Range improvements*.

## INSTRUCTIONS REG. G-4.

**Changes on Pages 35, 36, and 37.**

Word *range* substituted for word "permanent," wherever latter word occurred.

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## INSTRUCTIONS REG. G-6.

**Changes on Page 39.**

Paragraph 2, caption "On and off private lands." Second sentence, "Frequently a permittee," etc., stricken from instruction.

Paragraph 1, page 40, caption "When applicant controls over half of allotment," transferred from Regulation G-7 in lieu of sentence eliminated.

## INSTRUCTIONS REG. G-8.

**Changes on Page 43.**

Paragraph 5, caption changed from "Permits" to *Procedure*. Sentence amended by addition of words: *who will file them in a folder marked "Crossing permits."*

## REGULATION G-9.

Paragraph 2. All but the first sentence of this paragraph has been stricken out and in lieu thereof a sentence has been substituted reading as follows: *The yearlong rate for sheep and goats will be 25 per cent of the yearlong rate for cattle.* Paragraphs 1 and 3 are unchanged.

## INSTRUCTIONS REG. G-9.

**Changes on Page 44.**

Paragraph 2, caption "Additional time allowance," transferred to Regulation G-10. Paragraph 3, caption "Extension of permits," word "amended" in second line changed to *extended*. Paragraph 4, caption "Supplemental extension permits," transferred to Regulation G-17.

**Changes on Page 45.**

Paragraph 1, line 2, "30 per cent" changed to *25 per cent*.

## REGULATION G-10.

Amended by addition of last sentence from Regulation G-1 and last sentence from Regulation G-24.

## INSTRUCTIONS REG. G-10.

**Changes on Page 46.**

Fourth paragraph, caption "Grazing fees payable in advance," add: *The proper proportion of the grazing fee charged will be computed in accordance with the provisions of Regulation G-9.*

Paragraph 2, page 44, caption "Additional time allowance," transferred from Regulation G-9 and amended by inserting after the words "additional time," line 5, the words: *allowed does not exceed a total of more than 15 days during any one grazing season and.*

**Changes on Page 47.**

Paragraph 2, caption "Procedure payments," changed to read: *How payments are made*, and word *supervisor* substituted in lieu of "Forest officer" in line 1.

Paragraph 4, page 70, caption "When fee paid is less than amount due," transferred from Regulation G-19 to Regulation G-10.

## INSTRUCTIONS REG. G-11.

**Changes on Page 47.**

Paragraph 5, under caption "Excess payments," last sentence, after word "refunds," insert *must be made in writing to the supervisor and.*

**Changes on Page 48.**

Paragraph 5, caption "Sale of stock," strike out first sentence and substitute: *No refund will be made on account of stock having been sold except in cases where the fees have been paid prior to the opening of the grazing season, the stock have not entered the Forest, the preferencee in renewal of the permit is waived by the original owner in favor of the Government and the purchaser is allowed a permit.*

### Changes on Page 49.

Paragraph 3, caption "Procedure," second line, after words "forward it," insert *together with a copy of the grazing permit.*

Paragraph 4. Second paragraph under caption "Procedure," line 1, strike out word "signed" and substitute *properly executed and certified by the supervisor.* Line 3, insert words *signed and certified* between words "The" and "voucher." Substitute word *initialed* for word "approved."

### REGULATION G-13.

Last paragraph of regulation transferred bodily to Regulation G-14. A new paragraph has been added to Regulation G-13, reading as follows:

*When authorized to do so by the district forester, a supervisor may require an applicant to supplement and confirm his grazing application by a detailed statement subscribed and sworn to before a Federal or State officer empowered to administer oaths.*

### INSTRUCTIONS REG. G-13.

### Changes on Page 50.

A new paragraph bearing caption "Separate applications" has been inserted, reading as follows:

*In the issuance of permits stock are divided into two classes; one including cattle, horses, and swine, and the other sheep and goats. The permits are designated and filed separately. A single applicant desiring to graze both classes of stock upon a single Forest should be required to submit two applications, one for each general class of stock.*

Paragraph 8, caption "Sworn statements," line 1, has been amended by the insertion, after the word "supervisor," of the following words: *under special authority from the district forester.*

### Changes on Page 51.

Paragraph 6, caption "Range in two Forests," amended by addition of following paragraph:

*The supervisor approving the application will compute as closely as possible the proportion of the total fee which will be earned by each of the Forests upon which the stock will graze and will show by footnotes on the body and stub of the letter of transmittal the amount which should be credited to each Forest. A Forest which does not provide a part of the range occupied during the permit period other than that used by the stock while en route to the permitted range will not be given credit for any part of the fee paid.*

Last paragraph, caption "Statement of ownership," amended by substituting word *an* in lieu of words "a new," which begin the instruction, and by striking out all of the paragraph except the first sentence, so that each and every applicant may, if necessary, be required to state in his application the total number of stock which he owns, regardless of the number for which permit is desired.

### Changes on Page 52.

Paragraph 2, caption "Stock to be purchased," amended by addition of paragraph, under caption *Nonownership*, transferred from page 60, Regulation G-15.

Paragraph 3, caption "Supplemental applications," amended by changing caption to read *Supplemental or new applications* and by other changes which make first paragraph read as follows:

*In case the applications have not reached the total number of stock authorized to graze upon the Forest, supplemental or new applications may be approved with the understanding that the permit will be temporary and no permanent range equities accrue for the increase excepting after three years' regular issuance of the temporary permit. (See temporary use of range, Reg. G-14.)*

Last paragraph, caption "Method of disapproval," fourth line, following word "must," insert: *show the number of stock applied for and.*

### Changes on Page 53.

Paragraph 3, caption "Card record." Strike out second sentence and insert in lieu thereof the following:

*All of the information required by the form should be entered upon the card. The record of all temporary permits should be made in red ink. While the card is spaced for 10 yearly entries, it may often be necessary to use 2 or more*



spaces for some years. In such cases when the spaces on one card are exhausted use a second card and when the 10-year record is completed staple the two together and file as directed. This will avoid crowding the information on the spaces.

Following paragraph 3, caption "Card record," will be a new paragraph under caption "Cards, how filed in case," which will read as follows:

*In placing these cards in the current file case they will be arranged alphabetically in two divisions, one for cattle, horses, and swine, and the other for sheep and goats. Behind each guide card will be placed a second guide card bearing the caption "Unpaid," back of which all cards will be placed when grazing applications are approved and the cards filled out. As rapidly as the fees are paid and permits issued the cards will be placed in front of the "Unpaid" card, which will provide a means for immediately finding delinquents.* (See instructions, Reg. G-10.)

#### REGULATION G-14.

The first paragraph of the regulation has been amended by the addition of the following sentence:

*The use of surplus range under temporary permit for three years will entitle an owner of ranch property located within or adjacent to the Forest and commensurate with the stock to subsequent permanent renewal within the maximum limits upon the basis of regular use and occupancy.*

The regulation is also amended by the addition of what is now the last paragraph of Regulation G-13.

#### INSTRUCTIONS REG. G-14.

#### Changes on Page 53.

Matter under caption "How preferences are gained" transferred to Regulation G-15, while paragraphs under captions "Ownership of ranch property," "Residence," "Status determined by holdings," and "New settlers not Class A" have been transferred from Regulation G-15 to Regulation G-14.

Paragraph with caption "New settlers not Class A" amended by changing caption to read: *New settlers, classification of,* and by substituting words *as having gained a permanent preference* for words "as Class A applicants," in second line of paragraph.

#### Changes on Page 54.

Paragraph 2, caption "Firm, partnership, or copartnership," amended as follows: In line 2 the word *three* has been substituted for word "two." Paragraph also amended by addition of following words: *or on Forests not wholly stocked by ownership of improved ranch property and three years' successive use of range under temporary permits.*

#### Changes on Page 55.

New paragraph inserted under caption *Membership in firm or corporations* reads as follows:

*In order to prevent monopoly, the total number of stock permitted to a firm or corporation is charged to every member thereof. This principle will apply to any new firms or corporations applying for grazing privileges which include in their membership any members of a firm or corporation or any other persons who already hold grazing permits.*

Paragraph 3, caption "Married women, when recognized as Class A," amended by striking out first two lines of paragraph, substituting in lieu thereof the following words: *one of the principal purposes in regulating the acquirement of grazing privileges on the National Forests is to make the use of the range contribute to the development and support of the greatest number of home units. For this reason a married woman will only be considered entitled to grazing privileges when she is in some way,—etc.*

Paragraphs under captions "Married women, when recognized as Class B," and "Married women as purchasers," have been consolidated under the caption "Married women, general status as applicants," and now reads as follows:

*If the State laws give a married woman the right of independent ownership of real estate and livestock, or if she has qualified as a femm e sole or sole trader, thereby acquiring legal right of ownership and legal responsibility, and she personally possesses the other qualifications requisite to a share in the use of the Forest ranges, she may be recognized as a Class B new applicant or as a*

*purchaser of permitted stock and as such may be granted a permit to graze upon the Forest the livestock of which she is the actual legal owner, provided that the total numbers of stock grazed under permit by both the woman and her husband do not, when combined, exceed the maximum limit established for the Forest.*

Last two paragraphs, under caption "Minors," amended to read as follows:

*A minor who is the head of a family and its principal means of support or who is using and occupying range at the time it is included within a National Forest will have exactly the same status as an applicant of legal age, no preference being gained or lost by the fact of minority. With these exceptions applicants of legal age will be given preference over similarly qualified applicants who are not of age.*

*Minors who are under the control of parents or guardians may be recognized as new applicants upon Forests which are not fully stocked, where the recognition of the minor will not entail the denial of permit to a qualified applicant of legal age. They may also be recognized as purchasers of permitted stock and granted permits in accordance with the restrictions of Regulation G-18. In neither case will a permit be issued for a number of stock which when combined with the number grazed under permit by the minor's parent or guardian will exceed the maximum limit established for the Forest.*

#### Changes on Page 56.

Paragraph 7, caption "Estate not property of heirs," transferred from page 63, Regulation G-17 to Regulation G-14.

Paragraph 2, page 60, caption "State or Federal employees," transferred from Regulation G-15 to Regulation G-14.

#### Changes on Page 57.

Paragraphs 1 and 2, caption "Temporary use of range," will be followed by new paragraphs under caption, *When temporary permits become permanent*, which will read as follows:

*Temporary permits for the use of surplus range, which are renewed for three successive years, will become permanent and subject to renewal under the same conditions as other permits based upon prior use and occupancy of the range, provided the permittee is the owner of improved ranch property commensurate with the total number of permitted stock and which will be used in connection with his business. This rule will not apply to any temporary permits issued previous to the date on which these regulations take effect.*

*The use by a temporary permittee of the range allotment of a regular permittee during his absence will not entitle the temporary permittee to the privilege of renewal. Surplus range is range in excess of that needed to provide for all permittees having established grazing preferences.*

#### REGULATION G-15.

Paragraph beginning "Class C" amended to read:

*Class C. Persons who are not regular users of National Forest range and who do not own improved ranch property within or near a National Forest. Class C applicants will be granted temporary permits only and upon Forests which are not fully occupied by permittees of classes A and B.*

Next to last paragraph of Regulation G-15 amended by addition of words *or there is unused range.*

Last paragraph of regulation amended by addition of words *Unless there is surplus range available*, at beginning of paragraph.

#### INSTRUCTIONS REG. G-15.

#### Changes on Page 57.

A paragraph with the caption *Aliens* has been inserted, and reads as follows:

*Aliens who have not become naturalized citizens in conformity with the laws of the United States and of the State in which they reside may be allowed to share in the use of the Forest lands provided they meet all requirements of ownership of ranch property and stock, residence, and dependence upon the range which are imposed upon citizens of the United States or have established a preference through prior use and occupancy, but no properly qualified citizen of the United States will be denied a permit or subjected to a reduction in permit number to provide range for an applicant who is not a citizen of the United States.*

### Changes on Page 58.

Matter under caption "How preferences are gained," page 53, Regulation G-14, transferred over to Regulation G-15. An additional clause (f) has been added, to read as follows:

(f) *By regular use of Forest range under temporary permit for three successive years and ownership of improved ranch property commensurate with the total number of stock grazed.*

The following new instructions have been inserted:

*For convenience in recording basis of recognition on card Form 621 and for reference in correspondence, preferences will be arranged in four classes:*

- (1) *Prior use.*
- (2) *Grantees.*
- (3) *Purchasers.*

Last paragraph, page 53, caption "Prior use," transferred to Regulation G-15 following above new matter. Additional paragraphs inserted as follows:

#### *Grantees.*

*Grantees are those permittees who have been recognized as new applicants since the creation of the Forest and whose preference in the use of the range was secured by grant from the Government rather than on the basis of prior use or the purchase of permitted stock.*

#### *Purchasers.*

*Purchasers are those permittees who have purchased a permittee's stock or ranches, or both, or have secured stock and ranches through inheritance, in accordance with the instructions under Regulation G-18.*

The matter under the caption "Order of preference" has been slightly amended in two respects. The paragraph beginning "Class A. Small near-by owners" is amended by the insertion in the third line of the word *actually* between the word "and" and the word "resides." The paragraph beginning "Class B. All other regular occupants of the range" has been amended by striking out the words "All other regular occupants of the range" and by inserting in the fourth line, after the words "ranch property," the words *but who have established permanent preferences through prior or regular use.*

Matter under caption "New settlers not Class A" transferred to Regulation G-14.

### Changes on Page 59.

Matter under captions "Status determined by holdings," "Ownership of ranch property," and "Residence" all transferred to Regulation G-14.

Paragraph 8, page 68, caption "Preference to citizens of State," transferred to follow paragraph 3, page 59, caption "Dependence upon range."

### Changes on Page 60.

Paragraph 2, caption "Nonuse of range," amended to read:

*Nonuse of a range by a new applicant will cause him to forfeit all preference which has been allowed him, unless such nonuse was caused by circumstances over which he had no control.*

Paragraph 3, caption "State or Federal employees," transferred to Regulation G-14. Balance of matter, or last paragraph under caption, added to preceding matter under caption "Nonuse of range."

Paragraph 5, caption "Waiver of preference," transferred to Regulation G-18. Paragraph 6 under same caption not moved, but amended by insertion of words *unless there is surplus range* after word "waiver," third line.

Additional paragraphs under caption *Preferences gained under temporary permits* read as follows:

*When the temporary permit covers different numbers of stock during different years a grazing preference will be allowed only for the smallest number of stock grazed during any one of the three years, but temporary permits may again be issued for the use of the surplus range.*

*All preferences gained through use of the range under temporary permit will be subject to the established maximum limits, and no permit will be issued to a permittee above the maximum limits, except with the distinct understanding that it is temporary and not renewable.*

Last paragraph, caption "Nonownership," transferred to Regulation G-13.

## INSTRUCTIONS REG. G-17.

**Changes on Page 62.**

Paragraph 8, caption "Sale of ranch," has been amended to read as follows:

*A permittee having a grazing preference based on ranch property located in or adjacent to the National Forest may dispose of such ranch property, but unless he secures similarly located ranch property there is no justification for the renewal of his grazing privilege, and his application will not be approved for the following years. An owner who originally acquired his permit by reason of use and occupancy of the range prior to the creation of the Forest may dispose of his ranch property, but his status as a permittee will be changed, and the renewal of his permit will be based upon his new classification.*

**Changes on Page 63.**

Paragraph 4, page 44, caption "Supplemental extension permits," transferred over to Regulation G-17, following paragraph under caption "Change in class of stock." It has been amended by substituting word *Temporary* for "Supplemental" in caption heading and in second line of paragraph.

Paragraph 7, caption "Estate not property of heirs," transferred over to Regulation G-14.

A new paragraph, with caption *Renewals to new settlers*, has been drafted to read as follows:

*After new settlers have used the range for the required three years they will be classed as regular users. The renewal of their permits thereafter will be contingent, however, upon compliance with the conditions and restrictions imposed when the original applications were approved.*

Paragraph 8, caption "Increases above protective limit," amended by insertion after words "permit holders," in second line, the following words: *or by three successive years' use of the range under temporary permit.*

**Changes on Page 64.**

The instructions in Amendment No. 181 have been incorporated following the matter under the caption "Increases," and this new paragraph is in turn followed by another, under the caption *Increases to permittees on feeding basis*, which reads as follows:

*Where permits are issued on a feeding basis, increases will not be granted or permits issued for a greater number of stock than the products of the applicant's land will support during the winter season.*

Paragraph 3, caption "Reductions," is followed by another, under caption *Individual reductions*, reading as follows:

*When injury to a Forest or range is being caused by circumstances entirely within the control of the permittee, his permit will be reduced until the damage is stopped.*

Additional paragraphs have been added, under caption *Reductions in different classes of stock*, which read as follows:

*When an equitable division of the range has been made in any Forest or grazing district between the various classes of live stock and the individual grazing privileges enjoyed by the owners of either class are not excessive no reductions will be made in one class to provide additional range for another class.*

*When a surplus occurs in the authorization for either class of stock by reason of reductions in the renewals of permits to purchasers, revocation or cancellation of permits, or failure to use the allotted range, grazing privileges may be awarded to the proper qualified owners of the class of stock which in the judgment of the supervisor is most justly entitled to its use.*

**Changes on Page 65.**

The matter on pages 70 and 71, under heading "Grazing permits," beginning with paragraph entitled "Issuance of grazing permits" and ending with paragraph entitled "Review of permits," has been transferred bodily to Regulation G-17, and in new draft follows immediately after paragraph bearing caption "Deferred reductions," except that the paragraph entitled "Herder's identification card" has been transferred to the miscellaneous section and the paragraph bearing the caption "When fee paid is less than amount due" has been transferred to Regulation G-10.

Following caption "Review of permits" a paragraph has been added under caption *Changes in permits*, which reads as follows:

*Permits may be amended, extended, canceled, revoked, made supplemental, made temporary, or renewed. The words "temporary" and "supplemental" should not be used indiscriminately. A supplemental permit is not necessarily temporary, while temporary permits may very often be supplemental.*

#### REGULATION G-18.

The last paragraph of the regulation in present form amended by striking out the fourth line beginning at "and provided"; all of fifth line; and the sixth line ending at the word "stock," and in lieu of this an additional paragraph has been added which reads:

*A resident ranch owner who after the purchase does not own a total of more than the protective limit number of stock will be granted renewal of permit for the full number of permitted stock purchased.*

This change grants exemption from reduction to ranch owners who purchase permitted stock only, as well as to purchasers of both stock and ranches.

An additional paragraph has been added to the regulation which reads as follows:

*On Forests not fully stocked and where reductions on the permits of regular users are not necessary to provide for new settlers or increases to small owners the 80 and 90 per cent stipulation in the previous paragraphs may be waived at the discretion of the district forester and full renewal allowed to purchasers.*

#### INSTRUCTIONS REG. G-18.

New paragraphs have been added under the caption *Proof of validity of transfer*, which read as follows:

*Such other information must be furnished by the purchaser as may be necessary to satisfy the supervisor that the sale is bona fide.*

*A statement showing the character and amount of ranch property upon which the application for renewal is based and the relationship it would bear to the stock should be submitted.*

*Unless the evidence shows conclusively that title to the stock involved passed directly from the person executing the waiver to the purchaser applying for the permit, the renewal of the permit will not be allowed.*

*If considered advisable by the supervisor, statements submitted under these instructions may be required under oath.*

Paragraph 5, caption "Waiver of preference," page 60, has been transferred to Regulation G-18 following the caption "Free permits to purchasers."

#### Changes on Page 66.

New paragraph added under caption *When reductions in number of purchased stock may be waived* reading:

*When there is surplus range on a Forest or a district of a Forest that is sufficient to meet the demands from all persons regularly entitled to new permits or to cover authorized increases in existing permits the reductions required by the preceding paragraphs may be waived at the discretion of the district forester.*

#### REGULATION G-19.

First paragraph amended by inserting after the word "number" in the fifth line the following: *unless there is surplus range after permits have been renewed and equitable increases granted to properly qualified permittees*"; by striking out the words "or a grazing district" from the ninth line; by inserting the words *on the Forest* following the word "authorized" in the twelfth line; and by changing the word "permit" to the word *permittee* where it occurred in connection with the average numbers of stock grazed. The last paragraph has been amended by adding at the end the words: *or unless there is unused range after all other qualified applicants have been provided for.*

#### INSTRUCTIONS REG. G-19.

#### Changes on Page 68.

Paragraph 6, caption "Limited to 3 per cent," is amended by the addition of the following matter:

*When a surplus in the authorization is available for allotment equal to 3 per cent of the number of stock authorized, no sliding scale reductions will be made.*

If a greater unallotted balance exists, the 3 per cent limitation need not apply, although the advisability of withholding a portion of it from permanent allotment in order to provide for beginners and increases another year should be carefully considered.

Sliding-scale reductions necessary to make the 3 per cent available need not be equally distributed over the entire Forest or between the different grazing districts, but may be wholly applied to the ranges or districts where needed to provide for the award of increases or issuance of permits to beginners. Reductions applied to individual permits, however, will be subject to the limitations imposed by the following paragraphs.

Paragraph 8, caption "Preference to citizens of State," transferred to Regulation G-15.

Last paragraph, caption "When not allowed," stricken out. In lieu thereof the following paragraph is inserted under caption *When reduction should not be made*:

*No sliding-scale reduction will be made to provide for new applicants within any Forest or grazing district where the average number of stock per permit is less than 80 per cent of the protective limit number. The reason for this restriction is that on a fully stocked range where the average permit is less than 80 per cent of the protective limit the further division of grazing privileges among a larger number of persons is a hardship upon small owners already holding permits, as it would prevent them from increasing their permits to the protective limit and be detrimental rather than beneficial in its effect upon the local welfare.*

An additional paragraph added under caption *Distribution of unallotted balance* reads as follows:

*If an unallotted balance remains in the authorization after provision has been made for all properly qualified applicants entitled to renewals, it may be equitably distributed between new applicants and class A permittees grazing numbers of stock below the protective limit. In order to insure the proper relationship between the average permit and the protective limit, the latter class should be given the preference in the allotment of this surplus.*

#### **Changes on Page 69.**

New paragraph incorporated under caption *Definition of a fully stocked Forest*, as follows:

*Under the above instruction a Forest or a grazing district will be considered as fully stocked whenever the permanent privileges enjoyed by class B permittees plus the total demand for range by all class A owners equals the number of stock authorized. Ranges upon which, for any reason, a temporary unallotted surplus occurs will not be considered for purposes of permit allotment as less than fully stocked except when there was no demand for the range during the previous year by applicants fully qualified to share in its use.*

Paragraph 6, caption "Determination of average number of stock per permit," modified by substitution of word *permittee* in lieu of word "permit" where latter word occurs in connection with average number of stock. Paragraph also amended by addition of following words: *Temporary permits will not be considered when determining the average number of stock per permit.*

Last paragraph, caption "Status of new settlers," amended, the caption to read *permits to new settlers* and the substance to be as follows:

*New settlers upon unimproved lands in either Government or private ownership may be granted grazing privileges in accordance with the requirements prescribed in such cases by the instructions under Regulation G-14.*

New paragraph added, caption *Stipulations in permits to new settlers*, as follows:

*The following stipulation regarding the three years' use of the range will be placed in all permits issued to new settlers: "New settler's permit temporary pending three years' use of range."*

#### **Changes on Page 70.**

Matter under heading "Grazing permits," pages 70 and 71, transferred to Regulation G-17, except paragraph under caption "Herder's identification card" transferred to miscellaneous section, and paragraph "When fee paid is less than amount due" transferred to Regulation G-10.

## INSTRUCTIONS REG. G-21.

**Changes on Page 72.**

Paragraph 5, heading "Bonds," amended by adding after word "approved": *nor will bonds be required after the permit is issued and during the period covered by it. Violations of the regulations during that time should be handled under "Trespass."*

## REGULATION G-24.

Line 2 modified by adding after the word "Forest" the words: *officer by mail or otherwise of.* Last sentence of regulation transferred to Regulation G-10.

## REGULATION G-25.

Second line, after word "trails," insert: *under the jurisdiction of the Forest Service;* fifth line, after word "seep," insert: *upon Government lands.*

## INSTRUCTIONS REG. G-25.

**Changes on Page 77.**

Paragraph 6, line 7, after word "Forest," insert: *repair of public highways such as State or county roads which are not under the jurisdiction of the Forest Service can not be required."*

## INSTRUCTIONS REG. G-26.

**Changes on Page 78.**

Paragraph 2, caption "Maximum period six days," amended to read as follows:

*To reduce the damage to a minimum the bed ground should be changed every day, if possible, and in no case should it be occupied more than six nights unless natural conditions will not allow the change to be made.*

## INSTRUCTIONS REG. G-27.

**Changes on Page 78.**

Two paragraphs added to this instruction. One, under caption *How to burn a dead animal*, reads as follows:

*The destruction by fire of the carcass of an animal weighing perhaps a thousand pounds is not an easy matter. One of the best known methods is to dig a hole, as close as possible to the carcass, about 2 feet deep and large enough otherwise to contain it. On the sides of this hole dig two or three small ditches or trenches sloping from the surface of the ground into the hole. These will secure a strong draft, which will aid materially in the success of the work. Having filled this hole with dry wood, piled so as to give the maximum draft, the animal can readily be rolled onto the pile. With an additional supply of wood placed around the carcass the combustion will generally be almost complete. The earth taken from the hole can then be thrown back into it, covering what few bones are left unburned, and the job will be completed in a very satisfactory manner.*

The other added paragraph, under caption *Owners must dispose of dead animals*, reads as follows:

*Where the ownership of a dead animal can be ascertained the work of burning or burying the carcass must be attended to by the owner or his employees. As far as practicable Forest officers will notify persons of the presence upon the range of dead animals owned by them. Where this ownership can not be ascertained the duty of carrying out the regulation falls upon the local Forest officer.*

## INSTRUCTIONS REG. G-28.

**Changes on Page 78.**

New paragraphs added, caption *Salting under on and off permits*, as follows:

*In carrying out the salting regulations, the Forest Service can not, of course, enforce its provisions except upon National Forest ranges. However, in handling the subject under "on and off" permits it becomes incumbent on Forest officers to protect the Forest ranges used under such permits from concentration of the outside stock upon the Forest, due to the placing thereon of large amounts of salt and leaving the outside ranges practically unsalted.*

*The results of such management are quite obvious, and where it is evident that permittees are taking advantage of the regulations in such manner their attention should be called to the fact that its continuance may result in either a revocation of their permit or a reduction in their permit number.*

## REGULATION G-29.

Strike out first word of regulation and substitute in lieu thereof the words *The owners of*. Also insert in third line between word "and" and word "all" the words *at the discretion of the Forester may be required to comply with*.

## INSTRUCTIONS REG. G-29.

**Changes on Page 79.**

Last paragraph, caption "Enforcement of local laws," amended by substitution of word *revoked* for word "canceled," in second line, and following that an addition which reads as follows:

*If the failure to comply with such laws is resulting in injury to the Forest or range or is nullifying the special rules recommended by a recognized live stock association and approved by the district forester, which special rules provide for the enforcement of such State laws.*

**Changes on Page 80.**

Paragraph 1 amended by inserting after word "will," in the next to last line, *with due regard to their official duties*.

Paragraph 3, caption "To reduce loss of live stock," amended by adding after word "separation," in ninth line, the following words: *he will also require periodical reports on Form 343 from all other Forest officers under him who have killed any predatory animals during the year, and by adding after "July 15," in eleventh line, the following words: This report should include all predatory animals killed on each Forest by Forest officers other than those employed especially as hunters.*

## REGULATION G-30.

Amended by striking out words "fees or" from sixth line and by striking out all of eighth, ninth, and tenth lines. In lieu of matter stricken out the following has been inserted:

*Forest officers who hold appointments as deputy game wardens may accept the usual fees which the States allow for making out game licenses. Fees which are voluntarily offered by the State or county, any association, or individual for killing predatory wild animals may also be accepted by Forest officers and employees.*

## INSTRUCTIONS REG. G-30.

**Changes on Page 82.**

Paragraph 2, caption "Fees and bounties," amended by addition of following paragraph:

*Forest officers who hold appointments as State game wardens may, however, accept the nominal fees offered by the State for making out and delivering game licenses.*

**Changes on Page 84.**

Paragraph 4 amended by adding after word "refugees," in first line, the following: *located within the boundary of any National Forest.*

**Miscellaneous.**

Some slight changes have been made in the instructions relating to periodical reports and an additional paragraph has been added with reference to the avoidance of duplication in the statistical reports. The matter with reference to the "Herder's identification card" and the "Card of thanks" falls in the miscellaneous section. There is also a list in serial order of all grazing forms and instructions for their use.

An index has been prepared for the Grazing Manual which will give from two to four references on all important subjects. It is believed that this index, combined with the system of caption headings, will enable the Forest officers to find without any delay or uncertainty any information they may need.









